ADMINISTRATION

	Budget Summary						FTE Posi	tion Sumn	nary	
2022-23 Act 19 Fund Adjusted Base 2023-24 2024-25		2023-25 Change Over <u>Base Year Doubled</u> Amount %		2022-23	Ac 2023-24	et 19 2024-25	2024 Over 2 Number	022-23		
GPR FED PR SEG TOTAL	\$17,450,400 140,806,400 399,323,200 <u>55,407,200</u> \$612,987,200	\$47,952,700 143,796,100 404,577,800 51,765,200 \$648,091,800	\$21,514,500 143,419,100 405,715,900 51,765,200 \$622,414,700	\$34,566,400 5,602,400 11,647,300 -7,284,000 \$44,532,100	99.0% 2.0 1.5 - 6.6 3.6%	59.87 89.80 1,297.56 12.55 1,459.78	59.87 86.80 1,298.56 12.55 1,457.78	59.87 77.80 1,298.56 12.55 1,448.78	0.00 - 12.00 1.00 <u>0.00</u> - 11.00	0.0% - 13.4 0.1 0.0 - 0.8%

Budget Change Items

General Agency Provisions

1. STANDARD BUDGET ADJUSTMENTS [LFB Paper 105]

Provide adjustments to the base totaling -\$72,200 GPR, \$3,226,200 FED, -\$950,100 PR, and \$58,900 SEG in 2023-24, and -\$72,000 GPR, \$2,849,200 FED, -\$942,900 PR, \$58,900 SEG, and

	Funding	Positions
GPR	- \$144,200	0.00
FED	6,075,400	- 9.00
PR	- 1,893,000	0.00
SEG	117,800	_0.00
Total	\$4,156,000	- 9.00

-9.0 FED positions in 2024-25. Adjustments are for: (a) turnover reduction (-\$4,187,700 PR annually); (b) removal of non-continuing elements from the base (-\$380,600 FED and -9.0 FED positions in 2024-25); (c) full funding of continuing position salaries and fringe benefits (-\$25,600 GPR, \$3,141,700 FED, \$3,445,500 PR, and \$54,000 SEG annually); (d) reclassifications and semiautomatic pay progression (\$3,700 FED and \$126,100 PR in 2023-24 and \$7,300 FED and \$129,900 PR in 2024-25); (e) overtime (\$541,900 PR annually); (f) night and weekend differential pay (\$28,200 PR annually); (g) full funding of lease and directed moves costs (-\$46,600 GPR, \$80,800 FED, -\$904,100 PR, and \$4,900 SEG in 2023-24, and -\$46,400 GPR, \$80,800 FED, -\$900,700 PR, and \$4,900 SEG in 2024-25); and (h) minor transfers within the same alpha appropriation (\$0 PR annually).

2. **DEBT SERVICE REESTIMATE** [LFB Paper 106]

G	PR	- \$209,400
PI	₹	2,919,100
To	otal	\$2,709,700

Provide \$54,500 GPR and \$672,600 PR in 2023-24 and -\$263,900 GPR and \$2,246,500 PR in 2024-25 to reflect current law estimates of

debt service costs on state general obligation bonds and commercial paper debt issued for the

following programs: (a) educational technology infrastructure in schools (\$18,700 GPR in 2023-24 and -\$227,300 GPR in 2024-25); (b) educational technology infrastructure for public library boards (\$200 GPR in 2023-24 and -\$2,300 GPR in 2024-25); (c) Black Point Estate in Lake Geneva (\$35,600 GPR in 2023-24 and -\$34,300 GPR in 2024-25); (d) parking facilities in Madison (-\$48,700 PR in 2023-24 and -\$61,200 PR in 2024-25; and (e) buildings used to house state agencies (\$721,300 PR in 2023-24 and \$2,307,700 PR in 2024-25).

