

# INSURANCE

<b>Budget Summary</b>							
Fund	2020-21 Base Year Doubled	2021-23 Governor	2021-23 Jt. Finance	Joint Finance Change to:			
				Governor		Base	
				Amount	Percent	Amount	Percent
GPR	\$144,547,400	\$119,364,900	\$75,778,000	-\$43,586,900	- 36.5%	-\$68,769,400	- 47.6%
FED	255,452,600	283,910,400	307,722,000	23,811,600	8.4	52,269,400	20.5
PR	40,796,600	50,600,800	39,336,300	- 11,264,500	- 22.3	- 1,460,300	- 3.6
SEG	<u>122,489,800</u>	<u>131,411,400</u>	<u>131,411,400</u>	<u>0</u>	<u>0.0</u>	<u>8,921,600</u>	<u>7.3</u>
<b>TOTAL</b>	<b>\$563,286,400</b>	<b>\$585,287,500</b>	<b>\$554,247,700</b>	<b>-\$31,039,800</b>	<b>- 5.3%</b>	<b>-\$9,038,700</b>	<b>- 1.6%</b>

<b>FTE Position Summary</b>					
Fund	2020-21 Base	2022-23 Governor	2022-23 Jt. Finance	Joint Finance Change to:	
				Governor	2020-21 Base
GPR	0.00	10.00	0.00	- 10.00	0.00
PR	124.15	148.15	123.15	- 25.00	- 1.00
SEG	<u>10.68</u>	<u>10.68</u>	<u>10.68</u>	<u>0.00</u>	<u>0.00</u>
<b>TOTAL</b>	<b>134.83</b>	<b>168.83</b>	<b>133.83</b>	<b>- 35.00</b>	<b>- 1.00</b>

## Budget Change Items

### Agency Operations and Current Programs

#### 1. STANDARD BUDGET ADJUSTMENTS [LFB Paper 101]

	<b>Governor (Chg. to Base)</b>		<b>Jt. Finance (Chg. to Gov)</b>		<b>Net Change</b>	
	<b>Funding Positions</b>		<b>Funding Positions</b>		<b>Funding Positions</b>	
PR	\$108,400	- 1.00	-\$176,200	0.00	-\$67,800	- 1.00
SEG	<u>- 54,200</u>	<u>0.00</u>	<u>0</u>	<u>0.00</u>	<u>- 54,200</u>	<u>0.00</u>
<b>Total</b>	<b>\$54,200</b>	<b>- 1.00</b>	<b>-\$176,200</b>	<b>0.00</b>	<b>-\$122,000</b>	<b>- 1.00</b>

**Governor:** Provide \$27,100 (\$54,200 PR and -\$27,100 SEG) annually and delete 1.0 PR

position annually to reflect the following standard budget adjustments: (a) -\$264,300 PR annually for turnover reduction; (b) \$326,100 PR and -\$24,300 SEG annually for full funding of continuing position salaries and fringe benefits; (c) \$82,200 PR and -\$2,800 SEG annually for full funding of lease and directed move costs; and (d) -\$89,800 PR and -1.0 PR positions annually for removal of noncontinuing elements from the base.

**Joint Finance:** Increase the rate used to calculate turnover reduction from 3% to 4% for all appropriations subject to a 3% turnover rate under the Governor's recommended budget. Reduce funding under the turnover reduction standard budget adjustment by \$88,100 PR annually.

**2. WISCONSIN HEALTHCARE STABILITY PLAN [LFB Paper 102 and 390]**

	<b>Governor (Chg. to Base)</b>	<b>Jt. Finance (Chg. to Gov)</b>	<b>Net Change</b>
GPR	-\$28,457,800	-\$40,311,600	-\$68,769,400
FED	<u>28,457,800</u>	<u>23,811,600</u>	<u>52,269,400</u>
Total	\$0	-\$16,500,000	-\$16,500,000

**Governor:** Decrease funding by \$14,228,900 GPR annually and provide corresponding FED increases to reflect a reestimate of the state and federal shares of the cost of payments made under the Wisconsin healthcare stability plan (WHSP) for the 2020 and 2021 plan years. With these funding changes, the program would be funded at \$58,044,800 GPR and \$141,955,200 FED annually, for a total of \$200,000,000.

WHSP is a state-operated reinsurance program, supported with state and federal funding, that is intended to reduce premiums paid by individuals who purchase health insurance in the individual market. Reinsurance payments reimburse insurers for a portion of the total annual claims for individuals with high costs. For the 2021 plan year, for instance, the program will reimburse insurers for 48% of the total annual claims paid by the insurer that fall between \$40,000 and \$175,000, for the covered services of any individual enrolled by the insurer in the individual insurance market. Because a portion of a participating insurer's medical claims costs are paid from the program, rather than premium revenue, the monthly premiums charged by the insurer will be lower.

Under WHSP, the Office of the Commissioner of Insurance (OCI) is required to set annual payment parameters for the program such that total annual reinsurance payments will be up to \$200 million. Reinsurance payments are made from two appropriations. First, a federal funds appropriation enables OCI to expend all moneys that the agency receives that are generated by federal savings resulting from reduced costs of federal premium tax credits. The federal Department of Health and Human Services (DHHS) notifies the state of this amount, referred to as the "pass-through funding," at the beginning of each plan year. Second, a sum-sufficient GPR appropriation funds the difference between available federal pass-through funding and the total reinsurance payments. Reinsurance payments are made in August of the year following the end of the plan year for which the claims were paid. Thus, 2020 plan year and 2021 reinsurance payments will be paid in state fiscal year 2020-21 and 2021-22, respectively.

On April 3, 2020, DHHS notified the state that the federal pass through funding for the 2020 plan year will be \$141,955,200. This item would increase the federal appropriation to match this amount, and reduce the GPR appropriation accordingly, from the current base funding level of \$72,273,700, to \$58,044,800. The GPR estimate reflects the assumption that the program will make total reinsurance payments of \$200,000,000, and thus the state will be responsible for the difference between that total and the federal pass-through funding. Under this item, these amounts would be the same in each year of the biennium, on the assumption that 2021 plan year pass-through funding and total reinsurance payments will be the same as for the 2020 plan year.

**Joint Finance:** Reduce funding by \$16,500,000 GPR in 2021-22 based on reinsurance claims filed for plan year 2020. Reduce funding by \$23,811,600 GPR in 2022-23 and provide a corresponding increase in federal funding, to reflect a notice from DHHS of preliminary pass-through funding for the 2021 plan year.

Since the time of the introduction of the Governor's bill, insurers have filed the final reinsurance claims for the 2020 plan year. While the initial estimates were based on the assumption that claims would equal the \$200,000,000 target, the total of actual claims is less. Pending review by OCI, total payments are expected to be approximately \$183,500,000, or \$16,500,000 less than the \$200,000,000 target. Since the federal pass-through funding is fixed, the reduction in actual claims relative to the estimate reduces the GPR cost.

Also since the time of the introduction of the bill, DHHS has notified OCI, preliminarily, that the state will receive pass-through funding of \$165,766,800 for the 2021 plan year, exceeding the amount that was the basis of the administration's estimate by \$23,811,600. The reestimate in this item decreases the GPR funding by that amount and provides a corresponding increase in federal funding, while retaining the assumption that total reinsurance payments will equal \$200,000,000. The following table shows the estimated funding for reinsurance payments in the biennium.

**Estimated Funding for Reinsurance Payments**

	<u>2020-21 Base</u>	<u>2020-21 (2020 Plan Year)</u>	<u>2022-23 (2021 Plan Year)</u>
GPR	\$72,273,700	\$41,544,800	\$34,233,200
FED	<u>127,726,300</u>	<u>141,955,200</u>	<u>165,766,800</u>
Total	\$200,000,000	\$183,500,000	\$200,000,000

**3. WISCONSIN HEALTHCARE STABILITY PLAN -- INCREASE REINSURANCE**

**Joint Finance:** Increase the annual maximum amount of reinsurance payments under the Wisconsin healthcare stability plan from \$200,000,000 to \$230,000,000, beginning in plan year 2022. If the Insurance Commissioner elects to establish a higher total payment target under this provision for 2022, it would first affect reinsurance payments in state fiscal year 2023-24.

**4. INJURED PATIENTS AND FAMILIES COMPENSATION FUND PROGRAM CLAIMS SYSTEM IMPROVEMENTS**

SEG	\$8,975,800
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**Governor/Joint Finance:** Provide \$7,226,900 in 2021-22 and \$1,748,900 in 2022-23 for the purchase and ongoing maintenance costs of policy and claims administration system software to replace existing systems for the injured patients and families compensation fund (IPFCF).

IPFCF is a state program administered by OCI that provides excess medical malpractice insurance coverage for Wisconsin health care providers. The fund pays the amount of any medical malpractice awards or settlements in excess of amount of the provider's primary malpractice coverage. To enroll in IPFCF coverage, participants must first obtain a primary medical malpractice policy meeting the state's minimum coverage requirements, which are established by statute at \$1,000,000 per occurrence or claim and at least \$3,000,000 for all occurrences or claims in the policy year. Premiums for IPFCF policies are established each year by the IPFCF Board of Governors, and vary depending upon profession and medical specialty. There are currently approximately 18,000 active participants in the IPFCF.

This item would provide funding to purchase and pay ongoing costs for licensing and maintenance of a new policy and claims administration system. The administration proposes to purchase Oracle's Insurance Policy Administration software, which would replace several current system modules. The new system would automate processes and be integrated with the state's financial and procurement system (the State Transforming Agency Resources project, or STAR).

The funding for this item would be provided from the injured patients and families compensation fund. The fund is used for the collection of premium assessments and the payment of claims, as well as program administration costs. OCI estimates that the unencumbered balance in the fund at the end of the 2019-21 biennium will be \$1.3 billion, with estimated expenditures for claims and administration in 2020-21 at \$22.9 million.

**5. EQUITY OFFICER POSITION**

	<u>Governor</u> <u>(Chg. to Base)</u>		<u>Jt. Finance</u> <u>(Chg. to Gov)</u>		<u>Net Change</u>	
	<u>Funding</u>	<u>Positions</u>	<u>Funding</u>	<u>Positions</u>	<u>Funding</u>	<u>Positions</u>
PR	\$75,800	0.50	-\$75,800	-0.50	\$0	0.00

**Governor:** Provide \$31,100 in 2021-22 and \$44,700 in 2022-23 and 0.5 position, beginning in 2021-22, to create an agency equity officer position. The agency equity officer would be responsible for coordinating with other agency equity officers and identifying opportunities to advance equity in government operations. For additional information, see "Administration -- General Agency Provisions."

**Joint Finance:** Provision not included.

**6. CONVERT PROJECT POSITION TO PERMANENT POSITION**

	<b>Governor (Chg. to Base)</b>		<b>Jt. Finance (Chg. to Gov)</b>		<b>Net Change</b>	
	<b>Funding</b>	<b>Positions</b>	<b>Funding</b>	<b>Positions</b>	<b>Funding</b>	<b>Positions</b>
PR	\$162,600	1.00	-\$162,600	- 1.00	\$0	0.00

**Governor:** Provide \$81,300 annually and 1.0 position, beginning in 2021-22, to retain a position in OCI's Division of Financial Regulation that supports the agency in meeting new accreditation standards. The permanent position would replace an expiring project position that is removed as a standard budget adjustment that deletes noncontinuing elements, including terminating project positions.

**Joint Finance:** Provision not included.

**7. BOALTC HELPLINE FUNDING TRANSFER**

PR	\$12,100
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**Governor/Joint Finance:** Provide \$5,800 in 2021-22 and \$6,300 in 2022-23 to reflect a reestimate of the amount of insurance fee revenue that will be needed to fund telephone counseling services provided by the Board on Aging and Long-Term Care (BOALTC) for individuals seeking information on Medicare supplemental insurance policies ("Medigap" policies), Medicare Part D policies (policies that cover prescription drugs), and SeniorCare.

The BOALTC Helpline provides free one-on-one insurance counseling services to state residents over the age of 60. The Helpline is supported from two sources -- federal funds the state receives under the state health insurance assistance program (SHIP) and state insurance fee revenue budgeted as part of OCI's general program operations appropriation that OCI transfers to BOALTC.

**8. POSITION MISCLASSIFICATION**

**Governor:** Require OCI, on at least an annual basis, to conduct outreach and education to persons subject to regulation by the Office on how to identify the misclassification of employees as independent contractors and how to report suspected misclassifications to the appropriate federal and state agencies. The requirement is one of several in the bill applicable to various state agencies with regulatory responsibilities. For additional information, see the position misclassification outreach item summarized under "Workforce Development -- Equal Rights."

**Joint Finance:** Provision not included.

**9. FUNDING FOR OFFICE ADMINISTRATIVE FUNCTIONS**

PR	-\$1,404,600
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**Joint Finance:** Reduce funding by \$702,300 annually, reflecting the net effect of two changes: (a) reduce OCI's general program operations appropriation by \$2,222,600 annually; and

(b) provide \$1,520,300 annually in a new interagency and intra-agency appropriation for general program operations. Transfer \$1,520,300 in each year of the 2021-23 fiscal biennium from the unencumbered balance in the general program operations program revenue appropriation account to the interagency and intra-agency appropriation.

## Drug Costs and Pricing

### 1. OFFICE OF PRESCRIPTION DRUG AFFORD-ABILITY

	<b>Governor</b>		<b>Jt. Finance</b>		<b>Net Change</b>	
	<b>(Chg. to Base)</b>		<b>(Chg. to Gov)</b>			
	<b>Funding</b>	<b>Positions</b>	<b>Funding</b>	<b>Positions</b>	<b>Funding</b>	<b>Positions</b>
PR	\$3,234,900	16.00	-\$3,234,900	- 16.00	\$0	0.00

**Governor:** Provide \$1,701,000 in 2021-22 and \$1,533,900 in 2022-23, and 16.0 positions, beginning in 2021-22, to administer new initiatives related to prescription drug supply chain regulation and consumer assistance in a new Office of Prescription Drug Affordability within OCI. Of the funding provided by the bill, \$500,000 in 2021-22 would be one-time financing for implementation costs associated with the Office while the remainder, \$1,201,000 in 2021-22 and \$1,533,900, would be for salary, fringe benefit, and supplies costs associated with the positions. The positions would include five insurance examiners, four policy initiatives advisors, two attorneys, an insurance program manager, two insurance administrators, and two operations program associates. The prescription drug affordability initiatives are summarized below.

