



WISCONSIN LEGISLATIVE COUNCIL  
REPORT TO THE LEGISLATURE

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SPECIAL COMMITTEE ON  
STRENGTHENING  
WISCONSIN FAMILIES

[2007 ASSEMBLY BILL 663  
2007 ASSEMBLY BILL 683  
2007 ASSEMBLY BILL 684  
2007 ASSEMBLY BILL 685  
2007 ASSEMBLY BILL 700]

January 16, 2008

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# Special Committee on Strengthening Wisconsin Families

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# **PART I**

## **KEY PROVISIONS OF COMMITTEE RECOMMENDATION**

The Joint Legislative Council recommends the following for introduction in the 2007-08 Session of the Legislature.

### **2007 Assembly Bill 663, Relating to Home Visitation Grants**

2007 Assembly Bill 663 makes certain changes to a Department of Health and Family Services (DHFS) grant program commonly referred to as “Family Foundations.” The program provides grant funds for certain home visitation programs. Assembly Bill 663 removes restrictions on the counties and tribes to which funds may be distributed and removes references to Milwaukee County. The bill requires counties and Indian tribes that receive a grant to match at least 25% of the grant in funds or in-kind contributions. The bill creates additional changes to the family eligibility standards for participation in home visitation programs funded by the grant. The bill also creates certain evaluation and reporting requirements for home visitation programs that receive grant funds.

### **2007 Assembly Bill 683, Relating to Motor Vehicle Occupational Licenses Issued by the Department of Transportation**

2007 Assembly Bill 683 makes certain changes to the issuance of occupational licenses by the Department of Transportation (DOT). An occupational license may be issued under certain conditions following the suspension or removal of an operator’s general driving privileges. Assembly Bill 683 permits an individual to obtain an occupational license in order to comply with a physical placement order and allows certain hourly conditions of the occupational license to be modified if necessary to facilitate travel related to the placement order.

### **2007 Assembly Bill 684, Relating to a Municipal Court Judgment Regarding Community Service Work**

2007 Assembly Bill 684 allows a municipal court to order a defendant to perform community service as an initial judgment.

### **2007 Assembly Bill 685, Relating to Parenting Plans in Actions Affecting the Family**

2007 Assembly Bill 685 makes certain changes relating to the filing of parenting plans in legal actions affecting the family in which legal custody or physical placement is contested. Assembly Bill 685 requires the clerk of court to provide affected parties with a copy of the statutes relating to parenting plans when they file a petition or receive a summons for an action affecting the family. The bill also requires a mediator to review the nonfinancial provision of the parenting plan at the initial session of mediation. Finally, the bill changes certain filing decisions related to parenting plans.

## **2007 Assembly Bill 700, Relating to Collaborative Systems of Care For Families Who Are Involved in Multiple Systems of Care**

2007 Assembly Bill 700, relating to collaborative systems of care for families with children who are involved in multiple systems of care does the following:

- Expands the coverage of the integrated services program under current law to include not just children with severe disabilities, but other children who are involved with multiple systems of care, as well as their families; changes the name of the program to the coordinated services team (CST) initiative; and changes the terms “integrated services,” “integrated services plan,” and “interdisciplinary team” to “coordinated services,” “coordinated services plan of care,” and “coordinated services team,” respectively.
- Provides \$1,466,000 general purpose revenue in 2008–09 to maintain the grants to 42 counties that currently operate a CST and to provide funding to two tribes to implement the CST.
- Expands the required and optional representatives that serve on the coordinating committee in a county or tribe.
- Expands the duties of the coordinating committee, which is the entity that is comprised of representatives from multiple systems of care and prepares interagency agreements that participating organizations in the CST initiative agree to follow in creating and operating the CST initiative.
- Creates the role of the CST project coordinator, and defines the project coordinator’s duties.

## PART II

### COMMITTEE ACTIVITY

#### Assignment

The Special Committee on Strengthening Wisconsin Families is a statutory committee created by 2005 Wisconsin Act 467. The committee will be in existence until its sunset date of December 31, 2010. During its existence, the committee is charged with studying the following:

- Ways to increase awareness of the importance of families in society and resolving social issues.
- The establishment of a state council to improve coordination among state agencies of programs that affect families; to set priorities for state agencies based on community and family needs; to consolidate funding for programs and services that affect families; and to encourage local communities to form local collaborative entities to coordinate, decrease duplication of, and streamline the delivery of services provided by public and private entities to families, children, and youth.
- Ways to target public moneys for family services and not individuals.
- Existing laws relating to strengthening families.
- Ways in which the results from the scientific study of attachment and brain development can be incorporated into public schools, day care centers, and homes.
- Child support and custody issues involving fathers, for the purpose of ensuring that fathers are appropriately engaged in the lives of their children.
- Changes to state agency rules, policies, guidelines, and procedures to strengthen families, reduce reliance on social service professionals for family support, and maximize community support for families.
- Identification of qualities held by successful Wisconsin families and recommendation of legislation to support those qualities.
- Changes to the state tax code to strengthen families and provide incentives to engage in family-supporting activities and services.
- The advantages and disadvantages of merging the Department of Workforce Development (DWD) and DHFS to create a new department of family supports to integrate family services currently administered by multiple departments.
- Proposed legislation to create a reconciliation council that would seek to bridge cultural and religious differences among different cultural and religious groups.
- Identification of support of private sector initiatives to strengthen families.
- Ways in which local government services can be performed by volunteer groups of individuals and ways in which saved moneys currently spent for these services by local governments can be allocated to the volunteer groups.
- Health care.

The Joint Legislative Council established the Special Committee on Strengthening Wisconsin Families for 2006-08 and appointed the chairperson by a June 9, 2006 mail ballot. For 2006-08, the committee was directed to study the Wisconsin Works (W-2) Program and the child welfare system to determine methods to improve collaboration between the two systems in order to support, strengthen, and, in some cases, reunify families. The committee was directed to review recent legislative audits of

both systems, and determine how the W-2 Program may be more supportive of the family unit. In addition, the committee was directed to study how participation in the child welfare system affects the receipt of public benefits and how public benefits affect a parent's ability to meet conditions under a child welfare court order.

Membership of the 2006-08 Special Committee, appointed by an August 1, 2006 mail ballot, consisted of two Senators, three Representatives, and 11 public members. A list of committee members is included as **Appendix 3** to this report.

## Summary of Meetings

As of the date of this report, the Special Committee has held 13 meetings in Madison on the following dates:

August 29, 2006	February 7, 2007	August 20, 2007
September 26, 2006	March 19, 2007	October 1, 2007
October 24, 2006	April 30, 2007	November 5, 2007
November 21, 2006	June 18, 2007	
January 9, 2007	July 30, 2007	

At the August 29, 2006 meeting, the Special Committee heard testimony from Secretary Roberta Gassman of the Department of Workforce Development, on the W-2 program; from Secretary Helene Nelson, of the Department of Health and Family Services, on child welfare issues; from Jennifer Noyes and Tom Corbett, of the University of Wisconsin Institute for Research on Poverty, on system integration research; and jointly from Secretaries Gassman and Nelson, on the Families Forward – Wisconsin program.

At the September 26, 2006 meeting, State Auditor Janice Mueller provided information to the committee on Legislative Audit Bureau (LAB) Report 05-6, *An Evaluation of the Wisconsin Works (W-2) Program* dated April 1, 2005. Paul Stuibler, LAB, presented a PowerPoint presentation on LAB reports 06-1 and 06-2, released in February 2006, evaluating the Milwaukee County Child Welfare System. The audits examined both program issues and finances and staffing. Dr. Mark Courtney of The Chapin Hall Center for Children at the University of Chicago, presented data from a long-term study he conducted which compares the W-2 and child welfare populations in Milwaukee. Dr. Courtney presented extensive data on characteristics of the W-2 and child welfare populations and noted that there is a significant overlap of factors that predict problems with finding employment with factors that predict a person's involvement with the child welfare system.

