



Legislative Fiscal Bureau

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June, 2023

Joint Committee on Finance

Paper #439

Grants to Free and Charitable Clinics (Health Services -- Public Health)

[LFB 2023-25 Budget Summary: Page 277, #16]

CURRENT LAW

Under current law, DHS distributes grant funds to two types of health clinics that serve people with limited access to primary health care. First, DHS is budgeted \$6,390,000 GPR annually to distribute to federally qualified health centers (FQHCs), which are clinics that meet federal standards related to the services they provide, populations they serve, and fees they charge. These state funds supplement federal funds FQHCs receive to support their operations. Second, DHS is budgeted an additional \$1,500,000 GPR per year to distribute to free and charitable clinics that provide similar services, but are not designated as FQHCs.

To be eligible for grant funding, both FQHCs and free and charitable clinics must be non-profit organizations. Free and charitable clinics must restrict eligibility for services to people who are uninsured, underinsured, or have limited or no access to primary, specialty, or prescription care. Statutes also specify that clinics must provide one or more of medical care, mental health care, dental care, or prescription drugs, and make use of clinical and non-clinical volunteers and partnerships with other health care providers to deliver these services.

In contrast, FQHCs must provide comprehensive primary health care services to underserved areas and populations, such as migrant agricultural workers and people experiencing homelessness. Federal law requires that FQHCs offer services to all persons regardless of ability to pay, charge patients for services based on a sliding fee scale, and provide services that promote access and engagement in health, such as patient and community health education.

DISCUSSION POINTS

1. Assembly Bill 43 and Senate Bill 70 would provide \$500,000 GPR annually to increase,

from \$1,500,000 to \$2,000,000, annual GPR funding for grants DHS distributes to free and charitable clinics.

2. There are 94 clinics that are members of the Wisconsin Association of Free and Charitable Clinics. These clinics provide health care to over 160,000 people in Wisconsin each year, relying primarily on private donations, including from faith-based organizations and other health care providers. These clinics are listed in Attachment 1; there may be other eligible free and charitable clinics in the state that are not members of the association.

3. Currently, DHS awards free and charitable clinic grants primarily to support the establishment of new clinics and the expansion of capacity of existing clinics. In 2022-23, DHS made 20 awards, ranging from \$35,000 to \$100,000 each, as shown in Attachment 2.

4. A quarter of Wisconsin's population lives in rural areas of the state, but only 11% of physicians practice in these areas, as documented in the Statewide Health Assessment published by DHS in 2022. This contributes to a disproportionate burden of negative health outcomes in rural areas, indicated by higher rates of chronic diseases such as heart disease and stroke and a life expectancy for men 0.8 years shorter than in non-rural areas.

5. Similarly, people throughout the state with low incomes and in marginalized communities face access barriers to primary, dental, and mental health care that contribute to disproportionate negative health outcomes. These populations also rely on free and charitable clinics for access to health care.

6. Providing additional funding for the free and charitable clinic grant program could expand its reach to more clinic locations across the state, as well as increase the level of support provided. This would improve the geographic availability of primary care services, mental health care, and prescription drugs and reduce barriers facing those who currently have little or no access to these services.

7. Balanced against other budget priorities, the Committee could set the grant funding at any level. As points of reference, Alternative 2 would provide \$2,500,000 total funding per year, Alternative 1 would provide \$2,000,000 (as proposed in the bill), Alternative 3 would provide \$1,750,000, and Alternative 4 would provide \$1,500,000 (no change to base funding).

8. Funding for the free and charitable clinic grant, FQHC grants, and certain other grants to clinics is budgeted in a single appropriation. The statutes specify a minimum amount to be awarded to free and charitable clinics. All the alternatives presented in this paper that would provide increased funding include increasing that statutory minimum to require that the increased funding be awarded to free and charitable clinics.

ALTERNATIVES

1. Provide \$500,000 GPR annually to increase, from \$1,500,000 to \$2,000,000, annual GPR funding for grants to free and charitable clinics. Modify the statutory requirement to distribute

these grants to reflect the increased amount.

ALT 1	Change to Base
GPR	\$1,000,000

2. Provide \$1,000,000 GPR annually to increase, from \$1,500,000 to \$2,500,000, annual GPR funding for grants to free and charitable clinics. Modify the statutory requirement to distribute these grants to reflect the increased amount.

