



Legislative Fiscal Bureau

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April 17, 2023

TO: Members
Wisconsin Legislature

FROM: Bob Lang, Director

SUBJECT: Summary of the Governor's 2023-25 Building Program

Attached is a summary of bill drafts related to the Governor's recommended building program for the 2023-25 biennium. On March 23, 2023, a series of motions before the Building Commission to recommend the Governor's proposed building program for consideration by the Joint Finance Committee (JFC) resulted in 4-4 tie votes. The attached summary of the Governor's proposal for the 2023-25 building program may assist JFC and the Legislature as they consider which projects requested by state agencies or recommended by the Governor to include in the building program for the 2023-25 biennium.

In addition, the attachment includes a summary (on page 17) of general and revenue obligation bonding authority proposed in the Governor's recommended building program and in 2023 Assembly Bill 43/Senate Bill 70 (the 2023-25 budget bill). Under the two proposals, new bonding authorization of \$1,405,098,200 is recommended. Of that, \$556,811,100 is for the building program (including \$18,500,200 for transportation administrative facilities in the 2023-25 budget bill) and an additional \$848,287,100 is for other borrowing purposes included in the 2023-25 budget bill.

BL/SE/lb
Attachment

BUILDING PROGRAM

1. 2023-25 ENUMERATED PROJECTS

All Funds	\$3,752,844,700
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Governor: Provide \$3,752,844,700 from all funding sources of 2023-25 building program financing authority, including amended funding for prior building program projects, for: (a) specific enumerated projects (\$3,136,560,800); and (b) all agency projects (\$616,283,900).

Specify that funding for enumerated and all agency projects be drawn from the following sources: (a) \$512,425,900 from new general obligation bonding authority; (b) \$154,435,000 from general obligation bonding authority that is currently authorized; (c) \$18,500,200 from new revenue bonding authority; (d) \$334,830,800 from agency operating funds; (e) \$1,789,566,000 from segregated revenue; (f) \$98,137,200 from federal funds; and (g) \$419,505,800 from gifts, grants, and other receipts. Define "segregated revenue" as the moneys transferred from the general fund to the capital improvement fund under the Governor's budget recommendations in AB 43/SB 70 to be used to fund building projects authorized in the 2023-25 state building program.

Specify that funding for prior building program projects be drawn from the following sources: (a) \$25,885,000 from new general obligation bonding authority; (b) \$173,603,500 from general obligation bonding authority that is currently authorized; (c) \$123,000 from agency operating funds; (d) \$160,151,300 from segregated revenue; (e) \$11,505,000 from federal funds; and (f) \$54,146,000 from gifts, grants, and other receipts.

The funding sources for the 2023-25 building program by agency, as well as funding sources for prior building program projects that are amended in the 2023-25 building program, are shown in Table 1. The major agency projects enumerated as part of the 2023-25 state building program, including amended enumerations, as recommended by the Governor, are listed in Table 2. Tables 3 and 4 list the projects included in the UW System's minor facilities renewal projects program and the instructional space projects program.