**Joint Finance:** Provision not included.

### 2. LICENSURE AND REGULATION OF PHARMACY BENEFIT MANAGERS

	<b>Governor</b>		<b>Jt. Finance</b>		<b>Net Change</b>	
	<b>(Chg. to Base)</b>		<b>(Chg. to Gov)</b>			
	<b>Funding</b>	<b>Positions</b>	<b>Funding</b>	<b>Positions</b>	<b>Funding</b>	<b>Positions</b>
PR	\$1,310,400	7.50	-\$1,310,400	- 7.50	\$0	0.00

*(With the exception of the funding, positions, and effective date, this provision is identical to 2021 Senate Bill 3, which was passed by the State Senate on February 16, 2021, and messaged to the State Assembly.)*

**Governor:** Provide \$692,600 in 2021-22 and \$617,800 in 2022-23, and 7.5 positions, beginning in 2021-22, to implement and administer provisions related to the licensure and regulation of pharmacy benefit managers (PBMs), as described below. Of the funding provided by

the bill, \$204,000 in 2021-22 would support one-time implementation costs, primarily related to modifying OCI's existing system used to register insurance agents to accommodate the filings and supporting documents related to PBM licensure. The remaining funding would support salary, fringe benefits, and related supplies and services costs associated with the positions. The positions would conduct the regulatory functions associated with these provisions, and would include examiners, program associates, and a supervisor.

*Licensing of Pharmacy Benefit Managers.* Specify that a pharmacy benefit manager (PBM) must be licensed by OCI either as a PBM or as an employee benefit administrator in order to perform, offer to perform, or advertise any service as a PBM. Prohibit any insurer or self-insured health plan from using the services of a PBM unless the PBM furnishes proof of licensure. Under current law, a pharmacy benefit manager is defined as an entity doing business in Wisconsin that contracts to administer or manage prescription drug benefits on behalf of any insurer or other entity that provides prescription drug benefits to state residents.

Require OCI to issue a license to act as a PBM to any corporation, limited liability company or partnership that satisfies specified conditions, which would be the same or substantially the same as the current law conditions for licensure as an employee benefit administrator. These conditions generally include demonstrating intention to follow relevant laws, administrative rules, and directives, supplying a bond to guarantee faithful performance, and paying the license fee. Authorize OCI to examine, audit, or accept an audit of the books and records of a PBM to carry out its duties related to licensure.

Establish PBM licensing policies with respect to license issuance and renewal, license revocation and suspension, reapplication after revocation, and payment of license fees to match the current law provisions for licensing of employee benefit administrators. Establish the fee for PBM license issuance and annual renewal at \$100 (the same as the current employee benefit administrator). Specify that OCI may revoke, suspend, or limit the license of a PBM if the PBM's methods or practices in administering a prescription drug benefit endanger the interests of the enrollees or the public, or that the financial resources of the PBM are inadequate to safeguard the interests of the enrollees or the public. Specify that OCI may, after ordering a licensing suspension or revocation of a PBM, allow the PBM to continue to provide services for the purpose of providing continuity of care in prescription drug benefits to existing enrollees.

*Requirements related to PBMs.* Prohibit PBMs from retroactively denying or reducing a pharmacist's or pharmacy's claim after adjudication of the claim unless any of the following are true: (a) the original claim was submitted fraudulently; (b) the payment for the original claim was incorrect; (c) pharmacy services were not rendered by the pharmacist or pharmacy; (d) the pharmacist or pharmacy violated state or federal law; or (e) the reduction is permitted in a contract between the pharmacy and a PBM and is related to a quality program. Specify that, in the case of an incorrect original claim, recovery of the original payment is limited to the amount that exceeds the allowable claim.

Require every PBM, beginning on June 1, 2021, and annually thereafter, to submit to OCI a report that contains, from the previous calendar year, the aggregate rebate amount that the pharmacy benefit manager received from all pharmaceutical manufacturers but retained and did

not pass through to health benefit plan sponsors and the percentage of the aggregate rebate amount that is retained rebates. Specify that the information in this report is limited to contracts held with pharmacies located in Wisconsin, and that reports shall be considered a trade secret under the state's Trade Secret Act.

Require any PBM or PBM representative to provide to a pharmacy, upon request, a written notice of any certification or accreditation requirements used by the PBM as a determinant of network participation. Specify that the notice must be provided within 30 days of receipt of a written request from the pharmacy. Specify that a PBM may change its accreditation requirements no more frequently than once every 12 months.

*Provisions related to Pharmacy Audits.* Establish procedures and requirements (described below) for audits of pharmacies and pharmacists by prescription drug purchasing entities. For the purpose of this provision, define an "audit" as a review of the accounts and records of a pharmacy or pharmacist by or on behalf of an entity that finances or reimburses the cost of health care services or prescription drugs. Define an "entity" as a defined network plan, insurer, self-insured health plan, or PBM, or a person acting on behalf of a defined network plan, insurer, self-insured health plan, or PBM.

Require an entity conducting an audit to do the following: (a) notify the pharmacist or pharmacy in writing of the audit at least two weeks before conducting the audit, if the audit is to be on the premises of the pharmacy; (b) refrain from conducting the audit within the first five business days of a month unless the pharmacist or pharmacy consents to an audit during that time; (c) conduct the audit by, or in consultation with, a pharmacist licensed in any state, if the audit involves clinical or professional judgement; (d) limit the audit review to no more than 250 separate prescriptions (not counting a refill as a separate prescription); (e) limit the audit review to claims submitted no more than two years before the date of the audit, unless required otherwise by state or federal law; (f) allow the pharmacist or pharmacy to use authentic and verifiable records of a hospital, physician, or other health care provider to validate records relating to delivery of a prescription drug and use any valid prescription that complies with requirements of the Pharmacy Examining Board to validate claims in connection with a prescription, refill of a prescription, or change in prescription; (g) allow the pharmacy or pharmacist to document the delivery of a prescription drug or pharmacist services to an enrollee under a health benefit plan using either paper or electronic signature logs; and (h) before leaving the pharmacy after concluding the on-site portion of an audit, provide to the representative of the pharmacy or the pharmacist a complete list of the pharmacy records reviewed.

Require an entity that has conducted an audit to do all of the following: (a) deliver to the pharmacist or pharmacy a preliminary report of the audit within 60 days after the date the auditor departs from an on-site audit or the pharmacy or pharmacist submits paperwork for a desk audit; (b) allow a pharmacist or pharmacy that is the subject of an audit to provide documentation to address any discrepancy found in the audit within 30 days after the date the pharmacist or pharmacy receives the preliminary report; (c) deliver to the pharmacist or pharmacy a final audit report, which may be delivered electronically, within 90 days of the date the pharmacist or pharmacy receives the preliminary report or the date of the final appeal of the audit, whichever is later; (d) refrain from assessing a recoupment or other penalty on a pharmacist or pharmacy until

the appeal process is exhausted and the final report is delivered to the pharmacist or pharmacy; (e) refrain from accruing or charging interest between the time the notice of the audit is given and the final report has been delivered; (f) exclude dispensing fees from calculations of overpayments; (g) establish and follow a written appeals process that allows a pharmacy or pharmacist to appeal the final report of an audit and allow the pharmacy or pharmacist as part of the appeal process to arrange for, at the cost of the pharmacy or pharmacist, an independent audit; and (h) refrain from subjecting the pharmacy or pharmacist to a recoupment or recovery for a clerical or record-keeping error in a required document or record, including a typographical or computer error, unless the error resulted in an overpayment to the pharmacy or pharmacist.

Specify that the preliminary audit report must include claim-level information for any discrepancy reported, the estimated total amount of claims subject to recovery, and contact information for the entity or person that completed the audit so the pharmacist or pharmacy subject to the audit may review audit results, procedures, and discrepancies. Specify that the final audit report must include any response provided to the auditor by the pharmacy or pharmacist and consider and address the pharmacy's or pharmacist's response.

Specify that information obtained in an audit is confidential and may not be shared unless the information is required to be shared under state or federal law and except that the audit may be shared with the entity on whose behalf the audit is performed. Specify that an entity conducting an audit may have access to the previous audit reports on a particular pharmacy only if the audit is conducted by the same entity.

Specify a pharmacy or pharmacist that is the subject of an audit may not interfere with, or refuse to participate in, an audit if the entity conducting the audit is complying with these provisions. Prohibit a PBM or entity conducting an audit from paying an auditor employed by or contracted with the PBM or entity based on a percentage of the amount recovered in an audit. Specify that these provisions do not apply to an investigative audit that is initiated as a result of a credible allegation of fraud or willful misrepresentation or criminal wrongdoing. Specify that if an entity conducts an audit to which a federal law applies that is in conflict with these provisions, the entity shall comply with these provisions only to the extent that they do not conflict with federal law.

*Requirements related to Pharmacies and the Pharmacy Examining Board.* Require pharmacies to post in a prominent place at or near the place where prescriptions are dispensed a sign that clearly describes a pharmacist's ability to substitute a less expensive drug or biological product equivalent unless the consumer or the prescribing practitioner has indicated otherwise. Require the Pharmacy Examining Board to create a list of the 100 most commonly prescribed generic drug product equivalents, including the generic and brand names of the drugs, and provide the list either directly to each pharmacy or make it available on the website of the Department of Safety and Professional Services, on an annual basis. Require each pharmacy to: (a) make available to the public information on how to access the list; and (b) have available for the public a listing of the retail price, updated no less frequently than monthly, of the 100 most commonly prescribed prescription drugs, which includes brand name and generic equivalent drugs and biological products and interchangeable biological products, that are available for purchase at the pharmacy. Require pharmacies to make available for the public information on how to access the federal Food

and Drug Administration's lists of all currently approved interchangeable biological products through the Department of Safety and Professional Services' website.

Require pharmacists and pharmacies to notify any person filling or refilling a prescription for a drug that has been removed from the formulary of the person's insurance policy or governmental self-insured plan, if the policy, plan, or contracted PBM has added to the formulary either a generic prescription drug that is approved by the FDA for use as an alternative to the removed drug or a drug that is in the same pharmacologic class or with the same mechanism of action of the removed drug, provided that the added drug is in the same benefit tier or a benefit tier with lower cost sharing requirements. Specify that if a person has had an adverse reaction to a generic or substitute drug added to the formulary, the pharmacist or pharmacy may extend the prescription order for the originally prescribed drug to fill one 30-day supply of the original drug for the same cost-sharing amount that applies to the generic or substitute drug at the time of the substitution.

*Insurance Provisions related to Drug Price Disclosure Policies and Contract Clauses.* Specify that any health insurance policies, nonprofit cooperative association health plans, and governmental self-insured health plans may not restrict, directly or indirectly, any pharmacy that dispenses a prescription drug to an enrollee in the policy or plan from informing, or penalize such pharmacy for informing, an enrollee of any differential between the out-of-pocket cost to the enrollee under the policy or plan with respect to acquisition of the drug and the amount an individual would pay for acquisition of the drug without using any health plan or health insurance coverage. Specify that any policy or plan that provides a prescription drug benefit must ensure that any PBM that provides services under a contract with the policy or plan does not restrict, directly or indirectly, any pharmacy from informing, or penalize such pharmacy for informing, an enrollee of any differential between the out-of-pocket cost under the policy or plan and the amount an individual would pay for acquisition of the drug without using any insurance coverage.

Specify that any insurance policy or plan, and any PBM under contract with a policy or plan, may not require an enrollee to pay more for a prescription drug than the amount that the person would pay for the drug if purchased at the dispensing pharmacy without health plan or health insurance coverage.

Specify that any insurance policy or plan, and any PBM under contract with a policy or plan, must provide to an enrollee advanced written notice of a formulary change that removes a prescription drug from the formulary or that reassigns a drug to a drug tier that has a higher cost-sharing requirement under the policy or plan, and that such notice must be provided no fewer than 30 days before the expected date of the change. Specify that this requirement only applies to those enrollees who are using a drug subject to the change. Specify that this requirement does not apply if any of the following applies: (a) the drug is no longer approved by the FDA; (b) the drug is subject of a notice, guidance, warning, announcement, or other statement from the FDA relating to safety concerns; (c) the drug is approved by the FDA for use without a prescription; (d) the policy, plan, or PBM adds to the formulary either a generic prescription drug that is approved by the FDA for use as an alternative to the drug that is subject to the formulary change, or else a drug in the same pharmacological class or with the same mechanism of action of the drug that is subject to the formulary change, provided that the added drug is in the same benefit tier or a tier with lower

cost-sharing requirements.

*Other Provisions.* Require OCI to include a report on trends related to prescription drugs in its annual report on insurance business in Wisconsin.

Repeal a statutory provision that prohibits certain health insurance policies that provides coverage of drugs or devices through a pharmaceutical mail order plan from: (a) excluding coverage of a prescribed drug or device provided by a pharmacist or pharmacy if the pharmacist or pharmacy provides or agrees to provide drugs or devices under the terms of the policy at the same cost to the insurer as a pharmaceutical mail order plan; and (b) containing coverage, deductible, or copayment provisions provided by a pharmacist or pharmacy that are different than those applicable to a pharmaceutical mail order plan. [The current law provision that would be deleted does not apply to health maintenance organizations or preferred provider plans.]

*Effective Date and Initial Applicability.* Specify that the a PBM is not required to be licensed as a PBM or comply with the requirements of this provision until the date that is 14 months after date of enactment of the bill unless OCI specifies a later date. Specify that, with respect to insurance policies and benefit plans, these provisions first apply to plan years beginning on that date.

**Joint Finance:** Provision not included.

### **3. FIDUCIARY DUTY AND DISCLOSURE REQUIREMENTS OF PHARMACY BENEFIT MANAGERS**

**Governor:** Specify that a pharmacy benefit manager under contract with a health benefit plan sponsor owes a fiduciary duty to the plan sponsor to act according to plan sponsor's instructions and in the best interests of the plan sponsor. Require the PBM to annually provide to the health benefit plan sponsor, no later than the date and using the method prescribed by OCI by rule, all of the following information from the previous calendar year: (a) the indirect profit received by the PBM from owning any interest in a pharmacy or service provider; (b) any payment made by the PBM to a consultant or broker who works on behalf of the plan sponsor; (c) from the amounts received from all drug manufacturers, the amounts retained by the PBM, and not passed through to the plan sponsor, that are related to the plan sponsor's claims or bona fide service fees; and (d) the amounts, including pharmacy access and audit recovery fees, received from all pharmacies that are in the PBM's network or have a contract to be in the network and, from these amounts, the amount retained by the PBM and not passed through to the plan sponsor.

**Joint Finance:** Provision not included.

### **4. LICENSURE OF PHARMACY BENEFIT MANAGEMENT BROKERS AND CONSULTANTS**

**Governor:** Specify that a person may not serve as a pharmacy benefit management broker or consultant or as any other person who procures the services of a pharmacy benefit manager on

behalf of a client without a license. Authorize OCI to promulgate rules to establish criteria and procedures for initial licensure and renewal of licensure to implement these requirements and specify that the fee for issuing and renewing the license shall be established by administrative rule.

