



Legislative Fiscal Bureau

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Joint Committee on Finance

Paper #212

Children and Family Aids and County Incentive Funds (DCF -- Children and Families)

[LFB 2009-11 Budget Summary: Page 125, #2 (part) and Page 134, #4 and #5]

CURRENT LAW

Children and Family Aids. The children and family aids program is comprised of state and federal funds that are distributed by the Department of Children and Families (DCF) to counties for the provision of human services related to child abuse and neglect and to unborn child abuse, including prevention, investigation, and treatment services. Counties provide funding to match a portion of the children and family aids allocation.

Children and family aids funding includes a basic allocation, referred to as the children and families allocation (CFA), and one categorical allocation. The CFA includes state general purpose revenue (GPR) and federal funding available under Titles IV-E and IV-B (Part I) of the Social Security Act, the social services block grant (SSBG), and the temporary assistance for needy families (TANF) block grant. In 2008-09, the CFA is budgeted \$67.5 million (all funds, including \$28.5 million GPR). In addition, several tribes are provided a separate, categorical allocation for the tribal child care program in the amount of \$0.4 million GPR.

Title IV-E Incentive Funds. Counties, excluding Milwaukee County, may receive additional Title IV-E funds if the state collects more Title IV-E funds than the amount budgeted for children and family aids and other budgeted commitments. Of these excess funds, 50% are distributed to counties as incentive funds. The remaining 50% is retained by the state as income augmentation funds.

Of the excess Title IV-E funds distributed to counties, at least 50% must be used to provide prevention services for children who are at risk of abuse or neglect. Counties cannot use these funds to supplant any other funds expended by the county for services and projects to assist children and families.

In calendar year (CY) 2009, DCF will distribute \$7.1 million in Title IV-E incentive funds to counties, a reduction of 28% from CY 2008. Beginning with CY 2010, the state does not anticipate receiving any excess Title IV-E funds.

Federal Economic Stimulus Foster Care and Adoption Assistance Funds. The federal American Recovery and Reinvestment Act of 2009 (ARRA) increased the federal medical assistance percentage (FMAP), which is the federal share of medical assistance and other programs, by 6.2% for the period October 1, 2008, through December 31, 2010. Without applying the ARRA FMAP increase, Wisconsin's FMAP rate is approximately 59%.

Under current law, the state may be reimbursed for costs related to certain child welfare activities under Title IV-E. Maintenance payments intended to cover the costs of food, shelter, clothing, daily supervision, child care, school supplies, general incidentals, liability insurance for the child, and reasonable travel to the child's home for visits are reimbursed at the state's FMAP rate for eligible children. In addition, adoption assistance payments to assist in the cost of care of a child are eligible for reimbursement at the state's FMAP rate for eligible children.

The ARRA allows eligible expenses under Title IV-E for foster care and adoption assistance to be matched at the higher FMAP rate. The initial grants issued for Wisconsin to reflect the higher FMAP rate for foster care and adoption assistance for the period October 1, 2008, through March 31, 2009, total \$3,227,800 (\$2,294,200 for adoption assistance and \$933,600 for foster care).

GOVERNOR

Children and Family Aids. Reduce funding by \$9,142,400 (\$304,000 GPR and -\$9,446,400 FED) in 2009-10 and \$10,783,300 (\$304,000 GPR and -\$11,087,300 FED) in 2010-11 for children and family aids. The \$304,000 annual increase in GPR would fully fund a 5% increase in foster care rates, enacted as part of 2007 Act 20, which took effect on January 1, 2009. In addition, federal funding budgeted to support children and family aids would be adjusted by: (a) reducing Title IV-B support by \$361,400 FED in 2009-10 and \$432,600 FED in 2010-11; (b) reducing Title IV-E support by \$9,058,900 FED in 2009-10 and \$10,600,800 FED in 2010-11; and (c) reducing the SSBG by \$26,100 FED in 2009-10 and \$53,900 FED in 2010-11.

In addition to the reductions to the federal funding mentioned above, delete \$289,600 GPR annually from the children and family aids payments appropriation as part of an across-the-board 1% reduction in most non-federal appropriations.

An additional one-time savings of \$18,500,000 GPR in 2009-10 due to a payment delay that does not result in an overall reduction to the county funding levels is not addressed in this paper.

Title IV-E Incentive Funds. No provision.

Federal Economic Stimulus Foster Care and Adoption Assistance Funds. Provide \$5,500,000 FED in 2009-10 and \$2,700,000 FED in 2010-11 to reflect federal economic stimulus funds the state would receive for foster care and adoption assistance due to the ARRA increase in the FMAP rate. Create an appropriation that would receive these funds and specify that the funds would be used for their intended purposes. The administration indicates that this funding would be allocated to counties for services related to children and families to partially offset the reduction in children and family aids and the Title IV-E incentive program.

DISCUSSION POINTS

Federal Title IV-E Funding

1. Funding under Title IV-E of the Social Security Act for child welfare activities has been declining and will be significantly reduced in the 2009-11 biennium. The loss of federal Title IV-E funding is due to: (a) federal policy changes under the federal Deficit Reduction Act (DRA) of 2005; (b) audit practices implemented through the IV-E eligibility review process; and (c) ongoing federal review of state IV-E claiming practices.

2. The federal DRA prohibits claiming IV-E administrative revenue on costs associated with children placed with unlicensed relatives, such as court-ordered kinship care placements. In addition, the federal DRA implemented new requirements to claim IV-E administrative revenue on placement prevention activities. Under the federal DRA, children must be at imminent risk, rather than serious risk, and have case plans reviewed every six months, rather than every 12 months, for placement prevention activities to receive matching funds under IV-E. Cases that do not meet these new requirements are not eligible for IV-E matching funds.

3. One requirement to be eligible for IV-E matching funds is that the family of the removed child meets certain financial eligibility criteria based on the former aid to families with dependent children (AFDC) program that were in effect in June of 1996. Upon a review by the federal government, many cases that were thought to have met these criteria, as well as other criteria for IV-E eligibility, did not. In addition, because the income limits are tied to AFDC in 1996, fewer cases qualify for IV-E matching funds based on family income.

4. To be eligible under IV-E, certain court findings must be timely made in initial court hearings. If there are delays between the removal of children and the court hearings where court findings are made, then the cases are no longer IV-E eligible. Stricter enforcement and more aggressive federal review of these types of cases have also resulted in a decrease in the number of cases eligible for IV-E matching funds.