3. **POSITION REALLOCATIONS** [LFB Paper 110]

Provide -\$236,500 FED, \$152,200 PR, -2.0 FED positions, and 1.0 PR position annually. Positions and funding would be deleted from the following DOA appropriations: (a) services to

	Funding	Positions
FED	- \$473,000	- 2.00
PR	304,400	1.00
Total	- \$168,600	- 1.00

non-state governmental units (\$87,800 PR and 1.0 PR position annually); (b) transportation and records (\$114,400 PR and 1.0 PR position annually); (c) enterprise resource planning system (\$148,700 PR and 1.5 PR positions annually); (d) federal aid (\$140,500 FED and 1.0 FED position annually); (e) housing and community development federal aid, state operations (\$96,000 FED and 1.0 FED position annually); and (f) general program operations, Indian gaming (\$131,900 PR and 1.0 PR position annually). Positions and funding would be provided to the following DOA appropriations: (a) materials and services to state agencies and certain districts (\$202,200 PR and 2.0 PR positions annually); (b) printing, mail, communication, document sales, and information technology (\$64,400 PR and 0.5 PR position annually); and (c) facilities management, police and protection function (\$368,400 PR and 3.0 PR positions annually).

4. FUND OF FUNDS INVESTMENT PROGRAM -- GPR \$25,000,000 ADDITIONAL FUNDING

Provide \$25,000,000 in 2023-24 to DOA's appropriation for the fund of funds investment program, resulting in a total of \$50,000,000 GPR provided to the fund of funds by the state (\$25,000,000 GPR was provided in 2013-14). Amend program language to specify that DOA must provide \$25,000,000 to the fund of funds investment manager in 2023-24, and the investment manager must commit the newly-provided funds to at least four venture capital funds that have headquarters in Wisconsin within 24 months after receipt of the moneys.

In addition, amend program language to specify that a management fee be provided to the investment manager in the amount of 1% annually of the newly-provided \$25.0 million contributed by the state for no more than four years from the time the funding is provided to the investment manager (that is, a fee of \$250,000 annually for the newly-provided funds, for a period of no more than four years). Under current law, the management fee is provided annually for no more than four years, and is 1% of the \$25,000,000 initially invested by the state plus at least \$5,000,000 that the investment manager raises from all sources other than the department, but does not include the investment of at least \$300,000 of the investment manager's own moneys. The state contract with the investment manager was executed in June, 2015.

Amend program language to specify that current law matching requirements for investments in businesses also apply to the newly-provided \$25.0 million state funds. Under current law, any

moneys from the \$25.0 million funding provided to the fund by the state in 2013-14, which is invested into a business, must be matched with an investment in that business from sources other than the investment manager and must provide, on average, \$2 in that business from sources other than the investment manager for every \$1 the venture capital fund receives from the state.

[Act 19 Sections: 24 thru 30 and 34]

5. WALTER SCHROEDER AQUATIC CENTER

GPR \$920,000

Create an annual GPR appropriation under DOA and provide \$920,000 in 2023-24 for a grant to the Walter Schroeder Aquatic Center (Brown Deer) for costs associated with facility repairs and renovation. Sunset the appropriation on July 1, 2025.

[Act 19 Sections: 136, 137, 9130(2), and 9430(2)]

6. MADELINE ISLAND FERRY

GPR \$20	00,000
----------	--------

Create an annual GPR appropriation under DOA and provide \$200,000 in 2023-24 for a grant to the La Pointe Harbor Commission for costs associated with the Madeline Island Ferry Line. Sunset the appropriation on July 1, 2025.

[Act 19 Sections: 138, 139, 9130(1), and 9430(1)]

7. VACANT POSITION

	Positions
FED	- 1.00

Delete 1.0 position annually associated with a position that has been vacant for 18 or more months.

Information Technology

1. DISTRICT ATTORNEY INFORMATION TECHNOLOGY PROGRAM [LFB Paper 146]

GPR	\$8,800,000
PR	<u>- 2,000,000</u>
Total	\$6,800,000

Provide \$4,400,000 GPR annually on a one-time basis to support the District Attorney Information Technology (DAIT) program, which provides IT hardware, software, and legal subscription services to the District Attorneys (DA), Assistant District Attorneys, and other District Attorney Office staff. Funding is intended to provide laptops and software for 1,600 state- and county-funded employees statewide utilizing the DAIT network (\$3,000,000 annually) and to provide TIME Access, Westlaw subscription, and State Bar legal research tools for eligible DA office employees (\$1,400,000 annually). Further, funding is

intended to upgrade the prosecutor technology for case tracking system. Create an annual GPR appropriation for the development and operation of automated justice information systems. Additionally, reduce monies appropriated from the justice information surcharge in the 2023-25 biennium by \$1,000,000 PR annually relating to the DAIT program.