**Joint Finance:** Provision not included.

## 5. LICENSURE OF PHARMACY SERVICES ADMINISTRATIVE ORGANIZATIONS

**Governor:** Specify that a person may not operate as a pharmacy services administrative organization in Wisconsin without a license issued by OCI.

Define a pharmacy services administrative organization (PSAO) as an entity operating in Wisconsin that does all of the following: (a) contracts with an independent pharmacy to conduct business on the pharmacy's behalf with a third-party payer; and (b) provides at least one administrative service to an independent pharmacy and enters into a contract with a third-party payer or pharmacy benefit manager on behalf of the pharmacy. Define, for the purposes of this provision, an administrative service to mean any of the following: (a) assisting with claims; (b) assisting with audits; (c) providing centralized payment; (d) performing certification in a specialized care program; (e) providing compliance support; (f) setting flat fees for generic drugs; (g) assisting with store layout; (h) managing inventory; (i) providing marketing support; (j) providing management and analysis of payment and drug dispensing data; or (k) providing resources for retail cash cards. Define an independent pharmacy to mean a pharmacy operating in Wisconsin that is licensed and is under common ownership with no more than two other pharmacies. Define a third-party payer as an entity, including a plan sponsor, health maintenance organization, or insurer, operating in Wisconsin that pays or insures health, medical, or prescription drug expenses on behalf of beneficiaries.

Specify that the application for a PSAO license shall contain the following: (a) the name, address, telephone number, and federal employer identification number of the applicant; (b) the name, business address, and telephone number of a contact person for the applicant; (c) the license fee; (d) evidence of financial responsibility of at least \$1,000,000; and (e) any other information required by OCI.

Require any PSAO to disclose to OCI the extent of any ownership or control of the PSAO by an entity that does any of the following: (a) Provides pharmacy services; (b) provides prescription drug or device services; or (c) manufactures, sells, or distributes prescription drugs, biologicals, or medical devices. Require any PSAO to notify OCI in writing within five days of any material change in its ownership or control relating to such an entity.

Authorize OCI to promulgate rules to administer these provisions and specify that the fee for issuing and renewing a PSAO license shall be established by administrative rule.

**Joint Finance:** Provision not included.

## 6. LICENSURE OF PHARMACEUTICAL REPRESENTATIVES

**Governor:** Specify that an individual may not act as a pharmaceutical representative in Wisconsin without a license issued by OCI. Require any pharmaceutical representative to display his or her license during each visit with a health care professional. Define a pharmaceutical representative as an individual who markets or promotes pharmaceuticals to health care professionals on behalf of a pharmaceutical manufacturer for compensation. Define, for the purpose of this provision, a pharmaceutical as a medication that may legally be dispensed only with a valid prescription from a health care professional. Define a health care professional as a physician or other health care practitioner who is licensed to provide health care services or to prescribe pharmaceutical or biologic products.

*License Application.* Specify that the application for a pharmaceutical representative license shall contain the following: (a) the applicant's full name, residence address and telephone number, and business address and telephone number; (b) a description of the type of work in which the applicant will engage; (c) the application fee; (d) an attestation that the applicant meets the professional education requirements established under this item (described below); (e) proof that the applicant has paid any assessed penalties and fees; and (f) any other information required by OCI. Specify that a pharmaceutical representative license shall be renewed on an annual basis.

Require any pharmaceutical representative to report, in writing, to OCI any change to the information submitted on the application or any material change to the pharmaceutical representative's business operations or to any other information provided to OCI to satisfy licensure requirements. Specify that the report must be made no later than four business days after the change occurs.

*Professional Education Requirements.* Specify that, in order to become initially licensed, a pharmaceutical representative shall complete a professional education course as determined by OCI. Specify that, in order to renew a license, a pharmaceutical representative shall complete a minimum of five hours of continuing professional education courses. Require a pharmaceutical representative to provide OCI with proof of the professional education or continuing education coursework's completion upon request.

Specify that the professional education coursework required for issuance or renewal of a license shall include training in ethical standards, whistleblower protections, laws and rules applicable to pharmaceutical marketing, and other areas that OCI may identify by rule. Require OCI to regularly designate courses that fulfill the professional education requirements and publish a list of the designated courses.

Specify that the professional education coursework may not be provided by the employer of a pharmaceutical representative or be funded, in any way, by the pharmaceutical industry or a third party funded by the pharmaceutical industry. Require any provider of a course satisfying the professional education requirements to disclose any conflict of interest.

*Disclosure to OCI and Annual Reporting.* Require any pharmaceutical representative, no later than June 1 each year, to provide OCI, in a manner prescribed by OCI, all of the following information from the previous calendar year: (a) the total number of times the pharmaceutical

representative contacted health care professionals in Wisconsin and the specialties of the health care professionals contacted; and (b) for each contact with a health care professional in Wisconsin, the location and duration of the contact, the pharmaceuticals for which the pharmaceutical representative provides information, and the value of any item, including a product sample, compensation, material, or gift, provided to the health care professional. Require OCI to publish information provided by pharmaceutical representatives under these provisions on OCI's website in a manner in which individual health care professionals are not identifiable by name or other identifiers.

*Disclosure to Health Care Professionals.* Require any pharmaceutical representative, during each contact with a health care professional, to disclose the wholesale acquisition cost of any pharmaceutical for which the pharmaceutical representative provides information and the names of at least three generic prescriptions of the same therapeutic class, or if three are not available, as many as are available for prescriptive use. Define, for the purpose of this provision, the wholesale acquisition cost as the most recently reported manufacturer list or catalog price for a brand-name drug or generic drug available to wholesalers or direct purchasers in the United States, before application of discounts, rebates, or reductions in price.

*Ethical Standards.* Require OCI to promulgate an administrative rule that contains ethical standards for pharmaceutical representatives and to publish the ethical standards on OCI's website. Specify that, in addition to the ethical standards contained in the OCI rule, a pharmaceutical representative may not do any of the following: (a) engage in deceptive or misleading marketing of a pharmaceutical, including the knowing concealment, suppression, omission, misleading representation, or misstatement of a material fact; (b) use a title or designation that could reasonably lead a licensed health care professional, or an employee or representative of a licensed health care professional, to believe that the pharmaceutical representative is licensed to practice medicine, nursing, dentistry, optometry, pharmacy, or other similar health occupation in Wisconsin unless the pharmaceutical representative holds a license to practice; and (c) attend a patient examination without the patient's consent.

*Enforcement.* Specify that any individual that violates these provisions shall be fined not less than \$1,000 nor more than \$3,000 for each offense, and specify that each day the violation continues shall constitute a separate offense. Authorize OCI to suspend or revoke the license of a pharmaceutical representative who violates the provisions in this item. Specify that a suspended or revoked license may not be reinstated until all violations related to the suspension or revocation have been remedied and all assessed penalties and fees have been paid. Specify that an individual whose pharmaceutical representative license is revoked for any cause may not be issued a pharmaceutical license until at least two years after the date of revocation. Specify that a health care professional who meets with a pharmaceutical representative who does not display his or her license or share the required disclosure information (related to wholesale cost of pharmaceuticals and any available generic drugs in the same therapeutic class) may report the pharmaceutical representative to OCI for further action.

Authorize OCI to promulgate rules to administer these provisions and specify that the fee for issuing and renewing a pharmaceutical representative license shall be established by administrative rule.

**Joint Finance:** Provision not included.

## 7. PRESCRIPTION DRUG PRICE AND COST REPORTING

**Governor:** Create drug price and cost reporting requirements for drug manufacturers, pharmacy benefit managers, pharmacy services administrative organizations, and health insurers, as outlined below.

*Prescription Drug Manufacturers.* Require a prescription drug manufacturer to notify OCI if it is increasing the wholesale acquisition cost of a brand-name drug on the market in Wisconsin by more than ten percent or by more than \$10,000 during any 12-month period, or if it intends to introduce to market in Wisconsin a brand-name drug that has an annual wholesale acquisition cost of \$30,000 or more. In addition, require a manufacturer to notify OCI if it is increasing the wholesale acquisition cost of a generic drug by more than 25 percent or by more than \$300 during any 12-month period, or if it intends to introduce to market a generic drug that has an annual wholesale acquisition cost of \$3,000 or more. Define "wholesale acquisition cost" as the most recently reported manufacturer list or catalog price for a brand-name drug or a generic drug available to wholesalers or direct purchasers in the United States, before application of discounts, rebates, or reductions in price.

Require each manufacturer to provide these notices in writing at least 30 days before the planned effective date of the cost increase or drug introduction with a justification that includes all documents and research related to the manufacturer's selection of the cost increase or introduction price and a description of life cycle management, market competition and context, and estimated value or cost-effectiveness of the product.

Require each manufacturer, by March 1 annually, to report to OCI the following: (a) the value of price concessions, expressed as a percentage of the wholesale acquisition cost, provided to each pharmacy benefit manager for each drug sold in Wisconsin; and (b) a description of each manufacturer sponsored patient assistance program in effect during the previous year that includes all of the following: (i) the terms of the programs; (ii) the number of prescriptions provided to Wisconsin residents under the program; and (iii) the total market value of assistance provided to Wisconsin residents under the program. Define a manufacturer-sponsored assistance program as a program offered by a manufacturer or an intermediary under contract with a manufacturer through which a brand-name drug or a generic drug is provided to a patient at no charge or at a discount. Specify that the term "manufacturer" does not include an entity that is engaged only in the dispensing of a brand-name drug or a generic drug.

*Pharmacy Benefit Managers.* Require each pharmacy benefit manager (PBM), by March 1 annually, to report to OCI the amount it received from manufacturers as drug rebates and the value of price concessions, expressed as a percentage of the wholesale acquisition cost, provided by manufacturers for each drug. PBMs are defined, under current law, as an entity doing business in Wisconsin that contracts to administer or manage prescription drug benefits on behalf of any insurer or other entity that provides prescription drug benefits to state residents.

*Pharmacy Services Administrative Organizations.* Require each pharmacy services

administrative organization (PSAO), by March 1 annually, to report to OCI the following information: (a) the negotiated reimbursement rate of the 25 prescription drugs with the highest reimbursement rates during the previous year; (b) the 25 prescription drugs with the highest year-to-year change in reimbursement rate for the previous year; and (c) the schedule of fees charged by the organization to pharmacies. Define a PSAO as an entity that provides contracting and other administrative services to a pharmacy to assist the pharmacy in interactions with a third-party payer, pharmacy benefit manager, wholesale drug distributor, or other entity.

*Health Insurers.* Require each health insurer, at the time the insurer files a premium rate request with OCI for review, to also submit a report that identifies the 25 prescription drugs that are the highest cost to the insurer and the 25 prescription drugs that have the highest cost increases over the 12 months before the submission of the report.

*OCI Responsibilities.* Require OCI to publicly post manufacturer price justification documents. Require OCI to keep any trade secret or proprietary information confidential.

Require OCI to analyze data collected under these provisions and publish annually a report on emerging trends in prescription prices and price increases, and to annually conduct a public hearing based on this analysis. Specify that the report must include: (a) an analysis of manufacturer prices and price increases; and (b) an analysis of how pharmacy benefit manager discounts and net costs compare to retail prices paid by patients.

Require OCI to conduct a statistically-valid survey of pharmacies in Wisconsin regarding whether the pharmacy agreed to not disclose that customer drug benefit cost sharing exceeds the cost of the dispensed drug.

*Certification and Penalties.* Specify that each drug manufacturer and PSAO that is required to report under these provisions must certify each report as accurate under the penalty of perjury and that any manufacturer or PSAO that fails to submit a report is subject to forfeiture of no more than \$10,000 each day the report is overdue.

**Joint Finance:** Provision not included.

## 8. PHARMACY BENEFITS TOOL GRANT PROGRAM

	<b>Governor (Chg. to Base)</b>	<b>Jt. Finance (Chg. to Gov)</b>	<b>Net Change</b>
GPR	\$500,000	- \$500,000	\$0

**Governor:** Provide \$500,000 in 2022-23 for a pharmacy benefits tool grant program. Require OCI, beginning in 2022-23 to award grants totaling \$500,000 each fiscal year to health care providers to develop and implement a tool for prescribers to disclose the cost of prescription drugs for patients. Specify that the tool must be usable by physicians and other prescribers to determine the cost of prescription drugs for their patients. Specify that any health care provider that receives a grant shall contribute matching funds equal to at least 50 percent of the grant amount

awarded.

**Joint Finance:** Provision not included.

## 9. PRESCRIPTION DRUG AFFORDABILITY BOARD

**Governor:** Establish a Prescription Drug Affordability Review Board, attached to the Officer of the Commissioner of Insurance for the purpose of budgeting, program coordination and related management functions, but with independence with respect to exercise its powers, duties and functions prescribed by law, including rule making, licensing and regulation, and operational planning within its area of program responsibility. Specify that the provisions of this item take effect on the first day of the seventh month beginning after the effective date of the bill.

### Board Membership

Specify that the Board shall be composed of the following members: (a) the Commissioner of Insurance or his or her designee; (b) two members appointed for four-year terms who represent the pharmaceutical drug industry, including pharmaceutical drug manufacturers and wholesalers, at least one of whom is a licensed pharmacist; (c) two members appointed for four-year terms who represent the health insurance industry, including insurers and pharmacy benefit managers; (d) two members appointed for four-year terms who represent the health care industry, including hospitals, physicians, pharmacies, and pharmacists, at least one of whom shall be a licensed practitioner; and (e) two members appointed for four-year terms who represent the interests of the public.

Specify that, notwithstanding the terms established for the Board members, two of the initial members shall be appointed for terms expiring on May 1, 2023, two members with terms expiring on May 1, 2024, two members with terms expiring on May 1 2025, and two members with terms expiring on May 1, 2026.

Specify that a member appointed to the Board may not be an employee of, a board member of, or a consultant to a drug manufacturer or trade association for drug manufacturers. Specify that any conflict of interest, including any financial or personal association, that has the potential to bias or has the appearance of biasing an individual's decision in matters related to the Board or the conduct of the Board's activities shall be considered and disclosed when appointing that individual to the Board.

### Purpose, Powers and Duties, Meeting Requirements, and Conflicts of Interest

*Purpose.* Specify that the purpose of the Prescription Drug Affordability Review Board is to protect state residents, the state, local governments, health plans, healthcare providers, pharmacies licensed in Wisconsin, and other stakeholders of the healthcare system in Wisconsin from the high costs of prescription drug products.