Children and Family Aids

5. CFA funds may be used for the child abuse and neglect, juvenile justice, and other children and families target populations. Based on information from counties, approximately 50% of the CFA is used for child abuse and neglect, 30% for other child welfare services to families, and 20% for community-based juvenile justice services. CFA funds cannot be used for juvenile

corrections placements. As noted above, the CFA consists of GPR and federal funding available under the SSBG, the TANF block grant, and Titles IV-E and IV-B (Part I) of the Social Security Act.

6. States may use SSBG funds to provide services directed toward at least one of five goals: (a) to prevent, reduce, or eliminate economic dependency; (b) to achieve or maintain self-sufficiency; (c) to prevent or remedy neglect, abuse, or exploitation of children and adults; (d) to prevent or reduce inappropriate institutional care; and (e) to secure admission or referral for institutional care when other forms of care are not appropriate. States may transfer 10% of their allotment for any fiscal year to preventive health and health services, alcohol and drug abuse services, mental health services, maternal and child health services, and low-income home energy assistance block grants. States may also use funds for staff training, administration, planning, evaluation, and purchasing technical assistance to develop, implement, or administer the state's social service program. In 2008-09, it is estimated that the SSBG award will total \$31,390,500. Of this amount, \$4,388,300 is distributed to counties through the CFA. The remainder supports the community aids basic county allocation (\$22,122,300) in the Department of Health Services (DHS), Family Care (\$891,300), displaced homemakers (\$80,800), and administrative costs in DCF and DHS (\$3,907,800).

7. In addition, a state may transfer up to 10% of its TANF block grant to the SSBG. Federal law specifies that any funds states use in this manner are subject to the federal SSBG requirements, not to TANF block grant requirements. Wisconsin currently transfers approximately 4.3% (\$13,420,500) of its TANF block grant (\$314,499,400) to the SSBG. Of the amount transferred to the SSBG, \$2,194,300 is allocated for the CFA and \$11,226,200 is allocated to the basic county allocation for community aids in DHS.

8. Child welfare funds are also provided to states under Title IV-B of the Social Security Act to support permanency planning for children. States may not use Title IV-B funds to support out-of-home care, or to provide child care that is exclusively work-related. The primary purpose of Title IV-B child welfare funding is to keep children with their own families. These services include respite care, intensive family treatment, and individual and family counseling. A portion of this funding is also allocated to Native American tribes. Funds are distributed to states on the basis of their under-21 population and per capita income. It is estimated that the state will receive \$4,833,900 in 2008-09 under Title IV-B. Of this amount, \$3,251,400 is distributed under the CFA for counties and Native American tribes. The remaining funds are distributed for runaway programs, youth aids, and state administration costs in DCF.

9. Finally, DCF distributes, as part of the CFA, reimbursements the state receives under Title IV-E of the Social Security Act. Title IV-E provides funding for a portion of the cost of services for children who meet certain financial eligibility criteria and are placed in out-of-home care. Title IV-E revenue included in the CFA is earned based on maintenance payments and administrative costs incurred by counties. Counties pay expenses out of the CFA and local tax levy funds. Expenses are then reported to DCF, and DCF claims the Title IV-E reimbursement. It is estimated that the state will receive \$28,762,700 under Title IV-E for the CFA in 2008-09. Attachment 1 shows the CFA allocation for each county in calendar year (CY) 2009. The total

allocation is \$67.6 million.

10. The reduction in federal funds under AB 75 for children and family aids represents reestimates of the grant award amount under Title IV-B of the Social Security Act (-\$361,400 in 2009-10 and -\$432,600 in 2010-11) and the SSBG (-\$26,100 in 2009-10 and -\$53,900 in 2010-11) and a loss of federal matching funds under Title IV-E of the Social Security Act (-\$9,058,900 in 2009-10 and -\$10,600,800 in 2010-11). The majority of the reduction in federal funds is due to the loss of federal Title IV-E funding.

11. As a result of the loss of federal funds, DCF, in its 2009-11 biennial budget request, sought additional GPR funding in the amount of \$9,446,400 GPR in 2009-10 and \$11,087,300 GPR in 2010-11 to replace the federal funds in order to maintain the children and family aids allocation to counties at base funding level.

12. Other than the \$304,000 GPR annually provided to fund the 5% increase in foster care rates required under 2007 Wisconsin Act 20, AB 75 would not provide additional GPR funding to replace the loss of federal funding. In addition, the bill would reduce GPR funding by 1% annually (-\$289,600 GPR). As a result counties would receive a reduction in the overall CFA amount of 14.0% in CY 2010 and 16.4% in CY 2011 compared to CY 2009. Attachment 2 shows estimated CFA allocations for each county under AB 75 in CY 2010 and CY 2011.

13. The state will receive federal economic stimulus foster care and adoption assistance funds, discussed in further detail below. Attachment 3 shows estimated CFA allocations for each county under AB 75 in CY 2010 and CY 2011 with estimated allocations from the stimulus funds added in. Even with the stimulus funds, county CFA allocations would be \$2,920,200 less in CY 2010 (4.3% decrease) and \$6,122,900 less in CY 2011 (9.1% decrease) than was provided in CY 2009. [AB 75 assumed the stimulus funds would total \$5,500,000 FED in 2009-10 and \$2,700,000 FED in 2010-11, but these figures have since been revised upward to \$6,511,800 and \$4,950,000 respectively.]

14. The Committee could provide GPR funds in addition to economic stimulus funds to replace the entire amount of lost federal funding. Under this alternative (Alternative 3), the Committee could provide \$2,630,600 GPR in 2009-10 and \$5,833,300 GPR in 2010-11. This alternative would not restore the 1% reduction to GPR funding for the CFA distributed to counties. Attachment 4 shows estimated county CFA allocations in CY 2010 and CY 2011 under this alternative.

15. In addition to restoring the loss of federal funds with GPR, the Committee could restore the 1% reduction to GPR funding for the CFA distributed to counties, such that counties would receive the same CFA allocation as received in CY 2009. The Committee could provide \$289,600 GPR annually (Alternative 4). County CFA allocations in CY 2010 and CY 2011 would be the same as shown in Attachment 1. This alternative could also be in lieu of providing \$2.6 million GPR in 2009-10 and \$5.8 million GPR in 2010-11. Due to economic conditions, funding may not be available to restore base level allocations to counties. Attachment 5 shows the CFA allocations for each county in CY 2010 and CY 2011 with restoring only the 1% reduction, with the

stimulus funds added in.

