Veterans: Assistance Programs WLC: 0060/P1

PS:jal:ksm;tlu 11/17/2004

AN ACT to renumber and amend 45.351, 45.353, 45.356 and 45.357; and to create subchapter IV (title) of chapter 45 [precedes s. 45.40] of the statutes; relating to: assistance programs.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. Subchapter IV (title) of chapter 45 [precedes s. 45.40] of the statutes is created to read:

SUBCHAPTER IV

ASSISTANCE PROGRAMS

SECTION 2. 45.351 of the statutes is renumbered 45.40 and amended to read:

45.40 Economic assistance. (1) Subsistence Grants. (a) The department may grant provide a subsistence aid grant to any an incapacitated individual who is a veteran or a dependent of a veteran in an amount that the department determines is advisable to prevent want or distress undue hardship. The department may provide a subsistence grant subsistence aid under this paragraph to an individual a person whose incapacitation is the result of the individual's abuse of alcohol or other drugs drug abuse, if the individual person is participating in an alcohol and or other drug abuse treatment program that is approved by the department. The department may provide a subsistence grant subsistence aid on a month—to—month basis or for a 3—month period. The department may grant subsistence aid provide the grant for a 3—month period if the veteran or dependent whose incapacity is the basis for the aid will be incapacitated for more than 3 months and if earned or unearned income or aid from sources other than those listed in the application will not be available in the 3—month period.

Subsistence aid is grants shall be limited to a maximum of 3 months in a 12-month period

unless the department determines that the need for a subsistence aid grant in excess of this

maximum time period is caused by the aid recipient's person's relapse.

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COMMENTS: 1. Does the dependent have to be incapacitated to receive a subsistence grant?

- 2. The phrase "want or distress" seems archaic. Is "undue hardship" a good substitute?
- 3. Should "incapacitated" be defined? Also, who determines whether the incapacitation will be longer than 3 months?
- 4. What are sources (of income or aid) "other than those listed in the application"? Should this provision specify what income and aid is to be listed in the application?
- 5. Should the maximum amount of a grant be stated?
- (b) The department may submit a request to the joint committee on finance for supplemental funds from the veterans trust fund to be credited to the appropriation account under s. 20.485 (2) (vm) for subsistence grants to veterans to provide payments under this section. If the cochairpersons of the committee do not notify the secretary within 14 working days after the date of the department's submittal that the committee intends to schedule a meeting to review the request, the appropriation account shall be supplemented as provided in the request. If, within 14 working days after the date of the department's submittal, the cochairpersons of the committee notify the secretary that the committee intends to schedule a meeting to review the request, the appropriation account shall be supplemented only as approved by the committee. The joint committee on finance may, from the appropriation under s. 20.865 (4) (u), supplement the appropriation under s. 20.485 (2) (vm) in an amount equal to the amount that the department expects to expend under this section. Notwithstanding s. 13.101 (3) (a), the committee is not required to find that an emergency exists.

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(1) (2) HEALTH CARE AID GRANTS. The department may grant provide to any a veteran or dependents such the dependent of a veteran a temporary health care aid as grant if the department considers it advisable to prevent want or distress undue hardship. Health A health care aid grant to meet pay medical or hospital bills under this subsection is limited to a payment of up to \$5,000 per veteran or dependent for a 12-month period beginning with on the first day of care for which the person seeks reimbursement under this subsection. The department may issue a certificate of entitlement stating that a veteran or dependent is eligible for a health care aid grant under this subsection if the treatment is received within a time period that the department promulgates by rule. The department may not grant provide a health care aid grant to pay for care provided to the veteran or dependent before the time period identified in the certificate of entitlement, except for emergency care, as determined by the department, if the application for the health care aid is submitted within 90 days after the emergency care ends. Health A health care aid grant may be used to provide payment for the treatment of alcoholism or other drug addiction or to provide payment for health care required because of alcoholism or other drug addiction or alcohol or other drug abuse. The department may not grant health care aid under this subsection unless the aid recipient's person's health care provider agrees to accept, as full payment for the medical treatment for which the aid is to be granted, the amount of the grant, the amount of the recipient's person's health insurance or other 3rd-party payments, if any, and the amount that the department determines the aid recipient person is capable of paying. The department may not grant health care aid under this subsection if the combined liquid assets of the applicant for aid person applying for aid, and of the veteran and veteran's dependents who are living in the same household with the applicant, are in excess of \$1,000.

COMMENTS: 1. Is there a difference between "alcoholism or other drug addiction" and "alcohol or other drug abuse"? Also, is there a reason why the grant may be used to pay for *treatment* only of the latter, but for the *health care* required because of either?

