

Testimony on Assembly Bill 496

Assembly Committee on Education

November 16, 2017

Thank you Chairman Thiesfeldt and members of the Assembly Committee on Education for holding a public hearing on Assembly Bill 496 which grants two additional exceptions to the general requirement that a school board must suspend and expel a pupil if the school board determines that pupil possessed a firearm at school.

This bill was done at the request of the Wisconsin Association of School Boards which has seen a number of cases where a student goes hunting in the morning, places the gun in their vehicle and goes directly to school. Under Wisconsin's Gun Free Schools law, if the student is found in possession of a gun on school grounds, the student must be suspended and the school must begin the expulsion process. This process can be very difficult for the family of the student and a drain on school resources when the student meant no harm.

This one size-fits-all approach doesn't take into account how a student can make an honest mistake. Giving a local school board an option to NOT start the expulsion process brings common sense back into the law and allows for local discretion. This bill mirrors federal law, as federal law grants an exception for a firearm that is lawfully stored inside a locked vehicle on school property.

Again, thank you Chairman Thiesfeldt and members of the Assembly Committee on Education for hearing this bill and we would appreciate your support.

Tom Tiffany Wisconsin State Senate 12th Senate District



STATE REPRESENTATIVE NICK MILTOY

73rd ASSEMBLY DISTRICT

DATE:

November 16, 2017

TO:

Members of the Assembly Committee on Education

FROM:

Rep. Nick Milroy

RE:

Support for Assembly Bill 496

I am writing to ask that you join me in supporting Assembly Bill 496 relating to exceptions for firearms in school zones.

Hunting is a large part of the culture in rural Wisconsin. Many high school students partake in hunting activities before school, and sometimes after school hours. It has long been common practice for high school students to bring their firearms to school after hunting in the morning. There have been cases within school districts in my district where students have faced the expulsion process for bringing a hunting firearm to school. Students who properly case their firearm and who have no intention of threatening or causing harm to anyone should not have to go through the expulsion process. The process can be very time-consuming and expensive for school boards to complete.

Also, the shooting sports are becoming more and more popular in Wisconsin high schools, something that I support. I would prefer that our young people spend their time enjoying the outdoors than sitting at a video game.

For these reasons, I feel that Assembly Bill 496 is an important bill which will provide local control to school boards, giving them the discretion to not proceed with the mandatory expulsion process. This legislative proposal is supported by the Wisconsin Association of School Boards.

I would appreciate your support on this bill. If you have any questions, please feel free to give me a call.

Thank you,

Nick



122 W. Washington Avenue, Madison, WI 53703 Phone: 608-257-2622·Fax: 608-257-8386

John H. Ashley, Executive Director

TO: Members, As

Members, Assembly Committee on Education

FROM:

Chris Kulow, WASB Government Relations Specialist

RE:

Assembly Bill 496, suspending/expelling a pupil for possession of a firearm at school

DATE:

November 16, 2017

The Wisconsin Association of School Boards (WASB) supports Assembly Bill 496 which provides local discretion to suspend or begin expulsion proceedings under specific circumstances in which a student brings a firearm onto school grounds.

Under current law, if a student is found in possession of a firearm on school grounds, the student must be suspended, the school must initiate the expulsion process, and, unless the school board exercises case-by-case discretion in connection with an expulsion hearing, the student must be expelled for a period of at least one year.

These mandatory suspension and expulsion proceedings can be very stressful and hard on the student and family in situations where the administration, in reliance on the school board's adopted student code of conduct, would not have initiated the expulsion process if the administration and law enforcement determined that the possession of the firearm on school grounds was a mistake and that the health and safety of the pupil and/or others was not put at risk. It is also an unneeded drain on school district resources when there is no intention to follow through on expulsion.

This bill proposes to amend the statutes that govern school discipline to ensure that the local school board is not required to (but also is not prohibited from) beginning the expulsion process in a situation involving a hunting firearm (rifle or shotgun) if either of two exceptions apply:

- 1. A firearm that is lawfully stored inside a locked vehicle on school property; or
- 2. The possession of a firearm for an activity approved and authorized by the school board if the school board adopts appropriate safeguards to ensure pupil safety. This exception will ensure that the statutes requiring mandatory disciplinary proceedings are not interpreted to apply to school-sponsored activities, such as hunter safety courses or high school trap-shooting leagues.

This bill mirrors the applicable federal law that otherwise mandates the initiation of disciplinary proceedings, as the federal law grants the above referenced exemptions. [20 U.S. Code § 7961]

This is a local control bill. Local school officials and law enforcement best know the pupil and the situation. Local school administrators can best make decisions related to suspension and expulsion rather than a blanket state law.