At the October 24, 2006 meeting, Legislative Council staff members Scott Grosz and Laura Rose presented memoranda that were prepared in response to committee members' requests. Chairperson Kestell facilitated a discussion on the committee's assignment.

At the November 21, 2006 meeting, Terence Ray and Curtis Marshall, Milwaukee, leaders in the Milwaukee Fatherhood Initiative, provided a presentation to the committee on the initiative and on the Fatherhood Summit that was held in Milwaukee on October 13<sup>th</sup> and 14<sup>th</sup>, 2006. Tom Prete, CW Solutions, Inc., Cuba City, described the family systems theory approach his organization uses in working with families involved with the W-2 and Child Welfare Systems. Brenda Bell-White, Director, Milwaukee Family Services Integration Office described the newly established Milwaukee Family Services Integration Office, whose goal is to integrate services for the Departments of Workforce Development, Corrections, and Health and Family Services in the Milwaukee area. Dan Naylor, White Pine Consulting Service, Inc., Waupaca, described his work with coordinated services teams (CSTs). The committee also discussed its assignment, and committee members made several suggestions about actions the committee could take.

At the January 9, 2007 meeting, Chairperson Kestell led the committee in a discussion of Memo. No. 6, prepared by Legislative Council staff. Scott Grosz discussed background information related to systems integration efforts, the first option in Memo. No. 6. The committee suggested further



development of legislation related to CSTs and systems integration. Mr. Grosz described the recent reinstatement of drivers' license eligibility due to changes in the definition of habitual traffic offenders. The committee also discussed options related to confidentiality of information across various information systems for programs serving children and families.

At the February 7, 2007 meeting, JoAnna Richard, Deputy Secretary, DWD, Dianne Jenkins, DHFS Liaison to the Special Committee, and Katie Plona, Legislative Liaison, DHFS, presented information on Governor Doyle's proposal to create a new Department of Children and Families. In addition, Ms. Jenkins outlined several program areas in DHFS in which there is an emphasis on engaging fathers in the lives of children. Mark Perlman, Center for Growth and Development, Sarasota, Florida, described the "Nurturing Fathers" program which he created. It was started in 1998 and is now present, in some form, in 46 states. Clifford Solomon, graduate of the Nurturing Fathers Program, described his experience in the Nurturing Fathers program which taught him the importance of the qualities of patience, open mindedness, and nurturing in being a good father. Glenn Olsen, High Risk Population Specialist, and Jane Penner-Hoppe, KidsFirst Policy Advisor, DWD, described the incorporation of fatherhood initiatives into various DWD programs. Hughes George, Director of Parent and Student Services, Milwaukee Public Schools (MPS), discussed truancy issues in MPS. Tony Streveler, Policy Initiatives Advisor, Department of Corrections, discussed risk factors for recidivism among released prisoners. He noted the importance of safe and secure housing; employment; availability of treatment; and having a positive family support network and other positive associations. Judge James Gramling, Jr., City of Milwaukee Municipal Court, discussed drivers' license issues with the committee, especially the impact of a lack of drivers' licenses on employment.

At the March 19, 2007 meeting, Chairperson Kestell began the meeting with a discussion of Governor Doyle's budget proposal to merge the child welfare division of the Department of Health and Family Services (DHFS), the W-2 division of the DWD, and other divisions from each department into a Department of Children and Families. The committee discussed the suggestions of Judge James A. Gramling, Jr., related to transportation issues. Next, the committee discussed confidentiality and information sharing between agencies, and directed the Legislative Council staff to identify the federal restrictions related to information sharing between agencies as well as to consult with state and county agency staff regarding information sharing. Adult basic education was the next topic discussed by the committee. The committee instructed the Legislative Council staff to prepare a bill draft for options related to adult basic education. The committee also reviewed the option to draft legislation that would require the preparation of family impact statements for future legislation.

Finally, the committee discussed WLC: 0075/1, a bill draft related to collaborative systems of care for families. The committee decided to create a subcommittee to consider other drafting options for collaborative systems of care for families.

At the April 30, 2007 meeting, the committee discussed the issue of equal placement of children in custody disputes. The committee voted to send a letter to the Joint Committee on Finance to support the proposal in the Governor's budget bill to consolidate certain functions on the Departments of Health and Family Services and Workforce Development into one agency, and endorsed naming the agency the Wisconsin Department of Family Resources. The committee also approved a bill draft relating to adult basic education.

At the June 18, 2007 meeting, the committee heard presentations from several speakers relating WLC: 0135/1, relating to equalizing child placement to the highest degree. Mr. Al Holmes, Milwaukee Fatherhood Initiative, discussed the challenges fathers who cannot find full-time employment face in being involved with their children. He said that he believes the current systems, including the court system and W-2, perpetuate unfair outcomes for fathers. Marc Ackerman, Ph.D., Psychologist, described his experience in working with families. He described research relating to child placement and said that no research has supported 50/50 placement as a mandate or a starting point in contested cases. He said that he believes that a 50/50 placement default may be flawed because the common causes of contested child placement cases are often the same issues that may be strong evidence arguing against physical placement of a child with a particular parent. Lucy Cooper, Family Court Commissioner (retired), Milwaukee, said that a 50/50 physical placement default may have

unintended consequences with regard to a substantial number of parents who are involved in the court system. She noted that many families would have great difficulty in affording the housing and other expenses associated with a 50/50 physical placement arrangement. Joe Sciascia, Family Court Commissioner, Dodge County, said that parents often do not have equal parenting skills. He also noted that when parents initially agree on equal time placement plans, they often return to court having found those plans to be undesirable or difficult to implement.

At the July 30, 2007 meeting, the committee heard a presentation by Ken Utech and Melissa Borowicz, Utech Consulting, Inc., describing their services to businesses which involve advising based upon family systems theory. They described current cultural preferences and approaches to problems. In particular, they noted that culture often looks at behavior and pathology and chooses to modify behavior in order to achieve desired results. They said that this creates poor outcomes because presented problems often do not provide the complete view of the situation. Family systems theory seeks to deal with an entire family rather than an individual and attempts to solve problems rather than fix instances of community anxiety.

The committee also discussed WLC: 0075/4, a bill draft relating to collaborative systems of care for families. Dan Naylor, White Pines Consulting Services, Inc., appeared before the committee and said that the bill draft has the potential to produce significant cost savings by keeping people out of more expensive systems. The committee also discussed WLC: 0135/1, a bill draft relating to parenting plans in actions affecting the family. Finally, the committee voted to recommend WLC: 0143/1, a bill draft relating to permissive operating privileges of occupational licenses and WLC: 0144/1, relating to municipal court judgment and community service.

At the August 20, 2007 meeting, the committee heard testimony from Peter Kerr, Director, Milwaukee Fatherhood Collaborative. He said that the Milwaukee Fatherhood Collaborative supports WLC: 0135/1, relating to equalizing placement to the highest degree. He said that the legislation is needed because there is a bias against the father-child relationship in family court, and fathers receive less time with child than mothers do in physical placement awards.

The committee discussed WLC: 0135/1 but decided not to vote on the bill draft. The committee also discussed WLC: 0146/1, relating to parenting plans in actions affecting the family. The committee voted to recommend WLC: 0146/1.

At the October 1, 2007 meeting, the committee heard presentations on home visitation programs from Pence Revington, Child Development and Home Visitation Specialist, University of Wisconsin-Extension; Audrey Laszewski, Project Director, The Early Years Home Visitation Outcome Project of Wisconsin; Jennifer Hammel, Child Abuse Prevention Fund Director, Children's Hospital and Health System; Ann Stueck, Infant and Child Health Nurse Coordinator, DHFS; Sandy Ellis, Director of Prevention, Children's Service Society of Wisconsin; and Polly Snodgrass, Project Director, Healthy Families/Prenatal Care Coordination, Family Services of Northeast Wisconsin. They stated that home visitation programs across the state use various models of home visitation and frequently use a blend of models to best address each community's needs. They also described efforts to provide core training to home visitors and supervisors and to evaluate the outcomes of home visitation programs without regard to the model used by the particular program. Finally, they described the state Family Foundations home visitation program and discussed various successful home visitation programs in the state.