ALT 2	Change to Base
GPR	\$2,000,000

3. Provide \$250,000 GPR annually to increase, from \$1,500,000 to \$1,750,000, annual GPR funding for grants to free and charitable clinics. Modify the statutory requirement to distribute these grants to reflect the increased amount.

ALT 3	Change to Base
GPR	\$500,000

4. Take no action.

Prepared by: Carl Plant
Attachments

ATTACHMENT 1

Wisconsin Association of Free and Charitable Clinics Member Locations

<u>Clinic Name</u>	<u>Address</u>	<u>Phone</u>	<u>Website</u>	<u>Services</u>
Affordable Dental Care	2111 Fordem Ave Madison, WI 53704	608-622-4002	http://www.affordablesmiles.org/	Dental
Albrecht Free Clinic	909 W. Washington St. West Bend, WI 53095	262-334-8339	http://www.albrechtfreeclinic.org/	Medical & Dental
Amri Counseling & Family Services (3 locations)	4001 W Capitol Drive Milwaukee, WI 53216	414-455-3879	http://amricounseling.com/	Behavioral Health (BH)
Ascension Angel of Hope Clinic Medical clinic	209 W. Orchard St., 2nd Fl., Milwaukee, WI 53204	414-647-7466	https://healthcare.ascension.org/	Medical
Ascension Columbia St. Mary's	2301 N Lake Dr, Milwaukee, WI 53211	414-585-1000	https://healthcare.ascension.org/	Medical
Ascension Seton Dental Clinic (2 locations)	3267 S. 16th St. Suite 101, Milwaukee, WI 53215	414-383-3220	https://healthcare.ascension.org/	Dental
Ascension St. Ben's Clinic	1027 North 9th St Milwaukee, WI 53233	414-765-0606	https://healthcare.ascension.org/	Medical & Dental
Aurora Walker's Point Community Clinic	130 W Bruce St Ste 200, Milwaukee, WI 53204	414-225-4200	https://care.aurorahealthcare.org/location/aurora-walker%27s-point-community-clinic-milwaukee	Medical & Behavioral Health
Brady East STD Clinic (BESTD) - BESTD Clinic	1240 E. Brady St., Milwaukee, WI 53202	414-272-2144	http://www.bestd.org/	Medical
Bread of Healing - Cross Lutheran Church	1821 North 16th Street Milwaukee, WI 53205	414-977-0001	http://www.breadofhealingclinic.org/	Medical, Dental, & BH
Bread of Healing - Florist	5975 North 40th Street Milwaukee, WI 53209	414-216-3459	http://www.breadofhealingclinic.org/	Medical & Dental
Bread of Healing Inc - Eastbrook Church	5385 North Green Bay Ave. Milwaukee, WI 53209	414-228-5220 ext.107	http://www.breadofhealingclinic.org/	Medical, Dental, & BH
Brown County Oral Health Partnership (Howe)	526 S. Monroe Ave. Green Bay, WI 54301	920-965-0831	https://www.smilegb.org/	Dental
Brown County Oral Health Partnership (Kroc)	1315 Lime Kiln Road Green Bay, WI 54302	920-965-0832	https://www.smilegb.org/	Dental
Brown County Oral Health Partnership (Main)	1245 Main Street Green Bay, WI 54302	920-965-0831	https://www.smilegb.org/	Dental
Brown County Oral Health Partnership (West)	2247 Fox Heights Rd. Green Bay, WI 54304	920-965-0833	https://www.smilegb.org/	Dental
Chippew Valley Technical College - Dental Clinic	615 W. Clairemont Avenue, Eau Claire, WI 54701	715-833-6271	https://whhttps://www.cvtc.edu/community-members/dental-clinic	Dental
Chippewa Valley Free Clinic	1030 Oak Ridge Dr, Eau Claire, WI 54701	715-839-8477	http://cvfreeclinic.org/	Medical, Dental, & BH
Church Health Services, Inc.	115 N. Center St, Beaver Dam, WI 53916	920-887-1766	http://www.churchclinic.org/	Medical, Dental, & BH
City on a Hill, Inc.	2224 West Kilbourn Avenue Milwaukee, WI 53233	414-931-6670	https://cityonahillmke.org/	Medical
Community Connections Free Clinic	101 E Fountain St, Dodgeville, WI 53533	608-930-2232	http://ccfcwi.org/	Medical
Community Outreach Health Clinic	W180 N8085 Town Hall Rd Menomonee Falls, WI 53052	262-257-3393	https://www.froedtert.com/community-engagement/menomonee-falls-hospital/outreach-health-clinic	Medical & Behavioral Health
Community Smiles (MF)	N81 W15062 Appleton Ave. Menomonee Falls, WI 53051	262-522-7645	https://www.wcdentalclinic.org/	Dental
Community Smiles (Wauk)	210 NW Barstow St #305, Waukesha, WI 53188	262-953-4699	https://www.wcdentalclinic.org/	Dental
Coventry Care	11936 LAKEVIEW RD Ellison Bay, WI 54210	800-937-6824	--	Medical
Door County Dental Care, S.C.	228 S 18th Ave Sturgeon Bay, WI 54235	920-746-6911	https://www.doorcountydentalcare.com/	Dental
Eagles Wing Free Clinic	555 Bayview Rd #4, Mukwonago, WI 53149	262-385-9211	https://www.eagleswingfreeclinic.org/	Medical
Findley Foundation, Inc.	10721 W Capitol Dr, Ste 110 Milwaukee, WI 53222	414-988-3079	http://findleyfoundation.org/	Medical & Behavioral Health