*Meeting Requirements.* Require the Board to meet in open session at least four times per year to review prescription drug product pricing information, except that the chair may cancel or postpone a meeting if there is no business to transact. Require the Board, to the extent practicable, access and assess pricing information for prescription drug products by doing all of the following:

(a) accessing and assessing information from other states by entering into memoranda of understanding with other states to which manufacturers report pricing information; (b) assessing spending for specific prescription drug products in Wisconsin; and (c) accessing other available pricing information.

*Powers and Duties.* Specify that the Board may: (a) promulgate rules for the administration of its statutory duties; or (b) enter into a contract with an independent third party for any service necessary to carry out the powers and duties of the Board. Specify that, unless written permission is granted by the Board, any person with whom the board contracts may not release, publish, or otherwise use any information to which the person has access under the contract.

Require the Board to provide public notice of each board meeting at least two weeks prior to the meeting and to make the materials for each meeting publicly available at least one week prior to the meeting. Require the Board to provide an opportunity for public comment at each open meeting and to provide the public with the opportunity to provide written comments on pending decisions of the Board. Specify that any portion of a meeting of the Board concerning proprietary data and information shall be conducted in closed session and shall in all respects remain confidential. Specify that the Board may allow expert testimony at any meeting, including when the Board meets in closed session.

*Conflicts of Interest.* Require a member of the Board to recuse himself or herself from a decision by the Board relating to a prescription drug product if the member or an immediate family member has received or could receive any of the following: (a) a direct financial benefit deriving from a determination, or a finding of a study or review, by the Board relating to the prescription drug product; (b) a financial benefit in excess of \$5,000 in a calendar year from any person who owns, manufactures, or provides a prescription drug product to be studied or reviewed by the Board.

Specify that a conflict of interest shall be disclosed by the Board when hiring Board staff, by the appointing authority when appointing members to the Board, and by the Board when a member of the Board is recused from any final decision resulting from a review of a prescription drug product. Specify that any conflict of interest shall be disclosed no later than five days after the conflict is identified, except that, if the conflict is identified within five days of an open meeting of the Board, the conflict shall be disclosed prior to the meeting. Require the Board to disclose a conflict of interest on the Board's website unless the chair of the Board recuses the member from a final decision resulting from a review of the prescription drug product. Specify that the disclosure shall include the type, nature, and magnitude of the interests of the member involved.

Prohibit any member of the Board or a third party contractor from accepting any gift or donation of services or property that indicates a potential conflict of interest or has the appearance of biasing the work of the Board.

### **Drug Cost Affordability Review**

Require the Board to identify any drug products that are any of the following: (a) A brand name drug or biologic that, as adjusted annually to reflect adjustments to the U.S. consumer price index for all urban consumers, U.S. city average (CPI), has a launch wholesale acquisition cost of

at least \$30,000 per year or course of treatment, or whose wholesale acquisition cost increased at least \$3,000 during a 12-month period; (b) a biosimilar drug that has a launch wholesale acquisition cost that is not at least 15 percent lower than the referenced brand biologic at the time the biosimilar is launched; (c) a generic drug that has a wholesale acquisition cost, as adjusted annually to reflect adjustments to the CPI, that meets all of the following conditions: (i) is at least \$100 for a supply lasting a patient for a period of 30 consecutive days based on the recommended dosage approved for labeling by the U.S. Food and Drug Administration (FDA), a supply lasting a patient for fewer than 30 days based on the recommended dosage approved for labeling by the FDA, or one unit of the drug if the labeling approved by the FDA does not recommend a finite dosage; or (ii) increased by at least 200 percent during the preceding 12-month period, as determined by the difference between the resulting wholesale acquisition cost and the average of the wholesale acquisition cost reported over the preceding 12 months; or (d) other prescription drug products, including drugs to address public health emergencies, that may create affordability challenges for the healthcare system and patients in Wisconsin.

Require the Board, after identifying prescription drugs that meet the above conditions, to determine whether to conduct an affordability review for each identified prescription drug product by seeking stakeholder input about the prescription drug product and considering the average patient cost share of the prescription drug product. Specify that the information to conduct an affordability review may include any document and research related to the manufacturer's selection of the introductory price or price increase of the prescription drug product, including life cycle management, net average price in Wisconsin, market competition and context, projected revenue, and the estimated value or cost-effectiveness of the prescription drug product. Specify that the failure of a manufacturer to provide the Board with information for an affordability review does not affect the authority of the Board to conduct the review.

### **Drug Affordability Challenge and Upper Payment Limit**

Require the Board, when conducting an affordability review of a prescription drug product, to determine whether use of the prescription drug product that is fully consistent with the labeling approved by the FDA or standard medical practice has led or will lead to an affordability challenge for the healthcare system in Wisconsin, including high out-of-pocket costs for patients. Require the Board, to the extent practicable, in determining whether a prescription drug product has led or will lead to an affordability challenge, to consider all of the following factors: (a) the wholesale acquisition cost for the prescription drug product; (b) the average monetary price concession, discount, or rebate the manufacturer provides, or is expected to provide, to health plans as reported by manufacturers and health plans, expressed as a percent of the wholesale acquisition cost for the prescription drug product under review; (c) the total amount of the price concessions, discounts, and rebates the manufacturer provides to each pharmacy benefit manager for the prescription drug product under review, as reported by the manufacturer and pharmacy benefit manager and expressed as a percent of the wholesale acquisition costs; (d) the price at which therapeutic alternatives have been sold; (e) the average monetary concession, discount, or rebate the manufacturer provides or is expected to provide to health plan payors and pharmacy benefit managers for therapeutic alternatives; (f) the costs to health plans based on patient access consistent with labeled indications by the FDA and recognized standard medical practice; (g) the impact on patient access resulting from the cost of the prescription drug product relative to

insurance benefit design; (h) the current or expected dollar value of drug-specific patient access programs that are supported by the manufacturer; (i) the relative financial impacts to health, medical, or social services costs that can be quantified and compared to baseline effects of existing therapeutic alternatives; (j) the average patient copay or other cost sharing for the prescription drug product; (k) any information a manufacturer chooses to provide; and (l) any other factors as determined by the Board by rule.

Require the Board, if it determines that the use of a prescription drug product has led or will lead to an affordability challenge, to establish an upper payment limit for the prescription drug product after considering all of the following: (a) the cost of administering the drug; (b) the cost of delivering the drug to consumers; and (c) other relevant administrative costs related to the drug.

Require the Board, with respect to drugs that the Board identifies that may create affordability challenges for the healthcare system and patients, to solicit information from the manufacturer regarding the price increase. Require the Board to establish an upper payment limit for a drug to the extent that the price increase is not a result of the need for increased manufacturing capacity or other effort to improve patient access during a public health emergency. Specify that the limit shall be the cost to consumers prior to the price increase.

Specify that the upper payment limit established by the Board shall apply to all purchases and payor reimbursements of the prescription drug product dispensed or administered to individuals in Wisconsin in person, by mail, or by other means, and is applicable to state sponsored and state regulated health plans and health programs. Specify that a plan subject to the federal Employee Retirement Income Security Act of 1974 (ERISA) or Medicare Part D may choose to reimburse more than the upper payment limit. Specify that a provider who dispenses and administers a prescription drug product to an individual in Wisconsin may not bill a payor more than the upper payment limit to the patient, regardless of whether a plan subject to ERISA or Medicare Part D chooses to reimburse the provider above the upper payment limit.

### **Other Provisions**

Specify that information submitted to the Board shall be open to public inspection only as provided under the state's open records laws (sections 19.31 to 19.39 of the statutes).

Specify that these provisions may not be construed to prevent a manufacturer from marketing a prescription drug product approved by the FDA while the prescription drug product is under review by the Board.

Specify that a person aggrieved by a decision of the Board may request an appeal of the decision no later than 30 days after the Board makes the determination. Require the Board to hear the appeal and make a final decision no later than 60 days after the appeal is requested. Specify that a person aggrieved by a final decision of the Board may petition for judicial review in a court of competent jurisdiction.

### **Definitions**

Establish the following definitions used in these provisions: (a) "biologic" means a drug that

is produced or distributed in accordance with a biologics license application approved under federal law; (b) "biosimilar" means a drug that is produced or distributed in accordance with a biologics license application approved under federal law; (c) "brand name drug" means a drug that is produced or distributed in accordance with an original new drug application approved under federal law, other than an authorized generic drug; (d) "drug product" means a brand name drug, a generic drug, a biologic, a biosimilar, or an over-the-counter drug; (e) "financial benefit" includes an honoraria, fee, stock, the value of the stock holdings of a member of the board or any immediate family member and any direct financial benefit deriving from the finding of a drug cost affordability review; (f) "generic drug" means any of the following: (i) a retail drug that is marketed or distributed in accordance with an abbreviated new drug application; (ii) an authorized generic drug, as defined under federal regulations; (iii) a drug that entered the market prior to 1962 and was not originally marketed under a new drug application; (g) "manufacturer" means an entity that does all of the following: (i) engages in the manufacture of a drug product or enters into a lease with another manufacturer to market and distribute a prescription drug product under the entity's own name; or (ii) sets or changes the wholesale acquisition cost of the drug product or prescription drug product; (h) "over-the-counter drug" means a drug intended for human use that does not require a prescription and meets the specified federal requirements for such products; (i) "pharmacy benefit manager" mean an entity doing business in Wisconsin that contracts to administer or manage prescription drug benefits on behalf of any insurer or other entity that provides prescription drug benefits to state residents; and (j) "prescription drug product" means a brand name drug, a generic drug, a biologic, or a biosimilar.

**Joint Finance:** Provision not included.

## 10. GENERIC DRUG IMPORTATION PROGRAM

**Governor:** Require the Insurance Commissioner, in consultation with persons interested in the sale and pricing of prescription drugs and appropriate officials and agencies of the federal government, to design and implement a prescription drug importation program for the benefit of, and that generates savings for, Wisconsin residents.

*Program Requirements.* Specify that the program must satisfy all the following: (a) OCI must designate a state agency to become a licensed wholesale distributor or to contract with a licensed wholesale distributor and shall seek federal certification and approval to import prescription drugs; (b) the program must comply with all relevant requirements under federal law; (c) the program must import drugs from Canadian suppliers regulated under any appropriate Canadian or provincial laws; (d) the program must have a process to sample the purity, chemical composition, and potency of imported prescription drugs; (e) the program must import only prescription drugs for which importation creates substantial savings, are not brand-name, and have fewer than four competitor prescription drugs in the United States; and (f) OCI must ensure that prescription drugs imported under the program are not distributed, dispensed, or sold outside of Wisconsin.

Specify that the program must ensure all of the following: (a) participation by any pharmacy or health care provider in the program is voluntary; (b) any pharmacy or health care provider

participating in the program has the appropriate license or other credential in Wisconsin; and (c) any pharmacy or health care provider participating in the program charges a consumer or health plan the actual acquisition cost of the imported prescription drug that is dispensed.

Specify that the program must ensure that a payment by a health plan or health insurance policy for a prescription drug imported under the program reimburses no more than the actual acquisition cost of the imported prescription drug that is dispensed.

*Requirements Relating to Health Plans and Health Insurance Policies.* Specify that the program must ensure that any health plan or health insurance policy participating in the program does all of the following: (a) maintains a formulary and claims payment system with current information on prescription drugs imported under the program; (b) bases cost-sharing amounts for participants or insureds under the plan or policy on no more than the actual acquisition cost of the prescription drug imported under the program that is dispensed to the participant or insured; and (c) demonstrates to OCI or a state agency designated by OCI how premiums under the policy or plan are affected by savings on prescription drugs imported under the program.

*Additional Restrictions Relating to Importation.* Specify that the program must ensure that: (a) any wholesale distributor importing prescription drugs under the program must limit its profit margin to the amount established by OCI or a state agency designated by OCI; (b) the program may not import any generic prescription drug that would violate federal patent laws on branded products in the United States; and (c) the program complies, to the extent practical and feasible, with tracking and tracing requirements specified in federal regulations.

*Program Finance.* Specify that the program must establish a fee or other mechanism to finance the program that does not jeopardize significant savings to Wisconsin residents.

*Audit Function.* Provide that the program must have an audit function that ensures all of the following: (a) OCI has a sound methodology to determine the most cost-effective prescription drugs to include in the importation program; (b) OCI has a process in place to select Canadian suppliers that are high quality, high performing, and in full compliance with Canadian laws; (c) prescription drugs imported under the program are pure, unadulterated, potent, and safe; (d) the program is complying with the requirements specified under this item; (e) the program is adequately financed to support administrative functions of the program while generating cost savings to Wisconsin residents; (f) the program does not put Wisconsin residents at a higher risk than if the program did not exist; and (g) the program is projected to continue to provide substantial cost savings to Wisconsin residents.

*Anti-Competitive Behavior.* Require OCI, in consultation with the Attorney General, to identify the potential for, and monitor anticompetitive behavior in industries affected by the program.

*Program Approval.* Require OCI to submit a report on the design of the program to the Joint Committee on Finance for approval no later than the first day of the seventh month beginning after the effective date of the bill. Within 14 days of approval by the Committee, require OCI to submit the plan to the U.S. Department of Health and Human Services (DHHS) for certification. Provide that OCI may not submit the program to DHHS for certification unless it is first approved by the

Committee.

*Program Implementation.* Upon certification of the program by DHHS, require OCI to begin implementing the program so that the program is fully operational within 180 days of certification.

Require OCI to do all of the following to implement the program: (a) become a licensed wholesale distributor, designate another state agency to become a licensed wholesale distributor, or contract with a licensed wholesale distributor; (b) contract with one or more Canadian suppliers; (c) create an outreach and marketing plan to communicate with and provide information to health plans and health insurance policies, employers, pharmacies, health care providers, and Wisconsin residents on participating in the program; (d) develop and implement a registration process for health plans and health insurance policies, pharmacies, and health care providers interested in participating in the program; (e) create a publicly accessible source for listing prices of prescription drugs imported under the program; (f) create, publicize, and implement a method of communication to promptly answer questions from, and address the needs of, persons affected by the implementation of the program before the program is fully operational; (g) establish the audit functions described above with a timeline to complete each audit function every two years; and (h) conduct any other activities determined by OCI to be important to successful implementation of the program.

Authorize OCI to promulgate any administrative rules necessary to implement the program.

*Report.* Require OCI, by January 1 and July 1 of each year, to submit to the Joint Committee on Finance a report including all of the following: (a) a list of prescription drugs included in the program; (b) the number of pharmacies, health care providers, and health plans and health insurance policies participating in the program; (c) the estimated amount of savings to Wisconsin residents, health plans and health insurance policies, and employers resulting from the implementation of the program reported from the date of the previous report and from the date the program was fully operational; and (d) findings of any audit functions completed since the date of the previous report. Require OCI to submit the first report by the next January 1 or July 1, whichever is earliest, that is at least 180 days after the date of the prescription drug importation program is operational. Require OCI to include in the first three reports it submits information on the implementation of the audit functions specified in this item.

