

Report to the Joint Legislative Council

Study Committee on Reducing Recidivism and Removing Impediments to Ex-Offender Employment



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STUDY COMMITTEE ON REDUCING RECIDIVISM AND REMOVING IMPEDIMENTS TO EX-OFFENDER EMPLOYMENT

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January 23, 2017

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PART I

KEY PROVISIONS OF COMMITTEE RECOMMENDATIONS

RECOMMENDATION: WINDOWS TO WORK

The Joint Legislative Council Study Committee on Reducing Recidivism and Removing Impediments to Ex-Offender Employment recommends that the Legislature and the Department of Corrections (DOC) expand the Windows to Work (W2W) program to serve more participants in the 2017-19 Biennial Budget.

RECOMMENDATION: OPENING AVENUES TO REENTRY SUCCESS

The Joint Legislative Council Study Committee on Reducing Recidivism and Removing Impediments to Ex-Offender Employment recommends that the Legislature and the DOC expand the Opening Avenues to Reentry Success (OARS) program to serve more participants in more counties in the 2017-19 Biennial Budget.

RECOMMENDATION: INTEGRATED REENTRY AND EMPLOYMENT STRATEGIES

The Joint Legislative Council Study Committee on Reducing Recidivism and Removing Impediments to Ex-Offender Employment recommends that the Legislature support implementation of the Integrated Reentry and Employment Strategies (IRES) model by doing the following: (1) providing DOC funding for evidence-based capacity building; and (2) authorizing the IRES executive committee to continue overseeing the model's implementation.

RECOMMENDATION: MILWAUKEE AREA TECHNICAL COLLEGE

The Joint Legislative Council Study Committee on Reducing Recidivism and Removing Impediments to Ex-Offender Employment recommends that the Legislature provide support to the Milwaukee Area Technical College for the following educational programs: (1) Blueprint for Prosperity; (2) Right Path Program; (3) Second Chance Pell Pilot Program; and (4) AEFL Institutionalized Individual Grant. The Study Committee also recommends that the Legislature support MATC, in collaboration with Employ Milwaukee and DOC, to provide education and training for high demand and high growth occupations, using recommendations from the IRES model and other evidence-based approaches.

RECOMMENDATION: MEDICATION SUPPLY UPON RELEASE FROM PRISON

The Joint Legislative Council Study Committee on Reducing Recidivism and Removing Impediments to Ex-Offender Employment recommends that letters be sent by Chair Darling and Vice-Chair Hutton to DOC and the Department of Health Services (DHS) which: (1) recommend that inmate patients be provided with a four-week supply of prescription medication at the time that the inmate is released from prison; and (2) request that the two departments collaborate to determine what would be required in order to shift to the Medical Assistance program the cost of an inmate's supply of prescription medication ordered prior to the inmate's discharge, as long as the medication is provided to the inmate at the time of release from prison.

RECOMMENDATION: HEALTHCARE AND HUMAN SERVICES PROGRAM ENROLLMENT

The Joint Legislative Council Study Committee on Reducing Recidivism and Removing Impediments to Ex-Offender Employment recommends that letters be sent by Chair Darling and Vice-Chair Hutton to DOC, which recommend that an inmate who enrolls in a healthcare or human services-related program at the state, federal, or local level complete the enrollment process prior to release from incarceration.

RECOMMENDATION: TRAUMA-INFORMED CARE PILOT PROGRAM

The Joint Legislative Council Study Committee on Reducing Recidivism and Removing Impediments to Ex-Offender Employment recommends that DOC, DHS, and the Department of Children and Families work with each other and the Alma Center to develop a pilot program, implemented by DOC, that will provide trauma-informed services to offenders who are or have been incarcerated in a correctional institution and the family members of those offenders.

RECOMMENDATION: TRAUMA-INFORMED CARE DOC STUDY AND TRAINING

The Joint Legislative Council Study Committee on Reducing Recidivism and Removing Impediments to Ex-Offender Employment recommends that DOC: (1) study how trauma-informed care can be used in the correctional setting to reduce recidivism; and (2) continue to provide department staff with training on trauma-informed care.