The committee also discussed WLC: 0157/1, relating to mandatory training in family systems theory for child welfare staff and Wisconsin works staff. Committee members expressed concern about mandating such training, and Chair Kestell directed interested committee members and staff to meet with DHFS and DWD to develop consensus.

At the November 5, 2007 meeting, the committee discussed WLC: 0075/4, relating to coordinated services teams. The committee voted to recommend WLC: 0075/4. The committee also discussed and voted to recommend WLC: 0171/1, relating to home visitation grants, with several changes. Finally, the committee recommended that letters be sent on behalf of the committee from Chair Kestell to the Secretaries of DHFS and DWD, relating to family systems theory training.

# PART III

## RECOMMENDATIONS INTRODUCED BY THE JOINT LEGISLATIVE COUNCIL

This part of the report provides background information on, and a description of, the bills as recommended by the 2006-08 Special Committee on Strengthening Wisconsin Families.

### **2007 Assembly Bill 663**

#### **Background**

Under current law, DHFS distributes grants for the prevention of child abuse and neglect under a program commonly referred to as “Family Foundations.” DHFS is required to distribute this funding to six rural counties, three urban counties, and two Indian tribes.

The amount of funding that each county (other than Milwaukee County) or Indian tribe receives is based on the number of births funded by medical assistance (MA) in that county or in the tribal reservations in proportion to the number of MA-funded births in other counties and tribes selected to participate in the program. Milwaukee County's grant award is based on 60% of the MA-funded births in that county in proportion to the number of MA-funded births in the other counties and tribes selected to participate.

Except for Milwaukee County, the grant funds may be used for a primary intervention, home visitation program for first-time parents who are eligible for MA and to support the cost of case management. In all counties and tribes, grants may also be used to provide intervention services and flexible funds to participating families for appropriate expenses. DHFS is required to provide technical assistance and training to programs receiving a grant.

The committee received testimony that state home visitation grants could be more effective if limits on the numbers of programs in rural and urban counties were repealed. In addition, the committee received testimony that strengthening requirements for evaluation of programs could potentially place programs in Wisconsin in a better position to receive federal and private funding. Finally, modifications to current law were recommended to better reflect current practice and to remove obstacles to efficient operation of programs.

#### **Description**

The bill makes the following changes to current law:

- Deletes the provision requiring funding to be distributed to six rural counties, three urban counties, and two Indian tribes.
- Deletes references to Milwaukee County so that Milwaukee County may use grant funds to provide home visitation and case management services.
- Requires counties and Indian tribes that receive a grant to agree to match at least 25% of the grant amount in funds or in-kind contributions.
- Provides that home visitation services may be provided to a family with a child identified as being at risk of abuse or neglect until the child reaches three years of age, regardless of

whether the child continues to be eligible for MA if the child has been receiving home visitation services continuously for at least 12 months.

- Requires a county or Indian tribe, when applying for a grant, to provide information on how the applicant's home visitation program incorporates practice standards and critical elements that have been developed for successful home visitation programs by a nationally recognized home visitation program model and are acceptable to DHFS.
- Requires DHFS to evaluate the availability of home visitation programs in the state and determine whether there are gaps in home visitation services. DHFS must then cooperate with home visitation programs to address any gaps identified.
- Requires each home visitation program to collect and report data as required by DHFS and using forms prescribed by DHFS.
- Requires each home visitation program to develop a plan for evaluation of the effectiveness of its program for approval by DHFS. The bill sets forth outcomes that must be tracked and measured. The evaluation must be used to improve the quality and outcomes of the home visitation program.
- Provides that training provided by DHFS to counties and Indian tribes participating in the program may not be limited to a particular home visitation model. Requires the training to include training regarding basic skills, uniform administration of screening and assessment tools, issues and challenges families face, and supervision and personnel skills for program managers. Training may also include training on data collection and reporting.
- Requires DHFS to cooperate with the child abuse and neglect prevention board to ensure that employees and managers of home visitation programs receive training and other services to develop and maintain competencies in providing home visitation services to families.

## **2007 Assembly Bill 683**

### **Background**

Under current law, certain persons whose operating privilege has been suspended or revoked may be eligible for an occupational license under s. 343.10, Stats. Generally, an applicant must describe his or her occupational motor vehicle needs in order to be granted an occupational license. For purposes of occupational licenses, an “occupation” includes homemaking and full-time or part-time study. Certain restrictions accompany the issuance of an occupational license.

An occupational license must contain definite restrictions as to hours of the day, hours per week, and areas or routes of travel which are permitted under the license. An occupational license may not permit more than 12 hours of operation per day. An occupational license may not permit more than 60 hours of operation per week. An occupational license may permit travel to and from church and travel necessary to comply with a driver safety plan during specified hours of travel if the travel does not exceed the restrictions as to hours of the day and hours per week. Additional limitations of the occupational license relate to restrictions on the use of alcohol and controlled substances.

### **Description**

The bill authorizes the issuance of an occupational license to permit travel necessary for a parent to comply with a physical placement order if the travel does not exceed the restrictions as to the hours of the day and hours per week. Additionally, the bill changes the hours per week restriction to allow not more than 12 hours per week in addition to the maximum of 60 hours per week if the

additional hours are necessary to comply with a physical placement order. The bill also states that an occupational license may permit travel to and from a place of religious worship in addition to a church.

## **2007 Assembly Bill 684**

### **Background**

Under s. 800.09 (1), Stats., if a municipal court finds a defendant guilty, it may render judgment by ordering restitution and payment of a forfeiture, plus costs, fees, and surcharges. If the initial judgment is not paid, the municipal court may proceed under s. 800.09 (1) (a), (b), and (c), Stats., or any combination of those paragraphs. Section 800.09 (1) (a), Stats., allows a municipal court to defer payment of any judgment or provide for installment payments. Section 800.09 (1) (b), Stats., allows a municipal court, under certain conditions, to order a defendant to perform community service work in lieu of making restitution or paying the forfeiture, assessments, and costs, or both. Section 800.09 (1) (c), Stats., allows a municipal court to suspend the defendant's driving privilege.

### **Description**

The bill allows a municipal court, under certain conditions, to order a defendant to perform community service work as an initial judgment. Under the bill, a municipal court retains the ability to proceed under s. 800.09 (1) (a), (b), and (c), Stats., or any combination of those paragraphs, when a defendant does not pay the court's initial judgment that orders restitution, forfeiture, costs, fees, or surcharges.

## **2007 Assembly Bill 685**

### **Background**

Under current law, in an action affecting the family, such as a divorce or action to determine paternity, in which legal custody or physical placement is contested, a parent seeking sole or joint legal custody or periods of physical placement must file a parenting plan with the court before any pretrial conference. In general, a parent who does not file a parenting plan before the pretrial conference waives the right to object to the other party's parenting plan. A parenting plan must provide information relating to issues such as the legal custody or physical placement the parent is seeking; where the parent lives and intends to live; the parent's hours of employment; the plan for where the child will attend school; child care arrangements; decision-making relating to the child; and any proposed child support or maintenance.

Also, under current law, in an action affecting the family in which it appears that legal custody is contested, the court must refer the parties to the director of family court services for possible mediation.

### **Description**

This bill requires the clerk of court to provide parties that have a minor child with a copy of the statute relating to parenting plans when they file a petition or receive a summons for an action affecting the family. The bill also provides that a mediator must review the nonfinancial provisions of the parenting plan at the initial session of mediation.

The bill requires parties to file a parenting plan with the court within 60 days after the court waives the requirement that the parties attend mediation or within 60 days after the mediator notifies the court that the parties have not reached an agreement, unless the court orders otherwise.