- 2. The last sentence should be reviewed because it appears to say that the applicant for aid could be a different person than the veteran or dependent, whereas only the veteran and dependent are eligible for this aid, according to the current language on page 2, lines 14–15.
- (3) APPROPRIATIONS. The department may award grants under this section from the appropriation in s. 20.485 (2) (vm). Nothing in this section empowers the department to incur any state debt.
 - **SECTION 3.** 45.353 of the statutes is renumbered 45.41 and amended to read:
 - **45.41 Grants to veterans organizations.** (1) In this section:

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- (a) "Regional office" means the U.S. department of veterans affairs regional office in Wisconsin.
- (b) "State veterans organization" means a the state organization or department of a national veterans organization, which national organization is incorporated by an act of congress.

COMMENT: Is this incorporation language needed or is it archaic?

organization that establishes that it, or its national organization, or both, has maintained a full—time service office at the regional office for at least 5 of the 10 years preceding the date of application. The payment shall equal 25% of all salaries and travel expenses under sub. (3) paid during the previous fiscal year by the state veterans organization to employees engaged in veterans claims service and stationed at the regional office, except that the sum paid to a state veterans organization annually shall not be not less than either \$2,500, or the amount of

salaries and travel expenses paid by the state veterans organization to employees stationed at the regional office, whichever is less, nor more than \$30,000.

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COMMENT: Are the 2 requirements in the last sentence inconsistent?

(3) Application by any such A state veterans organization shall be filed file an application annually with the department for the <u>previous</u> 12-month period commencing on April 1 and ending on March 31 of the year in which it is filed. An The application shall contain a statement of salaries and travel expenses paid to employees of the organization engaged in veterans claims service maintained activities at the regional office by such the state veterans organization covering the period for which application for a grant is made, which. The statement has been shall be certified as correct by a certified public accountant licensed or certified under ch. 442 and sworn to as correct by the adjutant or principal officer of the state veterans organization. The application shall also contain include the state organization's financial statement for its last completed the previous fiscal year and such evidence of claims service activity as that the department requires. Sufficient The state veterans organization shall submit with its initial application sufficient evidence shall be submitted with an initial application to establish that the state veterans organization, it or its national organization, or both, has maintained a full-time service office at the regional office without interruption throughout for 5 years out of the 10-year period immediately preceding such the application. Subsequent applications must shall be accompanied by an affidavit by the adjutant or principal officer of such the state veterans organization stating that the organization, on its own or with its national organization, maintained a full-time service office was maintained at the regional office by such state veterans organization, or by such state organization and its national organization, for the entire 12-month period for which application for a grant is made.

COMMENTS: 1. Should a date by given by which the application must be filed?

- 2. Would the adjutant always be the principal officer, so that just "principal officer" could be used?
- (3m) (4) From the appropriation under s. 20.485 (2) (s), the department shall annually provide a grant of \$100,000 to the Wisconsin department of the Disabled American Veterans for the provision of transportation services to veterans.

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(4) (5) The board may promulgate such rules as are necessary to administer this section.

COMMENT: Is this rule provision needed, given the general rule—making provision for the board in current s. 45.35 (3), stats., and for all state agencies, in s. 227.11 (2) (a), stats.?

- **SECTION 4.** 45.356 of the statutes is renumbered 45.42 and amended to read:
- **45.42 Veterans personal loans.** (1) It is determined that the loan program established under this section is a special purpose credit program for an economically disadvantaged class of persons for the purposes of the federal equal credit opportunity act, 15 USC 1691–1691f.
- (2) The department may lend a veteran, a veteran's unremarried surviving spouse, or a deceased veteran's child not more than \$25,000, or a lesser amount established by the department under sub. (10) (11). The department may prescribe loan conditions, but the term of the loan may not exceed 10 years. The department shall ensure that the proceeds of any loan made under this section shall first be applied to pay any delinquent child support or maintenance payments and then to pay any past support, medical expenses, or birth expenses.

COMMENT: Whose child support or maintenance obligation is referred to here? Is it just the veteran's obligation or does it also pertain to an obligation of the surviving spouse or child?

(3) The department may lend not more than \$25,000, or a lesser amount established by the department under sub. (10) (11), to a veteran's remarried surviving spouse or to the parent of a deceased veteran's child for the education of a the child.

COMMENT: Does the phrase "for the education of the child" pertain to a loan both to the remarried surviving spouse and to the parent of a deceased veteran's child, or only to the latter?

(3m) (4) To be eligible for a loan under this section, an applicant must be a resident of and living in this state on the date of the application.