RECOMMENDATION: STATE OF WISCONSIN IDENTIFICATION CARDS

The Joint Legislative Council Study Committee on Reducing Recidivism and Removing Impediments to Ex-Offender Employment recommends that the Legislature and DOC review current laws and DOC policies to: (1) screen each inmate at the time of entry into the prison system to determine whether the person has an ID card; (2) identify barriers to obtaining an ID card for each person determined to not have one at the time of entry into the prison system; and (3) coordinate the issuance of an ID card to each inmate prior to release from prison.

RECOMMENDATION: COUNCIL OF STATE GOVERNMENTS JUSTICE REINVESTMENT INITIATIVE

The Joint Legislative Council Study Committee on Reducing Recidivism and Removing Impediments to Ex-Offender Employment recommends that letters be sent by Chair Darling and Vice-Chair Hutton to the Governor, Chief Justice of the Wisconsin Supreme Court, and legislative leadership in the Senate and Assembly, which recommend that the three branches of state government request justice reinvestment technical assistance from the Council of State Governments Justice Center to review Wisconsin's justice system and provide data-driven policy options that will decrease crime and reduce recidivism in Wisconsin.

RECOMMENDATION: STANDING COMMITTEES OF THE LEGISLATURE

The Joint Legislative Council Study Committee on Reducing Recidivism and Removing Impediments to Ex-Offender Employment recommends that letters be sent by Chair Darling and Vice-Chair Hutton to the chairpersons of the appropriate standing committees in the Senate and Assembly, requesting that the standing committees do the following:

- Review DOC's current educational, career, and technical training practices in order to match this training with current workplace needs, such as "soft skills."
- Examine whether DOC should provide reentry planning to inmates prior to release from prison earlier than current practice.
- Study the relationship between DOC institutions, local technical schools, and regional employers to make recommendations that encourage collaboration.
- Review DOC policies regarding the placement of recently released ex-offenders to encourage continued employment in jobs attained by individuals while incarcerated.
- Review DOC's fraternization policy and its impact on reentry for recently released ex-offenders.
- Study the collateral consequences of conviction related to occupational licensing or certification.
- Review occupational licensure application restrictions based upon a criminal conviction.
- Review legislative proposals that: (1) allow a court to order the expungement of a criminal court record after successful completion of a sentence, rather than at the time of sentencing; and (2) remove the age limitation for determining eligibility for expungement.
- Study options to expand apprenticeship opportunities for individuals both prior to and immediately following release from prison.

- Review laws pertaining to the community supervision revocation process and the amount of time spent in prison after revocation.
- Study the impact of providing inmates with earned-time credit for time in prison and sentence credit for time on community supervision.
- Review the impact that court-imposed financial obligations have on recidivism and victim compensation.
- Study the use of websites that extort a fee to remove arrest and conviction records.
- Review current laws and DOC policies to: (1) screen each inmate at the time of entry into the prison system to determine whether the person has a Wisconsin driver's license and whether the inmate needs to complete a Driver Safety Plan; (2) identify barriers to obtaining a driver's license for each person determined to not have one at the time of entry into the prison system; and (3) explore pathways to obtaining a driver's license and for completion of a driver safety plan prior to release from prison.
- Review current laws and DOC policies and programs in order to assess whether the DOC can conduct evidence-based Driver Safety Plan assessments and provide treatment recommended by the assessment for inmates prior to their reentry into the community, regardless of the county of conviction.

PART II

COMMITTEE ACTIVITY

ASSIGNMENT

The Joint Legislative Council established the Study Committee on Reducing Recidivism and Removing Impediments to Ex-Offender Employment and appointed the chairperson by an April 18, 2016 mail ballot. The committee was directed to review effective strategies and best practices for reducing recidivism. The committee shall: (a) consider evidence-based strategies to decrease recidivism that have achieved success in Wisconsin or in other states for possible expansion or implementation; (b) investigate systems of earned-time credits for possible implementation as part of a recidivism reduction program; and (c) explore existing impediments to reacclimating to society, including continuity of medication, impediments to occupational licensure and professional credentials, and other collateral consequences of conviction.

