



## Legislative Fiscal Bureau

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April 29, 2019

TO: Representative John Nygren, Assembly Chair  
Senator Alberta Darling, Senate Chair  
Joint Committee on Finance

FROM: Bob Lang, Director

SUBJECT: Non-Fiscal Policy Items Contained Within the Governor's 2019-21 Budget Bill

This office has prepared the attached list of items that are contained within 2019 Assembly Bill 56/Senate Bill 59 (the Governor's 2019-21 budget recommendations). The list includes items that are primarily of a non-fiscal policy nature and not closely related to the state's fiscal programs for the next biennium. Included are the page and item number showing where the provisions are described in the Legislative Fiscal Bureau's summary of the Governor's budget.

Putting such a list together always requires some subjective judgment on which items should be identified. Arguments could be made to expand the list beyond what is presented here or to delete some items from it. However, in preparing the attached list, this office applied the same criteria that it has used in previous biennia when identifying provisions of the executive budget bill as non-fiscal policy items.

The criteria used are as follows: (1) generally, the item has no state fiscal effect; (2) if there is a state fiscal effect associated with an item, the policy implications of the provision outweigh any potential fiscal effect; (3) the item has been, or is, the subject of separate, non-budget legislation; (4) the item is one that typically would be reviewed by a standing committee of the Legislature; and (5) the provision could be accomplished without statutory directive, such as reports, studies, and audits. Items that typically are not included on the list are those that: (1) affect state program eligibility; (2) would generally be referred to the Joint Committee on Finance if introduced as separate legislation; and (3) address a reorganization or transfer of state government operations or functions.

It should be noted that, as with past budgets, there are some items in the bill related to drug testing that are not included on the list. Although there are policy issues related to drug testing, the items have not been included on the list because they potentially could affect eligibility for these programs.

BL/sas  
Attachment

## **NON-FISCAL POLICY ITEMS**

### **ADMINISTRATION**

#### **General Agency Provisions**

- Repeal Approval Process for Capitol Security Changes (Page 25, #11)
- Economic Development Liaison Project Position (Page 25, #12 and Page 451, #4)

#### **Facilities**

- Modify Requirements for Leased Space (Page 32, #3)

### **AGRICULTURE, TRADE AND CONSUMER PROTECTION**

- Repeal Minimum Markup of Motor Vehicle Fuel (Page 41, #7)

### **CHILDREN AND FAMILIES**

#### **Economic Support and TANF-Funded Programs**

- TANF Reallocation Approval (Page 77, #32)

### **CORRECTIONS**

#### **Community Corrections**

- Repeal Pardon and Release Reporting Requirement (Page 103, #4)

#### **Juvenile Corrections**

- Age of Juvenile Jurisdiction (Page 88, #1 and Page 106, #7)

### **ELECTIONS COMMISSION**

- Automatic Voter Registration (Page 115, #2 and Page 430, #3)
- Voting Requirement Modifications (Page 117, #3)

### **EMPLOYEE TRUST FUNDS**

- Rehired Annuitant Teachers (Page 119, #3)
- Board Oversight of Disability Programs and Reserve Policy (Page 121, #8)
- On-Site Employee Health Clinics (Page 122, #9)
- Internal Auditor (Page 122, #10)
- Fixed-Dollar Employee Premium Subsidy Study (Page 122, #11)
- Prescription Drug Pooling Study (Page 123, #12)
- Private Sector Retirement Security Plan Committee and Study (Page 123, #13 and Page 396, #2)

## **HEALTH SERVICES**

### **Medical Assistance**

- Joint Committee on Finance Review and Approval of Certain MA Program Changes (Page 188, #31)
- Joint Committee on Finance Review Process for Federal Waivers, Pilot Programs, and Demonstration Projects (Page 188, #32)

### **Public Health**

- Prescription Drug Importation Program (Page 205, #15)

## **HIGHER EDUCATIONAL AIDS BOARD**

- Student Loan Refinancing Study Committee (Page 130, #2; Page 229, #10; and Page 396, #2)

## **INSURANCE**

- Prescription Drug Pricing and Cost Reporting (Page 235, #7)
- Health Insurance Issuance and Coverage Requirements (Page 237, #9)

## **JUSTICE**

- Powers of the Attorney General (Page 255, #15)
- Settlement and Relator Appropriations (Page 256, #16)