## 2007 Assembly Bill 700

### Background

Under current law, s. 46.56, Stats., governs the integrated services programs (ISP) for children with severe disabilities. A child with “severe disabilities” is defined as follows:

46.56 (1) (c) “Child with severe disabilities” means an individual who has not attained 18 years of age and whose mental, physical, sensory, behavioral, emotional or developmental disabilities, or whose combination of multiple disabilities meets all of the following conditions:

1. Is severe in degree.
2. Has persisted for at least one year or is expected to persist for at least one year.
3. Causes substantial limitations in the child’s ability to function in the family, the school or the community and with the child’s ability to cope with the ordinary demands of life.
4. Causes the child to need services from 2 or more service systems.

The ISP began in 1989. As of November 2006, 18 counties operated ISPs. The ISP target group is children with severe emotional disabilities (SED).

Section 46.56 requires a county who operates an ISP to establish a coordinating committee comprised of representatives from multiple systems of care. The coordinating committee must prepare interagency agreements that participating organizations in the ISP agree to follow in creating and operating the ISP. The interagency agreement’s components are also outlined by statute. The ISP must have one or more service coordination agencies. The service coordinating agency must identify a service coordinator for each child with severe disabilities that participates in the program. Referrals into the ISP may come from many different types of public agencies or organizations, or from the child or the child’s family. A treatment team is developed which includes representatives of all service providers working with the family, as well as the family members and the child.

In 2002, DHFS developed a request for proposals for counties to develop coordinated services teams (CSTs). The CST model is based on the ISP model of integrated services for children and families with multiple needs. A CST is structured in the same way as the ISP under s. 46.56 is structured. However, the target groups served by the CST are broader than for the ISP, and include children and families who may not have a diagnosis of SED, but are still involved with two or more systems of care, such as the juvenile justice system, child welfare system, or special education within the school system.

As of 2007, \$2,768,400 from multiple funding sources, primarily the federal mental health block grant, funds the CSTs and ISPs in 42 counties. Each of these counties received a grant of \$80,000 to implement a CST initiative. Grants to CST and ISP counties generally last from three to five years. Once the funding term expires, some counties continue to fund the projects out of their own revenue sources, while other projects may not continue if funding is not available. Project funds on the state level are then used to fund new county CST and ISP projects.

The 2005 Annual Report on Wisconsin’s Collaborative Systems of Care summarized the outcomes of children enrolled in CSTs and ISPs. The report showed: a meaningful reduction in problem severity and corresponding improvements in functioning of participants, based on the Child and Adolescent functional Assessment Scale; a meaningful reduction in school problem severity and corresponding improvements in school functioning; and a meaningful reduction in delinquency severity and corresponding improvement in community functioning from enrollment.

## Description

This bill makes several changes to s. 46.56. Specifically, the bill does the following:

- Makes statutory changes to s. 46.56, Stats., to expand the ISP's coverage to include not just children with severe disabilities, but other children who are involved with multiple systems of care, as well as their families, and changes the name of the program to the CST initiative.
- Provides \$1,466,000 general purpose revenue in 2008-09 to provide additional funding for grants to counties for CST initiatives. This would maintain funding for the 42 counties that are currently receiving financial assistance to implement CST, ISP, or both; continue funds at current levels for administration and training and technical assistance; provide funds for each participating county for advocacy and peer support; and fund the two tribes that are currently receiving financial assistance to implement CST.
- To reflect the expansion of the program's focus, changes the terms "integrated services," "integrated services plan," and "interdisciplinary team" to "coordinated services," "coordinated services plan of care," and "coordinated services team," respectively.
- Includes Indian tribes as entities that may administer the CST initiative.
- Provides funding to begin to phase in the remaining counties and Indian tribes that do not currently operate either an ISP or a CST initiative, to enable these counties and tribes to establish a CST initiative.
- Amends the definition of CST to emphasize the process by which the child's family, service providers, and informal support persons work together to respond to the needs of the child and family, rather than by describing the characteristics of the individuals on the team.
- Expands the required and optional representatives that serve on the coordinating committee in a county or tribe. The coordinating committee is the entity that:
  - Prepares interagency agreements for the operation of a CST initiative.
  - Assesses how the CST relates to other service coordination programs operating in the county or tribe.
  - Assists the administering agency in developing the application for CST funding.
  - Reviews determinations by the service coordination agency regarding program eligibility and operation.
- Expands the duties of the coordinating committee to include:
  - Establishing operational policies and procedures.
  - Ensuring quality, including adherence to core values as adopted by the state advisory committee.
  - Developing a plan for orientation of new coordinating committee members and CST members to the CST process.
  - Identifying and addressing gaps in services.
  - Ensuring agency and partner agency satisfaction.
- Creates the role of project coordinator, and defines the project coordinator's duties, which are to:

- Bring together parents and staff from agencies and organizations to comprise the coordinating committee, and support their activities.
- Work with the coordinating committee to maintain support agency participation as established in the interagency agreement.
- Work with the coordinating committee and service coordination agency to receive and review referrals and assure provision of service coordination services.
- Guide the development of groups of people working with the child and the child's family to ensure compliance with the basic principles of the CST initiative's core values.
- Review plans of care.
- Assist the coordinating committee and family teams in establishing consistent measure for initiative development, implementation, evaluation, and monitoring of the project and outcomes.
- Facilitate public education and awareness of issues and programming for families and children.
- Ensure ongoing support and training related to the CST process to families and providers.
- Provide support to service providers in developing strategies to enhance existing programming, increase resources, and establish new resources.
- Ensure that local and state agencies submit data and reports in an accurate and timely manner.



## Appendix 1

### Committee and Joint Legislative Council Votes

The following drafts were recommended by the Special Committee on Strengthening Wisconsin Families to the Joint Legislative Council for introduction in the 2007-08 Session of the Legislature.

#### Special Committee Votes

The Special Committee voted to recommend WLC: 0075/5 to the Joint Legislative Council for introduction in the 2007-08 Session of the Legislature. The vote on the draft was as follows:

- WLC: 0075/5, relating to collaborative systems of care for families who are involved in multiple systems of care: Ayes, 11 (Reps. Kestell and Pridemore; Sens. Schultz and Taylor; and Public Members Angeli, Boyd-Gonzalez, Burgess, Minkus, Munson, Westman, and Wright); Noes, 0; and Absent, 4 (Rep. Seidel; and Public Members Eleson, J. Roberts, and P. Roberts).

The Special Committee voted to recommend WLC: 0143/1 to the Joint Legislative Council for introduction in the 2007-08 Session of the Legislature. The vote on the draft was as follows:

- WLC: 0143/1, relating to permissive operating privileges of occupational licenses: Ayes, 10 (Reps. Kestell, Pridemore, and Seidel; Sen. Taylor; and Public Members Angeli, Boyd-Gonzalez, Burgess, J. Roberts, Westman, and Wright); Noes, 0; and Absent 5 (Sen. Schultz; and Public Members Eleson, Kelso, Munson, and P. Roberts).

The Special Committee voted to recommend WLC: 0144/1 to the Joint Legislative Council for introduction in the 2007-08 Session of the Legislature. The vote on the draft was as follows:

- WLC: 0144/1, relating to municipal court judgment: Ayes, 10 (Reps. Kestell, Pridemore, and Seidel; Sen. Taylor; and Public Members Angeli, Boyd-Gonzalez, Burgess, J. Roberts, Westman, and Wright); Noes, 0; and Absent 5 (Sen. Schultz; and Public Members Eleson, Kelso, Munson, and P. Roberts).

The Special Committee voted to recommend WLC: 0146/1 to the Joint Legislative Council for introduction in the 2007-08 Session of the Legislature. The vote on the draft was as follows:

- WLC: 0146/1, relating to parenting plans in actions affecting the family: Ayes, 13 (Reps. Kestell, Pridemore, and Seidel; Sens. Schultz and Taylor; and Public Members Angeli, Burgess, Eleson, Munson, J. Roberts, P. Roberts, Westman, and Wright); Noes, 0; and Absent, 3 (Public Members Boyd-Gonzalez, Kelso, and Minkus).

