# The Essentials of Reform

LESSONS FROM THE AMERICAN BAIL REFORM MOVEMENT





National Association of Pretrial Services Agencies



National Institute of Corrections





## Legal Foundations

Bail decisions are release decisions.

## Legal Foundations

## Bail is limited to ensuring court appearance and public safety.

LegalPresumption of nonfinancial release of<br/>restrictive conditions necessary to ensite<br/>court appearance and public safety. Presumption of nonfinancial release on the least restrictive conditions necessary to ensure future

> Prohibition or restrictions on the use of secured financial conditions.

> Provisions for preventive detention for a clearly defined and limited population that pose an unmanageable risk to public safety. Robust "Salerno-style" due process protections.

Admission to bail always involves a risk that the accused will take flight. That is a calculated risk which the law takes as the price of our system of justice. We know that Congress anticipated that bail would enable some escapes, because it provided a procedure for dealing with them. Fed. Rules Crim. Proc., 46 (f).

In allowance of bail, the duty of the judge is to reduce the risk by fixing an amount reasonably calculated to hold the accused available for trial and its consequence. Fed. Rules Crim. Proc., 46 (c). But the judge is not free to make the sky the limit, because the Eighth Amendment to the Constitution says: "Excessive bail shall not be required ...."

Stack v. Boyle (342 US 1, 1951) MR. JUSTICE JACKSON and MR. JUSTICE FRANKFURTER joins.

The Nature 1. "Pretrial risk" is the likelihood of missed court appearances and new pretrial crimes
 2. "Failure" is not prevalent in most defendant populations

Risk prediction—using validated risk 3. instruments—is very accurate

The presence of risk doesn't make bail decision-making a gamble





#### Dynamic

- Substance Abuse
- Residence
- Employment

#### Static

- History of FTA
- Previous Felonies
- Previous
  Incarcerations
- Pending Charges
- Previous
  Misdemeanors

• Age



## RAIs: The Results







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#### Colorado Pretrial Assessment Tool





## RAIs: The Results







#### ■No Failure ■Any Failure



Appearance Rate=98% Safety Rate= 95%



#### ■ No Failure ■ Any Failure





## The Holistic Approach

Inter-agency coordination to allocate scarce resources, enhance system performance and meet system-wide goals and objectives.

Coordinating bodies include all branches of government and other relevant stakeholders and address specific and systemic issues.

NACo, JMI and BJA (2014). "From Silo to System: The Importance of Criminal Justice Coordinating Councils (CJCCs)" (Webinar). <u>http://www.naco.org/sites/default/files/event\_attachments/ NACo%20From%20Silo%20to%20System%20-</u> <u>%20Sept%2024.pdf</u>.

The Holistic1. A CLEAR AND ELEVATING GOALApproach2. RESULTS-DRIVEN STRUCTURE3. COMPETENT TEAM MEMBERS 4. UNIFIED COMMITMENT 5. COLLABORATIVE CLIMATE 6. STANDARDS OF EXCELLENCE 7. EXTERNAL SUPPORT AND RECOGNITION 8. PRINCIPLED LEADERSHIP

> <u>TeamWork: What Must Go Right/</u> <u>What Can Go Wrong,</u> Larson and LaFasto. 1989. Sage Publications.

## Questions?