[Act 19 Sections: 46 and 135]

2. TECHNOLOGY FOR EDUCATIONAL ACHIEVEMENT PROGRAM CHANGES [LFB Paper 147]

SEG - \$7,401,800

Reduce expenditure authority from the state segregated universal service fund for the telecommunications access for educational agencies (TEACH) program by \$3,700,900 annually. Amend the statutes to remove language relating to the information technology infrastructure grant program, which ended on June 30, 2021. The Department indicates that the reduction of funding would not impact service to participating school districts and institutions and that, if expenditures exceed available funds, federal e-rate reimbursement may be a potential source of funding. The receipt of e-rate reimbursement funds is subject to federal review and approval.

[Act 19 Sections: 47, 143, and 429]

3. IT SERVICES FOR CERTAIN AGENCIES [LFB Papers 148, 485, and 682]

PR \$8,009,800

Provide \$4,226,400 in 2023-24 and \$3,783,400 in 2024-25 to support the cost of information technology services provided to several state agencies, including the Department of Safety and Professional Services (DSPS), the Wisconsin Historical Society, and the Office of the Commissioner of Insurance (OCI). The Department of Administration would assess the agencies for the cost of IT services. Funding would be allocated for services to each agency as follows.

Safety and Professional Services. Provide one-time funding of \$924,900 in 2023-24 and \$979,700 in 2024-25 to provide contractual IT services for DSPS. Funding would be used to hire additional contractors to upgrade, improve, and maintain DSPS IT systems in the 2023-25 biennium. [See "Safety and Professional Services -- Departmentwide."]

Historical Society. Provide one-time funding of \$2,494,500 in 2023-24 and \$1,996,700 in 2024-25 to support the Historical Society as a customer of DOA's Division of Enterprise Technology. The Historical Society has transitioned from a previous model of IT service through UW-Madison that was discontinued. [See "Historical Society."]

Insurance. Provide \$807,000 annually for the cost of IT contractors that provide services to OCI. The Department indicates that under 2017 Act 59, when 12.5 IT positions and incumbent employees were transferred from OCI to DOA, the IT contractors were also transferred without providing additional expenditure authority to DOA for the contractors. As a result, OCI has continued to pay for the cost of the contractors, rather than having DOA pay for the contractors and assessing OCI to recover costs.

Facilities

1. TRANSFER TO THE BUILDING TRUST FUND [LFB Paper 151]

PR-Transfer \$18,000,000

Transfer \$18,000,000 in 2023-24 from the capital planning and building construction services appropriation to the state building trust fund. Services funded from the appropriation are provided through DOA's Division of Facilities Development, which staffs the State Building Commission. The appropriation is funded with program revenue derived from a 4% fee assessed on most state building project budgets.

The Administration indicates that the transfer would support building project design efforts. The state building trust fund is a segregated, nonlapsible fund that is used to finance advanced planning activities for projects enumerated in the state building program.

[Act 19 Section: 9201(1)]

2. DIVISION OF FACILITIES DEVELOPMENT POSITIONS [LFB Paper 151]

Provide \$964,000 in 2023-24 and \$1,285,400 in 2024-25 to the Joint Committee on Finance's supplemental PR appropriation for potential release to DOA's Division of Facilities Development capital planning and building construction services appropriation to support 10.0 new positions. The positions would include construction representatives (5.0 positions), capital project principal managers (4.0 positions), and an enterprise contract officer. The positions would provide construction oversight and contract administration services for state building projects. Program revenue is derived from a 4% fee assessed on most state building project budgets. Base funding for the capital planning and building construction services appropriation is \$14,941,900 and 92.0 positions. [See "Program Supplements."]

Procurement and Risk Management

1. RISK MANAGEMENT INSURANCE PREMIUM COSTS [LFB Paper 160]

PR \$3,000,000

Provide \$1,500,000 annually for the risk management administration appropriation to provide for increases in the cost of excess property and liability insurance premiums. The risk management program is self-funded to insure state agencies against property, liability, and worker's compensation losses. The state also purchases excess insurance coverage from private insurance carriers for property and liability losses greater than the state's self-funded limits. Premiums for excess property and liability insurance are dependent on loss experience, general insurance market conditions, and risk exposure.