The Special Committee voted to recommend WLC: 0171/2 to the Joint Legislative Council for introduction in the 2007-08 Session of the Legislature. The vote on the draft was as follows:

- WLC: 0171/1, relating to home visitation grants: Ayes, 11 (Reps. Kestell and Pridemore; Sens. Schultz and Taylor; and Public Members Angeli, Boyd-Gonzalez, Burgess, Minkus, Munson, Westman, and Wright); Noes, 0; and Absent, 4 (Rep. Seidel; and Public Members Eleson, J. Roberts, and P. Roberts).

#### Joint Legislative Council Vote

At the December 12, 2007 meeting, the Joint Legislative Council voted as follows on the following recommendations of the committee:

*Rep. Kaufert moved, seconded by Rep. Wieckert, that the following five drafts recommended by the Special Committee on Strengthening Wisconsin Families, be introduced en masse:*

- 1. WLC: 0075/5, relating to collaborative systems of care for families who are involved in multiple systems of care.*
- 2. LRB-3042/1, relating to motor vehicle occupational licenses issued by the Department of Transportation.*
- 3. LRB-3063/1, relating to a municipal court judgment regarding community service work.*
- 4. LRB-3491/1, relating to parenting plans in actions affecting the family.*
- 5. WLC: 0171/1, relating to home visitation grants.*

*The motion passed on a roll call vote as follows: Ayes, 21 (Sens. Risser, Breske, Carpenter, Darling, Decker, Fitzgerald, Harsdorf, Lasee, Miller, and Robson; and Reps. Wieckert, Ballweg, Fitzgerald, Gottlieb, Huebsch, Kaufert, Kreuser, Nelson, Pocan, Rhoades, and Schneider); Noes, 0; and Absent, 1 (Sen. Coggs).*

## Appendix 2

### Joint Legislative Council

*[Joint Legislative Council Members Who Selected and Appointed Committee and Its Membership]*

**Co-Chair**

**ALAN LASEE**  
*Senate President*  
2259 Lasee Road  
De Pere, WI 54115

**Co-Chair**

**STEVE WIECKERT**  
*Representative*  
1 Weatherstone Drive  
Appleton, WI 54914

#### SENATORS

**RONALD W. BROWN**  
1112 Violet Avenue  
Eau Claire, WI 54701

**DAN KAPANKE**  
1610 Lakeshore Drive  
La Crosse, WI 54603

**DALE SCHULTZ**  
*Majority Leader*  
515 N. Central Avenue  
Richland Center, WI 53581

**RUSSELL DECKER**  
6803 Lora Lee Lane  
Schofield, WI 54476

**MARK MILLER**  
4903 Roigan Terrace  
Monona, WI 53716

**DAVID ZIEN**  
*President Pro Tempore*  
1716 63<sup>rd</sup> Street  
Eau Claire, WI 54703

**SCOTT FITZGERALD**  
N4692 Maple Road  
Juneau, WI 53039

**FRED A. RISSER**  
5008 Risser Road  
Madison, WI 53705

**GLENN GROTHMAN**  
111 South 6<sup>th</sup> Avenue  
West Bend, WI 53095

**JUDY ROBSON**  
*Minority Leader*  
2411 E. Ridge Road  
Beloit, WI 53511

#### REPRESENTATIVES

**JOHN AINSWORTH**  
W6382 Waukechon Road  
Shawano, WI 54166

**MICHAEL HUEBSCH**  
*Majority Leader*  
419 West Franklin  
West Salem, WI 54669

**MARLIN D. SCHNEIDER**  
3820 Southbrook Lane  
Wisconsin Rapids, WI 54494

**PEDRO COLON**  
338 West Walker Street  
Milwaukee, WI 53204

**DEAN KAUFERT**  
1360 Alpine Lane  
Neenah, WI 54956

**DAVID TRAVIS**  
5440 Willow Road  
Waunakee, WI 53597

**STEPHEN J. FREESE**  
*Speaker Pro Tempore*  
310 East North Street  
Dodgeville, WI 53533

**JIM KREUSER**  
*Minority Leader*  
3505 14th Place  
Kenosha, WI 53144

**JOHN GARD**  
*Speaker*  
481 Aubin Street, P.O. Box 119  
Peshtigo, WI 54157

**ANN NISCHKE**  
202 W. College Avenue  
Waukesha, WI 53186

This 22-member committee consists of the majority and minority party leadership of both houses of the Legislature, the co-chairs and ranking minority members of the Joint Committee on Finance, and 5 Senators and 5 Representatives appointed as are members of standing committees.

# Joint Legislative Council

*[Current Joint Legislative Council Members Receiving Committee Report]*

## Co-Chair

### **FRED RISSER**

*Senate President*  
5008 Risser Road  
Madison, WI 53705

### **ROGER BRESKE**

8800 Hwy. 29  
Eland, WI 54427

### **TIM CARPENTER**

*President Pro Tempore*  
2957 South 38<sup>th</sup> Street  
Milwaukee, WI 53215

### **SPENCER COGGS**

3732 North 40<sup>th</sup> Street  
Milwaukee, WI 53216

### **ALBERTA DARLING**

1325 West Dean Road  
River Hills, WI 53217

### **JOAN BALLWEG**

170 W. Summit Street  
Markesan, WI 53946

### **JEFF FITZGERALD**

*Majority Leader*  
910 Sunset  
Horicon, WI 53032

### **MARK GOTTLIEB**

*Speaker Pro Tempore*  
1205 Noridge Trail  
Port Washington, WI 53074

### **MICHAEL HUEBSCH**

*Speaker*  
419 West Franklin  
West Salem, WI 54669

## Co-Chair

### **STEVE WIECKERT**

*Representative*  
1 Weatherstone Drive  
Appleton, WI 54914

### **ALAN LASEE**

2259 Lasee Road  
De Pere, WI 54115

### **MARK MILLER**

4903 Roigan Terrace  
Monona, WI 53716

### **JUDY ROBSON**

2411 E. Ridge Road  
Beloit, WI 53511

### **MARK POCAN**

309 N. Baldwin Street  
Madison, WI 53703

### **KITTY RHOADES**

708 4th Street  
Hudson, WI 54016

### **MARLIN SCHNEIDER**

3820 Southbrook Lane  
Wisconsin Rapids, WI 54494

## **SENATORS**

### **RUSSELL DECKER**

*Majority Leader*  
6803 Lora Lee Lane  
Weston, WI 54476

### **SCOTT FITZGERALD**

*Minority Leader*  
N4692 Maple Road  
Juneau, WI 53039

### **SHEILA HARSDORF**

N6627 County Road E  
River Falls, WI 54022

## **REPRESENTATIVES**

### **DEAN KAUFERT**

1360 Alpine Lane  
Neenah, WI 54956

### **JIM KREUSER**

*Minority Leader*  
3505 14th Place  
Kenosha, WI 53144

### **THOMAS NELSON**

1510 Orchard Dr.  
Kaukauna, WI 54130

This 22-member committee consists of the majority and minority party leadership of both houses of the Legislature, the co-chairs and ranking minority members of the Joint Committee on Finance, and 5 Senators and 5 Representatives appointed as are members of standing committees.