Membership of the Study Committee was appointed by a June 10, 2016 mail ballot. The final committee membership consisted of four Representatives, two Senators and 10 public members. A list of committee members is included as **Appendix 3** to this report.

SUMMARY OF MEETINGS

The committee held four meetings on the following dates:

July 13, 2016

August 31, 2016

October 19, 2016

November 30, 2016

At the July 13, 2016 meeting, the Study Committee received testimony from several invited speakers from DOC. **Silvia Jackson**, Director, Reentry Unit, provided an overview of DOC's Reentry Unit, including its initiatives and priorities. **Holly Audley**, Evidence-Based Program Manager, Reentry Unit, reviewed the National Institute of Corrections' eight principles of effective intervention and explained how DOC is working to implement each of the eight principles. She also described how the University of Cincinnati Corrections Institute (UCCI) supports DOC's work in implementing evidence-based programs, along with measurement standards to improve quality and effectiveness for the programs. **Lars Brown**, Reentry Disabilities Coordinator, Reentry Unit, gave an overview of DOC's mental health initiatives, focusing on three programs: (1) OARS; (2) Disabled Offender Economic Support (DOES) Project; and (3) BadgerCare Plus application assistance. **Ray Woodruff**, Reentry Employment Coordinator, Reentry Unit, explained how DOC's programming to reduce criminogenic risk by, for example, addressing anti-social behaviors and teaching problem-solving skills, also helps to improve employment outcomes. He also described

DOC's efforts to integrate corrections and workforce development strategies, including the W2W program and the CNC Mobile Lab that DOC operates in conjunction with the Department of Workforce Development (DWD). **Megan Jones**, Director, Research and Policy Unit, provided data regarding recidivism in Wisconsin, which included an explanation of how DOC defines recidivism and how it measures and reports on recidivism rates. She also discussed the Results First Initiative, through which DOC created the Wisconsin Adult Criminal Justice Program Inventory and performed cost-benefit analysis of DOC's Earned Release program.

The Study Committee also received testimony from invited speakers from DWD. **Georgia Maxwell**, Deputy Secretary, presented on DWD's mission to develop a workforce that meets the needs of employers, including assisting ex-offenders who face significant employment barriers. **Bruce Palzkill**, Deputy Division Administrator, Division of Employment and Training, described the collaboration between DWD and DOC to help returning offenders find employment, which includes a memorandum of understanding entered into by DWD and DOC that allows inmates to have access to career exploration and assessment tools.

At the August 31, 2016 meeting, the Study Committee, received testimony from several invited speakers and panelists. **Dr. Terri Strodtloff**, Executive Director, and **Floyd Rowell, II**, Wisdom Walk Facilities and Peer Mentor, Alma Center, Inc., provided information regarding the link between trauma and criminality, and how the healing informed care model utilized by the Alma Center looks at dealing with adverse childhood experiences as opposed to treatment that strictly targets changing behavior.

A panel of ex-offenders who found success after their release from prison described their paths through the criminal justice system and experiences since release. The panelists consisted of **Deborah Mejchar**, Chaplain, Fox Lake Correctional Institute; **Matthew Raap** VP of Global Strategy, Silent Break Security; and **Jacob Maclin**, Woodshop Specialist, Milwaukee Working. Chaplain Mejchar, asked the committee to reevaluate DOC's fraternization policy to facilitate more connections between volunteer mentors and inmates. She also advocated for increasing the amount that an inmate may be paid for attending school to match wages that an inmate might receive for performing other work in an institution. Mr. Raap discussed the impact of revoking a person's extended supervision when the person has not committed a new crime (crimeless revocation) and questioned whether this is a wise use of state resources. Mr. Maclin described financial barriers, such as child support, that make it difficult for ex-offenders to be successful after release from prison and advocated for better coordination of services provided to recently incarcerated individuals.