SCHOOL DISTRICT OF FLORENCE COUNTY WE POSITIVELY AFFECT THE LIVES OF CHILDREN



November 16, 2017

School Board
Don Dumke, President
Jim Gehlhoff, Vice-President
Ron Yadro, Clerk
Jim Churchill, Treasurer
Tom Jonet, Member
Shawn McLain, Member
Linda Opsahl, Member

Members of the Assembly Education Committee:

Thank you for the opportunity to speak before you today in support of Assembly Bill 496. I am Ben Niehaus, District Administrator for the School District of Florence County.

I am here to testify on behalf of the School District of Florence County in favor of AB 496. AB 496 will remove the current law requirement that mandates that a board of education *must* expel a student for at least one calendar year unless a decision is otherwise made on a case-by-case basis. This is the only law in the entire state of Wisconsin that *requires* a board of education to immediately move to expulsion. If one takes a moment to think of the most grievous of crimes that can be committed, none requires a board to immediately move to expulsion other than this state law, mandating the expulsion of a student who legally possesses a firearm, even if that firearm is legally stored per the federal Gun Free Schools Act of 1994.

Northern Wisconsin promotes and sustains a culture of a hunting and firearms sporting heritage. I am here to testify in support of AB 496 so as to prevent what was before us three years ago. In short, we had a model student make a severe mistake in forgetting to remove his long gun from his personal vehicle after hunting the previous evening. This weapon was reported to the principal, and upon immediate action law enforcement was called, the weapon was confiscated and the student was suspended and parents were notified. Upon conclusion of the investigation, the student was in violation of board policy and nothing further. He made an honest mistake. Yet, we had no choice, but to immediately refer the student for expulsion. The student missed several days of instruction due to the scheduling of the hearing with proper notice, legal notification to parents (certified mail) along with establishing a quorum of the board of education on short notice.

Part of my role as district administrator, unfortunately, is participating in expulsion hearings. The hearings are very real, and often emotional due to the implications of what an expulsion from school can mean for a young individual, and how it may impact the rest of their life. The hearing we were forced to have was not necessary, and I can say was the most emotional of any of the numerous expulsion hearings I've participated in. There was a young man, and his family, concerned and apprehensive of what this could mean for his future. Imagine a model student, whatever that is to you...this is who we had before our board of education, and this is what current state law mandates us to do.

Post Office Box 440, Florence, Wisconsin 54121

We will not change our local policy which prohibits students from having weapons on school grounds. We will suspend and notify law enforcement to initiate a joint investigation; this will occur each and every time. Upon conclusion of a joint investigation with law enforcement, and considering the facts of the situation among many other factors, moving to expulsion may be determined as an unnecessary allocation of administrative time and resources. If facts of the investigation show there was no intent of harm or public endangerment, surely an expulsion is nothing but an emotional drain for all involved, primarily the student and family.

We ask for your support to assure we can handle these matters locally; <u>AB 496 will not compromise student safety</u>, and does not mean a board is prohibited from moving to expulsion if they so choose. Any firearm that is not lawfully possessed is still an expellable offense, and is most likely to go before a board for expulsion. In addition, law enforcement will enforce both state and federal law for any situation where the weapon is not lawfully possessed, or due to the outcome of their investigation find concern of public safety.

Thank you,

Ben Niehaus, District Administrator School District of Florence County



SCHOOL DISTRICT OF

MAYVILLE

"Today's Youth is Tomorrow's Future"

www.mayvilleschools.com

November 16, 2017

To Whom It May Concern:

My name is Scott Sabol. I am the Superintendent of Mayville School District and am fortunate to have been able to lead Wisconsin's rural schools for the last 8 years. Our community is home to Mayville Engineering Company. Since 1955, MEC has been designing, building and servicing the best shotgun shell reloaders in the world. As a result, our district has a strong tradition of school sponsored trapshooting with student athletes that receive accolades at both a state and national level. On a personal note, I am not a hunter nor do I own a hunting firearm. I am here to advocate for local control.

I appreciate the opportunity to share my support of Assembly Bill 496 that was recently initiated by WASB. Assembly Bill 496 advocates for the local discretion of school districts to suspend or begin expulsion proceedings under specific circumstances in which a student brings a firearm onto school grounds. Currently, under the Wisconsin's Gun Free Schools law and the school discipline statutes, if a student is found in possession of a gun on school grounds (including a hunting gun that is lawfully stored inside a locked vehicle in the school parking lot), the student must be suspended, the school must initiate the expulsion process, and, unless the school board exercises case-by-case discretion in connection with an expulsion hearing, the student must be expelled for a period of at least one year.