Division of Gaming

1. TRIBAL GAMING APPROPRIATIONS AND GENERAL FUND REVENUE [LFB Paper 165]

GPR-Tribal \$8,892,700

Appropriate \$33,070,100 in 2023-24 and \$33,138,400 in 2024-25 in tribal gaming revenue paid to the state under the tribal gaming compacts. The appropriations include: (a) appropriations for the regulation of tribal gaming in DOA [\$2,124,900 in 2023-24 and \$2,125,800 in 2024-25]; (b) tribal gaming law enforcement in the Department of Justice (DOJ) [\$166,500 annually]; and (c) allocations totaling \$30,778,700 in 2023-24 and \$30,846,100 in 2024-25 to various state agencies for other programs.

Tribal revenue paid to the state is based on provisions under the current state-tribal gaming compacts. Under the compacts, tribes are scheduled to make payments to the state based on a percentage of net revenue (gross revenue minus winnings). The percentages used to calculate state payments vary by tribe and, in some cases, may vary by year for the same tribe.

Under current law, Indian gaming receipts are credited to: (a) the DOA general program operations appropriation relating to Indian gaming regulation; (b) the DOJ Indian gaming law enforcement appropriation; and (c) a DOA appropriation for Indian gaming receipts in the amount necessary to make all the transfers specified to other programs. Indian gaming receipts not otherwise credited to, or expended from, these appropriations are deposited in the general fund.

Under the compacts, payments to the state may be reduced in the event of a natural or manmade disaster that affects gaming operations. In 2019-20 and 2020-21, payments were postponed because of casino closures during the COVID-19 pandemic. As a result, DOA's gaming receipts appropriation is expected to have a closing balance of -\$32,957,600 in 2022-23. While negotiations

regarding the timing and amount of payments have not yet concluded for all tribes, a number of postponed payments are included in the estimated tribal payments for the 2023-25 biennium. The tribal gaming receipts appropriation condition under Act 19 is summarized in the following table. The act estimates that \$8,892,700 of tribal gaming revenue would be deposited to the general fund in 2024-25.

Tribal Gaming Receipts Appropriation Condition -- Act 19

	<u>2023-24</u>	<u>2024-25</u>
Opening Balance	-\$32,957,600	-\$20,703,100
Estimated Tribal Payments	\$59,510,300	\$61,921,400
Regulatory Payments	350,000	350,000
Unobligated Funds Reversions	300,000	699,900
Total Revenue	\$60,160,300	\$62,971,300
Program Allocations to State Agencies	\$33,070,100	\$33,138,400
Program Reserves	14,835,700	237,100
Tribal Gaming Fund Revenue	\$0	\$8,892,700

As noted, allocations to state agencies, including allocations to DOA and DOJ for regulation and law enforcement, total \$33,070,100 in 2023-24 and \$33,138,400 in 2024-25 under Act 19. Under Act 19, tribal gaming revenue is appropriated to or reserved for 18 state agencies in 50 program areas, including the DOA regulation and DOJ enforcement appropriations (two of the 50 items listed are appropriations for which funding is reserved in the Joint Committee on Finance's supplemental PR appropriation). Each of these program areas is listed and briefly described in the following table. Where there is a net fiscal change associated with any of these appropriations (other than standard budget adjustments), it is included under the budget summaries of the affected agency.

Of the 50 program allocations listed in the table, 32 are identical amounts to those provided in the 2021-23 biennium. Of the 18 allocations that differ, 10 were affected by standard budget adjustments only [identified in the table below as items #23, #24, #28, #29, #31, #32, #34, #35, #45, and #50]. The remaining eight are:

- a. Tribal grants [item #1, create an appropriation and provide \$11,000,000 in 2023-24 to the Joint Committee on Finance supplemental PR appropriation, for potential release for tribal grants];
- b. Grants for certain Oneida Nation programs [item #2, create an appropriation and provide \$544,200 annually];
- c. UW-Green Bay and Oneida Nation programs assistance grants [item #4, provide \$109,300 annually on a one-time basis];
- d. Tribal elder food assistance [item #6, create an appropriation and provide \$1,500,000 annually];

- e. Menominee child protective services [item #9, create an appropriation and provide \$507,000 annually];
- f. Subsidized guardianships [item #10, create an appropriation and provide \$256,600 in 2023-24 and \$282,600 in 2024-25 for reimbursement for the cost of subsidized guardianships];
- g. Ashland full-scale aquaculture demonstration facility debt service [item #43, provide \$91,900 in 2023-24 and \$133,300 in 2024-25 for reestimated debt service costs]; and
- h. General program operations for Indian gaming regulation [item #49, reduce funding and position authority by \$4,800 in 2023-24, \$3,900 in 2024-25, and 1.0 position annually associated with a position reallocation and standard budget adjustments].