TABLE 1

Governor's Recommended Funding Sources for the 2023-25 Building Program

	<u>New General Obligation Bonds</u>		<u>Revenue</u>	<u>Existing</u>	<u>Agency</u>	<u>Segregated</u>	<u>Gifts,</u>	<u>Federal</u>	<u>Total</u>
	<u>PR</u>	<u>SEG</u>	<u>Bonds</u>	<u>Obligation</u>	<u>Funds</u>	<u>Revenue</u>	<u>and Other</u>		
Administration	\$110,285,000	\$0	\$0	\$0	\$40,000,000	\$47,775,000	\$0	\$0	\$198,060,000
Building Commission	0	0	0	0	0	62,839,000	207,852,000	0	270,691,000
Corrections*	0	0	0	45,791,000	0	255,232,000	0	0	301,023,000
Health Services*	0	0	0	44,327,000	0	180,757,000	0	0	225,084,000
Military Affairs*	0	0	0	1,162,900	0	30,644,100	0	52,177,000	83,984,000
Natural Resources*	0	19,114,000	0	1,274,500	0	27,903,500	0	0	48,292,000
State Fair Park*	6,500,000	0	0	0	0	0	6,000,000	0	12,500,000
Transportation	0	0	11,490,000	0	0	0	0	0	11,490,000
University of Wisconsin System	215,141,000	0	0	144,435,000	217,381,000	975,141,000	208,750,000	0	1,760,848,000
Veterans Affairs*	25,816,000	0	0	11,078,100	123,000	27,084,700	0	0	64,101,800
Wisconsin Historical Society*	0	0	0	70,000,000	0	42,341,000	48,146,000	0	160,487,000
Subtotal	\$357,742,000	\$19,114,000	\$11,490,000	\$318,068,500	\$257,504,000	\$1,649,717,300	\$470,748,000	\$52,177,000	\$3,136,560,800
All Agency									
Facilities Repair and Renovation	\$50,000,000	\$7,039,300	\$7,010,200	\$9,897,000	\$32,161,900	\$195,000,000	\$1,135,800	\$39,512,400	\$341,756,600
Utilities Repair and Renovation	35,000,000	4,415,600	0	0	8,298,000	70,000,000	0	9,629,600	127,343,200
Health, Safety and Environmental Protection	2,000,000	0	0	103,000	6,117,600	20,000,000	1,768,000	714,000	30,702,600
Preventive Maintenance Program	870,000	0	0	0	0	0	0	0	870,000
Programmatic Remodeling and Renovation	12,130,000	0	0	0	19,833,000	5,000,000	0	6,022,800	42,985,800
Capital Equipment and Acquisition	0	0	0	0	0	5,000,000	0	0	5,000,000
Land and Property Acquisition	0	0	0	0	10,615,500	0	0	0	10,615,500
Energy Conservation	50,000,000	0	0	0	423,800	5,000,000	0	1,586,400	57,010,200
Subtotal	\$150,000,000	\$11,454,900	\$7,010,200	\$10,000,000	\$77,449,800	\$300,000,000	\$2,903,800	\$57,465,200	\$616,283,900
TOTAL	\$507,742,000	\$30,568,900	\$18,500,200	\$328,068,500	\$334,953,800	\$1,949,717,300	\$473,651,800	\$109,642,200	\$3,752,844,700

*Includes amended funding for prior building program projects.