16. However, restoring the 1% reduction with no additional GPR funds would result in a 4.1% reduction in CY 2010 and a 9.5% reduction in CY 2011 in overall CFA funding compared to CY 2009 funding.

County Title IV-E Incentive Program

17. In 1997, the county Title IV-E incentive program was created to provide a mechanism to share with counties additional Title IV-E revenue claimed by the state above the amounts budgeted for community aids (now children and family aids). Counties, excluding Milwaukee County, may receive additional Title IV-E funds if the state collects more Title IV-E revenue than the amounts budgeted for children and family aids and other budgeted commitments. Of these excess funds, 50% are distributed to counties as incentive funds. The remaining 50% is retained by the state as income augmentation funds. Of the excess Title IV-E funds distributed to counties, at least half must be used to provide prevention services for children who are at risk of abuse or neglect, and the rest may be used for any services to children and families, including child protective services and county staffing. Counties cannot use these funds to supplant any other funds expended by the county for services and projects to assist children and families.

18. In CY 2008, the Department of Health and Family Services (now DHS) distributed \$9.8 million in Title IV-E incentive funds to counties, the same amount as distributed in CY 2006 and CY 2007. However, in CY 2009, DCF will distribute \$7.1 million in Title IV-E incentive funds to counties, a reduction of 28.1%. The allocations to counties for CY 2006, 2007, and 2008 are shown in Attachment 6. The allocations to counties for CY 2009 are shown in Attachment 7. Due to the reduction in Title IV-E funding described above, no Title IV-E incentive funds will be distributed to counties after CY 2009.

19. Due to the loss of federal funds for the Title IV-E incentive program, DCF, in its 2009-11 agency budget request, sought \$7,662,400 GPR in 2009-10 and \$9,831,500 GPR in 2010-11 to replace the loss of federal funding for the Title IV-E incentive program. However, the bill provides no funding for the Title IV-E incentive program.

20. The Committee could restore funding for the county Title IV-E incentive program to the CY 2008 level, before the 28.1% reduction (Alternative 6). This would require \$9,831,500 GPR annually to be distributed to counties for services to children and families, including prevention services for children who are at risk of abuse or neglect. Title IV-E incentive county allocations for CY 2010 and CY 2011 would be the same as the allocations shown in Attachment 6.

21. Alternatively, the Committee could provide funding for the county Title IV-E incentive program at the CY 2009 level to retain the same level of funding that the counties are currently receiving. This would require \$7,064,800 GPR annually (Alternative 7). Title IV-E incentive county allocations for CY 2010 and CY 2011 would be the same as the allocations shown in Attachment 7.

22. On the other hand, the Committee could phase out funding for the county Title IV-E

incentive program, rather than eliminating the funding beginning in CY 2010, by providing half of the funding in 2009-10 that was provided in CY 2009, and reducing the funding by half again for 2010-11. This alternative would require \$3,532,400 GPR in 2009-10 and \$1,766,200 GPR in 2010-11 (Alternative 8). Attachment 8 shows the allocations for each county under this alternative for CY 2010 and CY 2011, assuming that each county equally shares in the 50% reduction in each year.

Federal Economic Stimulus Foster Care and Adoption Assistance Funds

23. Foster care maintenance payments are funds provided to cover the costs of food, shelter, clothing, daily supervision, child care, school supplies, general incidentals, liability insurance for the child, and reasonable travel to the child's home for visits. These costs are reimbursed under Title IV-E at the MA reimbursement rate. In addition, the state receives Title IV-E funds on behalf of children with special needs awaiting adoption or who have been adopted based on projected caseload, the percent of the caseload that is IV-E eligible, and reimbursement at the MA reimbursement rate for the eligible caseload.

24. The federal ARRA increased the FMAP by 6.2% for the period October 1, 2008, through December 31, 2010. The ARRA allows eligible expenses under Title IV-E for foster care and adoption assistance to be matched at the higher FMAP rate. The initial grants issued for Wisconsin to reflect the higher FMAP rate for foster care and adoption assistance for the period October 1, 2008, through March 31, 2009, total \$3,227,800 (\$2,294,200 for adoption assistance and \$933,600 for foster care).

25. AB 75 provides \$5,500,000 FED in 2009-10 and \$2,700,000 FED in 2010-11 in federal economic stimulus funds the state would receive for foster care and adoption assistance due to the ARRA increase in the FMAP rate. More recent estimates based on the initial grants issued indicate that the state would receive \$6,511,800 FED in 2009-10 and \$4,950,000 FED in 2010-11 due to the increase in the FMAP rate. The bill should be modified to increase funding by \$1,011,800 FED in 2009-10 and \$2,250,000 FED in 2010-11 (Alternative 9). Should DCF receive more than these estimated amounts in 2009-10 and 2010-11, it is assumed DCF would not have to return to the Committee to access those funds.

26. It should be noted that the enhanced FMAP rate ends on December 31, 2010. Therefore, additional federal stimulus funds would no longer be available after that date to supplement the CFA and be distributed to counties for child welfare activities.

ALTERNATIVES

Children and Family Aids

1. Approve the Governor's recommendation to reduce funding by \$9,142,400 (\$304,000 GPR and -\$9,446,400 FED) in 2009-10 and \$10,783,300 (\$304,000 GPR and -\$11,087,300 FED) in 2010-11 for children and family aids. [Along with Alternatives 2 and 9, funding for county CFA allocations would be \$64.6 million in CY 2010 and \$61.4 million in CY 2011.]

2. Approve the Governor's recommendation to delete \$289,600 GPR annually from the children and family aids payments appropriation as part of an across-the-board 1% reduction in most non-federal appropriations. This would reduce funding for county CFA allocations by \$289,600 annually.

3. Modify the Governor's recommendation to provide an additional \$2,630,600 GPR in 2009-10 and \$5,833,300 GPR in 2010-11 to restore the loss of federal funding for the CFA county allocations. [This alternative would not restore the 1% GPR reduction. As a result, \$67.3 million in CY 2010 and in CY 2011 would be available for county CFA allocations (including the stimulus funds in Alternative 9).]