## Strengthening Wisconsin Families

Representative Steve Kestell, **Chair**  
W3829 State Highway 32  
Elkhart Lake, WI 53020

Senator Dale W. Schultz  
515 N. Central Avenue  
Richland Center, WI 53581

Senator Lena C. Taylor  
3407 West Highland Drive  
Milwaukee, WI 53208

Lisa Boyd-Gonzalez  
YWCA of Greater Milwaukee  
1915 North Dr. Martin Luther King, Jr., Drive  
Milwaukee, WI 53212

Charity Eleson  
555 W. Washington Avenue, Suite 200  
Madison, WI 53703

Paul Minkus  
2606 Sara Road  
Madison, WI 53711

Jodi Roberts  
4648 Willow Street  
Morrisonville, WI 53571

Jack Westman  
Wisconsin Cares, Inc.  
1234 Dartmouth Road  
Madison, WI 53705-2214

Representative Don Pridemore  
2277 Hwy K  
Hartford, WI 53027

Representative Donna J. Seidel  
807 South 20th Street  
Wausau, WI 54403

Jon D. Angeli  
Grant Cty. Dept. of Social Services  
253 So. Harrison Street  
Lancaster, WI 53813

John Burgess  
Family and Children's Center  
1707 Main Street  
La Crosse, WI 54601

Carol Kelso  
Brown County Executive  
305 East Walnut St Room 680  
Green Bay, WI 54301

Kenneth Munson  
Children's Service Society of WI  
3284 North Summit Avenue  
Milwaukee, WI 53211

Paula Roberts  
City of Milwaukee Health Dept.  
841 N Broadway, 3rd Floor  
Milwaukee, WI 53202-3653

**STUDY ASSIGNMENT:** The committee is directed to study the Wisconsin Works (W-2) Program and the child welfare system to determine methods to improve collaboration between the two systems in order to support, strengthen, and, in some cases, reunify families. The committee shall review recent legislative audits of both systems. The committee shall determine how the W-2 Program may be more supportive of the family unit. In addition, the committee shall study how participation in the child welfare system affects the receipt of public benefits and how public benefits affect a parent's ability to meet conditions under a child welfare court order.

**15 MEMBERS:** 2 Senators, 3 Representatives, and 10 Public Members.

**LEGISLATIVE COUNCIL STAFF:** Laura Rose, Deputy Director; Anne Sappenfield, Senior Staff Attorney; Scott Grosz, Staff Attorney; and Tracey Young, Support Staff.



## Committee Materials List

(Copies of documents are available at [www.legis.state.wi.us/lc](http://www.legis.state.wi.us/lc))

November 5, 2007 Meeting	<a href="#">Notice</a>	<a href="#">Agenda</a>	<a href="#">Audio</a>	<a href="#">Minutes</a>
<ul style="list-style-type: none"> <li>• <a href="#">Memo No. 13</a>, <i>Proposal to Modify Current Law Relating to the Family Foundations Home Visitation Program</i> (October 30, 2007)               <ul style="list-style-type: none"> <li>◦ <a href="#">Attachment</a></li> </ul> </li> <li>• <a href="#">Proposal</a> to <i>Maintain and Expand the Coordinated Services Team Initiative (CST) in Wisconsin</i>, submitted by Dan Naylor, White Pine Consulting Service</li> <li>• <a href="#">WLC: 0171/1</a>, relating to home visitation grants</li> <li>• <a href="#">WLC: 0147/2</a>, an amendment to WLC: 0075/4 (November 2, 2007)</li> <li>• <a href="#">Handout</a>, <i>Collaborative Systems of Care for Families with Children who Are Involved in Multiple Systems</i>, distributed at the request of Dan Naylor, White Pine Consulting Service (November 5, 2007)</li> <li>• <a href="#">Draft Letter</a> to Mr. Kevin Hayden, Secretary, Department of Health and Family Services</li> <li>• <a href="#">Draft Letter</a> to Ms. Denise Revels Robinson, Chair, Child Welfare Training Council</li> <li>• <a href="#">Draft Letter</a> to Roberta Gassmann, Secretary, Department of Workforce Development</li> </ul>				
October 1, 2007 Meeting	<a href="#">Notice</a>	<a href="#">Agenda</a>	<a href="#">Audio</a>	<a href="#">Minutes</a>
<ul style="list-style-type: none"> <li>• <a href="#">WLC: 0075/4</a>, relating to collaborative systems of care for families who are involved in multiple systems of care</li> <li>• <a href="#">WLC: 0147/1</a>, an amendment to WLC: 0075/4 (September 26, 2007)</li> <li>• <a href="#">WLC: 0157/1</a>, relating to requiring child welfare staff and Wisconsin works staff to meet requirements for training in family systems theory</li> <li>• <a href="#">Letter</a>, from Sarah Diedrick-Kasdorf, Senior Legislative Associate, Wisconsin Counties Association (September 7, 2007)</li> <li>• <a href="#">Memo No. 6</a>, <i>Options for Legislation on Strengthening Wisconsin Families</i> (January 3, 2007 (Revised March 12, 2007)):               <ul style="list-style-type: none"> <li>◦ <a href="#">Enclosure 1</a>, Report from Agency, Clearinghouse Rule 06-141</li> <li>◦ <a href="#">Enclosure 2</a>, Memorandum, <i>Workforce Recommendations</i>, from Charity Eelson, Executive Director, Wisconsin Council on Children and Families</li> <li>◦ <a href="#">Enclosure 3</a>, Ch. DWD 17, Wis. Adm. Code</li> <li>◦ <a href="#">Enclosure 4</a>, <i>Strengthening Families Through Early Care &amp; Education</i></li> </ul> </li> <li>• <a href="#">Memo No. 12</a>, <i>Exchange of Client Information Between Information Systems</i> <ul style="list-style-type: none"> <li>◦ <a href="#">Enclosure 1</a>, DHFS/DCFS Info Memo 2006-19 (September 19, 2006)</li> <li>◦ <a href="#">Enclosure 2</a>, DHFS/DCFS Memo 2007-03 (February 26, 2007)</li> </ul> </li> <li>• <a href="#">Handout</a>, <i>Department of Health &amp; Family Services Summary of Children's Integrated Service Programs and Coordinated Service Teams</i>, submitted by the Department of Health and Family Services (September 20, 2007)</li> <li>• <a href="#">Handout</a>, <i>2007 County ISP and CST Allocations and Funding Revenue</i>, submitted by the Department of Health and Family Services (undated)</li> <li>• <a href="#">Handout</a>, <i>Funding Parameters for Revenue Funding Coordinated Services Team</i>, submitted by the Department of Health and Family Services (undated)</li> <li>• <a href="#">Handout</a>, <i>Family Foundations Program</i>, submitted by Ann Altman Stueck, DHFS (October 1, 2007)</li> <li>• <a href="#">Handout</a>, <i>Family Systems</i>, submitted by Public Member Jon Angeli (October 1, 2007)</li> <li>• <a href="#">Handout</a>, <i>12 Critical Elements of Successful Home Visiting Programs</i>, submitted by Pence Revington, UW-Extension, Family Living Specialist (October 1, 2007)</li> <li>• <a href="#">Presentation</a> by Audrey Laszewski, Project Director, The Early Years Home Visitation Outcomes Project of WI (October 1, 2007)</li> <li>• <a href="#">Presentation</a> by Polly Snodgrass, RN, Program Director, Healthy Families/Prenatal Care Coordination, Family Services (October 1, 2007)</li> <li>• Handout, <i>Children's Service Society of WI</i>, submitted by Sandy Ellis, Director of Prevention, Children's Service Society of Wisconsin (October 1, 2007)*</li> </ul>				

