



## Legislative Fiscal Bureau

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May 8, 2007

Joint Committee on Finance

Paper #195

### **State Plan for the Prevention of Child Maltreatment (Child Abuse and Neglect Prevention Board)**

#### *Base Agency*

[LFB 2007-09 Budget Summary: Page 76, #2]

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#### **CURRENT LAW**

*CANPB.* The mission of the Child Abuse and Neglect Prevention Board (CANPB) is to advocate, support, and sustain a statewide culture that encourages family and community life in which children will develop and flourish in a safe environment, free from all forms of abuse and neglect.

In 2006-07, the Board is budgeted \$2,820,600 (\$340,000 GPR, \$540,000 FED, \$1,849,300 PR, and \$91,300 SEG) to support four grant programs and the Board's operations. The federal funding is available under Title II of the Child Abuse Prevention and Treatment Act (CAPTA), which supports networks of community-based, prevention-focused family resource and support programs and federal access and visitation grants. The PR funding is available from a portion of the revenue the state retains when individuals purchase copies of birth certificates. The SEG funding is supported by revenue from gifts and donations made to the Board, as well as interest on the revenue from the sale of "Celebrate Children" license plates.

*Birth Certificate Search Fee Revenue.* The fee an individual pays for a single copy of a birth certificate is \$12, of which \$5 is retained by the issuing agency (either the Department of Health and Family Services (DHFS) or the county), and \$7 is credited to a program revenue appropriation that supports grants distributed by CANPB and the Board's operations.

## **GOVERNOR**

Provide \$580,100 (\$650,400 PR and -\$70,300 SEG) in 2007-08 and \$719,400 (\$789,700 PR and -\$70,300 SEG) in 2008-09 to: (a) increase funding for grants distributed by the Board (\$562,900 PR in 2007-08 and \$702,200 PR in 2008-09) to implement the state plan for the prevention of child maltreatment; and (b) convert 1.0 SEG position, which is currently supported from the children's trust fund, to 1.0 PR position funded from revenue from birth certificate fees (\$70,300 PR and -\$70,300 SEG) annually; and (c) increase general program operations funding for the Board (\$17,200 PR annually).

The state plan includes hiring a consumer education director, addressing shaken baby syndrome by creating prevention materials for new parents and providing training for child care providers, implementing a child sexual abuse prevention campaign, and providing additional grants to organizations.

The additional PR funding would be available by increasing the search fee for birth certificates from \$12 to \$20. The Board currently receives \$7 of the \$12, but would receive \$10 of the \$20 under the Governor's bill. The Governor's recommendations relating to the vital records fee increases are discussed in a separate paper,

## **DISCUSSION POINTS**

1. In addition to supporting a portion of the CANP Board's operating costs, birth certificate fee revenue supports four grant programs administered by the Board: (a) family resource center grants; (b) community response grants; (c) supervised visitation and safe exchange center grants; and (d) special project grants. Each of these grant programs is described below.

### **Family Resource Centers**

2. Family resource centers are based on the concept that an effective way to prevent child abuse and neglect is to enhance parent-child interaction, reduce family stress, improve family functioning, and provide community support. Family resource centers provide comprehensive services to families, including education and support. The centers primarily provide services for parents with children through age three, offer opportunities for parents and caregivers to learn new skills, interact with other parents, and learn to access community resources. Although each center provides different programs and activities, each is charged to be responsive to the needs of the community and universally accessible by all in the community.

The centers provide an array of programming from the following four service areas: (a) outreach and family visiting services; (b) group-based parent education and support services; (c) individual center-based parent education and support services; and (d) community resource referral and follow-up services. Currently, there are approximately 80 family resource centers in Wisconsin.

3. In the 2006-07, the Board provided \$1,585,000 [\$340,000 GPR and \$1,245,000 PR

(\$990,000 PR from birth certificate fee revenue and \$255,000 PR from funding the Department of Health and Family Services, Bureau of Milwaukee Child Welfare transferred to CANPB under a memorandum of understanding)] to support grants to family resource centers. The Board allocated the funds to 19 family resource centers, which are listed in Table 1. The initial grants were awarded under a competitive request for proposal (RFP) process.