ALT 3	Change to Bill Funding
GPR	\$8,463,900

4. Delete the Governor's provision to reduce funding for children and family aids by \$289,600 GPR annually, which represents a 1% GPR reduction. [If this alternative is in addition to Alternative 3, \$67.6 million in CY 2010 and in CY 2011 would be available for county CFA allocations. However, if this alternative is not in addition to Alternative 3, \$64.9 million in CY 2010 and \$61.7 million in CY 2011 would be available for county CFA allocations.]

ALT 4	Change to Bill Funding
GPR	\$579,200

County Title IV-E Incentive Program

5. Provide no additional funding for the Title IV-E incentive program, as recommended by the Governor.

6. Provide \$9,831,500 GPR annually to restore funding for the county Title IV-E incentive program to the CY 2008 level.

ALT 6	Change to Bill Funding
GPR	\$19,663,000

7. Provide \$7,064,800 GPR annually to restore funding for the county Title IV-E incentive program to the CY 2009 level.

ALT 7	Change to Bill Funding
GPR	\$14,129,600

8. Provide \$3,532,400 GPR in 2009-10 and \$1,766,200 GPR in 2010-11 to phase out funding for the county Title IV-E incentive program by providing one-half of the CY 2009 level in 2009-10 for CY 2010 and providing one-half of the CY 2010 level in 2010-11 for CY 2011 contracts.

ALT 8	Change to Bill Funding
GPR	\$5,298,600

Federal Economic Stimulus Foster Care and Adoption Assistance Funds

9. Modify the Governor's recommendation to provide an additional \$1,011,800 FED in 2009-10 and \$2,250,000 FED in 2010-11 to reflect reestimates of the amount of federal economic stimulus foster care and adoption assistance funds. Stimulus funds would total \$6,511,800 FED in 2009-10 and \$4,950,000 FED in 2010-11.

ALT 9	Change to Bill Funding
FED	\$3,261,800

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Attachments

ATTACHMENT 1

Children and Family Aids Allocations to Counties Calendar Year 2009

<u>County</u>	<u>Amount</u>	<u>County</u>	<u>Amount</u>
Adams	\$ 244,575	Manitowoc	\$1,204,545
Ashland	337,397	Marathon	1,530,141
Barron	633,112	Marinette	556,435
Bayfield	248,296	Marquette	200,892
Brown	2,876,546	Menominee	341,216
Buffalo	311,107	Milwaukee	7,265,605
Burnett	255,017	Monroe	575,013
Calumet	377,129	Oconto	415,466
Chippewa	846,992	Oneida	454,443
Clark	574,504	Outagamie	1,940,845
Columbia	587,320	Ozaukee	797,154
Crawford	437,726	Pepin	111,228
Dane	5,554,833	Pierce	426,327
Dodge	945,889	Polk	577,243
Door	342,603	Portage	736,847
Douglas	901,749	Price	259,811
Dunn	549,303	Racine	3,271,426
Eau Claire	1,580,577	Richland	358,149
Florence	199,052	Rock	2,796,273
Fond du Lac	1,443,549	Rusk	334,480
Forest	246,448	St. Croix	521,019
Grant	720,781	Sauk	708,279
Green	385,385	Sawyer	346,402
Green Lake	250,214	Shawano	300,281
Iowa	290,582	Sheboygan	1,530,295
Iron	132,102	Taylor	377,871
Jackson	426,325	Trempealeau	471,931
Jefferson	866,101	Vernon	446,481
Juneau	332,870	Vilas	235,474
Kenosha	2,425,534	Walworth	1,038,951
Kewaunee	268,764	Washburn	274,874
La Crosse	1,768,554	Washington	1,047,816
Lafayette	267,154	Waukesha	3,469,984
Langlade	341,238	Waupaca	603,850
Lincoln	416,820	Waushara	327,006
		Winnebago	2,211,057
		Wood	<u>1,106,226</u>
		Total	\$67,557,484

ATTACHMENT 2

Estimated Children and Family Aids Allocations to Counties Under AB 75 Without Stimulus Funding Calendar Years 2010 and 2011

<u>County</u>	<u>CY 2010 Amount</u>	<u>Amount Less Than CY 2009</u>	<u>CY 2011 Amount</u>	<u>Amount Less Than CY 2009</u>
Adams	\$210,429	-\$34,146	\$204,488	-\$40,087
Ashland	290,292	-47,105	282,096	-55,301
Barron	544,720	-88,392	529,343	-103,769
Bayfield	213,630	-34,666	207,599	-40,697
Brown	2,474,939	-401,607	2,405,070	-471,476
Buffalo	267,672	-43,435	260,116	-50,991
Burnett	219,413	-35,604	213,219	-41,798
Calumet	324,476	-52,653	315,316	-61,813
Chippewa	728,740	-118,252	708,167	-138,825
Clark	494,295	-80,209	480,341	-94,163
Columbia	505,322	-81,998	491,056	-96,264
Crawford	376,613	-61,113	365,981	-71,745
Dane	4,779,298	-775,535	4,644,377	-910,456
Dodge	813,829	-132,060	790,855	-155,034
Door	294,771	-47,832	286,449	-56,154
Douglas	775,852	-125,897	753,949	-147,800
Dunn	472,612	-76,691	459,270	-90,033
Eau Claire	1,359,906	-220,671	1,321,515	-259,062
Florence	171,261	-27,791	166,427	-32,625
Fond du Lac	1,242,009	-201,540	1,206,946	-236,603
Forest	212,040	-34,408	206,054	-40,394
Grant	620,150	-100,631	602,643	-118,138
Green	331,580	-53,805	322,219	-63,166
Green Lake	215,281	-34,933	209,203	-41,011
Iowa	250,013	-40,569	242,955	-47,627
Iron	113,659	-18,443	110,450	-21,652
Jackson	366,804	-59,521	356,449	-69,876
Jefferson	745,181	-120,920	724,144	-141,957
Juneau	286,397	-46,473	278,311	-54,559
Kenosha	2,086,894	-338,640	2,027,981	-397,553
Kewaunee	231,241	-37,523	224,713	-44,051
La Crosse	1,521,638	-246,916	1,478,682	-289,872
Lafayette	229,855	-37,299	223,367	-43,787
Langlade	293,596	-47,642	285,308	-55,930
Lincoln	358,626	-58,194	348,502	-68,318
Manitowoc	1,036,373	-168,172	1,007,116	-197,429
Marathon	1,316,511	-213,630	1,279,346	-250,795
Marinette	478,749	-77,686	465,233	-91,202
Marquette	172,845	-28,047	167,965	-32,927
Menominee	293,577	-47,639	285,290	-55,926