TABLE 2

**State Agency 2023-25 Enumerated Major Projects
Total Project Authority (All Funding Sources)**

	<u>Governor</u>
Administration	
State Industry and Labor Building (GEF 1) - Building Renovation and Parking Garage Repairs	\$141,407,000
Wisconsin Air Services - New Airplane Hangar	4,675,000
State Capitol - Sidewalk & Storm Water Piping Replacement	6,400,000
Hill Farms Building D - State Lab of Hygiene - New Lab	4,203,000
State Capitol - Fiber and Cable Upgrades	<u>41,375,000</u>
Total	\$198,060,000
Building Commission (Non-State Projects)	
Bronzeville Center for the Arts - African American Art Center - Milwaukee County	54,900,000
Children's Wisconsin - Dental Clinic Expansion - Milwaukee County	9,578,000
Woodman's Sports and Convention Center - Janesville	50,500,000
Green Bay National Railroad Museum Expansion	15,000,000
Marquette University - School of Dentistry Upgrades - Milwaukee	28,000,000
Milwaukee Iron District - New Soccer Stadium	45,000,000
Door County Peninsula Players Theatre – Dormitory Upgrade	4,213,000
Versiti Blood Research Institute Addition - Milwaukee County	<u>63,500,000</u>
Total	\$270,691,000
Corrections	
Type 1 Juvenile Correctional Facility - Milwaukee County*	\$78,400,000
Type 1 Juvenile Correctional Facility - Statewide	83,000,000
Type 1 Juvenile Correctional Facility - Statewide - Planning Only	4,000,000
Green Bay Correctional Institution - New Health Services Unit	25,057,000
Statewide - Minor Facilities Renewal Program - Roof and ADA Compliance	4,099,000
Dodge Correctional Institution - Health Services Unit Replacement	28,851,000
Statewide - Minor Facilities Renewal Program - Asphalt Pavement Improvements	13,629,000
Lincoln Hills School/Copper Lake School – School Building HVAC Improvements	5,723,000
Grow Academy - 16 Bed Replacement Facility	24,904,000
Fox Lake Correctional Institution - Housing Units 1-6 Bathroom Remodel	21,393,000
Fox Lake Correctional Institution - Vocational Building Elevated Walkway Replacement	<u>11,967,000</u>
Total	\$301,023,000
Health Services	
Central Wisconsin Center - Food Service Building Renovation	\$56,002,000
Mendota Mental Health Institute - Utility Improvements*	56,000,000
Winnebago Mental Health Institute - Utility and Service Tunnel Improvements	31,955,000
Statewide – Minor Facilities Renewal Program - HVAC Improvements	8,330,000
Systemwide – Minor Facilities Renewal Program - Envelope Repairs	20,111,000
Winnebago Mental Health Institute - Patient Admissions Area*	34,511,000
Sand Ridge Secure Treatment Center - Skilled Care Unit Expansion*	<u>18,175,000</u>
Total	\$225,084,000
Military Affairs	
Madison AASF 2 - Fire Suppression System	\$3,906,000
Black River Falls – New Readiness Center	45,819,000
Statewide - Tower Updates, Phase II	13,656,000
Clintonville Readiness Center – New Motor Vehicle Storage Building*	2,786,000
West Bend AASF 1 - Hangar Addition and Fire Suppression*	12,671,000
Fort McCoy - WING Challenge Academy Design	700,000
Madison AASF 2 – Remodel Hangar POD Doors 5 and 6	<u>4,446,000</u>
Total	\$83,984,000

Natural Resources

Wausau Service Center - Service Center Addition*	\$4,707,000
Pattison State Park - Dam Reconstruction	7,848,000
Statewide – Trail Accessibility Improvements	3,957,000
Badger State Trail - Stewart Tunnel Repair	6,606,000
Friendship Ranger Station - Fire Response Ranger Station Replacement	7,649,000
Crandon Ranger Station - Fire Response Ranger Station Replacement	4,512,000
Potawatomi State Park - Observation Tower Revitalization	6,060,000
Lemay Forestry Center – New Fire Response Equipment Facility	3,023,000
Lemay Forestry Center – New Fire Equipment Fabrication Storage Facility	3,930,000
Total	\$48,292,000

State Fair Park

State Fair Park - Cream Puff Pavilion Renovation*	\$12,500,000
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Transportation

Spooner – Multi-Divisional Replacement Facility	\$11,490,000
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UW System

Systemwide - Instructional Space Projects Program	\$46,604,000
Systemwide - Minor Facilities Renewal Program	89,939,000
Systemwide - Central Plants & Utility Distribution Renovations	149,269,000
Madison - Engineering Replacement Building/Computer Aided Engineering Facility Demolition	347,336,000
La Crosse - Prairie Springs Science Center Completion/Cowley Hall Demolition	182,506,000
Milwaukee - Health Sciences Renovation (planning)	1,000,000
Whitewater - Winther Hall/Heide Hall Entry Additions & Renovations (planning)	500,000
Madison - Humanities Art Department Relocation & Consolidation	169,072,000
Madison - Music Hall Restoration & Exterior Envelope Renovation	39,741,000
Stout - Heritage Hall Addition & Renovation (planning)	500,000
Oshkosh - Gruenhagen Conference Center Plumbing Riser Replacement	20,462,000
Stevens Point - Champions Hall Addition & Renovation/Two Building Demolition	32,906,000
Madison - Kronshage-Jorns-Humphrey Residence Halls Additions & Renovations	79,211,000
Oshkosh - Donner-Webster Residence Halls Additions & Renovations	57,671,000
La Crosse - Center for the Arts Parking Ramp/University Police Building Addition	27,642,000
Eau Claire - Science/Health Science Building Completion/Phillips Hall Demolition	231,326,000
Madison - Camp Randall Sports Center Replacement	285,163,000
Total	\$1,760,848,000