2023-25 Tribal Gaming Revenue Appropriations

	Agency	<u>Program</u> 2023-24	<u>Revenue</u> <u>2024-25</u>	<u>Purpose</u>
1	Administration*	\$0	\$0	Tribal grants.
2	Administration	544,200	544,200	Other tribal grants for Oneida Nation programs.
3	Administration	563,200	563,200	County management assistance grant program.
4	Administration	356,800	356,800	UW-Green Bay and Oneida Nation programs assistance grants.
5	Administration	79,500	79,500	American Indian economic development, technical assistance, and tourism promotion.
6	Agriculture, Trade and Consumer Protection	1,500,000	1,500,000	Tribal elder food assistance.
7	Children and Families	1,867,500	1,867,500	Tribal family services grants.
8	Children and Families	717,500	717,500	Indian child high-cost out-of-home care placements.
9	Children and Families	507,000	507,000	Menominee child protective services.
10	Children and Families	256,600	282,600	Reimbursements for the cost of subsidized guardianships.
11	Corrections	50,000	50,000	American Indian tribal community reintegration program.
12	Health Services	961,700	961,700	Medical assistance matching funds for tribal outreach positions and federally qualified health centers (FQHC).
13	Health Services	712,800	712,800	Health services: tribal medical relief block grants.
14	Health Services	445,500	445,500	Indian substance abuse prevention education.
15	Health Services	500,000	500,000	Elderly nutrition; home-delivered and congregate meals.
16	Health Services	250,000	250,000	Reimbursements for high-cost mental health placements by tribal
17	Health Services	242,000	242,000	courts. Indian aids for social and mental hygiene services.
18	Health Services	106,900	106,900	American Indian health projects.
19	Health Services	22,500	22,500	American Indian diabetes and control.
20	Higher Educational Aids Board	779,700	779,700	Indian student assistance grant program for American Indian undergraduate or graduate students.
21	Higher Educational Aids Board	481,800	481,800	Wisconsin Grant Program for tribal college students

	Agency	<u>Program</u> 2023-24	<u>Revenue</u> 2024-25	<u>Purpose</u>
22	Higher Educational Aids Board	\$405,000	\$405,000	Tribal College Payments
23	Historical Society	236,800	236,800	Northern Great Lakes Center operations funding.
24	Historical Society	341,600	341,600	Collection preservation storage facility.
25	Justice	695,000	695,000	Tribal law enforcement grant program.
26	Justice	631,200	631,200	County-tribal law enforcement programs: local assistance.
27	Justice	490,000	490,000	County law enforcement grant program.
28	Justice	99,100	99,100	County-tribal law enforcement programs: state operations.
29	Kickapoo Reserve Management Bo	ard 73,900	73,900	Law enforcement services at the Kickapoo Valley Reserve.
30	Natural Resources	3,000,000	3,000,000	Transfer to the fish and wildlife account of the conservation fund.
31	Natural Resources	201,800	201,800	Management of state fishery resources in off-reservation areas where tribes have treaty-based rights to fish.
32	Natural Resources	108,000	108,000	Management of an elk reintroduction program.
33	Natural Resources	84,500	84,500	Payment to the Lac du Flambeau Band relating to certain fishing and sports licenses.
34	Natural Resources	71,800	71,800	Reintroduction of whooping cranes.
35	Natural Resources	1,309,500	1,309,500	State snowmobile enforcement program, safety training and fatality reporting.
36	Public Instruction	222,800	222,800	Tribal language revitalization grants.
37	Shared Revenue and Property Tax Relief**	0	0	Aid payment to counties affected by 1854 Treaty of La Pointe.
38	Tourism	8,967,100	8,967,100	General tourism marketing, including grants to nonprofit tourism promotion organizations and specific earmarks.
39	Tourism	160,000	160,000	Grants to local organizations and governments to operate regional tourist information centers.
40	Tourism	24,900	24,900	State aid for the arts.
41	Transportation	435,600	435,600	Elderly transportation grants.
42	University of Wisconsin System	417,500	417,500	Ashland full-scale aquaculture demonstration facility operational costs.
43	University of Wisconsin System	277,500	318,900	Ashland full-scale aquaculture demonstration facility debt service payments.
44	University of Wisconsin System	488,700	488,700	UW- Madison physician and health care provider loan assistance.
45	Veterans Affairs	121,100	121,100	American Indian services veterans benefits coordinator position.
46	Veterans Affairs	61,200	61,200	Grants to assist American Indians in obtaining federal and state veterans benefits and to reimburse veterans for the cost of tuition at tribal colleges.
47	Wisconsin Technical College System Board	594,000	594,000	Grants for work-based learning programs.