A panel of employers described their experiences employing and managing ex-offenders. The panelists consisted of **Eric Isbister**, CEO, GenMet Corp.; **Nick Ringger**, CEO, Milwaukee Working; and **Rich Uselman**, Site Manager, Nu-Pak. Mr. Isbister provided the committee a brief overview of his experience employing ex-offenders and asked that the committee consider options to make ex-offenders more job ready as opposed to providing businesses tax credits for employing ex-offenders. Mr. Ringger explained that obtaining a driver's license is a significant impediment to success for many ex-offenders and that providing a support network is one of the best ways to ensure successful employment of ex-offenders. Mr. Uselman discussed his company's hiring process and explained that a criminal background is not important; what is important in the hiring

process are soft skills and good work attendance. The following points were identified upon the conclusion of the panelists' testimony: (1) training and education provided to inmates should match the needs of the workplace, as identified by the employer presenters; (2) DOC should begin its work with an inmate on a reentry plan earlier than six months prior to the inmate's release; (3) employers need to spread the word about positive experiences hiring ex-offenders; and (4) providing recently released ex-offenders a life coach is an idea that deserves exploration.

Senator Lena Taylor provided information regarding the 2009 Special Committee on Justice Reinvestment Oversight. Senator Taylor described her experience chairing this Special Committee and explained the committee's policy recommendations made to reduce the recidivism rate and decrease the state prison population. She shared that while some of the recommendations made by the Council of State Governments Justice Center (Justice Center) have been implemented in Wisconsin, other recommendations have not been implemented. Senator Taylor advocated for using the work of the Justice Center to analyze proposals to reduce Wisconsin's recidivism rate.

At the October 19, 2016 meeting, the Study Committee received testimony from several invited speakers. **Dr. Vicki J. Martin**, President, Milwaukee Area Technical College (MATC), presented information to the committee on MATC's commitment to educating and training incarcerated individuals and ex-offenders. Dr. Martin provided background on MATC and the "MATC Promise," introduced in 2015 to address a gap in employment training by focusing on training persons for "middle skill" jobs, and to provide free college education to students that attend MATC directly from high school. She also described the following MATC programs that have reducing recidivism as a goal: (1) the Blueprint for Prosperity program; (2) the Right Path program; and (3) the Second Chance Pell pilot program.

A panel of representatives from WISDOM for Justice provided information related to the impacts of a criminal conviction and incarceration. The panelists consisted of **David Liners**, Executive Director, WISDOM for Justice; **Mark Rice**, Leader, Ex-Prisoners Organizing (EXPO), a Project of WISDOM for Justice; **Shanyeill McCloud**, Executive Director, Clean Slate Milwaukee; **Frank Davis**, Board Member, EXPO, and Lead Organizer, Madison Organizing in Strength, Equality, and Solidarity (MOSES); **Wendel Hruska**, Director, Project Return; and Michael Harder, Project Leader, MOSES. Mr. Liners and Mr. Rice asked that the committee consider legislation that prohibits an employer from asking about an applicant's criminal record on its job application form, referred to as "banning the box." Ms. McCloud described how a person's criminal record is the leading barrier to employment and requested that the committee consider recommending legislation that would: (1) eliminate the age barrier to expungement; (2) allow a person to have a criminal court record expunged after sentencing; and (3) allow a person's criminal court record to be expunged if he or she was not convicted of a crime. Mr. Davis described his personal experience of having his community supervision revoked even though he did not commit a new crime and requested that the committee consider recommending legislation that addresses crimeless revocations. Mr. Hruska requested that the committee consider recommending legislation to help offenders find transitional jobs when they are released from prison. Mr. Harder suggested that the committee look towards the Council on State Governments (CSG), the Pew Foundation, and the Vera Institute of Justice for information as to what reform efforts have worked in other states.