**Joint Finance:** Provision not included.

## **11. PRESCRIPTION DRUG PURCHASING ENTITY STUDY**

**Governor:** Require OCI, during the 2021-23 biennium, to conduct a study on the viability of creating or implementing a state prescription drug purchasing entity. As described in the final report of the Governor's Task Force on Reducing Prescription Drug Prices, a drug purchasing entity would pool state agency and local government purchasers of prescription drugs to leverage greater purchasing power in negotiations with drug manufacturers, with the intent of securing lower drug prices.

**Joint Finance:** Provision not included.

## 12. APPLICABILITY OF MANUFACTURER BRAND NAME DRUG REBATES TO DEDUCTIBLES AND OUT-OF-POCKET MAXIMUMS

**Governor:** Specify that health insurance policies that offer a drug benefit and any governmental self-insured health plans must count toward an enrollee's annual deductible and out-of-pocket maximum the amount by which any manufacturer drug discount reduces the cost sharing amount charged to the enrollee for certain prescription drugs. Specify that this provision would apply to brand name drugs that have no generic equivalent or to brand name drugs that have a generic equivalent but for which the enrollee has received prior authorization from the insurer, plan, or a physician to obtain the brand name drug.

Specify that this provision applies on January 1 of the year following the effective date of the bill to policies and plans containing provisions inconsistent with the provision, except that for policies and plans that are affected by a collective bargaining agreement that are inconsistent with the provision, the provision applies to policy or plan years beginning after the effective date of the bill or on the day on which the collective bargaining agreement is newly established, extended, modified, or renewed, whichever is later.

Generally, only the actual amount spent on a prescription drug by the consumer (after any manufacturer discount) is counted toward the consumer's deductible and out-of-pocket maximum for an insurance policy or benefit plan (although mandatory manufacturer discounts count as out-of-pocket spending for Medicare Part D plans). This item would increase the amount applied to the deductible and out-of-pocket spending by the amount which the discount reduces the consumer's cost, which would allow some individuals to reach these plan thresholds earlier than they otherwise would.

**Joint Finance:** Provision not included.

## 13. DRUG REIMBURSEMENT FOR CERTAIN ENTITIES UNDER FEDERAL 340B DRUG DISCOUNT PROGRAM

**Governor:** Prohibit any person, including a pharmacy benefit manager and third-party payer, from doing any of the following, with respect to reimbursement of drugs for certain entities (specified below) that participate under the federal 340B drug discount program: (a) reimbursing the entity for a drug that is subject to a price discount agreement under the 340B program at a rate lower than that paid for the same drug to pharmacies that are not eligible entities under 340B and are similar in prescription volume to the covered 340B covered entity; or (b) assess a covered entity any fee, charge back, or other adjustment on the basis of the entity's participation in 340B. Specify that this provision applies to the following 340B entities: federally qualified health centers, critical access hospitals, and grantees under the Ryan White HIV/AIDs program, as well as any pharmacy of these entities of pharmacy contracted with these entities to dispense drugs through the 340B program.

The federal 340B program requires drug manufacturers to limit the price for outpatient drugs dispensed to patients of certain covered entities. Generally entities eligible for discounted drugs under the program include nonprofit health care organizations such as federally-qualified health

centers and hospitals and clinics that serve a disproportionate share of low-income patients. Under this item, third-party payers, such as pharmacy benefit managers, insurers, or self-insured benefit plans would be required to pay certain 340B entities the same amount for drugs as they pay to other entities that are not eligible 340B entities. To the extent that these payers are currently reimbursing these 340B entities at a lower rate (reflecting the lower acquisition price for the drug), this item has the effect of shifting the benefit of the 340B program discounts from the payer to the 340B entity.

**Joint Finance:** Provision not included.

#### **14. DRUG COST AND PAYMENT REPORTING BY HOSPITALS PARTICIPATING IN FEDERAL 340B DRUG DISCOUNT PROGRAM**

**Governor:** Require each hospital in Wisconsin that participates in the federal 340B drug discount program to report to OCI, by March 1 annually, the per unit margin for each brand name and generic drug covered under the 340B program dispensed by the hospital during the prior year, multiplied by the number of units dispensed at that margin and how the margin revenue was used. Specify, for the purposes of this provision, that: (a) the "margin" is the difference between the net cost of the drug and the net payment by the hospital for the drug; and (b) the "net payment" is the amount paid for the drug after all discounts and rebates have been applied.

Require OCI to publicly post covered hospital documentation of how each hospital spends the margin revenue and to analyze the data collected under this provision and annually publish a report including an analysis of hospital-specific margins and how that revenue is spent or allocated on a hospital-specific basis. Require OCI to keep any trade secret or proprietary information confidential.

**Joint Finance:** Provision not included.

#### **15. INSULIN SAFETY NET PROGRAMS**

**Governor:** Establish requirements, applicable to manufacturers of insulin, to create an urgent need safety net program and a patient assistance program, as described below, for certain persons who are insulin-dependent. For the purposes of this provision, define a manufacturer as a person engaged in the manufacturing of insulin that is self-administered on an outpatient basis.

##### **General Provisions**

*Exempted Manufacturers.* Specify that the program requirements established under this item do not apply to a manufacturer to which either of the following apply: (a) the manufacturer shows to OCI's satisfaction that the manufacturer's annual gross revenue from insulin sales in Wisconsin does not exceed \$2,000,000; or (b) the wholesale acquisition cost of the insulin product from the manufacturer does not exceed \$8, as adjusted annually based on the U.S. consumer price index for all urban consumers, U.S. city average, per milliliter or the applicable National Council for Prescription Drug Programs' plan billing unit.

*Reimbursement Prohibition.* Specify that no person, including a manufacturer, pharmacy, pharmacist, or third-party administrator, as part of participating in an urgent need safety net program or patient assistance program, may request or seek, or cause another person to request or seek, any reimbursement or other compensation for which payment may be made in whole or in part under a federal health care program.

*Confidentiality.* Specify that all medical information solicited or obtained by any person under these provisions shall be subject to the applicable provisions of state law relating to confidentiality of medical information.

*Penalties.* Specify that a manufacturer that fails to comply with these provisions may be assessed a penalty of up to \$200,000 per month of noncompliance, with the maximum penalty increasing to \$400,000 per month if the manufacturer continues to be in noncompliance after six months and increasing to \$600,000 per month if the manufacturer continues to be in noncompliance after one year.

### **Urgent Need Safety Net Program**

Require each manufacturer, no later than July 1, 2022, to establish an urgent need safety net program to make insulin available to individuals who meet the requirements outlined below. Define "urgent need of insulin" to mean having less than a seven day supply of insulin readily available for use and needing insulin in order to avoid the likelihood of suffering a significant health consequence.

*Eligibility.* Specify that an individual shall be eligible to receive insulin under the program if all of the following conditions are met: (a) the individual is in urgent need of insulin; (b) the individual is a Wisconsin resident; (c) the individual is not receiving public assistance under Chapter 49 of the statutes (including Wisconsin Works, medical assistance, SeniorCare, FoodShare, and Supplemental Security Income or caretaker supplements); (d) the individual is not enrolled in prescription drug coverage through an individual or group health plan that limits the total cost sharing amount, including copayments, deductibles, and coinsurance, that an enrollee is required to pay for a 30-day supply of insulin to no more than \$75, regardless of the type or amount of insulin prescribed; (e) the individual, with certain exceptions (described below), has not received insulin under an urgent need safety net program within the previous 12 months.

Specify that a person may be eligible to receive insulin under an urgent need safety net program despite previously receiving insulin under a program within the previous 12 months if the individual: (a) has applied for assistance under Chapter 49, but for whom a determination of eligibility has not been made or whose coverage has not become effective; or (b) has applied for assistance under, and has been determined ineligible for, a patient assistance program (created under this item and described below), but has filed an appeal with OCI and is awaiting a determination on that appeal. Specify that to receive a 30-day supply of insulin under this exception, an individual must attest that either of these conditions applies and that he or she meets the other eligibility criteria for assistance.

*Application.* Specify that, in order to receive insulin under an urgent need safety net program, an eligible individual shall provide a pharmacy with all of the following: (a) a completed

application, on a form prescribed by OCI that shall include an attestation by the individual, or the individual's parent or legal guardian if the individual is under the age of 18, that the individual meets all of the eligibility requirements; (b) a valid insulin prescription; and (c) a valid Wisconsin driver's license or state identification card, or, if the individual is under the age of 18, the driver's license or identification card of the individual's parent or legal guardian.

Require OCI to make the application for the urgent need safety net program available on its website and to make the form available to pharmacies and health care providers who prescribe or dispense insulin, hospital emergency departments, urgent care clinics, and community health clinics.

*Pharmacy Duties.* Require a pharmacist, upon receipt of an application for assistance under an urgent need safety net program, to dispense a 30-day supply of the prescribed insulin to the individual. Specify that the pharmacy may collect a copayment, not to exceed \$35, from the individual to cover the pharmacy's costs of processing and dispensing the insulin. Require the pharmacy, in addition, to do the following: (a) notify the health care practitioner who issued the prescription no later than 72 hours after the insulin is dispensed; (b) provide the individual with an information sheet about the insulin assistance programs and a list of licensed health insurance navigators; and (c) retain a copy of the application form.

Specify that a pharmacy that dispenses insulin under an urgent need safety net program may submit to the manufacturer, or the manufacturer's vendor, a claim for payment that is in accordance with the National Council for Prescription Drug Programs' standards for electronic claims processing, except that no claim may be submitted if the manufacturer agrees to send the pharmacy a replacement of the same insulin in the amount dispensed. Specify that if the pharmacy submits an electronic claim, the manufacturer or vendor shall reimburse the pharmacy in an amount that covers the pharmacy's acquisition cost.

Define a pharmacy, for the purposes of this provision, to include a licensed pharmacy located in Wisconsin, or a pharmacy located in a different state that is licensed to ship, mail, or deliver prescriptions to persons in Wisconsin.

### **Patient Assistance Program**

Require each manufacturer, no later than July 1, 2022, to establish a patient assistance program to make insulin available to individuals who meet the requirements outlined below. Require each manufacturer to do the following: (a) provide OCI with information regarding the program, including contact information for individuals to call for assistance in accessing the program; (b) provide a hotline for individuals to call or access between 8 a.m. and 10 p.m. on weekdays and between 10 a.m. and 6 p.m. on Saturdays; (c) list the eligibility requirements for the program on the manufacturer's website; and (d) maintain the privacy of all information received from an individual applying for or participating in the program and not sell, share, or disseminate the information unless required under the program or authorized, in writing, by the individual.

*Eligibility.* Specify that an individual shall be eligible to receive insulin under a patient assistance program if all of the following conditions are met: (a) the individual is a Wisconsin resident; (b) the individual, or the individual's parent or legal guardian if the individual is under

the age of 18, has a valid Wisconsin driver's license or state identification card; (c) the individual has a valid insulin prescription; (d) the family income of the individual does not exceed 400 percent of the poverty line for a family the size of the individual's family; (d) the individual is not receiving public assistance under Chapter 49; (e) the individual is not eligible to receive health care through a federally funded program or receive prescription drug benefits through the U.S. Department of Veterans Affairs, except if the individual is enrolled in a Medicare Part D plan and has spent at least \$1,000 on prescription drugs in the current calendar year; and (f) the individual is not enrolled in prescription drug coverage through an individual or group health plan that limits the total cost sharing amount, including copayments, deductibles, and coinsurance, that an enrollee is required to pay for a 30-day supply of insulin to no more than \$75, regardless of the type or amount of insulin needed.

*Application and Determination.* Specify that an individual may apply to participate in a patient assistance program by filing an application with the manufacturer who established the program, the individual's health care practitioners if the practitioner participates in the program, or a health insurance navigator. Require a health care practitioner or navigator to immediately submit the application to the manufacturer. Require the manufacturer to determine the individual's eligibility for the program and notify the individual of the determination no later than ten days after receipt of the application. Specify that, if necessary to determine the individual's eligibility, the manufacturer may request additional information from an individual who has filed an application no later than five days after receipt of the application and, upon receipt of the additional information, shall determine the individual's eligibility for the program and notify the individual of the determination no later than three days later.

Require the manufacturer, if it determines that the individual is not eligible, to provide the reason for the determination. Specify that the individual may appeal the determination by filing an appeal with OCI that shall include all of the information provided to the manufacturer. Require OCI to issue a decision no later than ten days after the appeal is filed, and specify that OCI's decision shall be final. Require the manufacturer to provide the individual with the statement of eligibility if OCI determines that the individual meets the eligibility requirements. Require OCI to establish procedures for deciding appeals.

Specify that if a manufacturer determines that an individual who has prescription drug coverage through an individual or group health plan and who is eligible for the patient assistance program, but also determines that the individual's insulin needs are better addressed through the use of the manufacturer's copayment assistance program rather than the patient assistance program, the manufacturer shall inform the individual of the determination and provide the individual with the necessary coupons to submit to a pharmacy. Specify that the individual may not be required to pay more than the copayment of \$50 for each 90 day supply of insulin under this provision.

*Pharmacy and Manufacturer Duties.* Require any pharmacy, upon receipt from an individual of the eligibility statement under a patient assistance program, as well as a valid insulin prescription, to submit an order containing the name of the insulin and daily dosage amount to the manufacturer. Specify that the order shall also include the pharmacy's name, shipping address, office telephone number, fax number, electronic mail address, and contact name, as well as any days or times when deliveries are not accepted by the pharmacy.

Require the manufacturer, upon receipt of the order, to send the pharmacy a 90-day supply of insulin, or lesser amount if requested in the order, at no charge to the individual or pharmacy. Require the pharmacy to dispense the insulin to the individual associated with the order and specify that the insulin shall be dispensed at no charge to the individual, except that the pharmacy may collect a copayment from the individual to cover the pharmacy's costs for processing and dispensing in an amount not to exceed \$50 for each 90-day supply of insulin. Specify that the pharmacy may not seek reimbursement from the manufacturer or a 3rd-party payer. Specify that the pharmacy may submit a reorder to the manufacturer if the individual's eligibility statement has not expired and the reorder shall be treated as an original order by the manufacturer.

Specify that a manufacturer may send the insulin directly to the individual if the manufacturer provides a mail-order service option, in which case the pharmacy may not collect a copayment from the individual.

