



Legislative Fiscal Bureau

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Joint Committee on Finance

Paper #204

Domestic Abuse Services (Children and Families -- Children and Families)

[LFB 2015-17 Budget Summary: Page 95, #6]

CURRENT LAW

Under Wisconsin law, domestic abuse is the intentional infliction of physical pain, injury or illness; intentional impairment of physical condition; sexual assault; or a physical act that causes reasonable fear that any of these actions will occur. Domestic abuse applies to acts engaged in by an adult person against his or her spouse, former spouse, an adult with whom the person resides or formerly resided, or an adult with whom the person has a child in common.

The Department of Children and Families (DCF) is budgeted \$9,557,600 annually to provide domestic violence services grants to nonprofit corporations, public agencies, and federally recognized American Indian tribes or bands. Services funded include: (a) shelter facilities or private home shelter care; (b) advocacy and counseling for victims; (c) a 24-hour telephone service; and (d) community education shelters. Funding includes: \$7,434,600 GPR; \$1,549,800 FED the state receives from the U.S. Department of Health and Human Services (DHHS) under the federal Violence Against Women Act; and \$573,200 PR from the \$100 domestic abuse surcharge, which is attached to certain domestic abuse related criminal sentences.

GOVERNOR

Increase funding for domestic abuse grants by \$5,000,000 GPR in 2016-17 to enhance services to victims of domestic abuse and their families. The additional funding would be used to help maintain, strengthen, and expand core services for domestic violence victims and their children. Total funding under the bill would be \$9,557,600 (\$7,434,600 GPR, \$1,549,800 FED, and \$573,200 PR) in 2015-16 and \$14,557,600 (\$12,434,600 GPR, \$1,549,800 FED, and \$573,200 PR) in 2016-17.

DISCUSSION POINTS

1. The Wisconsin Department of Justice prepares an annual report that provides information on domestic abuse incidents in Wisconsin. According to the most recent report, in 2012:

- There were 28,729 domestic abuse incidents reported to law enforcement and referred to Wisconsin district attorneys' offices. This is a small increase from the 28,539 incidents reported in 2011 and a decrease from the 29,941 incidents reported in 2010.
- Incidents in Milwaukee County comprised more than a quarter of all reported incidents.

2. End Domestic Abuse Wisconsin issues an annual report that provides information on homicides resulting from domestic violence. The most recent report, published in September, 2014, provides information on the 38 domestic violence homicide incidents that occurred in 2013. According to End Domestic Abuse Wisconsin, 550 Wisconsinites have lost their lives in domestic violence homicides since 2000.

3. A survey study conducted by the federal Centers for Disease Control in 2011 estimates that approximately one in four Wisconsin women have been beaten, sexually assaulted, or stalked by a current or former intimate partner at some point in her life.

4. To address the need for domestic violence services, DCF distributes grants to agencies. Attachment 1 to this paper discusses the services funded under such grants and Attachments 2 and 3 show the domestic abuse funds that DCF provided to 63 nonprofit agencies, 11 tribes, and two counties in 2014.

5. In addition to funding received from DCF, agencies may also receive federal funding from the Office of Justice Assistance (OJA) under the STOP Violence Against Women Act (VAWA) and the Victims of Crime Act (VOCA). In federal fiscal year 2014, OJA awarded \$3.3 million in VOCA grants to 64 public and private nonprofit agencies for domestic abuse services, such as counseling, shelter, crisis intervention, and legal advocacy. OJA awarded VAWA grants in federal fiscal year 2014 to seven agencies for domestic abuse victim services in the amount of \$316,900.

6. Counties are also able to utilize a portion of their community aids funding for domestic violence services. DCF does not currently maintain information on county expenditures for this purpose.

7. Additional funding for domestic abuse services was recommended in the 2014-2020 Long Range Plan for a Safe Wisconsin (Long Range Plan), created by the Governor's Council on Domestic Abuse and End Domestic Abuse Wisconsin.