**TABLE 1**

**Family Resource Center Grantees**

<u>Program</u>	<u>Location</u>
Family Resource Center of the Fox Cities*	Appleton
River Source Family Center	Chippewa Falls
Family Center of Florence County	Florence
Ft. Howard Resource Center	Green Bay
Northwest Connection Family Resources	Hayward
Exchange Family Resource Center	Janesville
Family Resources	La Crosse
Family Resource Center of Dane County*	Madison
Lakeshore Family Resources	Manitowoc
Family Resource Center of Sherman Park	Milwaukee
La Causa Family Resource Center	Milwaukee
The Vincent Family Resource Center	Milwaukee
Family Center	Platteville
Columbia County Family Resource Center	Portage
Crawford County Family Resource Center	Prairie du Chien
YWCA of Racine Family Resource Center*	Racine
Northern Lights Family Resource Center	Superior
The Family Resource Center	Wausau
Family Center of Washington County	West Bend

\*These resource centers received \$75,000 grants; all other centers received \$85,000 grants.

4. The Board has intended for the grants to be a continual source of base funding for the centers. However, to continue to receive funding, the grantees must reapply every year and meet certain requirements. New grants have been awarded only when a grant to a current recipient is discontinued or new funds become available. Grantees are required to provide a 20% match to their grant, which may be in cash, in-kind services, or both. If a program has received funding from the Board for three or more years, the program must have at least a 5% match in cash.

5. In 2005-06, family resource centers that received grants from the Board served 7,724 adults and 14,547 children, including 5,365 children who were younger than four years old.

## Community Response Grants

6. In 2006-07, the Board budgeted \$300,000 (\$200,000 FED and \$100,000 PR from birth certificate revenue) for community response grants. The Board distributed \$50,000 grants to six programs to provide coordinating structures that include the local child protective services agency. These programs are intended to serve families who have been screened out of the child welfare system through an unsubstantiated charge of child abuse and neglect in order to prevent future child abuse and neglect from occurring. The programs oversee comprehensive services to provide support for families and children. The current grantees for family resource and support programs are shown in Table 2.

**TABLE 2**

### Community Response Grants

<u>Program</u>	<u>Location</u>
Pierce County DHS	Ellsworth
Green Lake County DHSS	Green Lake
Exchange Family Resource Center	Janesville
Family Resources	La Crosse
Columbia County Family Resource Center	Portage
Lakeland Family Resource Center	Spooner

7. The Board has awarded these grants for a three-year period, with annual renewals, contingent upon satisfactory performance. The grant funds cannot be used to supplant existing funds and grantees are required to provide a 25% match annually during the first three-year grant period and 50% during the second and subsequent grant periods (if applicable). The match can be made through cash, in-kind services, or both, and must be used only to enhance the services provided with the grant from the Board.

### Supervised Visitation and Safe Exchange Centers

8. In 2006-07, the Board budgeted \$125,000 FED (CAPTA federal access and visitation grant funds) to support five safe exchange programs throughout the state, each of which received \$25,000. The Board awards these one-year grants under a statewide, competitive process. The grantees must demonstrate collaboration and connection with other community agencies and either be an existing access and visitation program or receive another grant from the Board. Grantees are required to provide a 10% match of cash, in-kind services, or both. The grants support programs that establish, expand, or enhance support of and facilitate non-custodial parents' access to and visitation with their children.

9. Grantees may use these funds to support voluntary and mandatory mediation,

counseling, education, the development of parenting plans, and visitation enforcement, including monitoring, supervision, and neutral drop-off and pickup. The 2006-07 grantees are listed in Table 3.