	Program Revenue	
Agency	<u>2023-24</u> <u>2024-25</u>	<u>Purpose</u>
48 Workforce Development	314,900 314,900	Vocational rehabilitation services for Native American individuals and American Indian tribes or bands.
Subtotal (Non-Regulatory Items)	\$30,778,700 \$30,846,100	
49 Administration	\$2,124,900 \$2,125,800	General program operations for Indian gaming regulation under the compacts.
50 Justice	166,500 166,500	Investigative services for Indian gaming law enforcement.
Subtotal (Regulation/Enforcement)	\$2,291,400 \$2,292,300	
Total Appropriations	\$33,070,100 \$33,138,400	

^{*}While funds are not provided to DOA, \$11 million in 2023-24 is reserved in the Committee's supplemental PR appropriation for tribal grants.

2. TRIBAL GRANTS [LFB Paper 166]

Create an annual PR appropriation funded by tribal gaming revenue, titled "Tribal grants," for the purpose of making grants to tribes and bands in Wisconsin. Specify that any unencumbered balance would revert to the tribal gaming receipts appropriation at the end of each fiscal year. Provide \$11,000,000 PR in 2023-24 to the Joint Committee on Finance's supplemental PR appropriation for potential release of funding for tribal grants. [See "Program Supplements."]

[Act 19 Sections: 141, 148, and 9101(2)]

3. GRANTS FOR ONEIDA NATION PROGRAMS [LFB Paper 166]

PR \$1,088,400

Create an annual PR appropriation titled "Tribal grants; other" and provide \$544,200 annually, funded by tribal gaming revenues. Specify that any unencumbered balance on June 30 of each year would revert to the tribal gaming receipts appropriation.

Require DOA to award grants from the appropriation, in amounts not to exceed each specified allocation, as follows: (a) \$259,100 annually for grants to the Oneida Nation to support the "Healing to Wellness Court" program; (b) \$175,000 annually to the Oneida Nation to support the Nation's collaboration with the Audubon Society relating to Great Lakes restoration projects; (c) \$110,100 annually to the Oneida Nation for grants to support coordination between the National Estuarine Research Reserve System (NERR) under the federal Office for Coastal Management, and the Great Lakes tribal nations. Specify that grants to the Oneida Nation for Great Lakes restoration projects under (b) may not be awarded after June 30, 2028.

Grants under (a) would support staff and service costs for the coordinated, post-conviction substance use disorder program intended to reduce recidivism and treat addiction. Grants under (b) would support habitat restoration and a bird monitoring project. Grants under (c) would fund a

^{**}While funds are not provided to the appropriation under Shared Revenue and Property Tax Relief, \$3,613,000 in 2023-24 is reserved in the Committee's supplemental PR appropriation for aid payments to counties affected by the 1854 Treaty of La Pointe. [See "Program Supplements."]

coordinator position within the NERR System who would work with NERR and the Great Lakes Tribal Nations.

[Act 19 Sections: 23, 140, and 150]

4. ONEIDA NATION AND UW-GREEN BAY PROGRAMMING \$218,600

Provide \$109,300 annually on a one-time basis, funded by tribal gaming revenues, to the University of Wisconsin-Green Bay for educational programs developed in partnership with the Oneida Nation. Funds would support STEM-related (science, technology, engineering and mathematics) camps for up to 288 students in grades three through 11 and provide access to UW-Green Bay's college credit program for high school students. Funding of \$109,300 annually was provided on a one-time basis during the 2021-23 biennium.