Veterans Affairs

King - Central Kitchen Replacement*	\$41,498,800
Southern WI Veterans Memorial Cemetery - Administration Building Expansion And Fire Protection*	3,708,000
King - Power Plant Chillers Repair, Phase II	9,895,000
Wisconsin Veterans Museum - Museum Upgrade And Expansion – Acquisition Only	9,000,000
Total	\$64,101,800

Wisconsin Historical Society

Wisconsin History Museum*	\$160,487,000
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All Agency Program

Facility Maintenance and Repair	\$341,756,600
Utility Repair and Renovation	127,343,200
Health, Safety, and Environmental Protection	30,702,600
Preventive Maintenance	870,000
Programmatic Remodeling and Renovation	42,985,800
Capital Equipment Acquisition	5,000,000
Land and Property Acquisition	10,615,500
Energy Conservation	57,010,200
Total	\$616,283,900

Grand Total	\$3,752,844,700
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*Amended funding for prior building program projects.

TABLE 3**2023-25 University of Wisconsin System, Minor Facility Renewal Program**

<u>Campus</u>	<u>Project Description</u>
UW - Green Bay	Campus-wide Fire Alarm & Smoke Detection System Replacement
UW - Milwaukee	Kenilworth Square East Exterior Envelope Maintenance & Repairs
UW - Parkside	Facilities Management Center Health & Safety Renovations
UW - Stout	Swanson Library Electrical System Replacement/Exterior Envelope Maintenance & Repairs
UW - La Crosse	Graff Main Hall/Mitchell Hall Exterior Envelope Maintenance & Repairs
UW - Milwaukee	Chapman Hall/Cunningham Hall Exterior Envelope Maintenance & Repairs
UW - Platteville	Williams Fieldhouse Exterior Envelope Maintenance & Repairs
UW - Stout	Multi-building Exterior Envelope Maintenance & Repairs
UW - Whitewater	Wells Hall Elevator Modernization
UW - Madison	Nielsen Tennis Center Roof Replacement
UW - Parkside	Multi-building Telecommunications Cable Replacement
UW - Madison	Lifesaving Station Erosion Repairs & Prevention
UW - Madison	University Bay Fields Enhancements
UW - Madison	Lakeshore Path Pedestrian Bridge

TABLE 4**2023-25 University of Wisconsin System, Instructional Space Projects Program**

<u>Campus</u>	<u>Project Description</u>
UW - Parkside	Health Science Laboratory Renovations
UW - River Falls	Ag Engineering & Ag Science Laboratory Renovations
UW - Platteville	Boebel Hall Biochemistry Laboratory Renovation (Rm 327)
UW - Whitewater	Center of the Arts Metals Lab Renovation (Rm 2054)
UW - Oshkosh	Arts & Communication Center Music Hall Renovation
UW - Green Bay	Studio Arts 4th Floor Visual Arts Laboratory Renovations
UW - Eau Claire	Haas Fine Arts Art & Design Studio Renovation
UW - Stout	Communications Technology Classroom Renovations
UW - Madison	Van Hise Hall First Floor Classroom Renovations
UW - La Crosse	Wing Technology Center Computer Science Laboratory Renovation
UW - Eau Claire	Hibbard Hall Classroom Renovations
UW - Madison	Steenbock Library Active Learning Space Renovation
UW - Madison	Brogden Psychology Lecture Hall 105 Renovation

2. BONDING AUTHORIZATIONS FOR THE 2023-25 BUILDING PROGRAM

BR	\$512,425,900
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Governor: Provide \$512,425,900 of new general obligation bonding authority for 2023-25 building program projects, as shown in the following table.