August 20, 2007 Meeting	<a href="#">Notice</a>	<a href="#">Agenda</a>	<a href="#">Audio</a>	<a href="#">Minutes</a>
<ul style="list-style-type: none"> <li>• Memo No. 11, <i>Legislative Fiscal Bureau Budget Paper Relating to the Home Visiting Program</i> (August 14, 2007) <ul style="list-style-type: none"> <li>◦ <a href="#">Enclosure</a>, Legislative Fiscal Bureau Paper #432, <i>Family Foundations--Home Visiting Program (DHFS--Children and Families)</i></li> </ul> </li> <li>• <a href="#">Memo</a>, <i>Out-of-Home Care Caseload Statistics</i>, distributed at the request of Public Member Carol Wright (June 5, 2007)</li> <li>• <a href="#">Report</a>, <i>Recent Trends in Children's Placement Arrangements in Divorce and Paternity Cases in Wisconsin</i>, distributed at the request of Public Member Jodi Roberts (July 2005; Revised May 2006)</li> <li>• <a href="#">Report</a>, <i>Divorced Wisconsin Families with Shared Child Placements</i>, distributed at the request of Public Member Jodi Roberts (February 2006)</li> <li>• <a href="#">Handout</a>, distributed at the request of Public Member Jon Angeli</li> <li>• <a href="#">Handout</a>, <i>Milwaukee Fatherhood Collaborative, Wisconsin Fathers for Children and Families</i>, distributed by Peter Kerr, Communications Director, Milwaukee Fatherhood Collaborative</li> <li>• <a href="#">Proposed Parenting Plan</a>, distributed at the request of Senator Lena Taylor</li> </ul>				
July 30, 2007 Meeting	<a href="#">Notice</a>	<a href="#">Agenda</a>	<a href="#">Audio</a>	<a href="#">Minutes</a>
<ul style="list-style-type: none"> <li>• <a href="#">WLC: 0075/4</a>, relating to collaborative systems of care for families with children who are involved in multiple systems of care</li> <li>• <a href="#">WLC: 0135/1</a>, relating to equalizing physical placement to the highest degree</li> <li>• <a href="#">WLC: 0143/1</a>, relating to permissive operating privileges of occupational licenses</li> <li>• <a href="#">WLC: 0144/1</a>, relating to municipal court judgment</li> <li>• <a href="#">WLC: 0145/1</a>, relating to permissive suspension of operating privileges after drug offense conviction</li> <li>• <a href="#">WLC: 0146/1</a>, relating to parenting plans in actions affecting the family</li> <li>• <a href="#">Memo No. 8</a>, <i>2006 Driver License Withdrawals by Reason of Conviction</i> (July 23, 2007) <ul style="list-style-type: none"> <li>◦ <a href="#">Enclosure</a>, <i>Revocations or Suspensions by Reason of Conviction</i></li> </ul> </li> <li>• <a href="#">Memo No. 9</a>, <i>Legislative Fiscal Bureau Materials Relating to Creation of the Department of Children and Families</i> (July 23, 2007) <ul style="list-style-type: none"> <li>◦ <a href="#">Enclosure 1</a>, Paper #200, <i>Create Department of Children and Families</i></li> <li>◦ <a href="#">Enclosure 2</a>, Joint Committee on Finance Motion</li> </ul> </li> <li>• <a href="#">Article</a>, <i>The Frayed Knot</i>, distributed at the request of Senator Dale Schultz</li> <li>• <a href="#">Memo No. 10</a>, <i>Data Relating to Divorce Actions in Wisconsin in 2006</i> (July 27, 2007) <ul style="list-style-type: none"> <li>◦ <a href="#">Enclosure</a>, <i>Number of Divorce Actions and Disposition of Actions</i> (2006)</li> </ul> </li> </ul>				
June 18, 2007 Meeting	<a href="#">Notice</a>	<a href="#">Agenda</a>	<a href="#">Audio (1)</a> <a href="#">Audio (2)</a>	<a href="#">Minutes</a>
<ul style="list-style-type: none"> <li>• <a href="#">WLC: 0075/3</a>, relating to collaborative systems of care for families with children who are involved in multiple systems of care</li> </ul>				
Recommendations to the Joint Legislative Council (May 10, 2007)				
<ul style="list-style-type: none"> <li>• Proposed <a href="#">Report</a> to the Joint Legislative Council 2007-13, <i>Special Committee on Strengthening Wisconsin Families</i> (May 2, 2007)</li> <li>• <a href="#">WLC: 0103/3</a>, relating to the Wisconsin technical college system and higher education financial aid eligibility and requiring the exercise of rule-making authority</li> </ul>				
April 16, 2007 Meeting of the Collaborative Systems of Care Subcommittee				<a href="#">Notice</a>
April 30, 2007 Meeting	<a href="#">Notice</a>	<a href="#">Agenda</a>	<a href="#">Audio</a>	<a href="#">Minutes</a>
<ul style="list-style-type: none"> <li>• <a href="#">WLC: 0103/2</a>, relating to the Wisconsin technical college system and higher education financial aid eligibility.</li> <li>• <a href="#">Handout</a>, <i>Legislative Action to Reform Adult Basic Education and Increase Access to Financial Aid for Working Adults</i>, distributed at the request of Charity Eleson.</li> <li>• <a href="#">Handout</a>, <i>Reform Adult Basic Education to Improve Completion and Transition Rates</i>, distributed at the request of Charity Eleson.</li> <li>• <a href="#">Handout</a>, <i>Already Enrolled: How Expanding Access to Wisconsin Higher Education Grants to Students Attending Less-Than-Half-Time Would Help More Adults Complete Postsecondary Programs</i></li> <li>• <a href="#">Memo</a>, <i>Equal Placement of Children in Custody Disputes</i>, submitted by Representative Don Pridemore.</li> </ul>				
April 16, 2007 Meeting of the Collaborative Systems of Care Subcommittee				<a href="#">Notice</a>



March 19, 2007 Meeting	<a href="#">Notice</a>	<a href="#">Agenda</a>	<a href="#">Audio</a>	<a href="#">Minutes</a>
<ul style="list-style-type: none"> <li>• <a href="#">Handout</a>, distributed by Public Member Jon Angeli</li> <li>• <a href="#">Registration Form</a>, <i>The 4th Biennial Wisconsin Fatherhood Conference</i>, distributed by Public Member Jodi Roberts</li> <li>• <a href="#">Handout</a>, State of the State 2007, Policy Brief: Department of Children and Family Services</li> <li>• <a href="#">Memo No. 6</a>, <i>Options for Legislation on Strengthening Wisconsin Families</i> (January 3, 2007 (Revised March 12, 2007)): <ul style="list-style-type: none"> <li>○ <a href="#">Enclosure 1</a>, Report from Agency, Clearinghouse Rule 06-141</li> <li>○ <a href="#">Enclosure 2</a>, Memorandum, <i>Workforce Recommendations</i>, from Charity Eleson, Executive Director, Wisconsin Council on Children and Families</li> <li>○ <a href="#">Enclosure 3</a>, Ch. DWD 17, Wis. Adm. Code</li> <li>○ <a href="#">Enclosure 4</a>, <i>Strengthening Families Through Early Care &amp; Education</i></li> </ul> </li> <li>• <a href="#">Proposal</a>, by Wisconsin Cares, Inc., distributed by Public Member Dr. Jack Westman</li> <li>• <a href="#">Handout</a>, <i>Expanding the Coordinated Services Team (CST) Initiative Statewide</i>, distributed by Dan Naylor, MPA, White Pine Consulting Service, Inc.</li> </ul>				
February 7, 2007 Meeting	<a href="#">Notice</a>	<a href="#">Agenda</a>	<a href="#">Audio</a>	<a href="#">Minutes</a>
<ul style="list-style-type: none"> <li>• <a href="#">Memo No. 7</a>, <i>School District Funding Responsibilities</i> (January 31, 2007)</li> <li>• <a href="#">WLC: 0075/1</a>, relating to collaborative systems of care for families with children who are involved in multiple systems of care.</li> <li>• <a href="#">Handout</a>, distributed at the request of Public Member Dr. Jack Westman</li> <li>• <a href="#">Memorandum</a> and Attachments from Dianne Jenkins, DHFS Liaison to the Special Committee: <ul style="list-style-type: none"> <li>○ <a href="#">Final Cover letter</a> (February 1, 2007)</li> <li>○ <a href="#">Final Report</a> to the Joint Legislative Audit Committee, Evaluation of Milwaukee County Child Welfare (Reports 06-01 and 06-2)</li> </ul> </li> <li>• <a href="#">Memorandum</a>, from Dianne Jenkins, DHFS Liaison to the Special Committee (February 6, 2007)</li> <li>• <a href="#">Report</a>, <i>A Progress Report and Management Assessment of the Wisconsin Systems Integration Initiative, Families Forward- Wisconsin</i> (January 2007)</li> <li>• <a href="#">Handout</a>, <i>Driver's License Law</i>, distributed by Honorable James A. Gramling, Jr.</li> <li>• <a href="#">Handout</a>, <i>Driving is ex-inmates' key to jobs</i>, distributed by Honorable James A. Gramling, Jr.</li> <li>• <a href="#">Materials</a>, distributed by Mark Perlman, Center for Growth and Development, Sarasota, Florida</li> </ul>				
January 9, 2007 Meeting	<a href="#">Notice</a>	<a href="#">Agenda</a>	<a href="#">Audio</a>	<a href="#">Minutes</a>
<ul style="list-style-type: none"> <li>• <a href="#">Memo No. 6</a>, <i>Options for Legislation on Strengthening Wisconsin Families</i> (January 3, 2007): <ul style="list-style-type: none"> <li>○ <a href="#">Enclosure 1</a>, Report from Agency, Clearinghouse Rule 06-141</li> <li>○ <a href="#">Enclosure 2</a>, Memorandum, <i>Workforce Recommendations</i>, from Charity Eleson, Executive Director, Wisconsin Council on Children and Families</li> <li>○ <a href="#">Enclosure 3</a>, Ch. DWD 17, Wis. Adm. Code</li> <li>○ <a href="#">Enclosure 4</a>, <i>Strengthening Families Through Early Care &amp; Education</i></li> </ul> </li> </ul>				
November 21, 2006 Meeting	<a href="#">Notice</a>	<a href="#">Agenda</a>	<a href="#">Audio</a>	<a href="#">Minutes</a>
<ul style="list-style-type: none"> <li>• <a href="#">Memo No. 3</a>, <i>Wisconsin Workforce Development Programs</i> (November 14, 2006) <ul style="list-style-type: none"> <li>○ <a href="#">Enclosure</a>, <i>Inventory of Wisconsin's Workforce Education and Training Programs</i></li> </ul> </li> <li>• <a href="#">Memo No. 4</a>, <i>Home Visitation Programs Information</i> (November 14, 2006) <ul style="list-style-type: none"> <li>○ <a href="#">Enclosure</a>, <i>Wisconsin Home Visitation Programs</i></li> </ul> </li> <li>• <a href="#">Memo No. 5</a>, <i>Characteristics of Healthy Families</i> (November 14, 2006)</li> <li>• Handouts presented by Speaker Dan Naylor: <ul style="list-style-type: none"> <li>○ <a href="#">Coordinated Services Team (CST) Initiative</a></li> <li>○ <a href="#">2005 Annual Report</a>, on Integrated Services Projects and Coordinated Services Teams</li> <li>○ <a href="#">Coordinated Services Team Initiative</a>, Team Process Overview</li> <li>○ <a href="#">Community-Based Care Helps Children</a></li> <li>○ <a href="#">Children Come First Advisory Committee</a>, 2005 Annual Report on Integrated Services Projects and Coordinated Services Teams</li> <li>○ <a href="#">Department of Health and Family Services Coordinated Services Team Initiative</a></li> </ul> </li> </ul>				