8. The Long Range Plan found that core services to victims of domestic violence are underfunded in the state of Wisconsin. The Long Range Plan noted that 45% of requests for shelter care were found to go unfilled due to capacity constraints. In the 2013 reporting period, 3,736 adult victims were sheltered, but almost 3,000 requests were not able to be fulfilled.

9. Based on survey results of September 17, 2013, the National Domestic Violence Census

found that 2,072 domestic violence victims and their children received assistance, but 247 victims and children who sought help did not receive assistance because the programs lacked funding and capacity.

10. Taking the Census as representative of a single day in Wisconsin, the Long Range Plan estimates that close to 100,000 requests for help from victims are not met on an annual basis in Wisconsin because services are not adequately funded. The Long Range Plan recommended additional funding for core services for domestic violence victims in the amount of \$19.7 million annually in state, local, and private funding. Under the bill, \$9.6 million would be provided in 2015-16 and \$14.6 million in 2016-17.

ALTERNATIVES

1. Approve the Governor's recommendation and increase funding for domestic abuse grants by \$5,000,000 GPR in 2016-17.

2. Modify the Governor's recommendation to provide GPR funding in 2016-17 for domestic abuse grants as follows: (a) \$2 million; (b) \$3 million; (c) \$4 million; (d) \$6 million; or (e) \$7 million.

ALT 2	Change to Bill
	GPR
a	- \$3,000,000
b	- 2,000,000
c	- 1,000,000
d	1,000,000
e	2,000,000

3. Delete provision.

ALT 3	Change to Bill
GPR	- \$5,000,000

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Attachments

ATTACHMENT 1

Description of Domestic Abuse Service Grants

Basic Services Grants fund a range of core services for victims of domestic abuse and their children. Services may be provided in a shelter or nonresidential setting. By statute, shelter programs that receive funding must provide the following services:

- 24-hour crisis line;
- temporary housing and food;
- counseling and advocacy;
- information and referral;
- arrangements for the education of school age children;
- emergency transportation, and community education.

Non-residential programs must provide a 24-hour crisis line, counseling and advocacy, information and referral, and community education.

Children's Services fund services targeted to the needs of children who witness or experience domestic violence in their homes. Services include intake and assessment activities, support and skill-building groups, counseling and advocacy, and community education. Services are meant to be coordinated with services provided to the adult victim receiving services.

Outreach Services fund nonresidential outreach offices in rural counties. Typically, outreach offices are administratively tied to a nearby shelter program, thereby expanding the program's reach into the surrounding area and counties.

Support Services fund additional services to assist victims of domestic violence and their children achieve safety, empowerment, and self-sufficiency. Services may include self-sufficiency services/economic advocacy, legal advocacy, expanded services to children, and services to under-represented populations.

Tribal Services funds are provided as part of the Tribal Family Services program, under which all eleven Wisconsin tribes receive funding to provide core domestic abuse services. In addition, funds are provided to the statewide Native American shelter in Lac du Flambeau that serves all eleven tribes. Services provided include a 24-hour crisis line, individual counseling, support groups, legal and other advocacy, transportation to the shelter, community education, and transitional living.

Services to Under-represented Populations fund domestic abuse services that are targeted to traditionally under-represented populations.

Refugee Family Strengthening Program (RFSP) funds education, prevention and intervention services targeted to the Southeast Asian and other refugee populations.

Training and technical assistance funds the Wisconsin Coalition Against Domestic Violence for training and technical assistance initiatives.