Last school year, in compliance with current law, Mayville School District completed a required expulsion hearing when a student accidentally brought a firearm onto school property. Our local law enforcement did not issue a citation and the Board of Education supported the continued attendance of our student. The mandatory suspension and expulsion proceedings were very stressful and hard on both our student and family. It was also a strain on school district resources when our administration believed that it was an honest mistake with no intention to recommend that the school board follow through with an expulsion.

Assembly Bill 496 proposes to amend statutes that govern student discipline to ensure that the local school board <u>is not required to</u> (but also not prohibited from) beginning the expulsion process in a situation involving a <u>hunting firearm</u> if one of the two exceptions apply:

- The hunting firearm is lawfully stored inside a locked vehicle on school property; or
- The possession of a firearm is for an activity approved and authorized by the school board with appropriate safeguards to ensure pupil safety i.e. hunter safety courses or our school district sponsored trap-shooting team.

This is a local control bill. It is my belief that local administrators with the support of our local law enforcement best know the pupil and the situation. We believe that we can best make decisions related to suspension and expulsion rather than a blanket state law.

Thank you for the opportunity to advocate for your support of Assembly Bill 496.

Professionally,

District Administrator ssabol@mayville.k12.wi.us 920-387-7963 ext. 1001

Beecher-Dunbar-Pembine School District



PO Box 247 · N18775 Sauld Street · Pembine, Wisconsin 54156 · Fax (715) 324-5282 · Phone (715) 324-5314 Chris Metras, District Administrator

TO:

Members of the Assembly Committee on Education

FROM:

Chris Metras, Superintendent, Beecher-Dunbar-Pembine School District

RE:

Assembly Bill 496

DATE:

November 16, 2017

Thank you for the opportunity to speak to you this afternoon on behalf of our local school district in northeastern Wisconsin. My name is Chris Metras, and I am the District Administrator at Beecher-Dunbar-Pembine School District located in Pembine, WI.

Our culture in the Northwoods strongly promotes and enjoys hunting, fishing, trapping, bird hunting, and other outdoor sporting events. We have just introduced sporting clays in our district last year, and now have a trap shooting club as part of our school. In fact, our school finished 1st place in our trap league at a tournament last April and May against 3 other schools all much larger than us. Many students in our district not only enjoy these and other outdoor activities, but the hunting culture brings families and friends together. This clearly demonstrates how deeply engrained hunting can be in the lives of our students and community.

I would like to offer my support of Assembly Bill 496 that is before you. AB 496 allows our school board local control in decision-making. First, this bill would not change our current board policy which forbids guns of any sort on school grounds. This includes firearms legally transported in a locked vehicle. If it were found out that any student were to have any firearm on school grounds, law enforcement would be immediately called followed by parents being contacted. We would submit to the local laws regarding possessing a firearm on school property.

Second, our district and school board would continue our current strong stance against firearms on school property. Our district is committed to the protection and safety of every student who comes under our care daily. Our commitment is to continue to offer a safe and healthy learning environment so each student can thrive to pursue his/her personal goals and aspirations.

Last, our school board would continue to support local law enforcement and abide by all laws in regards to firearm safety. We continue to offer professional development to all of our teachers every year on active shooter training and how to respond in an emergency situation. We do this in tandem with our local Marinette County police officers. We feel that these trainings help keep our staff sharp if ever faced with an emergency event whether the threat is domestic or foreign. Our board guarantees that these will remain in place.

What this bill does for our district is allow flexibility of our school board and administration to respond to a situation without the mandate of automatic expulsion hearings should the situation be addressed in a different manner. As you know, the expulsion hearing process is long and tedious. This is the unfortunate job of the superintendent of schools and school board officials. The cost, energy, and time expunged throughout this process by all parties involved is an

Beecher-Dunbar-Pembine School District



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emotional drain on the district. Rest assured, if expulsion is the punishment our school board feels is deserved for a student who purposely breaks school rules in regards to firearms, it will be given. However, if there is mistake or misunderstanding where the health and safety of students were not put at risk, AB 496 gives our board and administration the opportunity to not initiate the expulsion process. It would devastate our community if we were required to expel a student for a minimum of 1 year merely to follow state law without local consideration being given to the student and family. After all, it is the local school, local community and family that knows the student best. Decisions of mandatory expulsion should be made at the local level, not the state level.

Thank you for your consideration of this Bill, and for giving suspension and expulsion authority back to local control.

Thank you

Chris Metras, District Administrator

Beecher-Dunbar-Pembine School District