ATTACHMENT 2 (continued)

**Estimated Children and Family Aids Allocations to Counties Under AB 75
Without Stimulus Funding
Calendar Years 2010 and 2011**

<u>County</u>	<u>CY 2010 Amount</u>	<u>Amount Less Than CY 2009</u>	<u>CY 2011 Amount</u>	<u>Amount Less Than CY 2009</u>
Milwaukee	\$6,251,222	-\$1,014,383	\$6,074,748	-\$1,190,857
Monroe	494,733	-80,280	480,766	-94,247
Oconto	357,461	-58,005	347,370	-68,096
Oneida	390,996	-63,447	379,958	-74,485
Outagamie	1,669,875	-270,970	1,622,734	-318,111
Ozaukee	685,860	-111,294	666,498	-130,656
Pepin	95,699	-15,529	92,997	-18,231
Pierce	366,806	-59,521	356,451	-69,876
Polk	496,652	-80,591	482,631	-94,612
Portage	633,973	-102,874	616,075	-120,772
Price	223,538	-36,273	217,227	-42,584
Racine	2,814,688	-456,738	2,735,228	-536,198
Richland	308,146	-50,003	299,447	-58,702
Rock	2,405,873	-390,400	2,337,954	-458,319
Rusk	287,782	-46,698	279,658	-54,822
St. Croix	448,277	-72,742	435,622	-85,397
Sauk	609,393	-98,886	592,190	-116,089
Sawyer	298,039	-48,363	289,626	-56,776
Shawano	258,357	-41,924	251,064	-49,217
Sheboygan	1,316,644	-213,651	1,279,474	-250,821
Taylor	325,115	-52,756	315,937	-61,934
Trempealeau	406,043	-65,888	394,580	-77,351
Vernon	384,146	-62,335	373,301	-73,180
Vilas	202,598	-32,876	196,879	-38,595
Walworth	893,898	-145,053	868,663	-170,288
Washburn	236,498	-38,376	229,821	-45,053
Washington	901,526	-146,290	876,075	-171,741
Waukesha	2,985,524	-484,460	2,901,242	-568,742
Waupaca	519,544	-84,306	504,877	-98,973
Waushara	281,351	-45,655	273,409	-53,597
Winnebago	1,902,362	-308,695	1,848,657	-362,400
Wood	<u>951,781</u>	<u>-154,445</u>	<u>924,912</u>	<u>-181,314</u>
Total	\$58,125,484	-\$9,432,000	\$56,484,584	-\$11,072,900

ATTACHMENT 3

Estimated Children and Family Aids Allocations to Counties Under AB 75 With Stimulus Funds Calendar Years 2010 and 2011

<u>County</u>	<u>CY 2010 Amount</u>	<u>Amount Less Than CY 2009</u>	<u>CY 2011 Amount</u>	<u>Amount Less Than CY 2009</u>
Adams	\$234,003	-\$10,572	\$222,409	-\$22,166
Ashland	322,813	-14,584	306,818	-30,579
Barron	605,745	-27,367	575,732	-57,380
Bayfield	237,563	-10,733	225,792	-22,504
Brown	2,752,206	-124,340	2,615,838	-260,708
Buffalo	297,659	-13,448	282,911	-28,196
Burnett	243,994	-11,023	231,904	-23,113
Calumet	360,827	-16,302	342,949	-34,180
Chippewa	810,380	-36,612	770,227	-76,765
Clark	549,671	-24,833	522,435	-52,069
Columbia	561,933	-25,387	534,090	-53,230
Crawford	418,805	-18,921	398,054	-39,672
Dane	5,314,723	-240,110	5,051,385	-503,448
Dodge	905,003	-40,886	860,161	-85,728
Door	327,794	-14,809	311,552	-31,051
Douglas	862,771	-38,978	820,021	-81,728
Dunn	525,559	-23,744	499,518	-49,785
Eau Claire	1,512,256	-68,321	1,437,325	-143,252
Florence	190,448	-8,604	181,011	-18,041
Fond du Lac	1,381,151	-62,398	1,312,717	-130,832
Forest	235,795	-10,653	224,112	-22,336
Grant	689,625	-31,156	655,455	-65,326
Green	368,727	-16,658	350,457	-34,928
Green Lake	239,398	-10,816	227,536	-22,678
Iowa	278,021	-12,561	264,246	-26,336
Iron	126,392	-5,710	120,129	-11,973
Jackson	407,897	-18,428	387,686	-38,639
Jefferson	828,663	-37,438	787,604	-78,497
Juneau	318,482	-14,388	302,701	-30,169
Kenosha	2,320,689	-104,845	2,205,702	-219,832
Kewaunee	257,147	-11,617	244,405	-24,359
La Crosse	1,692,108	-76,446	1,608,266	-160,288
Lafayette	255,606	-11,548	242,941	-24,213
Langlade	326,488	-14,750	310,311	-30,927
Lincoln	398,803	-18,017	379,043	-37,777
Manitowoc	1,152,478	-52,067	1,095,374	-109,171
Marathon	1,464,000	-66,141	1,391,461	-138,680
Marinette	532,383	-24,052	506,004	-50,431
Marquette	192,208	-8,684	182,685	-18,207
Menominee	326,467	-14,749	310,291	-30,925

ATTACHMENT 3 (continued)

**Estimated Children and Family Aids Allocations to Counties Under AB 75
With Stimulus Funds
Calendar Years 2010 and 2011**