- [Memorandum](#), to Representative Steve Kestell and Laura Rose, from Ann Kirchner, Wisconsin Family Based Service Association Board
- Handouts presented by Speakers Terence Ray and Curtis Marshall:
  - [Milwaukee Fatherhood Summit](#), *Strengthening Fathers and Families*
  - [Article](#), *Course helps young men develop parenting skills*
- [Handout](#), *Family Systems Overview*, presented by Speaker Tom Prete
- [Handout](#), *The Public Costs of Struggling Families*, by Public Member Dr. Jack Westman
- [Article](#), *How a U.S. Official Promotes Marriage to Help Poor Kids*, Wisconsin Journal Sentinel

October 24, 2006 Meeting

[Notice](#)

[Agenda](#)

[Audio](#)

[Minutes](#)

- [Memo No. 1](#), *Distribution of Materials Requested at the September 26, 2006 Meeting* (October 17, 2006)
- [Memo No. 2](#), *Home Visitation Program Evaluations* (October 17, 2006)
- [Handout](#), *Wisconsin Supporting Families*, Grant County DSS, distributed by Public Member Jon Angeli
- [Letter](#), from Helene Nelson, Secretary, Department of Health and Family Services and a report, Interim Report to the Joint Legislative Audit Committee, Evaluation of Milwaukee County Child Welfare (Reports 06-1 and 06-2) (October 2, 2006)
- [Handouts](#), distributed by Public Member Jack Westman
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- [Publication](#), *Wisconsin's State Plan to Prevent Child Maltreatment* (2006)

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- [Act Memo 467](#), Joint Legislative Council Committee on Strengthening Wisconsin's Families (6-02-06)
- [Handouts](#), distributed by Public Member Jon Angeli
- [Presentation](#), *Comparing Welfare and Child Welfare Populations in Milwaukee*, by Dr. Mark Courtney, The Chapin Hall Center for Children, University of Chicago
- [Issue Brief # 107](#), *Those Left Behind: Enduring Challenges Facing Welfare Applicants*, Dr. Mark Courtney, The Chapin Hall Center for Children, University of Chicago
- Presentations by Janice Mueller, Legislative Audit Bureau:
  - [PowerPoint](#), *Wisconsin Works (W-2) Program*
  - [PowerPoint](#), *Milwaukee County Child Welfare*
  - [Report 05-6](#), *An Evaluation, Wisconsin Works (W-2) Program*, Department of Workforce Development (April 2005)
  - [Report 06-1](#), *An Evaluation Milwaukee County Child Welfare: Program Issues*, Department of Health and Family Services (February 2006)
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- [Memorandum](#), *Progress in Response to Legislative Audit of Milwaukee Child Welfare*, from Helene Nelson, Department of Health and Family Services (September 25, 2006)
- [Article](#), *Who Returns to Welfare?*, The Urban Institute
- [Issue Brief](#), *Improving Access to Benefits for Low-Income Families*, NGA Center for Best Practices

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- [Staff Brief 06-01](#), *Overview of the Wisconsin Works Program and the Child Welfare System* (8-22-06)
- [Letter](#), from Senator Dale Schultz (8-25-06)
- [Handout](#), *Building Brighter Futures*, submitted by Public Member Jack Westman
- [Presentation](#), *Making Wisconsin Works Work*, by Secretary Roberta Gassman, Department of Workforce Development
- [Report](#), *Wisconsin Program Enhancement Plan Progress Report for Quarter 6*, Department of Health and Family Services
- [Handout](#), *BMCW Semi-Annual Report January 1, 2006 - June 30, 2006*, submitted by the Department of Health and Family Services
- Presentation and Packet of Materials submitted by the Institute for Research on Poverty:
  - [Presentation](#), *Systems Integration: A Means of Improving Outcomes for Children and Families*
  - [Handout](#), *Moving Toward a Comprehensive Definition of Human Services Integration* (7-23-

06)

- [Handout](#), *Integrated Human Service Models: Assessing Implementation Fidelity Through the "Line of Sight" Perspective* (7-23-06)
- [Handout](#), *Systems Integration" Related Publications and Works in Progress* (July 2006)
- [Handout](#), *The service integration agenda: Political, conceptual, and methodological challenges*, Thomas Corbett and Jennifer L. Noyes (FOCUS, Vol. 22.3, Summer 2003)
- [Handout](#), *The Challenge of Institutional 'Milieu' to Cross Systems Integration*, Thomas Corbett, James Dimas, James Fong, and Jennifer L. Noyes (FOCUS, Vol. 24.1, Fall 2005)
- [Handout](#), *Cross-Systems Innovation: The Line-of-Sight Exercise, or Getting From Where You Are to Where You Want to Be*, Thomas Corbett and Jennifer L. Noyes (FOCUS, Vol. 24.1, Fall 2005)
- [Handout](#), *Supporting Cross-Program Integration: Some Recommendations for Federal Policy and Practice*, Mark Greenberg and Jennifer L. Noyes (CLASP Publication No. 05-15, 3/16/2005)