2023-25 Building Program Bonding Authorizations

	<u>Governor</u>	<u>Source of Support</u>
Administration		
Energy Conservation Projects	\$50,000,000	PR
Housing State Agencies	110,285,000	PR
Building Commission		
Other Public Purposes	100,000,000	PR
Natural Resources		
SEG Revenue Supported Facilities	30,568,900	SEG
University of Wisconsin System		
Self-Amortizing Facilities	215,141,000	PR
Veterans Affairs		
Self-Amortizing Facilities	<u>6,431,000</u>	PR
GRAND TOTAL	\$512,425,900	

3. MODIFICATIONS TO PRIOR BUILDING PROGRAMS

Governor: Modify prior building programs as follows:

a. 2015-17 Building Program

(1) Under Department of Military Affairs, create a new subdivision for projects financed by segregated revenue and provide \$2,726,000 for the "Aircraft hangar addition and renovation - West Bend" project. Under projects financed by federal funds, increase the amount for "Hangar addition -- West Bend" from \$8,350,000 to \$9,503,000. Increase the total enumeration from all fund sources from \$8,792,000 to \$12,671,000. Further, reclassify the funding added by 2019 Act 9 (\$52,000) from GPR-supported borrowing to existing GPR-supported borrowing, thereby increasing existing GPR-supported borrowing for "Hangar addition -- West Bend" from \$390,000 to \$442,000 and decreasing funding from GPR- supported borrowing to \$0.

b. 2017-19 Building Program

(1) Under the Department of Corrections, create a new subdivision for projects financed by segregated revenue and provide \$32,609,000 for "Type 1 juvenile correctional facilities --

statewide." Further, create a new subdivision for projects financed by existing GPR-supported borrowing and reclassify a portion of the GPR-supported borrowing for "Type 1 juvenile correctional facilities -- statewide" (\$45,791,000) as existing GPR-supported borrowing. Eliminate the remaining funding for GPR-supported borrowing (\$25,000,000). Increase the total enumeration from all fund sources from \$45,791,000 to \$78,400,000.

(2) Under State Fair Park, create a new subdivision for projects financed by PR- supported borrowing, and provide \$6,500,000 of that borrowing for "Cream Puff Pavilion -- West Allis." Increase the total enumeration from all fund sources from \$6,000,000 to \$12,500,000.

(3) Under projects financed by PR-supported borrowing, increase the amount for the "Wisconsin Veterans Home at King -- central services kitchen upgrade" project under the Department of Veterans Affairs from \$7,588,800 to \$19,385,000, to reflect an increase in PR-supported borrowing of \$19,385,000. Create a new subdivision for projects financed by segregated revenue and provide \$13,537,700 for "Wisconsin Veterans Home at King -- central services kitchen upgrade." Create a new subdivision for projects financed by existing PR-supported borrowing and reclassify the funding added by 2017 Act 59, and amended by 2021 Act 58, (\$7,588,800) from PR-supported borrowing to existing PR-supported borrowing. Create a new subdivision for projects financed by existing GPR-supported borrowing. Reduce the funding for projects financed by GPR-supported borrowing from \$4,086,200 to \$0 to reflect a transfer by the State Building Commission, in May 2022, of \$3,098,900 to the food service project at Union Grove, and the reclassification of the remaining GPR-supported borrowing (\$987,300) as existing GPR-supported borrowing. Increase the total enumeration from all fund sources from \$8,576,100 to \$41,498,800.

c. 2019-21 Building Program

(1) Under the Department of Natural Resources, create a new subdivision for projects financed by segregated revenue and provide \$3,432,500 for the "Wausau Service Center -- service center additions -- Wausau" project. Reduce the funding for the Wausau Service Center project financed by GPR-supported borrowing from \$382,400 to \$0 to reflect the reclassification of the funding under the newly-created subdivision for projects financed by existing GPR-supported borrowing. Increase the total enumeration from all fund sources from \$1,274,500 to \$4,707,000.