<u>County</u>	<u>CY 2010 Amount</u>	<u>Amount Less Than CY 2009</u>	<u>CY 2011 Amount</u>	<u>Amount Less Than CY 2009</u>
Milwaukee	\$6,951,546	-\$314,059	\$6,607,105	-\$658,500
Monroe	550,158	-24,855	522,898	-52,115
Oconto	397,507	-17,959	377,811	-37,655
Oneida	434,800	-19,643	413,256	-41,187
Outagamie	1,856,951	-83,894	1,764,941	-175,904
Ozaukee	762,697	-34,457	724,906	-72,248
Pepin	106,420	-4,808	101,147	-10,081
Pierce	407,899	-18,428	387,688	-38,639
Polk	552,291	-24,952	524,926	-52,317
Portage	704,996	-31,851	670,065	-66,782
Price	248,581	-11,230	236,264	-23,547
Racine	3,130,017	-141,409	2,974,929	-296,497
Richland	342,668	-15,481	325,689	-32,460
Rock	2,675,403	-120,870	2,542,840	-253,433
Rusk	320,022	-14,458	304,165	-30,315
St. Croix	498,498	-22,521	473,798	-47,221
Sauk	677,663	-30,616	644,086	-64,193
Sawyer	331,429	-14,973	315,007	-31,395
Shawano	287,301	-12,980	273,066	-27,215
Sheboygan	1,464,147	-66,148	1,391,601	-138,694
Taylor	361,537	-16,334	343,624	-34,247
Trempealeau	451,532	-20,399	429,159	-42,772
Vernon	427,182	-19,299	406,015	-40,466
Vilas	225,296	-10,178	214,132	-21,342
Walworth	994,042	-44,909	944,788	-94,163
Washburn	262,992	-11,882	249,961	-24,913
Washington	1,002,524	-45,292	952,850	-94,966
Waukesha	3,319,993	-149,991	3,155,491	-314,493
Waupaca	577,748	-26,102	549,122	-54,728
Waushara	312,871	-14,135	297,369	-29,637
Winnebago	2,115,483	-95,574	2,010,663	-200,394
Wood	<u>1,058,409</u>	<u>-47,817</u>	<u>1,005,966</u>	<u>-100,260</u>
Total	\$64,637,284	-\$2,920,200	\$61,434,584	-\$6,122,900

ATTACHMENT 4

Estimated Children and Family Aids Allocations to Counties Under Alternative 3 Calendar Years 2010 and 2011

<u>County</u>	<u>CY 2010 Amount</u>	<u>Amount Less Than CY 2009</u>	<u>CY 2011 Amount</u>	<u>Amount Less Than CY 2009</u>
Adams	\$243,527	-\$1,048	\$243,527	-\$1,048
Ashland	335,951	-1,446	335,951	-1,446
Barron	630,398	-2,714	630,398	-2,714
Bayfield	247,232	-1,064	247,232	-1,064
Brown	2,864,215	-12,331	2,864,215	-12,331
Buffalo	309,773	-1,334	309,773	-1,334
Burnett	253,924	-1,093	253,924	-1,093
Calumet	375,512	-1,617	375,512	-1,617
Chippewa	843,361	-3,631	843,361	-3,631
Clark	572,041	-2,463	572,041	-2,463
Columbia	584,802	-2,518	584,802	-2,518
Crawford	435,850	-1,876	435,850	-1,876
Dane	5,531,021	-23,812	5,531,021	-23,812
Dodge	941,834	-4,055	941,834	-4,055
Door	341,134	-1,469	341,134	-1,469
Douglas	897,883	-3,866	897,883	-3,866
Dunn	546,948	-2,355	546,948	-2,355
Eau Claire	1,573,802	-6,775	1,573,802	-6,775
Florence	198,199	-853	198,199	-853
Fond du Lac	1,437,361	-6,188	1,437,361	-6,188
Forest	245,392	-1,056	245,392	-1,056
Grant	717,691	-3,090	717,691	-3,090
Green	383,733	-1,652	383,733	-1,652
Green Lake	249,141	-1,073	249,141	-1,073
Iowa	289,336	-1,246	289,336	-1,246
Iron	131,536	-566	131,536	-566
Jackson	424,497	-1,828	424,497	-1,828
Jefferson	862,388	-3,713	862,388	-3,713
Juneau	331,443	-1,427	331,443	-1,427
Kenosha	2,415,136	-10,398	2,415,136	-10,398
Kewaunee	267,612	-1,152	267,612	-1,152
La Crosse	1,760,973	-7,581	1,760,973	-7,581
Lafayette	266,009	-1,145	266,009	-1,145
Langlade	339,775	-1,463	339,775	-1,463
Lincoln	415,033	-1,787	415,033	-1,787
Manitowoc	1,199,381	-5,164	1,199,381	-5,164
Marathon	1,523,582	-6,559	1,523,582	-6,559
Marinette	554,050	-2,385	554,050	-2,385
Marquette	200,031	-861	200,031	-861
Menominee	339,753	-1,463	339,753	-1,463

ATTACHMENT 4 (continued)

**Estimated Children and Family Aids Allocations to Counties Under Alternative 3
Calendar Years 2010 and 2011**

<u>County</u>	<u>CY 2010 Amount</u>	<u>Amount Less Than CY 2009</u>	<u>CY 2011 Amount</u>	<u>Amount Less Than CY 2009</u>
Milwaukee	\$7,234,459	-\$31,146	\$7,234,459	-\$31,146
Monroe	572,548	-2,465	572,548	-2,465
Oconto	413,685	-1,781	413,685	-1,781
Oneida	452,495	-1,948	452,495	-1,948
Outagamie	1,932,525	-8,320	1,932,525	-8,320
Ozaukee	793,737	-3,417	793,737	-3,417
Pepin	110,751	-477	110,751	-477
Pierce	424,499	-1,828	424,499	-1,828
Polk	574,769	-2,474	574,769	-2,474
Portage	733,688	-3,159	733,688	-3,159
Price	258,697	-1,114	258,697	-1,114
Racine	3,257,402	-14,024	3,257,402	-14,024
Richland	356,614	-1,535	356,614	-1,535
Rock	2,784,286	-11,987	2,784,286	-11,987
Rusk	333,046	-1,434	333,046	-1,434
St. Croix	518,786	-2,233	518,786	-2,233
Sauk	705,243	-3,036	705,243	-3,036
Sawyer	344,917	-1,485	344,917	-1,485
Shawano	298,994	-1,287	298,994	-1,287
Sheboygan	1,523,735	-6,560	1,523,735	-6,560
Taylor	376,251	-1,620	376,251	-1,620
Trempealeau	469,908	-2,023	469,908	-2,023
Vernon	444,567	-1,914	444,567	-1,914
Vilas	234,465	-1,009	234,465	-1,009
Walworth	1,034,497	-4,454	1,034,497	-4,454
Washburn	273,696	-1,178	273,696	-1,178
Washington	1,043,324	-4,492	1,043,324	-4,492
Waukesha	3,455,109	-14,875	3,455,109	-14,875
Waupaca	601,261	-2,589	601,261	-2,589
Waushara	325,604	-1,402	325,604	-1,402
Winnebago	2,201,579	-9,478	2,201,579	-9,478
Wood	<u>1,101,484</u>	<u>-4,742</u>	<u>1,101,484</u>	<u>-4,742</u>
Total	\$67,267,884	-\$289,600	\$67,267,884	-\$289,600