## **LEGISLATURE**

- Legislative Intervention (Page 261, #5)
- Advice and Consent of the Senate for Appointments (Page 261, #6)
- Retention of Legal Representation for Legislators, Legislative Staff and the Legislature (Page 261, #7)
- Agency Publications (Page 262, #8)
- Administrative Rules (Page 262, #9)
- Legislative and Congressional Redistricting (Page 263, #10)

## **MARIJUANA-RELATED PROVISIONS**

- Medical Marijuana Oversight and Regulation (Page 38, #2; Page 153, #4; Page 154, #1; Page 225, #5; and Page 267, #1)
- Decriminalization, Expungement, and Dismissal of Certain Marijuana Offenses (Page 280, #2)

## **PUBLIC INSTRUCTION**

### **General School Aids and Revenue Limits**

- Limit on Number of School District Referenda (Page 322, #16)

### **Choice, Charter and Open Enrollment**

- Private School Choice Programs -- Teacher Licensure Requirement (Page 340, #4)
- Private School Choice Programs -- Accreditation of Private Schools (Page 341, #5)
- Private School Choice and Special Needs Scholarship Programs -- Information Required on Property Tax Bill (Page 342, #8 and Page 390, #6)
- Special Needs Scholarship Program -- Teacher Licensure Requirement (Page 344, #11)
- Special Needs Scholarship Program -- Private School Requirements (Page 344, #12)
- Special Education Scholarship Program -- Additional Tuition Charges (Page 347, #14)
- Special Education Scholarship Program -- Religious Activity Opt-Out (Page 348, #15)
- Opportunity Schools and Partnership Program (Page 351, #20)

### **Administrative and Other Funding**

- Eliminate Teacher Licensure for Alternative Teaching Preparation Program (Page 354, #5)
- Paid Planning Time for Teachers (Page 359, #23)

## **PUBLIC SERVICE COMMISSION**

### **Broadband Provisions**

- Municipal Broadband Facilities in Underserved or Unserved Areas (Page 361, #3)
- State Broadband Access Goal (Page 362, #4)
- Broadband Report (Page 362, #5)

### **Departmentwide and Energy Programs**

- State Carbon-Free Electricity Goal (Page 365, #7)

## **REVENUE**

### **Lottery Administration**

- Modify Contract Requirements for Lottery Retailers (Page 372, #4)

## **SAFETY AND PROFESSIONAL SERVICES**

- Regulation and Licensure of Dental Therapists (Page 200, #6; Page 376, #10; and Page 443, #16)

## **SHARED REVENUE AND TAX RELIEF**

### **Property Taxation**

- Dark Property and Leased Property Tax Assessments ("Dark Stores") (Page 388, #5)
- Tax Incremental Financing District Value Reporting Error (Page 390, #7)
- Limit on Tax Incremental Financing District Developer Cash Grants (Page 391, #8)
- Tax Incremental Financing District Project Plans -- Alternative Growth Projections (Page 391, #9)

## **TRANSPORTATION**

### **Local Transportation Assistance**

- Repeal Prohibition of Condemnation Authority for Recreational and Pedestrian Trails (Page 302, #10 and Page 418, #8)
- Repeal 2017 Act 368 Local Transportation Project Provisions (Page 418, #9)

### **State Highway Program**

- Repeal 2017 Act 368 Federal Funding Limitations on State Highway Projects (Page 427, #7)

### **Motor Vehicles**

- Exemption from Probationary License Requirements -- United States Armed Forces (Page 431, #4)
- Identification Card Receipts for Voting Purposes -- Valid Period (Page 432, #5)

## **WISCONSIN ECONOMIC DEVELOPMENT CORPORATION**

- Online Electronic Database (Page 452, #7)
- WEDC Reporting on Job Creation and Retention (Page 452, #8)
- WEDC Contracting Requirements and Underwriting Review (Page 454, #14)
- Modifications to WEDC Board of Directors and CEO (Page 454, #15)

## **WORKFORCE DEVELOPMENT**

### **Unemployment Insurance**

- UI Weekly Benefit Rate (Page 467, #2)
- UI Work Search Waivers (Page 470, #7)

### **Equal Rights**

- Minimum Wage (Page 471, #1)
- Right to Work (Page 472, #2)
- Prevailing Wage (Page 474, #3)
- Family and Medical Leave (Page 476, #4)
- Local Employment Regulations (Page 478, #5)
- Project Labor Agreements (Page 478, #6)
- Job Applicant Conviction History (Page 479, #7)