<u>Clinic Name</u>	<u>Address</u>	<u>Phone</u>	<u>Website</u>	<u>Services</u>
First Care Clinic (Fitchburg)	2924 Fish Hatchery Rd. Fitchburg, WI 53713	608-259-1605	https://firstcareclinic.org/	Medical
First Care Clinic (Madison)	1350 MacArthur Rd. Madison, WI 53714	608-259-1605	https://firstcareclinic.org/	Medical
First Care Clinic (Sun Prairie)	1632 W. Main St. Sun Prairie, WI 53590	608-259-1605	https://firstcareclinic.org/	Medical
First Care Clinic (West Madison)	5701 Raymond Rd. Madison, WI 53711	608-259-1605	https://firstcareclinic.org/	Medical
First Care Clinic (Wisconsin Dells)	50 Wisconsin Dells Parkway, Wisconsin Dells, WI 53965	608-259-1605	https://firstcareclinic.org/	Medical
First Presbyterian Church Wausau Free Clinic	360 Grand Avenue, Suite 600 Wausau, WI 54403	715-869-4922	https://www.wausaufreeclinic.com/	Medical
Fowler Dental Clinic	411 22nd Ave, Monroe, WI 53566	608-328-9404	https://fowlerclinic.org/	Dental
Free Clinic of Menomonie	P.O. Box 624 Menomonie, WI 54751	715-308-3808	--	Medical
Free Clinic of Pierce & St. Croix Counties	1687 E Division St. River Falls, WI 54022	715-307-3948	https://freeclinicpiercestcroix.org/	Medical
Good Neighbor Free Clinic	95 Lincoln Ave, Prairie Du Sac, WI 53578	608-643-4749	https://goodneighborclinic.org/	Medical
Health Care Clinic of Ashland	313 3rd St W, Ashland WI 54806	715-682-9596	https://hcclinic.org/	Medical
Health Care Clinic of Superior	69 N 28th Street East Suite 9, Superior WI 54880	715-394-4117	https://hcclinic.org/	Medical
Health Care Network, Inc	500 Wisconsin Avenue, Suite#102 Racine, WI 53403	262-632-2400	https://healthcarenetwork.org/	Medical & Dental
Health Care Network, Inc	818 Forrest Lane Waterford, WI 53185	262-632-2400	https://healthcarenetwork.org/	Medical
Health Connections Inc.	4655 N Port Washington Road Ste 325, Glendale, WI 53212	414-999-1099	https://www.healthconnectmke.org/	Medical & Behavioral Health
HealthNet Rock County, Inc	23 W Milwaukee St Suite 201, Janesville, WI 53548	608-756-4638	https://www.healthnet-rock.org/	Medical, Dental, & BH
HealthNet Rock County, Inc	1344 Creston Park Drive, Suite #2 Janesville, WI 53545	608-314-1940	https://www.healthnet-rock.org/	Dental
Hope Clinic and Care Center Inc	1814 Appleton Rd, Menasha, WI 54952	920-931-1150	https://hopeclinic.care/	Medical & Behavioral Health
InHealth Community Wellness (Free) Clinic	109 East Bluff St Boscobel, WI 53805	608-375-4328	https://www.inhealthwc.com/	Medical
Labor of Love (Bella Medical Clinic)	1484 W. South Park Ave. Oshkosh, WI 54902	920-231-6006 ext. 13	https://www.bellamedicalclinic.org/	Medical
Lake Area Free Clinic	856B Armour Rd Oconomowoc, WI 53066	262-569-4990	http://www.lakeareafreeclinic.org/	Medical, Dental, & BH
MacCanon Brown Homeless Sanctuary	2461 W. Center St. Milwaukee, WI 53206	414-305-8997	https://www.mbsanctuary.org/	Medical
Madison Street Medicine	520 University Ave Suite 155 Madison, WI 53703	608-676-7826 ext. 5	http://machonehealth.org/	Medical
Marquette Community PT Clinic	604 N 16th St, Cramer Hall, Room 215, Milwaukee, WI 53233	414-288-2121	https://www.marquette.edu/physical-therapy-clinic/community.php	Physical Therapy
MCHC - Muslim Community & Health Center	803 West Layton Avenue Milwaukee, WI 53221	414-939-4411	http://mchcwi.org/	Medical & Behavioral Health
MEDiC Grace Clinic	750 Highland Ave, Madison, WI 53726	608-263-4901	https://www.med.wisc.edu/education/medic/clinics/	Medical
MEDiC Mental Health Clinic	750 Highland Ave, Madison, WI 53726	608-263-4905	https://www.med.wisc.edu/education/medic/clinics/	Behavioral Health
MEDiC Michele Tracy Preventative Health Clinic	750 Highland Ave, Madison, WI 53726	608-263-4904	https://www.med.wisc.edu/education/medic/clinics/	Medical
MEDiC Rise Pediatric Clinic	750 Highland Ave, Madison, WI 53726	608-263-4906	https://www.med.wisc.edu/education/medic/clinics/	Medical
MEDiC Salvation Army Clinic	750 Highland Ave, Madison, WI 53726	608-263-4902	https://www.med.wisc.edu/education/medic/clinics/	Medical
MEDiC Southside Clinic	750 Highland Ave, Madison, WI 53726	608-263-4903	https://www.med.wisc.edu/education/medic/clinics/	Medical
MEDiC UW Medical School	750 Highland Ave, Madison, WI 53726	608-263-4900	https://www.med.wisc.edu/education/medic/clinics/	Medical & Behavioral Health
More Smiles Wisconsin	630 E Washington Ave, Madison, WI 53703	608-665-2752	https://www.moresmileswi.org/	Dental
Neighborhood Free Health Clinic	1520 Vernon St. Stoughton, WI 53589	608-205-0505	https://www.neighborhoodfreehealthclinic.org/	Medical & Behavioral Health