After testimony from invited speakers and panelists, the Study Committee discussed various DWD initiatives, the Governor's Task Force on Minority Unemployment, and the IRES pilot project. Chair Darling reported that DWD was interested in expanding its services to offenders by setting up Job Centers in various prisons to help offenders connect with employers before being released into the community.

Senator Taylor described the IRES pilot project, which is an approach that integrates workforce development and correctional systems to use resources in ways to reduce recidivism and improve employability. In 2015 the Justice Center selected Milwaukee County to conduct a pilot project utilizing the IRES approach to assist people returning to Milwaukee County after being incarcerated. Very generally, under the IRES approach, an individual's risk, needs, and job readiness are assessed. Based on these assessments, targeted services are provided to returning individuals to reduce the likelihood of recidivism and increase employability. Utilizing technical assistance from the Justice Center, DOC and Employ Milwaukee are leading this effort and will be assisting 600 people returning from four prisons - Fox Lake Correctional Institution, Oakhill Correctional Institution, Milwaukee Secure Detention Center, and Racine Correctional Institution. DOC reported that it will be providing two staff members to work on the IRES pilot project.

The Study Committee then discussed options for committee recommendation. **Michael Queensland** and **Melissa Schmidt**, Senior Staff Attorneys, Legislative Council, described options compiled in the memorandum, *Options for Committee Discussion at the October 19, 2016 Meeting* (October 18, 2016). The committee discussed the options presented in the memorandum, as organized by categories including: (1) W2W; (2) OARS; (3) Council of State Governments Justice Reinvestment Initiative; (4) trauma-informed care; (5) medication supply upon release from prison; (6) BadgerCare enrollment; (7) State of Wisconsin identification cards; and (8) issues for further review or study by the appropriate legislative standing committee.

At the November 30, 2016 meeting, the Study Committee discussed and voted to recommend 11 recommendations related to all of the following: (1) W2W; (2) OARS; (3) IRES; (4) MATC; (5) medication supply upon release from prison; (6) healthcare and human services enrollment; (7) trauma-informed care pilot program; (8) DOC study and training on trauma-informed care; (9) State of Wisconsin identification cards; (10) Council of State Governments Justice Reinvestment Initiative; and (11) issues for further review or study by the appropriate legislative standing committee.

COMMITTEE AND JOINT LEGISLATIVE COUNCIL VOTES

The Study Committee on Reducing Recidivism and Removing Impediments to Ex-Offender Employment made the following recommendations.

STUDY COMMITTEE VOTE

The Study Committee voted to approve the following recommendations to the Joint Legislative Council. The vote on the recommendations was as follows:

- Recommendation: Windows to Work, passed by a vote of Ayes, 15 (Sens. Darling and Taylor; Reps. Billings, Goyke, and Hutton; and Public Members Bailey, Borowski, Buford, Dillard, Isahaku, Johnson, Prosser, Schabel, Stark and Thompson); and Noes, 0.
- Recommendation: Opening Avenues to Reentry Success, passed by a vote of Ayes, 15 (Sens. Darling and Taylor; Reps. Billings, Goyke, and Hutton; and Public Members Bailey, Borowski, Buford, Dillard, Isahaku, Johnson, Prosser, Schabel, Stark and Thompson); and Noes, 0.
- Recommendation: Integrated Reentry and Employment Strategies, Ayes, 13 (Sens. Darling and Taylor; Reps. Billings and Hutton; and Public Members Bailey, Buford, Dillard, Isahaku, Johnson, Prosser, Schabel, Stark and Thompson); and Noes, 0.
- Recommendation: Milwaukee Area Technical College, Ayes, 13 (Sens. Darling and Taylor; Reps. Billings and Hutton; and Public Members Bailey, Buford, Dillard, Isahaku, Johnson, Prosser, Schabel, Stark and Thompson); and Noes, 0.
- Recommendation: medication supply upon release from prison , Ayes, 15 (Sens. Darling and Taylor; Reps. Billings, Goyke, and Hutton; and Public Members Bailey, Borowski, Buford, Dillard, Isahaku, Johnson, Prosser, Schabel, Stark and Thompson); and Noes, 0.
- Recommendation: healthcare and human services program enrollment, Ayes, 15 (Sens. Darling and Taylor; Reps. Billings, Goyke, and Hutton; and Public Members Bailey, Borowski, Buford, Dillard, Isahaku, Johnson, Prosser, Schabel, Stark and Thompson); and Noes, 0.
- Recommendation: trauma-informed care pilot program, Ayes, 15 (Sens. Darling and Taylor; Reps. Billings, Goyke, and Hutton; and Public Members Bailey, Borowski, Buford, Dillard, Isahaku, Johnson, Prosser, Schabel, Stark and Thompson); and Noes, 0.
- Recommendation: trauma-informed care DOC study and training, Ayes, 15 (Sens. Darling and Taylor; Reps. Billings, Goyke, and Hutton; and Public Members Bailey, Borowski, Buford, Dillard, Isahaku, Johnson, Prosser, Schabel, Stark and Thompson); and Noes, 0.