## **Program Reports**

*Satisfaction Surveys.* Require OCI to develop and conduct a satisfaction survey of individuals who have accessed insulin through urgent need safety net programs and patient assistance programs. Specify that the survey shall ask whether the individual is still in need of a long-term solution for affordable insulin and shall include questions about the individual's satisfaction with all of the following, if applicable: (a) accessibility to urgent-need insulin; (b) adequacy of the information sheet and list of navigators received from the pharmacy; (c) helpfulness of a navigator; and (d) ease of access in applying for a patient assistance program and receiving insulin from the pharmacy under the program.

Require OCI to develop and conduct a satisfaction survey of pharmacies that have dispensed insulin through urgent need safety net programs and patient assistance programs. Specify that the survey shall include questions about the pharmacy's satisfaction with all of the following, if applicable: (a) timeliness of reimbursement from manufacturers for insulin dispensed by the pharmacy under urgent need safety net programs; (b) ease in submitting insulin orders to manufacturers; and (c) timeliness of receiving insulin orders from manufacturers.

Authorize OCI to contract with a nonprofit entity to develop and conduct these surveys and to evaluate the survey results. Require OCI, no later than July 1, 2024, to submit to the Governor and the Chief Clerk of each house of the Legislature a report on the results of the surveys.

*Manufacturer Assistance Data.* Require each manufacturer, on an annual basis no later than March 1, to report to OCI all of the following information for the previous calendar year: (a) the number of individuals who received insulin under the manufacturer's urgent need safety net program; (b) the number of individuals who sought assistance under the manufacturer's patient assistance program and the number of individuals who were determined to be ineligible; and (c) the wholesale acquisition cost of the insulin provided by the manufacturer through the urgent need safety net program and patient assistance program.

Require OCI, on an annual basis no later than April 1, to submit to the Governor and the Chief Clerk of each house of the Legislature a report on the urgent need safety net programs and patient assistance programs that includes all of the following: (a) the program participation data

provided to OCI by manufacturers; and (b) the penalties assessed to manufacturers during the previous calendar year for violations of program requirements, including the name of the manufacturer and amount of the penalty.

### **Other Provisions**

*OCI Duties.* Require OCI to conduct public outreach to create awareness of the urgent need safety net programs and patient assistance programs and to develop and make available on its website an information sheet that contains all of the following information: (a) a description of how to access insulin through an urgent need safety net program; (b) a description of how to access insulin through a patient assistance program; (c) information on how to contact a navigator for assistance in accessing insulin through an urgent need safety net program or patient assistance program; (d) information on how to contact OCI if a manufacturer determines that an individual is not eligible for a patient assistance program; and (e) a notification that an individual may contact OCI for more information or assistance in accessing ongoing affordable insulin options.

Require OCI to develop a training program to provide navigators with information and the resources necessary to assist individuals in accessing appropriate long-term insulin options and to compile a list of navigators who have completed the training program and are available to assist individuals in accessing affordable insulin coverage options. Specify that the list shall be made available on the OCI website and to pharmacies and health care practitioners who dispense and prescribe insulin.

**Joint Finance:** Provision not included.

## **16. INSULIN COPAYMENT CAP**

**Governor:** Prohibit health insurance policies and governmental self-insured health plans that cover insulin and that impose cost sharing on prescription drugs (deductible, copayment, or coinsurance) from imposing cost sharing on insulin in an amount that exceeds \$50 for a one-month supply of insulin. Specify that this provision does not prohibit an insurance policy or plan from imposing cost-sharing on insulin in an amount less than \$50 and does not require a policy or plan from imposing cost sharing on insulin. Specify that this provision would take effect on the first day of the fourth month beginning after the effective date of the bill.

**Joint Finance:** Provision not included.

## **17. VALUE-BASED DIABETES MEDICATION PILOT PROGRAM**

**Governor:** Require OCI to develop a pilot program to direct a pharmacy benefit manager and a pharmaceutical manufacturer to create a value-based, sole-source arrangement to reduce the costs of prescription medication used to treat diabetes. Authorize OCI to promulgate administrative rules to implement this provision.

**Joint Finance:** Provision not included.

## Health Insurance

### 1. STATE-BASED HEALTH INSURANCE EXCHANGE

	<b>Governor</b>		<b>Jt. Finance</b>		<b>Net Change</b>	
	<b>(Chg. to Base)</b>		<b>(Chg. to Gov)</b>			
	<b>Funding Positions</b>		<b>Funding Positions</b>		<b>Funding Positions</b>	
GPR	\$1,875,300	10.00	-\$1,875,300	- 10.00	\$0	0.00
PR	<u>3,000,000</u>	<u>0.00</u>	<u>- 3,000,000</u>	<u>- 0.00</u>	<u>0</u>	<u>0.00</u>
Total	\$4,875,300	10.00	-\$4,875,300	- 10.00	\$0	0.00

**Governor:** Provide \$823,000 GPR in 2021-22 and \$4,052,300 (\$1,052,300 GPR and \$3,000,000 PR) in 2022-23, and 10.0 GPR positions, beginning in 2021-22, to develop and implement a state-based health insurance exchange, as described below. Modify OCI's PR appropriation for general program operations to specify that it may be used for costs related to operating the exchange and to specify that the appropriation account would receive revenues collected from exchange user fees charged to participating insurers. Create an annual GPR-funded general program operations appropriation to support the GPR positions that would be provided under this item.

Require OCI to: (a) establish and operate an exchange that is at first a state-based exchange on the federal platform and then subsequently transitions to a state-based exchange without the federal platform; and (b) develop procedures to address the transition from the state-based exchange on the federal platform to the state-based exchange without the federal platform, including the circumstances that must be met in order for the transition to occur.

Define the terms "exchange," "state-based exchange on the federal platform," and "state-based exchange without the federal platform" by reference to federal regulations for the establishment of state-based and state-federal exchanges.

Require OCI to impose a user fee, as authorized under federal regulations, on each insurer that offers a health plan through the state-based exchange on the federal platform or the state-based exchange without the federal platform. Specify that the user fee must be applied at one of the following rates on the total monthly premiums charged by an insurer for each policy under the plan where enrollment is through the exchange: (a) for any plan year for which OCI operates a state-based exchange on the federal platform, the rate is 0.5%; (b) for the first two plan years for which OCI operates a state-based exchange without the federal platform, the rate is 3.0%; (c) beginning with the third plan year for which OCI operates a state-based exchange without the federal platform, the rate would be set by OCI by rule.

Specify that OCI may enter into any agreement with the federal government necessary to facilitate the implementation of these provisions, and may promulgate administrative rules to implement these provisions.

The state-based insurance exchange would, for Wisconsin residents and individual market insurance plans, perform the functions currently performed by an insurance exchange established by the federal government under provisions of the federal Patient Protection and Affordable Care Act (ACA). These functions include providing a website for the comparison of individual market health insurance policies and to facilitate selection and enrollment, reviewing plans to ensure compliance with ACA requirements, determining eligibility of individuals for federal premium tax credits and cost-sharing reductions, providing funding for outreach and enrollment assistance activities, and collecting user fees from participating insurers to support the costs of the exchange. Under this item, the state-based exchange would initially utilize the federal exchange technology platform, but would eventually be transitioned to a fully state-based exchange. The administration indicates that the intent would be to move to a state-based exchange on the federal platform for plan year 2023 and then a fully state-based exchange for 2024.

**Joint Finance:** Provision not included.

## 2. ACTUARIAL STUDY OF OPTIONAL PUBLIC HEALTH INSURANCE PLAN

	<b>Governor (Chg. to Base)</b>	<b>Jt. Finance (Chg. to Gov)</b>	<b>Net Change</b>
GPR	\$900,000	- \$900,000	\$0
PR	<u>900,000</u>	<u>- 900,000</u>	<u>0</u>
Total	\$1,800,000	- \$1,800,000	\$0

**Governor:** Provide \$900,000 GPR in 2021-22 and \$900,000 PR in 2022-23 to fund an analysis and actuarial study for the development of a public option health insurance plan. The GPR funding in 2021-22 would be provided in a new OCI appropriation for state operations, created under a separate item for establishing a state-based health insurance exchange (summarized above). The PR funding in 2022-23 would be provided in OCI's general program operations appropriation. Specify that OCI may spend no more than \$900,000 in 2021-22 for the development of the public option health plan from the GPR appropriation for state operations.

Require the Department of Health Services (DHS) and OCI, or DHS in consultation with OCI to conduct an analysis and actuarial study, during the 2021-23 biennium, of the creation of an option for individuals to purchase health coverage that is publicly provided or administered. Specify that the analysis shall incorporate input from a variety of persons and entities, including consumers, that have an interest in health insurance and health coverage, including medical assistance (MA) program coverage, and shall include an analysis of any other health care affordability initiatives. Authorize DHS to submit to the federal government any request for a waiver of federal law or other federal approval necessary to implement the public coverage option or any other health care affordability initiatives if DHS or OCI determines that the option to purchase public coverage or other affordability initiatives are feasible. Specify that if DHS or OCI obtains the necessary federal approval, or determines that no federal approval is necessary, and if the DHS or OCI continues to determine that the option to purchase public coverage or any other health care affordability initiative is feasible, the Department or OCI shall implement the option to purchase public coverage or other health care affordability initiative by January 1, 2025, or

earlier if possible. Specify that if OCI determines the provisions of the federal Patient Protection and Affordable Care Act related to health insurance and the health insurance exchange are no longer enforceable, the Department or OCI shall implement the public option or other affordability initiatives by January 1, 2022, or as soon as possible.

**Joint Finance:** Provision not included.

### 3. HEALTHCARE OUTREACH

	<b>Governor (Chg. to Base)</b>	<b>Jt. Finance (Chg. to Gov)</b>	<b>Net Change</b>
GPR	\$1,000,000	- \$1,000,000	\$0

**Governor:** Provide \$500,000 annually to increase health insurance navigator outreach efforts to assist consumers in the individual health insurance market. Navigators are licensed by OCI to provide education and outreach on matters related to health insurance and health care, as well as to assist consumers in enrolling in health care coverage, particularly individual market coverage sold on the health insurance exchange. The federal health insurance exchange has typically been the primary source of funding for navigators in Wisconsin.

**Joint Finance:** Provision not included.

### 4. HEALTH INSURANCE AND COVERAGE REQUIREMENTS

**Governor:** Modify statutory provisions related to health insurance and health benefit plan regulations, as they relate to issuance and renewal of policies, premiums, cost sharing, and coverage requirements, as described below.

*Guaranteed Issue and Renewal of Policies.* Require every individual health benefit plan and every group health benefit plan to accept every individual and every employer, as applicable, that applies for coverage, regardless of sexual orientation, gender identity, or whether or not any employee or individual has a preexisting condition. Specify that a health benefit plan may restrict enrollment in coverage to open or special enrollment periods. Require OCI to establish a statewide open enrollment period of no shorter than 30 days for every individual health benefit plan to allow individuals, including individuals who do not have coverage, to enroll in coverage.

*Prohibit Preexisting Condition Exclusions.* Prohibit an insurer that offers a group health benefit plan or an individual insurance policy from imposing a preexisting condition exclusion (the denial or reduction of a claim related to a condition that existed prior to the effective date of coverage). Modify related statutory definitions and provisions that place limits on preexisting condition exclusions to reflect the change to a general prohibition against the practice.

*Prohibit Discrimination Based on Health Status -- Enrollment, Premiums and Cost Sharing.* Prohibit an individual health benefit plan or a government self-insured plan from establishing rules for the eligibility of any individual to enroll, or the continued eligibility to remain enrolled in a

plan based on any of the following: (a) health status; (b) medical condition, including both physical and mental illnesses; (c) claims experience; (d) receipt of health care; (e) medical history; (f) genetic information; (g) evidence of insurability, including conditions arising out of acts of domestic violence; or (h) disability.

Prohibit an insurer offering an individual health benefit plan or a self-insured plan from requiring any individual, as a condition of enrollment or continued enrollment under the plan, to pay, on the basis of any health status-related factor listed above, with respect to the individual or a dependent of the individual, a premium or contribution or a deductible, copayment, or coinsurance amount that is greater than that required for a similarly situated individual enrolled under the plan.

Specify that these restrictions do not prevent an insurer from offering an individual health benefit plan or a self-insured health plan from establishing premium discounts or rebates or modifying otherwise applicable cost sharing in return for adherence to programs of health promotion and disease prevention.

Modify a current law provision, applicable to group health benefit plans, from charging different premiums to similarly-situated individuals based on any health status-related factor, to also prohibit charging a different deductible, copayment, or coinsurance amount to similarly-situated individuals based on health status.

*Restrictions on Premium Rate Variation.* Specify that a health benefit plan offered on the individual or small employer market (between two and 50 employees) or a government self-insured health plan may vary premium rates for a specific plan based only on the following considerations: (a) whether the policy or plan covers an individual or a family; (b) the rating area in the state, as established by OCI; (c) age, except that the rate may not vary by more than three-to-one for adults over the age groups and the age bands shall be consistent with recommendations of the National Association of Insurance Commissioners; and (d) tobacco use, except that the rate may not vary by more than 1.5-to-one.

*Statewide Risk Pool.* Specify that an insurer offering a health benefit plan may not segregate enrollees into risk pools other than a single statewide risk pool for the individual market and a single statewide risk pool for the small employer market or a single statewide risk pool that combines the individual and small employer markets.

*Prohibit Annual and Lifetime Limits.* Prohibit an individual or group health benefit plan or a government self-insured health plan from establishing lifetime or annual limits on the dollar value of benefits for an enroll or a dependent of an enrollee under the plan.

*Cost Sharing Maximum.* Specify that a health benefit plan offered on the individual or small employer market may not require an enrollee to pay more in cost sharing (deductibles, coinsurance, copayments, or similar charges) than the maximum amount calculated under provisions of the federal Affordable Care Act, including the annual indexing of the limits. In 2021, the cost sharing maximum is \$8,550 for individual coverage and \$17,100 for coverage other than individual coverage.

*Medical Loss Ratio.* Establish the minimum medical loss ratios for health benefit plans as follows: (a) 80 percent for a plan on the individual or small employer market; (b) 85 percent for a group health plan not in the small employer market. Define medical loss ratio as the proportion, expressed as a percentage, of premium revenues spent by a health benefit plan on clinical services and quality improvement.

*Actuarial Values of Plan Tiers.* Require any health benefit plan offered on the individual or small employer market to provide a level of coverage that is designed to provide benefits that are actuarially equivalent to at least 60 percent of the full actuarial value of the benefits provided under the plan. The actuarial value represents the average cost of the benefits covered by plan over an average population, with the rest covered by enrollee cost sharing.