<u>Clinic Name</u>	<u>Address</u>	<u>Phone</u>	<u>Website</u>	<u>Services</u>
Open Arms Free Clinic, Inc.	205 East Commerce Court Elkhorn, WI 53121	262-379-1401	https://openarmsfreeclinic.org/	Medical, Dental, & BH
Open Door Free Clinic-Unity Church	1025 E. Oklahoma Ave. Milwaukee WI, 53207	414-481-1778	http://opendoorfreeclinic.org/index.html	Medical
Our Lady of Hope Free Clinic	6425 Odana Road, Suite 13, Madison, WI 53719	608-819-8544	https://www.ourladyofhopeclinic.org/	Medical
Perry Family Free Clinic	598 Grand Canyon Drive, Madison, WI 53719	(608) 843-2291	https://rebalanced-life.org/	Medical
Philippine Center - The Free Medical Clinic (FMC)	3717 W Howard Ave. Greenfield WI 53221	414-342-1400	http://www.philippinecenter.com/	Medical
Repairers of the Breach Medical Clinic	1335 W. Vliet Street Milwaukee, WI 53205	414-342-1065	https://www.repairers.org/	Medical
Rice Lake Area Free Clinic	1035 N Main St, Ste G02, Rice Lake, WI 54868	715-736-3733	http://rlafc.org/	Medical
Richland Hospital Clinic	333 E. Second Ave. Richland Center, WI 53581	608-647-6321	https://www.richlandhospital.com/	Medical
Rock River Community Clinic (Fort Atkinson)	520 Handeyside Lane Fort Atkinson, WI 53538	920-563-4372	https://www.rockriverfreeclinic.com/	Dental
Rock River Community Clinic (Jefferson)	1541 Annex Rd, Jefferson, WI 53549	920-674-7442	https://www.rockriverfreeclinic.com/	Medical & Dental
Rock River Community Clinic (Watertown)	415 S 8th St, Watertown, WI 53094	920-206-7797	http://watertownareacaresclinic.org/	Medical & Behavioral Health
Rock River Community Clinic (Whitewater)	1461 W Main St. Whitewater WI, 53190	262-472-6839	https://rockrivercommunityclinic.com/	Medical
Ruby's Heart - Ruby's Well Care	210 E Park Ave Luck, WI 54853	715-472-7770	https://www.myfreeclinic.org/	Medical & Dental
Salvation Army Homeless Medical Clinic	1730 N 7th St. Milwaukee, WI 53205	414-265-6360 ext. 122	https://centralusa.salvationarmy.org/	Medical
Saturday Clinic for the Uninsured (MCW)	1121 E. North Ave. Milwaukee, WI 53212	414-588-2865	https://www.mcw.edu/departments/family-and-community-medicine/center-for-healthy-communities-and-research/saturday-clinic-for-the-uninsured	Medical
Shawano Area Matthew25	P.O. Box 147 Shawano, WI 54166	715-851-7252	https://www.sam25.org/contact-us	Medical & Behavioral Health