- Recommendation: State of Wisconsin identification cards, Ayes, 15 (Sens. Darling and Taylor; Reps. Billings, Goyke, and Hutton; and Public Members Bailey, Borowski, Buford, Dillard, Isahaku, Johnson, Prosser, Schabel, Stark and Thompson); and Noes, 0.
- Recommendation: Council of State Governments Justice Reinvestment Initiative, Ayes, 15 (Sens. Darling and Taylor; Reps. Billings, Goyke, and Hutton; and Public Members Bailey, Borowski, Buford, Dillard, Isahaku, Johnson, Prosser, Schabel, Stark and Thompson); and Noes, 0.
- Recommendation: standing committees of the legislature, Ayes, 14 (Sens. Darling and Taylor; Reps. Billings, Goyke, and Hutton; and Public Members Bailey, Buford, Dillard, Isahaku, Johnson, Prosser, Schabel, Stark and Thompson); and Noes, 0.

JOINT LEGISLATIVE COUNCIL

<u>SENATE MEMBERS</u>	<u>ASSEMBLY MEMBERS</u>
Roger Roth, Co-Chair Senate President Appleton	Robert Brooks, Co-Chair Assistant Majority Leader Saukville
Alberta Darling JFC Co-Chair River Hills	Tyler August Speaker Pro Tempore Lake Geneva
Scott Fitzgerald Majority Leader Juneau	Joan Ballweg Markesan
Howard Marklein President Pro Tempore Spring Green	Peter Barca Minority Leader Kenosha
Mark Miller Monona	Dianne Hesselbein Assistant Minority Leader Middleton
Terry Moulton Chippewa Falls	Gordon Hintz JFC Ranking Minority Oshkosh
Jerry Petrowski Marathon	Cory Mason Racine
Fred A. Risser Madison	John Nygren JFC Co-Chair Marinette
Jennifer Shilling Minority Leader La Crosse	John Spiros Marshfield
Lena Taylor JFC Ranking Minority Milwaukee	Jim Steineke Majority Leader Kaukauna
Van Wanggaard Racine	Robin Vos Speaker Rochester

This 22-member committee consists of the majority and minority party leadership of both houses of the Legislature, the co-chairs and ranking minority members of the Joint Committee on Finance, and 5 Senators and 5 Representatives appointed as are members of standing committees.