*Essential Health Benefits.* Require every health insurance policy (except for specified restricted-benefit policies) and every government self-insured health plan to provide coverage for essential health benefits, as determined by OCI by rule, on a date specified by OCI by rule. Require OCI, in determining the essential health benefits for which coverage is required, to include benefits, items, and services in, at least, all of the following categories: (a) ambulatory patient services; (b) emergency services; (c) hospitalization; (d) maternity and newborn care; (e) mental health and substance use disorder services, including behavioral health treatment; (f) prescription drugs; (g) rehabilitative and habilitative services and devices; (h) laboratory services; (i) preventive and wellness services and chronic disease management; and (j) pediatric services, including oral and vision care.

Require OCI to do the following with respect to essential health benefits: (a) conduct a survey of employer-sponsored coverage to determine benefits typically covered by employers and ensure that the scope of essential health benefits for which coverage is required is equal to the scope of benefits covered under a typical insurance policy offered by an employer to its employees; (b) ensure that essential health benefits reflect a balance among the essential health benefit categories such that benefits are not unduly weighted toward one category; (c) ensure that essential health benefit coverage is provided with no or limited cost-sharing requirements; (d) require that insurance policies and self-insured health plans do not make coverage decisions, determine reimbursement rates, establish incentive programs, or design benefits in ways that discriminate against individuals because of their age, disability, or expected length of life; (e) establish essential health benefits in a way that takes into account the health care needs of diverse segments of the population, including women, children, persons with disabilities, and other groups; (f) ensure that essential health benefits are not subject to a coverage denial based on an insured's or plan participant's age, expected length of life, present or predicted disability, degree of dependency on medical care, or quality of life; (g) require that insurance policies and government self-insured health plans cover emergency department services that are essential health benefits without imposing any requirement to obtain prior authorization for those services and without limiting coverage for services provided by an emergency services provider that is not in the provider network of a policy or plan in a way that is more restrictive than requirements or limitations that apply to emergency services provided by a provider that is in the provider network of the policy or plan; (h) require an insurance policy or government self-insured health plan to apply to emergency department services that are essential health benefits provided by an emergency department provider that is not in the provider network of the policy or plan the same copayment

amount or coinsurance rate that applies if those services are provided by a provider that is in the provider network of the policy or plan; and (i) periodically update, by rule, the essential health benefits to address any gaps in access to coverage.

Specify that if an essential health benefit is also subject to other coverage mandates specified in state statute and the coverage requirements are not identical, the insurance policy or government self-insured health plan shall provide coverage under whichever provision provides the insured or plan participant with more comprehensive coverage of the medical condition, item, or service. Specify that the essential health benefit provisions or rules promulgated under these provisions do not prohibit an insurance policy or a government self-insured health plan from providing benefits in excess of the essential health benefit coverage.

*Coverage of Preventive Services and other Mandatory Coverage Requirements.* Require every health insurance policy (except for specified restricted-benefit policies) and every government self-insured health plan to provide coverage for the preventive services listed below. These preventive services are generally from the list of services given an "A" or "B" rating by the U.S. Preventive Services Task Force. Under federal regulations developed to implement provisions of the Affordable Care Act, these services must be covered with no cost sharing by insurance policies and health plans.

- Mammography.
- Genetic breast cancer screening and counseling and preventive medication for adult women at high risk for breast cancer.
- Papanicolaou test for cancer screening for women 21 years of age or older with an intact cervix.
- Human papillomavirus testing for women who have attained the age of 30 years but have not attained the age of 66 years.
- Colorectal cancer screening.
- Annual tomography for lung cancer screening for adults who have attained the age of 55 years but have not attained the age of 80 years and who have health histories demonstrating a risk for lung cancer.
- Skin cancer screening for individuals who have attained the age of 10 years but have not attained the age of 22 years.
- Counseling for skin cancer prevention for adults who have attained the age of 18 years but have not attained the age of 25 years.
- Abdominal aortic aneurysm screening for men who have attained the age of 65 years but have not attained the age of 75 years and who have ever smoked.
- Hypertension screening for adults and blood pressure testing for adults, for children under the age of three years who are at high risk for hypertension, and for children three years of

age or older.

- Lipid disorder screening for minors two years of age or older, adults 20 years of age or older at high risk for lipid disorders, and all men 35 years of age or older.
- Aspirin therapy for cardiovascular health for adults who have attained the age of 55 years but have not attained the age of 80 years and for men who have attained the age of 45 years but have not attained the age of 55 years.
- Behavioral counseling for cardiovascular health for adults who are overweight or obese and who have risk factors for cardiovascular disease.
- Type II diabetes screening for adults with elevated blood pressure.
- Depression screening for minors 11 years of age or older and for adults when follow-up supports are available.
- Hepatitis B screening for minors at high risk for infection and adults at high risk for infection.
- Hepatitis C screening for adults at high risk for infection and one-time hepatitis C screening for adults born in any year from 1945 to 1965.
- Obesity screening and management for all minors and adults with a body mass index indicating obesity, counseling and behavioral interventions for obese minors who are six years of age or older, and referral for intervention for obesity for adults with a body mass index of 30 kilograms per square meter or higher.
- Osteoporosis screening for all women 65 years of age or older and for women at high risk for osteoporosis under the age of 65 years.
- Immunizations.
- Anemia screening for individuals six months of age or older and iron supplements for individuals at high risk for anemia and who have attained the age of six months but have not attained the age of 12 months.
- Fluoride varnish for prevention of tooth decay for minors at the age of eruption of their primary teeth.
- Fluoride supplements for prevention of tooth decay for minors six months of age or older who do not have fluoride in their water source.
- Gonorrhea prophylaxis treatment for newborns.
- Health history and physical exams for prenatal visits and for minors.
- Length and weight measurements for newborns and height and weight measurements for minors.

- Head circumference and weight-for-length measurements for newborns and minors who have not attained the age of three years.
- Body mass index for minors two years of age or older.
- Blood pressure measurements for minors three years of age or older and a blood pressure risk assessment at birth.
- Risk assessment and referral for oral health issues for minors who have attained the age of six months but have not attained the age of seven years.
- Blood screening for newborns and minors who have not attained the age of two months.
- Screening for critical congenital health defects for newborns.
- Lead screenings.
- Metabolic and hemoglobin screening and screening for phenylketonuria, sickle cell anemia, and congenital hypothyroidism for minors including newborns.
- Tuberculin skin test based on risk assessment for minors one month of age or older.
- Tobacco counseling and cessation interventions for individuals who are five years of age or older.
- Vision and hearing screening and assessment for minors including newborns.
- Sexually transmitted infection and human immunodeficiency virus counseling for sexually active minors.
- Risk assessment for sexually transmitted infection for minors who are ten years of age or older and screening for sexually transmitted infection for minors who are 16 years of age or older.
- Alcohol misuse screening and counseling for minors 11 years of age or older.
- Autism screening for minors who have attained the age of 18 months but have not attained the age of 25 months.
- Developmental screening and surveillance for minors including newborns.
- Psychosocial and behavioral assessment for minors including newborns.
- Alcohol misuse screening and counseling for pregnant adults and a risk assessment for all adults.
- Fall prevention and counseling and preventive medication for fall prevention for community-dwelling adults 65 years of age or older.

- Screening and counseling for intimate partner violence for adult women.
- Well-woman visits for women who have attained the age of 18 years but have not attained the age of 65 years and well-woman visits for recommended preventive services, preconception care, and prenatal care.
- Counseling on, consultations with a trained provider on, and equipment rental for breastfeeding for pregnant and lactating women.
- Folic acid supplement for adult women with reproductive capacity.
- Iron deficiency anemia screening for pregnant and lactating women.
- Preeclampsia preventive medicine for pregnant adult women at high risk for preeclampsia.
- Low-dose aspirin after 12 weeks of gestation for pregnant women at high risk for miscarriage, preeclampsia, or clotting disorders.
- Screenings for hepatitis B and bacteriuria for pregnant women.
- Screening for gonorrhea for pregnant and sexually active females 24 years of age or younger and females older than 24 years of age who are at risk for infection.
- Screening for chlamydia for pregnant and sexually active females 24 years of age and younger and females older than 24 years of age who are at risk for infection.
- Screening for syphilis for pregnant women and adults who are at high risk for infection.
- Human immunodeficiency virus screening for adults who have attained the age of 15 years but have not attained the age of 66 years and individuals at high risk of infection who are younger than 15 years of age or older than 65 years of age.
- All contraceptives and services in accordance with separate statutory provisions.
- Any services not already specified having an A or B rating in current recommendations from the U.S. Preventive Services Task Force.
- Any preventive services not already specified that are recommended by the federal Health Resources and Services Administration's Bright Futures project.
- Any immunizations, not already specified under a separate statutory coverage mandate provision, that are recommended and determined to be for routine use by the federal Advisory Committee on Immunization Practices.

Prohibit insurance policies and government self-insured health plans, with certain exceptions, from subjecting the coverage of any of the listed preventive services to any deductible, copayments, or coinsurance under the policy or plan, and modify various statutory mandatory

coverage provisions related to these preventive services to conform to this restriction.

Specify that the insurance policy or plan may apply deductibles to and impose copayments or coinsurance in the following circumstances: (a) if an office visit and a preventive service are billed separately by the health care provider, applicable only on the office visit but not on the preventive service; (b) if the primary reason for an office visit is not to obtain a preventive service, applicable on the office visit; or (c) if a preventive service is provided by a health care provider that is outside the policy's or plan's network of providers, unless the preventive service is provided by an out-of-network provider because there is no available health care provider in the policy's or plan's network of providers that provides the preventive service. Specify that if multiple well-woman visits are required to fulfill all necessary preventive services and are in accordance with clinical recommendations, the insurance policy or health plan may not apply a deductible to or impose a copayment or coinsurance on any of those well-woman visits.

*Other Insurance Mandatory Coverage Provisions.* Modify a provision that requires health insurance plans and government self-insured plans to cover certain immunizations to add the following immunizations: (a) hepatitis A; (b) herpes zoster; (c) human papillomavirus; (d) meningococcal meningitis; (e) pneumococcal pneumonia; (f) influenza; and (g) rotavirus. Modify the immunization coverage mandate to extend the coverage requirement to any insured or plan participant, rather than just a child from birth to age six who is a child of the insured.

Modify a current law provision that requires health insurance policies and government self-insured plans to cover outpatient consultations, examinations, procedures, and medical services that are necessary to prescribe, administer, maintain, or remove a contraceptive, if these services are covered for any other drug benefits under the policy or plan, to remove the clause that makes the coverage requirement contingent upon whether these services are coverage for any other drug benefits. Add to the coverage mandate sterilization procedures, and patient education and counseling for all females with reproductive capacity. Specify that an insurance policy or self-insured health plan may not may not apply a deductible or impose a copayment or coinsurance to at least one of each type of contraceptive method approved by the federal Food and Drug Administration for which coverage is required. Specify that the insurance policy or health plan may apply reasonable medical management to a method of contraception to limit coverage that is provided without being subject to a deductible, copayment, or coinsurance, to prescription drugs without a brand name. Authorize the insurance policy or health plan to apply a deductible or impose a copayment or coinsurance for coverage of a contraceptive that is prescribed for a medical need if the services for the medical need would otherwise be subject to a deductible, copayment, or coinsurance.

*Initial Applicability.* Specify that these provisions first apply to policy or plan years beginning on January 1 of the year following the year of the first day of the fourth month beginning after the bill's general effective date, or, for policies and plans that are affected by a collective bargaining agreement containing provisions that are inconsistent with the bill, to policy or plan years beginning on the day on which the collective bargaining agreement is entered into, extended, modified, or renewed, whichever is later.

Some of the provisions contained in this item are intended to conform state laws to insurance

market regulations contained in the federal Affordable Care Act (ACA). Since the ACA preempts state regulations with respect to many insurance market regulations, these provisions have no effect as long as the ACA is in effect in its present form. If the ACA's insurance market provisions were to not be enforceable, the provisions in this item would maintain some of the ACA's market regulations for the individual and small group policies and for self-insured plans offered by a government entity. [The bill would not affect non-government self-insured plans since federal law preempts state law with respect to these benefit plans.] Specifically, the bill closely matches the ACA's regulations with respect to premium rating rules, guaranteed issue and renewal, prohibition against preexisting condition exclusions, non-discrimination in health care, the essential health benefits, prohibition against lifetime or annual limits, statewide risk pool requirements, maximum out-of-pocket spending, and coverage of preventive services without cost sharing.

**Joint Finance:** Provision not included.

## 5. HEALTH INSURANCE PREMIUM ASSISTANCE PROGRAM

**Governor:** Require OCI to develop a program to provide, beginning no later than plan year 2024, health insurance premium assistance to any resident of this state who purchases a silver level plan on the health insurance exchange, and whose household income exceeds 133 percent of the poverty line before application of the five percent income disregard, as specified in federal regulations, but does not exceed 250 percent of the poverty line. Specify that the assistance shall equal the difference between the lowest-cost silver level plan and lowest-cost bronze level plan in the individual's county of residence. Require OCI to include a cost estimate of the program with OCI's 2023-24 biennial budget submission. Adopt, for the purposes of this item, the definitions of "bronze level plan," "silver level plan," and "poverty line" as those terms are used under federal law.

Under the federal Affordable Care Act, individuals with a household income less than 250 percent of the federal poverty line are eligible to enroll in individual insurance policies with reduced cost sharing requirements if they purchase a silver level plan on the health insurance exchange. Although bronze level plans have lower premiums than silver plans, these plans are not eligible for the lower cost sharing, and so entail higher out-of-pocket costs. Under this item, OCI would be required to develop a proposal, to be included in its 2023-25 budget request, to provide a state-funded subsidy for individuals with a household income between 133 percent and 250 percent of the federal poverty line who purchase a silver level plan that reduces the net premiums for that plan to the same level as the bronze premium. The purpose of the subsidy would be to increase the number of consumers who choose a silver plan instead of a bronze plan and thus be eligible for reduced cost sharing.

**Joint Finance:** Provision not included.

## 6. BALANCE BILLING RESTRICTIONS

**Governor:** Establish restrictions and requirements related to provider and insurer billing, applicable to certain services rendered by out-of-network providers or facilities to enrollees of a

defined network plan, preferred provider plan, or self-insured governmental plan, as described below.

### **Insurer and Health Benefit Plan Requirements and Restrictions**

*Emergency Medical Services.* Specify that any defined network plan, preferred provider plan, or self-insured governmental plan that covers any benefits or services provided in an emergency department of a hospital or emergency medical services provided in an independent freestanding emergency department may not, with respect to emergency medical services, require a prior authorization determination and may not deny coverage based on whether or not the health care provider rendering the services is a participating provider or participating emergency facility.