ATTACHMENT 5

Estimated Children and Family Aids Allocations to Counties if the 1% Cut Were Restored Calendar Years 2010 and 2011

<u>County</u>	<u>CY 2010 Amount</u>	<u>Amount Less Than CY 2009</u>	<u>CY 2011 Amount</u>	<u>Amount Less Than CY 2009</u>
Adams	\$235,052	-\$9,523	\$223,457	-\$21,118
Ashland	324,259	-13,138	308,264	-29,133
Barron	608,459	-24,653	578,445	-54,667
Bayfield	238,628	-9,668	226,857	-21,439
Brown	2,764,537	-112,009	2,628,169	-248,377
Buffalo	298,993	-12,114	284,244	-26,863
Burnett	245,087	-9,930	232,997	-22,020
Calumet	362,444	-14,685	344,566	-32,563
Chippewa	814,011	-32,981	773,858	-73,134
Clark	552,134	-22,370	524,898	-49,606
Columbia	564,451	-22,869	536,607	-50,713
Crawford	420,682	-17,044	399,930	-37,796
Dane	5,338,535	-216,298	5,075,197	-479,636
Dodge	909,057	-36,832	864,216	-81,673
Door	329,262	-13,341	313,021	-29,582
Douglas	866,636	-35,113	823,887	-77,862
Dunn	527,914	-21,389	501,873	-47,430
Eau Claire	1,519,031	-61,546	1,444,101	-136,476
Florence	191,301	-7,751	181,865	-17,187
Fond du Lac	1,387,339	-56,210	1,318,905	-124,644
Forest	236,852	-9,596	225,168	-21,280
Grant	692,715	-28,066	658,545	-62,236
Green	370,379	-15,006	352,109	-33,276
Green Lake	240,471	-9,743	228,609	-21,605
Iowa	279,267	-11,315	265,491	-25,091
Iron	126,958	-5,144	120,696	-11,406
Jackson	409,724	-16,601	389,514	-36,811
Jefferson	832,376	-33,725	791,317	-74,784
Juneau	319,908	-12,962	304,128	-28,742
Kenosha	2,331,087	-94,447	2,216,100	-209,434
Kewaunee	258,299	-10,465	245,557	-23,207
La Crosse	1,699,689	-68,865	1,615,847	-152,707
Lafayette	256,751	-10,403	244,086	-23,068
Langlade	327,951	-13,287	311,774	-29,464
Lincoln	400,590	-16,230	380,829	-35,991
Manitowoc	1,157,642	-46,903	1,100,538	-104,007
Marathon	1,470,559	-59,582	1,398,020	-132,121
Marinette	534,768	-21,667	508,389	-48,046
Marquette	193,070	-7,822	183,546	-17,346
Menominee	327,929	-13,287	311,753	-29,463

ATTACHMENT 5 (continued)

**Estimated Children and Family Aids Allocations to Counties if the 1% Cut Were Restored
Calendar Years 2010 and 2011**

<u>County</u>	<u>CY 2010 Amount</u>	<u>Amount Less Than CY 2009</u>	<u>CY 2011 Amount</u>	<u>Amount Less Than CY 2009</u>
Milwaukee	\$6,982,692	-\$282,913	\$6,638,251	-\$627,354
Monroe	552,623	-22,390	525,363	-49,650
Oconto	399,288	-16,178	379,592	-35,874
Oneida	436,748	-17,695	415,204	-39,239
Outagamie	1,865,271	-75,574	1,773,261	-167,584
Ozaukee	766,114	-31,040	728,323	-68,831
Pepin	106,897	-4,331	101,624	-9,604
Pierce	409,726	-16,601	389,515	-36,812
Polk	554,766	-22,477	527,401	-49,842
Portage	708,155	-28,692	673,223	-63,624
Price	249,694	-10,117	237,377	-22,434
Racine	3,144,041	-127,385	2,988,952	-282,474
Richland	344,203	-13,946	327,224	-30,925
Rock	2,687,390	-108,883	2,554,827	-241,446
Rusk	321,456	-13,024	305,599	-28,881
St. Croix	500,731	-20,288	476,031	-44,988
Sauk	680,700	-27,579	647,122	-61,157
Sawyer	332,914	-13,488	316,492	-29,910
Shawano	288,588	-11,693	274,353	-25,928
Sheboygan	1,470,707	-59,588	1,398,161	-132,134
Taylor	363,157	-14,714	345,243	-32,628
Trempealeau	453,555	-18,376	431,182	-40,749
Vernon	429,096	-17,385	407,929	-38,552
Vilas	226,305	-9,169	215,142	-20,332
Walworth	998,496	-40,455	949,242	-89,709
Washburn	264,171	-10,703	251,140	-23,734
Washington	1,007,015	-40,801	957,342	-90,474
Waukesha	3,334,867	-135,117	3,170,366	-299,618
Waupaca	580,337	-23,513	551,710	-52,140
Waushara	314,273	-12,733	298,770	-28,236
Winnebago	2,124,961	-86,096	2,020,142	-190,915
Wood	<u>1,063,151</u>	<u>-43,075</u>	<u>1,010,708</u>	<u>-95,518</u>
Total	\$64,926,884	-\$2,630,600	\$61,724,184	-\$5,833,300