- (4) (5) The department may execute necessary instruments, collect interest and principal, compromise indebtedness, sue and be sued, post bonds, and write off indebtedness that it considers uncollectible. If a loan under this section is secured by a real estate mortgage, the department may exercise the rights of owners and mortgagees generally and the rights and powers set forth in s. 45.72 45.32. The department shall pay all interest and principal repaid on the loan into the veterans trust fund.
- (5) (6) The department may charge loan expenses incurred under this section to a the loan applicant. The department shall pay all expenses received under this subsection into the veterans trust fund.
- (6) (7) The department may provide a loan under this section to an applicant whose name appears on the statewide support lien docket under s. 49.854 (2) (b) only if the applicant does one of the following:
- (a) Provides to the department a repayment agreement that the applicant has entered into, that has been accepted by the county child support agency under s. 59.53 (5), and that has been kept current for the 6-month period immediately preceding the date of the application.
- (b) Provides to the department a statement that the applicant is not delinquent in child support or maintenance payments and does not owe past support, medical expenses, or birth expenses, signed by the department of workforce development or its designee within 7 working days before the date of the application.

1	(c) Agrees to use the loan proceeds to pay any delinquent child support or maintenance
2	payments and to pay any past support, medical expenses, or birth expenses if the applicant fails
3	to meet the requirements under par. (a) or (b).
4	(7) (8) The department shall promulgate rules for the distribution of loans under this
5	section that include all of the following:
6	(a) Underwriting criteria.
7	(b) Application procedures.
8	(c) Other provisions that the department determines are necessary to ensure efficient
9	administration of this section.
	COMMENT: Is par. (c) necessary?
10	(8) (9) No person may receive a loan under this section in an amount that, when added
11	to the balance outstanding on the person's existing loans under s. 45.351 (2), 1995 stats., and
12	s. 45.356, 1995 stats., would result in a total indebtedness to the department of more than
13	\$25,000.
14	(9) (10) (a) The department may borrow from the veterans mortgage loan repayment
15	fund under s. 45.79 (7) (a) 45.37 (7) (a) to obtain money to make loans under this section.
16	(b) The department may enter into transactions with the state investment board to obtain
17	money to make loans under this section. Transactions authorized under this paragraph may
18	include the sale of loans.
19	(10) (11) Subject to the limit established in subs. (2) and (3), the department may
20	periodically adjust the maximum loan amount based upon financial market conditions, funds
21	available, needs of the veterans trust funds, or other factors that the department considers
22	relevant.

(11) (12) The department may periodically adjust the interest rates for loans made under this section, which may vary based upon the term of the loan, the type of security offered, the method of payment, or other factors that the department considers relevant.

(12) (13) Each loan made under this section, except a loan of \$5,000 or less made to an applicant whose total indebtedness for loans made under this section is \$5,000 or less, shall be evidenced by a promissory note and secured by a mortgage on real estate located in this state. A loan of \$5,000 or less made to an applicant whose total indebtedness for loans made under this section is \$5,000 or less shall be evidenced by a promissory note and secured by a guarantor or by a mortgage on real estate located in this state. A mortgage securing a loan made under this section is acceptable if the applicant has equity in the property subject to the mortgage equal to or exceeding a minimum amount that the department establishes by rule.

COMMENT: Does the maximum of \$5,000 include the amount of the new loan or does it refer only to the amount of a previous loan?

SECTION 5. 45.357 of the statutes is renumbered 45.43 and amended to read:

45.43 Veterans assistance program. (1) The department shall administer a program to provide assistance to persons who served in the U.S. armed forces or in forces incorporated as part of the U.S. armed forces and who were discharged under conditions other than dishonorable. The department shall provide assistance to persons whose need for services is based upon homelessness, incarceration, or other circumstances designated by the department by rule. The department shall designate the assistance available under this section, which may include assistance in receiving medical care, dental care, education, employment, and transitional housing. The department may provide grants to facilitate the provision of services under this section.

COMMENTS: 1. Should "except service on active duty for training purposes" be inserted after "U.S. armed forces" on line 15, above?

- 2. Does the department "designate" the available assistance by rule? If so, should "by rule" be inserted after "designate" on line 18, above?
- 3. Does "assistance" include direct monetary assistance? If so, is there any limit on the amount of assistance that can be provided? Is that amount set by rule?
- 4. Should the appropriation from which the grants are provided be specified?
- 5. To whom may grants be paid "to facilitate the provision of services under this section"? Only to persons or also to organizations?
- 6. Who may the department charge the fees for assistance in receiving transitional housing? Can they also charge fees for assistance in receiving medical care, dental care, education, and employment?
- (2) The department may charge fees for transitional housing and for such other 2 assistance that is provided under this section as that the department designates. The 3 department shall promulgate rules establishing the fee schedule and the manner of 4 implementation of that schedule.

5 (END)

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