ATTACHMENT 2

Domestic Abuse Program 2014 Grants

<u>Agency</u>	<u>Service Area</u>	<u>Basic Services*</u>	<u>Children's Services</u>	<u>Outreach Services</u>	<u>Support Services</u>	<u>Refugee Family Strength*</u>	<u>Under-represented Populations</u>	<u>Training and Technical Assistance</u>	<u>Total</u>
Advocates	Ozaukee	\$92,307	\$20,000	\$0	\$25,000	\$0	\$0	\$0	\$137,307
Asha Family Svcs	Milwaukee	47,200	20,000	0	25,000	0	72,330	0	164,530
APFV	Walworth	58,687	20,000	0	0	0	0	0	78,687
AVAIL	Langlade	95,652	20,000	0	25,000	0	0	0	140,652
Bolton Refuge House	Eau Claire, Buffalo, Jackson	111,361	20,000	84,000	0	0	0	0	215,361
Bridge to Hope	Dunn, Pepin	78,282	20,000	42,000	25,000	0	0	0	165,282
CAP Services Family Crisis Center	Portage, Waushara, Waupaca	120,382	20,000	84,000	0	40,820	0	0	265,202
Caring House	Florence	42,000	0	0	0	0	0	0	42,000
CASDA	Douglas, Bayfield	84,655	20,000	42,000	25,000	0	0	0	171,655
Catholic Charities - La Crosse	Crawford	42,000	0	0	0	0	0	0	42,000
Catholic Charities - Green Bay	Brown, Outagamie, Manitowoc, Winnebago	0	20,000	0	0	187,973	0	0	207,973
Christine Ann DA Services	Winnebago, Green Lake	106,854	20,000	42,000	0	0	0	0	168,854
Community Referral Agency	Polk, Burnett	98,008	20,000	42,000	0	0	0	0	160,008
Deaf Unity	Statewide	0	0	0	25,000	0	70,371	0	95,371
Domestic Abuse Intervention Services	Dane	128,499	20,000	0	25,000	0	0	0	173,499
Safe Haven	Shawano	62,798	20,000	0	25,000	0	0	0	107,798
Diverse and Resiliant	Statewide	0	0	0	25,000	0	0	0	25,000
DOVE	Iron	42,000	0	0	0	0	0	0	42,000
Family Advocates	Grant, Iowa, Lafayette	99,267	20,000	84,000	0	0	0	0	203,267
Family Center	Wood	102,114	20,000	0	25,000	29,540	0	0	176,654
Family Support Center	Chippewa	57,795	20,000	0	25,000	0	0	0	102,795
Golden House	Brown,	102,148	20,000	0	0	0	0	0	122,148
Solutions Center	Fond du Lac	83,056	20,000	0	0	0	0	0	103,056
Friends of Abused Families	Washington	93,114	20,000	0	25,000	0	0	0	138,114
Greenhaven Family Advocates	Green	56,866	20,000	0	0	0	0	0	76,866
Harbor House	Outagamie, Calumet	94,678	20,000	42,000	25,000	0	0	0	181,678
Haven	Lincoln	100,621	20,000	0	25,000	0	0	0	145,621
Help of Door County	Door	69,752	20,000	0	25,000	0	0	0	114,752
Hmong American Women's Assoc.	Milwaukee	0	0	0	0	159,182	54,511	0	213,693