**TABLE 3**

**Supervised Visitation and Safe Exchange Centers**

<u>Program</u>	<u>Location</u>
The Family Support Center	Chippewa Falls
Family Resources	La Crosse
Children’s Service Society of Wisconsin- Madison	Madison
Lakeshore Family Resources	Manitowoc
Children’s Service Society of Wisconsin- Marathon	Wausau

**Special Projects**

10. The Board also supports a number of special projects. In 2006-07 the Board provided \$477,000 PR (\$290,000 PR from birth certificate fee revenue and \$187,000 PR from moneys DHFS transferred from the BMCW under a memorandum of understanding) to six special projects throughout the state. These projects included: (a) child sexual abuse prevention; (b) home visitation materials; training and consultation to family resource centers on mental health issues for parents who have young children; (c) mental health consultation trainings; (d) regional direct service grants for respite care; and (e) expanding peer support for parents of children with emotional and behavioral disorders.

**TABLE 4**

**Special Projects**

<u>Program</u>	<u>Location</u>	<u>Project</u>
Children’s Hospital and Health Systems	Milwaukee/Marathon	Child Sexual Abuse Prevention
City of Milwaukee Health Department	Milwaukee	Home Visitation
Mental Health Assoc of Milwaukee County	Statewide	Mental Health Issues for Parents
Penfield Children’s Center	Statewide	Mental Health Consultation
Respite Care Association of WI	Statewide	Respite Care
Wisconsin Family Ties	Statewide	Peer Support for Parents

**Governor's Recommended Funding Increase**

11. The bill would increase the birth certificate search fee from \$12 to \$20, and \$3 of the

\$8 increase would be forwarded to the Board. Under the bill, it is estimated that CANPB would receive an additional \$650,400 in 2007-08 and \$789,700 in 2008-09 from the increased fee. The Board's staff has identified a proposed plan for the use of these funds, which is shown in Table 5.

**TABLE 5**

**Proposed Spending Plan for Additional Funding**

<u>Initiative</u>	<u>2007-08</u>	<u>2008-09</u>
Consumer Education Director	\$70,700	\$72,100
Shaken Baby Syndrome Prevention	60,000	60,000
Child Sexual Abuse Prevention	94,300	100,000
Family Resource Center Grants	225,000	225,000
Respite Grants	100,000	100,000
Infant Mental Health Consultation Pilot	50,400	62,600
Peer Support	50,000	50,000
Community Response Programs	<u>0</u>	<u>120,000</u>
Total	\$650,400	\$789,700

12. If the Committee approves the Governor's recommended fee increase, the Board would determine the specific allocation of these additional revenues, which may differ from the current proposed spending plan. Further, if less revenue is received by the Board than the administration projects, the Board would be required to prioritize these or other projects it wishes to fund.

13. In addition to increasing funding for family resource centers and community response programs, the spending plan includes a number of new initiatives.

- *Consumer Education Director:* The Board would use the position authority from the eliminated SEG position to hire a consumer education director, who would develop web-based workshops, seminars, and courses for parents and other caregivers.

- *Shaken Baby Syndrome Prevention.* The Board would purchase informational materials to distribute to new mothers in hospitals.

- *Child Sexual Abuse Prevention.* The Board would implement the *Stop It Now!* program, a social marketing and community education campaign in Milwaukee and Marathon Counties to help prevent child sexual abuse. The funds would be used to start a state-wide helpline, a school-based curriculum, trainings, site coordinators, a website, media spots, and program evaluation.

- *Respite Grants.* The Board would provide funding to provide direct respite care

services for families.

- *Infant Mental Health Consultation Pilot.* The Board would pilot implementation of regional access for early care and education settings to classroom-based behavioral consultation to increase parents' and other caregiver's ability to manage challenging behaviors.
- *Peer Support.* The Board would support training and technical assistance for peer mentors to provide parent-to-parent support systems to families with children who have mental, emotional, and behavioral disorders.

14. If the fee were not increased, the Board would reduce funding for grants by eliminating some or all of these initiatives or by decreasing funding for current grant recipients in order to fund some of the new initiatives.