Terry C. Anderson, Director, Legislative Council Staff, 1 East Main Street, Suite 401, Madison, WI 53703-3382

COMMITTEE LIST

Legislative Council Study Committee on Reducing Recidivism and Removing Impediments to Ex-Offender Employment

<p>Chair Alberta Darling, Senator 1325 West Dean Road River Hills, WI 53217</p>	<p>Vice Chair Rob Hutton, Representative 17785 Marseille Dr. Brookfield, WI 53045</p>
<p>John Nygren, Representative N2118 Keller Rd. Marinette, WI 54143</p>	<p>Evan Goyke, Representative 2734 W. State St. Milwaukee, WI 53208</p>
<p>Edward Bailey, Inspector Milwaukee County Sheriff's Office 821 West State Street Milwaukee, WI 53233</p>	<p>Jill Billings, Representative 1403 Johnson St. LaCrosse, WI 54601</p>
<p>David Borowski, Judge Milwaukee Circuit Court 901 N. 9th St. Milwaukee, WI 53233</p>	<p>Earl Buford, President and CEO Employ Milwaukee, Inc. 2338 N. Milwaukee St. Milwaukee, WI 53210</p>
<p>Jerome Dillard, Re-Entry Coordinator Dane County P.O. Box 259234 Madison, WI 53725</p>	<p>Sadique Isahaku, Dean of Liberal Arts and Sciences Milwaukee Area Technical College, Room M214 700 W. State Street Milwaukee, WI 53233</p>
<p>Eric Johnson, District Attorney Second Floor Room 2301, Convention Center 1101 Carmichael Rd. Hudson, WI 54016</p>	<p>Mary Prosser, Clinical Associate Professor UW Law School 975 Bascom Mall Madison, WI 53706</p>
<p>Amy Schabel, Milwaukee/Waukesha & Sheboygan Area Supervisor ATTIC Correctional Services Inc. & ACS Clinical Services LLC 2266 N. Prospect Ave. Milwaukee, WI 53203</p>	<p>Lisa Stark, Judge Wisconsin Court of Appeals, Dist. III 2100 Stewart Avenue Suite 310 Wausau, WI 54401</p>
<p>Lena Taylor, Senator 1518 West Capitol Milwaukee, WI 53206</p>	<p>Kelli Thompson, State Public Defender Wisconsin State Public Defender Office 315 N. Henry St. 2nd Floor Madison, WI 53707</p>

STUDY ASSIGNMENT: The Study Committee is directed to review effective strategies and best practices for reducing recidivism. The committee shall: (a) consider evidence-based strategies to decrease recidivism that have achieved success in Wisconsin or in other states for possible expansion or implementation; (b) investigate systems of earned-time credits for possible implementation as part of a recidivism reduction program; and (c) explore existing impediments to reacclimating to society, including continuity of medication, impediments to occupational licensure and professional credentials, and other collateral consequences of conviction.

16 MEMBERS: 4 Representatives; 2 Senators; and 10 Public Members.

LEGISLATIVE COUNCIL STAFF: Michael Queensland and Melissa Schmidt, Senior Staff Attorneys and Tracey Young, Support Staff.

COMMITTEE MATERIALS LIST

[Copies of documents are available at www.legis.wisconsin.gov/lc]

July 13, 2016 Meeting 10:00 a.m. Room 411 South, State Capitol

- Presentation by the Department of Corrections.
- Presentation by the Department of Workforce Development.
- Memo No. 1, "Department of Corrections' Report on Recidivism After Release From Prison" (July 6, 2016).
- Attachment "Recidivism After Release from Prison" (June 2014).
- Memo No. 2, "Becky Young Community Corrections Recidivism Reduction Plan" (July 6, 2016).
- Attachment "Becky Young Community Corrections Recidivism Reduction Fiscal Year 2015 Report.
- Memo No. 3, "Collateral Consequences of Conviction" (July 6, 2016).
- Minutes of the July 13, 2016 meeting.

August 31, 2016 Meeting 10:00 a.m. Room 412 East, State Capitol

- A letter from the Department of Corrections in Response to Questions Asked at the July 13 Meeting.
- Letter, from Representative Evan Goyke.
- Remarks from Eric Isbister, CEO, GenMet Corp.
- Memo No. 4, "Information in Response to Requests at the July 13, 2016 Meeting" (August 25, 2016).
- Attachment 1 - Letter from the Department of Workforce Development.
- Attachment 2 - Letter from Representative Goyke.
- Attachment 3 - Letter from State Public Defender Kelli Thompson.
- Attachment 4 - Legislative Fiscal Bureau memorandum to Senator Taylor.
- Attachment 5 - Information about the 2009 Special Committee on Justice Reinvestment Initiative Oversight.