<u>Agency</u>	<u>Service Area</u>	<u>Basic Services*</u>	<u>Children's Services</u>	<u>Outreach Services</u>	<u>Support Services</u>	<u>Refugee Family Strength*</u>	<u>Under-represented Populations</u>	<u>Training and Technical Assistance</u>	<u>Total</u>
Freedom, Inc.	Dane	\$0	\$20,000	\$0	\$25,000	\$70,428	\$0	\$0	\$115,428
Hope House	Sauk, Columbia, Adams, Marquette, Juneau	87,890	20,000	168,000	25,000	0	0	0	300,890
YWCA of Rock Co.	Rock	93,528	20,000	0	25,000	0	0	0	138,528
La Crosse Area Hmong MAA	La Crosse, Eau Claire	0	20,000	0	25,000	130,525	0	0	175,525
Latina Resource Center/UMOS	Milwaukee	0	20,000	0	0	0	35,000	0	55,000
Legal Action	Nine Counties in SW WI	0	0	0	0	0	75,000	0	75,000
Manitowoc Co. Domestic Violence Ctr	Manitowoc	96,754	20,000	0	25,000	0	0	0	141,754
Milw. Ctr for Children and Youth	Milwaukee	0	20,000	0	25,000	0	0	0	45,000
Milw. LGBT Center	Milwaukee	0	0	0	25,000	0	0	0	25,000
Milwaukee Women's Center/CA	Milwaukee	123,333	20,000	0	25,000	0	48,720	0	217,053
Monroe County Shelter Care	Monroe	47,338	20,000	0	0	0	0	0	67,338
New Horizons	La Crosse, Trempeleau	94,869	20,000	42,000	25,000	0	19,068	0	200,937
New Day Shelter	Ashland	95,745	20,000	0	25,000	0	0	0	140,745
People Against Domestic Abuse	Jefferson	47,774	20,000	0	25,000	0	0	0	92,774
Passages	Richland	95,835	20,000	0	25,000	0	0	0	140,835
PAVE	Dodge	82,865	20,000	0	0	0	0	0	102,865
Personal Development Center	Wood, Clark	59,509	20,000	42,000	25,000	0	0	0	146,509
Rainbow House	Marinette, Oconto	104,154	20,000	42,000	0	0	0	0	166,154
Safe Harbor	Sheboygan	92,217	20,000	0	25,000	32,422	0	0	169,639
Family Services	Rock	62,694	20,000	0	0	0	0	0	82,694
Sojourner Family Peace Center	Milwaukee	197,965	20,000	0	25,000	63,757	0	0	306,722
Stepping Stones	Taylor	81,768	20,000	0	25,000	0	0	0	126,768
Timeout Family Abuse Shelter	Rusk, Washburn, Price	102,180	20,000	84,000	0	0	0	0	206,180
Tri-County Council on DA and SA	Oneida, Vilas, Forest	103,019	0	84,000	25,000	0	0	0	212,019
Turningpoint	Pierce, St. Croix	109,037	20,000	42,000	0	0	0	0	171,037
UNIDOS Against Domestic Violence	Dane, Rock	0	0	0	0	0	0	0	0
Vernon Co. DV Prog.	Vernon	48,557	20,000	0	0	0	0	0	68,557
Violence Intervention Project Inc.	Kewaunee	56,051	20,000	0	0	0	0	0	76,051
WCADV	Statewide	0	0	0	0	0	0	518,076	518,076
Wise Women Gathering	Oneida Res.	0	0	0	25,000	0	0	0	25,000
WoMen and Children's Horizons	Kenosha	95,082	20,000	0	25,000	0	0	0	140,082
Women's Center	Waukesha	123,262	20,000	0	25,000	0	0	0	168,262
Women's Community	Marathon	105,459	20,000	0	25,000	59,078	0	0	209,537
Women's Resource Ctr	Racine	107,793	20,000	0	25,000	0	0	0	152,793
Total		\$4,384,774	\$1,020,000	\$966,000	\$925,000	\$773,725	\$375,000	\$518,076	\$8,962,575

*2014 grant amounts for Basic Services and the Refugee Family Strengthening Program also contained a carryover amount that is not reflected in this chart.

ATTACHMENT 3

Domestic Abuse Services Grants Allocations to Tribes and Counties 2014

	<u>Basic Services</u>	<u>Children's Program</u>	<u>Support Services</u>	<u>Statewide Shelter</u>
<u>Tribal Programs</u>				
Bad River	\$0	\$0	\$0	\$0
Ho Chunk	0	0	0	0
Lac Du Flambeau	0	20,000	25,000	117,534
Lac Courte Oreilles	0	20,000	25,000	0
Menominee	56,687	20,000	25,000	0
Oneida	0	20,000	25,000	0
Potawotomi	0	0	0	0
Red Cliff	0	0	25,000	0
Sokaogon	0	0	0	0
St. Croix	0	0	0	0
Stockbridge-Munsee	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
 Total	 \$56,687	 \$80,000	 \$125,000	 \$117,534
 <u>County Programs</u>				
Barron County	\$42,000			
Sawyer County	<u>42,000</u>			
 Total	 \$84,000			