15. The Committee's decision regarding the proposed vital records fee increases in the bill will affect the amount of funding that would be available to CANPB to support these initiatives. If the Committee approves the proposed increase in the birth certificate search fee, it may wish to approve the Governor's recommendation.

If the Committee did not wish to raise the fee but still wished to provide state support for these initiatives, the Committee could provide \$650,400 GPR in 2007-08 and \$789,700 GPR in 2008-09 to allow the Board to pursue all aspects of their current state plan.

Alternatively, if the Committee wished to increase state funding for grants CANPB currently distributes, it could provide any funding increase for these purposes, either supported by PR or GPR. For example, the Committee could increase funding for grants to family resource centers and community response grants by \$200,000 annually.

If the Committee does not approve the Governor's recommended fee increase, the additional funding for CANPB should be deleted from the bill.

## ALTERNATIVES TO BASE

1. Approve the Governor's recommendation to provide \$580,100 (\$650,400 PR and -\$70,300 SEG) in 2007-08 and \$719,400 (\$789,700 PR and -\$70,300 SEG) and convert 1.0 SEG position to 1.0 PR position, beginning in 2008-09, to increase support for activities for the prevention of child maltreatment.

ALT 1	Change to Bill		Change to Base	
	Funding	Positions	Funding	Positions
PR	\$0	0.00	\$1,440,100	1.00
SEG	<u>0</u>	<u>0.00</u>	<u>- 140,600</u>	<u>- 1.00</u>
Total	\$0	0.00	\$1,299,500	0.00

2. Delete the Governor's provision. Instead, increase funding for family resource

center grants and community response grants by \$200,000 PR annually. Under this alternative, the CANPB would determine how much of this funding would be allocated for each type of grant the CANPB currently distributes.

<b>ALT 2</b>	<b>Change to Bill</b>		<b>Change to Base</b>	
	Funding	Positions	Funding	Positions
PR	-\$1,040,100	- 1.00	\$400,000	1.00
SEG	<u>140,600</u>	<u>1.00</u>	<u>0</u>	<u>- 1.00</u>
Total	-\$899,500	0.00	\$400,000	0.00

3. Delete the Governor's recommendation, Instead, provide \$580,100 (\$650,400 GPR and -\$70,300 SEG) in 2007-08 and \$719,400 (\$789,700 GPR and -\$70,300 SEG) and convert 1.0 SEG position to 1.0 GPR position, beginning in 2008-09, to increase support for activities for the prevention of child maltreatment.

<b>ALT 3</b>	<b>Change to Bill</b>		<b>Change to Base</b>	
	Funding	Positions	Funding	Positions
GPR	\$1,440,100	1.00	\$1,440,100	0.00
PR	- 1,440,100	- 1.00	0	0.00
SEG	<u>0</u>	<u>0.00</u>	<u>- 140,600</u>	<u>0.00</u>
Total	\$0	0.00	\$1,299,500	0.00

4. Delete the Governor's recommendation, Instead, increase funding for family resource center grants and community response grants by \$200,000 GPR annually. Under this alternative, the CANPB would determine how much of this funding would be allocated for each type of grant the CANPB currently distributes.

<b>ALT 4</b>	<b>Change to Bill</b>		<b>Change to Base</b>	
	Funding	Positions	Funding	Positions
GPR	\$400,000	0.00	\$400,000	0.00
PR	- 1,440,100	- 1.00	0	0.00
SEG	<u>0</u>	<u>1.00</u>	<u>0</u>	<u>0.00</u>
Total	-\$899,500	0.00	\$400,000	0.00

5. Maintain current law.

<b>ALT 5</b>	<b>Change to Bill</b>		<b>Change to Base</b>	
	Funding	Positions	Funding	Positions
PR	-\$1,440,100	- 1.00	\$0	0.00
SEG	<u>140,600</u>	<u>1.00</u>	<u>0</u>	<u>0.00</u>
Total	-\$1,299,500	0.00	\$0	0.00

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