Specify that if the emergency medical services are provided to an enrollee by a provider or in a facility that is not a participating provider or facility (hereafter an "out-of-network provider or facility"), the plan must comply with the following requirements: (a) the services are covered without imposing a prior authorization or coverage limitation that is more restrictive than requirements or limitations that apply to emergency medical services provided by an in-network provider or facility; (b) any cost-sharing requirement imposed on an enrollee for the emergency medical service must be no greater than the requirements that would apply if the emergency medical service were provided by an in-network provider or facility; (c) any cost-sharing amount imposed on an enrollee for the emergency medical service must be calculated as if the total amount that would have been charged for the emergency medical service if provided by an in-network provider or facility is equal to the amount paid to an out-of-network provider or facility as determined by OCI; and (d) the plan counts any cost-sharing payment made by the enrollee toward any in-network deductible or out-of-pocket maximum applied by the plan in the same manner as if the cost-sharing payment was made for an emergency medical service provided by an in-network provider or facility.

Require the plan, if an emergency service is provided to an enrollee by an out-of-network provider or facility, to do all of the following: (a) no later than 30 days after the provider or facility transmits to the plan the bill for emergency medical services, sends to the provider or facility an initial payment or a notice of denial of payment; and (b) pays to the provider or facility a total amount that, incorporating any initial payment, is equal to the amount by which the out-of-network rate exceeds the enrollee cost-sharing amount.

*Services Rendered by an Out-of-Network Provider in an In-Network Facility.* Specify that for items or services, other than emergency medical services, that are rendered to an enrollee by an out-of-network provider within an in-network facility, the plan must provide coverage for the item or service in accordance with all of the following: (a) the plan may not impose on an enrollee a cost-sharing requirement for the item or service that is greater than the cost-sharing requirement that would have been imposed if the item or service was provided by an in-network provider; (b) any cost-sharing amount imposed on an enrollee for the item or service is calculated as if the total amount that would have been charged for the item or service if provided by an in-network provider is equal to the amount paid to an out-of-network provider, as determined by OCI; (c) no later than 30 days after the provider transmits the bill for services, the plan shall send to the provider an initial payment or a notice of denial of payment; (d) the plan shall make a total payment directly

to the provider that rendered the item or service to the enrollee that, when added to any initial payment, is equal to the amount by which the out-of-network rate for the item or service exceeds the cost-sharing amount; and (e) the plan counts any cost-sharing payment made by the enrollee for the item or service toward any in-network deductible or out-of-pocket maximum applied by the plan in the same manner as if the cost-sharing payment was made for the item or service when rendered by an in-network provider.

### **Enrollee Billing by an Out-of-Network Provider, Facility, or Ambulance**

*Emergency Medical Services.* Prohibit an out-of-network provider, facility, or ambulance that is entitled to payment for emergency medical services from billing or holding liable an enrollee for any amount that is more than the cost-sharing amount determined as if the services were provided by an in-network provider, facility, or ambulance.

*Out-of-Network Provider in an In-Network Facility.* Prohibit an out-of-network provider of an item or service that is rendered in an in-network facility that is entitled to payment from a plan from billing or holding liable an enrollee for any amount for the item or service that is more than the cost-sharing amount determined as if the services were rendered by an in-network provider for the item or service unless the out-of-network provider provides notice and obtains consent in accordance with all of the following: (a) the notice states that the provider is an out-of-network provider in the enrollee's plan; (b) the notice provides a good faith estimate of the amount that the provider may charge the enrollee for the item or service involved, including notification that the estimate does not constitute a contract with respect to the charges estimated for the item or service; (c) the notice includes a list of the in-network providers at the facility that would be able to render the item or service and notification that the enrollee may be referred to one of those providers; (d) the notice includes information about whether or not prior authorization or other care management limitations may be required before receiving an item or service at the in-network facility; (e) the enrollee provides consent to the provider to be treated by the out-of-network provider, and the consent acknowledges that the enrollee has been informed that the charge paid by the enrollee may not meet a limitation that the enrollee's plan places on cost sharing, such as an in-network deductible; and (f) a signed copy of the consent is provided to the enrollee.

Specify that, to be considered adequate, the notice and consent described above shall meet one of the following requirements, as applicable: (a) if the enrollee makes an appointment for the item or service at least 72 hours before the day on which the item or service is to be provided, any notice shall be provided to the enrollee at least 72 hours before the day of the appointment at which the item or service is to be provided; or (b) if the enrollee makes an appointment for the item or service less than 72 hours before the day on which the item or service is to be provided, any notice shall be provided to the enrollee on the day that the appointment is made.

Specify that an out-of-network provider of an item or service rendered in an in-network facility that is entitled to payment under these provisions may not bill or hold liable an enrollee for any amount for the ancillary item or service that is more than the cost-sharing amount determined as if the service were rendered by an in-network provider for the item or service, unless OCI specifies by rule that the provider may balance bill for the specified item or service, if the ancillary item or service is any of the following: (a) related to an emergency medical service; (b)

anesthesiology; (c) pathology; (d) radiology; (e) neonatology; (f) an item or service provided by an assistant surgeon, hospitalist, or intensivist; (g) diagnostic service, including a radiology or laboratory service; (h) an item or service provided by a specialty practitioner that OCI specifies by rule; or (i) an item or service provided by an out-of-network provider when there is no in-network provider who can furnish the item or service at the in-network facility.

### **Required Provider Notice**

Specify that beginning no later than January 1, 2022, a health care provider or health care facility shall make available, including posting on a website, to enrollees in defined network plans, preferred provider plans, and self-insured governmental plans notice of the requirements applicable to providers or facilities under the provisions of this item and of any other applicable state law requirements on the provider or facility with respect to charging an enrollee for an item or service if the provider or facility does not have a contractual relationship with the plan, and of information on contacting appropriate state or federal agencies in the event the enrollee believes the provider or facility violates any of these requirements.

### **Negotiation and Dispute Resolution**

Provide that an out-of-network provider or facility that is entitled to receive an initial payment or notice of denial under these provisions may initiate, within 30 days of receiving the initial payment or notice of denial, open negotiations with the defined network plan, preferred provider plan, or self-insured governmental plan to determine a payment amount for the emergency medical service or other item or service for a period that terminates 30 days after initiating open negotiations. Specify that if the open negotiation period terminates without determination of a payment amount, the provider, facility, defined network plan, preferred provider plan, or self-insured governmental plan may initiate, within the four days beginning on the day after the open negotiation period ends, the independent dispute resolution process as specified by OCI.

Specify that if the independent dispute resolution decision maker determines the payment amount, the party to the independent dispute resolution process whose amount was not selected shall pay the fees for the independent dispute resolution, but if the parties to the independent dispute resolution reach a settlement on the payment amount, the parties to the independent dispute resolution shall equally divide the payment for the fees for the independent dispute resolution.

### **Continuity of Care**

Establish requirements with respect to the billing for services rendered to a continuing care enrollee in circumstances in which the status provider of those services changes from in-network to out-of-network provider or facility, as described below. Define, for the purposes of this provision, a "continuing care patient" as an individual who is any of the following: (a) undergoing a course of treatment for a serious and complex condition from a provider or facility; (b) undergoing a course of institutional or inpatient care from a provider or facility; (c) scheduled to undergo nonelective surgery, including receipt of postoperative care, from a provider or facility; (d) pregnant and undergoing a course of treatment for the pregnancy from a provider or facility; or (e) terminally ill and receiving treatment for the illness from a provider or facility. Define a

"serious and complex condition" to mean any of the following: (a) in the case of an acute illness, a condition that is serious enough to require specialized medical treatment to avoid the reasonable possibility of death or permanent harm; or (b) in the case of a chronic illness or condition, a condition that is life-threatening, degenerative, potentially disabling, or congenital and requires specialized medical care over a prolonged period of time.

Provide that if an enrollee is a continuing care patient and is obtaining items or services from an in-network provider or facility and the contract between the defined network plan, preferred provider plan, or self-insured governmental plan and the provider or facility is terminated or the coverage of benefits that include the items or services provided by the provider or facility are terminated by the plan, the plan shall do all of the following: (a) notify each enrollee of the termination of the contract or benefits and of the right for the enrollee to elect to continue transitional care from the provider or facility; (b) provide the enrollee an opportunity to notify the plan of the need for transitional care; and (c) allow the enrollee to elect to continue to have the benefits provided under the plan under the same terms and conditions as would have applied to the item or service if the termination had not occurred for the course of treatment related to the enrollee's status as a continuing care patient beginning on the date on which the notice is provided and ending 90 days after the date on which the notice is provided or the date on which the enrollee is no longer a continuing care patient, whichever is earlier.

### **Administrative Rules**

Authorize OCI to promulgate any rules necessary to implement these provisions, including specifying the independent dispute resolution process and any modification to the list of those items and services for which a provider may not balance bill.

**Joint Finance:** Provision not included.

## **7. SHORT-TERM, LIMITED DURATION HEALTH INSURANCE PLANS**

**Governor:** Establish requirements related to the guaranteed issue, health status discrimination, premium rate variation, and annual and lifetime limits for short-term, limited duration health insurance plans, as described below. Modify a provision in current law that establishes the definition of a short-term, limited duration plan in reference to the duration of the coverage term, as follows: (a) reduce the maximum coverage term of a qualifying plan from 12 months to three months; and (b) reduce the maximum aggregated coverage term for consecutive periods of the policy from 18 months to six months. [This definition is established in a current law provision that creates an exception to a requirement for guaranteed renewal of individual health insurance policies. Consequently, the effect of reducing the maximum term of what qualifies for the short-term plan exemption would be to reduce the scope of exceptions to the guaranteed renewal requirement.]

*Guaranteed Issue and Prohibiting Health Status Discrimination.* Require any short-term, limited duration plan to accept every individual in Wisconsin who applies for coverage whether or not any individual has a preexisting condition. Prohibit a short-term, limited duration plan from establishing rules for eligibility of any individual to enroll, or for the continued eligibility of any

individual to remain enrolled, under the plan based on any of the following health status-related factors in relation to the individual or a dependent of the individual: (a) health status; (b) medical condition, including both physical and mental illnesses; (c) claims experience; (d) receipt of health care; (e) medical history; (f) genetic information; (g) evidence of insurability, including conditions arising out of acts of domestic violence; or (h) disability.

Repeal a provision that establishes the conditions under which a short-term, limited duration plan may impose preexisting condition exclusions, and, instead, prohibit such plans from imposing any preexisting condition exclusions.

Prohibit any short-term, limited duration plan from requiring any individual as a condition of enrollment or continued enrollment under the plan, to pay, on the basis of any of these health status-related factors, with respect to the individual or a dependent of the individual, a premium or contribution, or a deductible, copayment, or coinsurance amount that is greater than the premium or contribution, or deductible, copayment, or coinsurance amount respectively for a similarly situated individual enrolled under the plan.

*Premium Rate Variation Restrictions.* Specify that a short-term, limited duration plan may vary premium rates for a specific plan based only on the following considerations: (a) whether the policy or plan covers an individual or a family; (b) the rating area in the state, as established by OCI; (c) age, except that the rate may not vary by more than three-to-one for adults over the age groups and the age bands shall be consistent with recommendations of the National Association of Insurance Commissioners; and (d) tobacco use, except that the rate may not vary by more than 1.5-to-one.

*Annual and Lifetime Limits.* Specify that a short-term, limited duration plan may not establish any of the following coverage limits: (a) lifetime limits on the dollar value of benefits for an enrollee or a dependent of an enrollee under the plan; or (b) limits on the dollar value of benefits for an enrollee or a dependent of an enrollee under the plan for the initial or cumulative duration of the plan.

**Joint Finance:** Provision not included.

## **8. TELEHEALTH COVERAGE PARITY**

**Governor:** Prohibit any health insurance policy, state employee health plan, or governmental self-insured health plan from denying coverage of any treatment or service provided through telehealth on the basis that the treatment or service is provided through telehealth, if that treatment or service is covered by the policy or plan when provided in person. Specify that an insurance policy or health plan may limit coverage of treatments or services provided through telehealth to those treatments or services that are medically necessary. Specify that an insurance policy or health plan may not subject a treatment or services provided through telehealth to any of the following: (a) any greater deductible, copayment, or coinsurance amount than would be applicable if the treatment or service is provided in person; (b) any policy or calendar year or lifetime benefit limit or other maximum limitation that is not imposed on other treatments or services covered by the plan that are not provided through telehealth; (c) prior authorization requirements that are not required for the same treatment or service when provided in person; or

(d) unique location requirements. Specify that an insurance policy or health plan that covers a telehealth treatment or service that has no equivalent in-person treatment or service, such as remote patient monitoring, shall specify in policy or plan materials the coverage of that telehealth treatment or service.

Define "telehealth" as a practice of health care delivery, diagnosis, consultation, treatment, or transfer of medically relevant data by means of audio, video, or data communications that are used either during a patient visit or consultation or are used to transfer medically relevant data about a patient. Specify that the term "telehealth" does not include communications delivered solely by audio-only telephone, facsimile machine, or e-mail unless specified otherwise by rule.

Specify that for policies or plans containing provisions inconsistent with the requirements in this item, the requirements first apply to policy or plan years beginning on January 1 of the year following the effective date of the bill, except that for policies or plans that are affected by a collective bargaining agreement that are inconsistent, the requirement first applies to plan years beginning on the effective date of the bill or on the day on which the collective bargaining agreement is newly established, modified, or renewed, whichever is later.

**Joint Finance:** Provision not included.

## 9. SCHOOL DISTRICT GROUP HEALTH INSURANCE TASK FORCE

**Governor:** Direct OCI to establish a committee called the School District Group Health Insurance Task Force, which would include the following members appointed by the Governor: (a) one representative from OCI; (b) one representative from the Department of Administration; (c) one representative from the Department of Public Instruction; (d) one member from the Department of Employee Trust Funds; (e) one administrator of a school district; (f) one business official of a school district; (g) one member of a school board; (h) one official of a public employee union; (i) three employees of public schools; and (j) one representative of a health plan. Specify that the OCI representative would be the chairperson of the Task Force.

Require the Commissioner of Insurance and the Secretary of the Employee Trust Funds, based on consultation with the Task Force and review of an actuarial report the bill would require the Group Insurance Board to submit to the Committee by June 30, 2022, to develop an implementation plan, which, if enacted, would require all school districts in Wisconsin to participate in a group health insurance program offered by the Group Insurance Board by January 1, 2024. Require the Commissioner of Insurance and the Secretary of Employee Trust Funds to submit the implementation plan to the Governor and the Joint Committee on Finance by December 31, 2022. A separate item, summarized under Employee Trust Funds, would require the Group Insurance Board to perform an actuarial study of a proposal to require school districts to participate in a group health insurance plan offered by the Group Insurance Board.

**Joint Finance:** Provision not included.