- Attachment 6 - Good Time and Earned Time Policies Chart.
- Paper, "The Promises and Perils of Evidence-Based Corrections," submitted by Mary Prosser.
- Report, "Recidivism After Release from Prison Report," August 2016.
- Minutes of the August 31, 2016 meeting.

"Recidivism after Release from Prison, August 2016" September 13, 2016 10:00 a.m. Room 412 East, State Capitol, hosted by the Department of Corrections

- Presentation, "WI DOC Recidivism Rates (August 2016 Report)," by Megan Jones, Ph.D., Director of Research and Policy, Department of Corrections.

October 19, 2016 Meeting 10:00 a.m. Room 412 East, State Capitol

- Memorandum, "Options for Committee Discussion at the October 19, 2016 Meeting," (October 18, 2016).
- "A Call to Move Wisconsin into the Modern Era of Criminal Justice," submitted by WISDOM (October 17, 2016).
- Handout, "Justice Reinvestment: How States Can Reduce Corrections Spending and Reinvest in Public Safety."
- Presentation, Dr. Vicki J. Martin, President, Milwaukee Area Technical College.
- Memo No. 5, "Current Status of the 2009 Council of State Governments Justice Center's Policy Options on Justice Reinvestment in Wisconsin (October 13, 2016).
- Attachment 1, "Justice Reinvestment in Wisconsin Analyses & Policy Options to Reduce Spending on Corrections and Increase Public Safety" (May 2009).
- Attachment 2 - Information about the 2009 Special Committee on Justice Reinvestment Initiative Oversight.
- Attachment 3, Becky Young Community Corrections Recidivism Reduction Fiscal Year 2016 Report (September 2016).
- "Governor's Minority Unemployment Taskforce Re-Entry Subcommittee Debrief Report for October 3, 2014," submitted by Senator Lena Taylor.
- Testimony, submitted by Public Member Kelli Thompson, State Public Defender.
- "WISDOM Comments and Recommendations Regarding Legislative Study Council on Recidivism and Removing Impediments to Ex-Offender Employment," submitted by WISDOM.
- Report, "Criminal Justice Reform: A Review of the States in the Current Decade," (October 17, 2016).

- Memorandum, "Regional Workforce Development Organizations - Role in Reducing Recidivism and Removing Impediments to Ex-Offender Employment," from the Members of the Wisconsin Workforce Development Association (October 19, 2016).
- Minutes of the October 19, 2016 meeting.

November 30, 2016 Meeting 10:00 a.m. Room 411 South, State Capitol

- "WPRI Special Report, Unlocking Potential," (November 2016), Wisconsin Policy Research Institute.
- Recommendation: Medication Supply Upon Release from Prison.
- Recommendation: BadgerCare Enrollment.
- Recommendation: Windows to Work.
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- Recommendation: Council of State Governments Justice Reinvestment Initiative.
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- Final Recommendation: Council of State Governments Justice Reinvestment Initiative.
- Final Recommendation: Standing Committees of the Legislature.
- Suggested Recommendations for Study Committee Review from Committee Members.

- Letter, submitted by the Department of Health Services (November 30, 2016).
- Handout, "The Silent Sentence," written by Representative Evan Goyke.
- Information regarding Medical Assistance eligibility, provided by Rebecca McAtee, Director, Bureau of Enrollment Policy and Systems, Division of Health Care Access and Accountability, Department of Health Services.
- Follow-up information provided by Dr. Vicki J. Martin, President, MATC, regarding questions asked at the October 19, 2016, Study Committee meeting.
- Suggested Recommendations for Study Committee Review from Milwaukee Area Technical College (MATC), entitled, "Reentry Education Access Program: Postsecondary Education & Training for Reentry Individuals."
- Minutes of the November 30, 2016 meeting.