Silver Spring Neighborhood Center Inc.	5460 N. 64th St Suite 143 Milwaukee, WI 53218	414-535-0432	https://uwm.edu/nursing/community/	Medical
Specialty Care Free Clinic	1409 Emil Street, Suite 120, Madison, WI 53713	608-827-2308	https://www.bspfreeclinic.org/	Medical & Behavioral Health
St. Ann Center for Intergenerational Care	2450 W. North Ave. Milwaukee, WI 53205	414-210-2430	https://stanncenter.org/	Medical & Dental
St. Anne's Clinic (Water City Care Mission)	449 High Ave, Oshkosh, WI 54901	920-279-6473	https://watercitycaremission.org/	Medical & Behavioral Health
St. Clare Health Mission Free Clinic	916 Ferry St, La Crosse, WI 54601	608-519-4633	http://www.stclarehealthmission.org/	Medical
St. Clare Mission Monroe County	310 W. Main St., Sparta, WI 54656	608-366-5343	https://www.stclaremonroecounty.org	Medical
St. Francis (Father Carr's)	1000 N Koeller St. Oshkosh, WI 54902	920-230-2273	https://fathercarrs.org/free-clinic/	Medical
St. Vincent de Paul Pharmacy	2033 Fish Hatchery Rd	608-268-0355	https://svdpmadison.org/	Pharmacy
St. Vincent de Paul Thrift Store and Outreach	149 N Central Ave Marshfield, WI 54449	715-387-0395	http://www.volunteermarshfield.org/	Medical
The Open Door Clinic, Inc.	PO Box 271 Chippewa Falls, WI 54729	414-481-1778	https://www.chippewaopendoor.org/	Medical
Tri County Dental	9 Tri-Park Way, Appleton, WI 54914	920-882-5500	https://www.tricountydental.org/	Dental
Vida Medical Clinic	720 W Association Dr, Appleton, WI 54914	920-731-4354	https://vidamedicalclinic.org/	Medical
Waukesha Free Clinic	237 Wisconsin Ave Suite 200 Waukesha, WI 53186	262-544-6777 ext.14	https://waukeshafreeclinic.org/	Medical

ATTACHMENT 2

Free and Charitable Clinic Grant Awards, 2022-23

<u>Grantee</u>	<u>Amount</u>
Aurora Medical Group, Inc.	\$35,000
Chippewa Valley Free Clinic	75,000
City on a Hill, Inc.	50,000
Lake Area Free Clinic Inc.	100,000
Open Arms Free Clinic Inc.	100,000
Shawano Area Matthew 25	50,000
Waukesha Free Clinic	60,000
Health Care Network Inc.	100,000
Neighborhood Free Health Clinic	50,000
Madison Street Medicine	50,000
Community Connections Free Clinic	50,000
Good Neighbor Clinic	75,000
Hope Clinic and Care Center	75,000
Tri-County Dental	75,000
Community Outreach Health Clinic	60,000
Affordable Dental Care	75,000
Brown County Oral Health Partnership	70,000
More Smiles Wisconsin Inc.	75,000
Community Smiles	100,000
HealthNet Rock County, Inc.	100,000