ATTACHMENT 6

Title IV-E Incentive County Allocations Calendar Years 2006, 2007, and 2008

<u>County</u>	<u>Amount</u>	<u>County</u>	<u>Amount</u>
Adams	\$93,274	Manitowoc	\$158,000
Ashland	94,085	Marathon	219,668
Barron	126,320	Marinette	119,402
Bayfield	94,130	Marquette	84,615
Brown	324,005	Menominee	91,879
Buffalo	84,769	Milwaukee	0
Burnett	88,188	Monroe	146,291
Calumet	109,799	Oconto	111,297
Chippewa	144,180	Oneida	105,816
Clark	139,610	Outagamie	233,484
Columbia	119,806	Ozaukee	133,620
Crawford	94,479	Pepin	80,947
Dane	465,818	Pierce	102,608
Dodge	152,580	Polk	116,992
Door	98,594	Portage	140,858
Douglas	127,548	Price	90,029
Dunn	119,208	Racine	334,427
Eau Claire	170,982	Richland	95,667
Florence	76,279	Rock	254,700
Fond du Lac	164,717	Rusk	93,126
Forest	87,617	St. Croix	129,903
Grant	134,134	Sauk	135,169
Green	101,193	Sawyer	95,250
Green Lake	90,820	Shawano	120,709
Iowa	96,180	Sheboygan	184,749
Iron	78,154	Taylor	98,785
Jackson	92,451	Trempealeau	101,819
Jefferson	144,809	Vernon	132,267
Juneau	104,307	Vilas	92,701
Kenosha	260,543	Walworth	169,537
Kewaunee	89,251	Washburn	90,287
La Crosse	187,217	Washington	174,794
Lafayette	93,595	Waukesha	351,910
Langlade	97,974	Waupaca	126,050
Lincoln	101,275	Waushara	97,552
		Winnebago	218,196
		Wood	<u>150,460</u>
		Total	\$9,831,455

Note: Milwaukee County is not eligible to receive additional federal foster care funds since DCF is responsible for providing child welfare services in Milwaukee County.

ATTACHMENT 7

Title IV-E Incentive County Allocations Calendar Year 2009

<u>County</u>	<u>Amount</u>	<u>County</u>	<u>Amount</u>
Adams	\$67,026	Manitowoc	\$113,537
Ashland	67,609	Marathon	157,852
Barron	90,773	Marinette	85,802
Bayfield	67,641	Marquette	60,804
Brown	232,827	Menominee	66,024
Buffalo	60,915	Milwaukee	0
Burnett	63,371	Monroe	105,124
Calumet	78,901	Oconto	79,977
Chippewa	103,606	Oneida	76,039
Clark	100,323	Outagamie	167,780
Columbia	86,091	Ozaukee	96,019
Crawford	67,892	Pepin	58,168
Dane	334,733	Pierce	73,733
Dodge	109,643	Polk	84,069
Door	70,849	Portage	101,219
Douglas	91,655	Price	64,694
Dunn	85,662	Racine	240,317
Eau Claire	122,866	Richland	68,746
Florence	54,814	Rock	183,026
Fond du Lac	118,364	Rusk	66,920
Forest	62,961	St. Croix	93,347
Grant	96,388	Sauk	97,131
Green	72,717	Sawyer	68,446
Green Lake	65,263	Shawano	86,741
Iowa	69,114	Sheboygan	132,759
Iron	56,161	Taylor	70,986
Jackson	66,434	Trempealeau	73,166
Jefferson	104,059	Vernon	95,046
Juneau	74,954	Vilas	66,614
Kenosha	187,224	Walworth	121,828
Kewaunee	64,135	Washburn	64,879
La Crosse	134,533	Washington	125,605
Lafayette	67,257	Waukesha	252,880
Langlade	70,403	Waupaca	90,578
Lincoln	72,776	Waushara	70,100
		Winnebago	156,794
		Wood	<u>108,120</u>
		Total	\$7,064,810

Note: Milwaukee County is not eligible to receive additional federal foster care funds since DCF is responsible for providing child welfare services in Milwaukee County.

ATTACHMENT 8

Estimated Title IV-E Incentive County Allocations Calendar Years 2010 and 2011 With Phase-Out

<u>County</u>	<u>CY 2010 Amount</u>	<u>CY 2011 Amount</u>
Adams	\$33,513	\$16,757
Ashland	33,805	16,902
Barron	45,387	22,693
Bayfield	33,821	16,910
Brown	116,414	58,207
Buffalo	30,458	15,229
Burnett	31,686	15,843
Calumet	39,451	19,725
Chippewa	51,803	25,902
Clark	50,162	25,081
Columbia	43,046	21,523
Crawford	33,946	16,973
Dane	167,367	83,683
Dodge	54,822	27,411
Door	35,425	17,712
Douglas	45,828	22,914
Dunn	42,831	21,416
Eau Claire	61,433	30,717
Florence	27,407	13,704
Fond du Lac	59,182	29,591
Forest	31,481	15,740
Grant	48,194	24,097
Green	36,359	18,179
Green Lake	32,632	16,316
Iowa	34,557	17,279
Iron	28,081	14,040
Jackson	33,217	16,609
Jefferson	52,030	26,015
Juneau	37,477	18,739
Kenosha	93,612	46,806
Kewaunee	32,068	16,034
La Crosse	67,267	33,633
Lafayette	33,629	16,814
Langlade	35,202	17,601
Lincoln	36,388	18,194
Manitowoc	56,769	28,384
Marathon	78,926	39,463
Marinette	42,901	21,451
Marquette	30,402	15,201
Menominee	33,012	16,506

ATTACHMENT 8 (continued)

**Estimated Title IV-E Incentive County Allocations
Calendar Years 2010 and 2011 With Phase-Out**

<u>County</u>	<u>CY 2010 Amount</u>	<u>CY 2011 Amount</u>
Milwaukee	\$0	\$0
Monroe	52,562	26,281
Oconto	39,989	19,994
Oneida	38,020	19,010
Outagamie	83,890	41,945
Ozaukee	48,010	24,005
Pepin	29,084	14,542
Pierce	36,867	18,433
Polk	42,035	21,017
Portage	50,610	25,305
Price	32,347	16,174
Racine	120,159	60,079
Richland	34,373	17,187
Rock	91,513	45,757
Rusk	33,460	16,730
St. Croix	46,674	23,337
Sauk	48,566	24,283
Sawyer	34,223	17,112
Shawano	43,371	21,685
Sheboygan	66,380	33,190
Taylor	35,493	17,747
Trempealeau	36,583	18,292
Vernon	47,523	23,762
Vilas	33,307	16,654
Walworth	60,914	30,457
Washburn	32,440	16,220
Washington	62,803	31,401
Waukesha	126,440	63,220
Waupaca	45,289	22,645
Waushara	35,050	17,525
Winnebago	78,397	39,199
Wood	<u>54,060</u>	<u>27,030</u>
Total	\$3,532,405	\$1,766,203

Note: Milwaukee County is not eligible to receive additional federal foster care funds since DCF is responsible for providing child welfare services in Milwaukee County.