(2) Under the Wisconsin Historical Society, create a new subdivision for projects financed by segregated revenue and provide \$42,341,000 for the "Wisconsin History Museum -- Madison" project. Under projects financed by gifts, grants, and other receipts, increase the amount of funding for the Wisconsin History Museum from \$30,000,000 to \$48,146,000. Reduce the funding for the Wisconsin History Museum project financed by GPR-supported borrowing from \$70,000,000 to \$0 to reflect the reclassification of the funding as existing GPR-supported borrowing. Increase the total enumeration from all fund sources from \$100,000,000 to \$160,487,000.

(3) Under the Department of Veterans Affairs, create a new subdivision for projects financed by segregated revenue and provide \$1,083,000 for the "Wisconsin Veterans Home at Union Grove -- Southern Wisconsin Veterans Memorial Cemetery Administration Building expansion and fire protection" project. Create a new subdivision for projects financed by program revenue and provide \$123,000 for the project. Reduce the funding for the project financed by GPR-supported borrowing from \$2,176,000 to \$0 to reflect the reclassification of the funding under the newly-

created subdivision for projects financed by existing GPR-supported borrowing. Increase the existing GPR-supported borrowing amount to \$2,502,000 to reflect the Building Commission's August 2022, authorization to increase the project budget by \$326,000. Increase the total enumeration from all fund sources from \$2,502,000 to \$3,708,000.

d. 2021-23 Building Program

(1) Under the Department of Health Services, create a new subdivision for projects financed by segregated revenue and provide \$17,716,000 for the "Winnebago Mental Health Institute -- patient admission area -- Oshkosh" project. Reduce the funding for the Winnebago Mental Health Institute project financed by GPR-supported borrowing from \$16,795,000 to \$0 to reflect the reclassification of the funding under the newly-created subdivision for projects financed by existing GPR-supported borrowing. Increase the total enumeration from all fund sources from \$16,795,000 to \$34,511,000.

(2) Under the Department of Health Services, create a new subdivision for projects financed by segregated revenue and provide \$5,563,000 for the "Sand Ridge Secure Treatment Center -- skilled care unit remodel -- Mauston" project. Reduce the funding for the Sand Ridge Secure Treatment Center project financed by GPR-supported borrowing from \$12,612,000 to \$0 to reflect the reclassification of the funding under the newly created subdivision for projects financed by existing GPR-supported borrowing. Increase the total enumeration from all fund sources from \$12,612,000 to \$18,175,000.

(3) Under the Department of Health Services, create a new subdivision for projects financed by segregated revenue and provide \$41,080,000 for the "Mendota Mental Health Institute -- utility improvements -- Madison" project. Reduce the funding for the Mendota Mental Health Institute project financed by GPR-supported borrowing from \$14,920,000 to \$0 to reflect the reclassification of the funding under the newly-created subdivision for projects financed by existing GPR-supported borrowing. Increase the total enumeration from all fund sources from \$14,920,000 to \$56,000,000.

(4) Under the Department of Military Affairs, create a new subdivision for projects financed by segregated revenue and provide \$63,100 for the "New motor vehicle storage buildings -- Clintonville and Waupaca" project. Under projects financed by federal funds, change the name of the project identified as "New motor vehicle storage buildings -- Marinette and Waupaca" to "New motor vehicle storage buildings -- Clintonville and Waupaca" and increase the amount from \$1,840,100 to \$2,002,000. Reduce the funding for the project financed by GPR-supported borrowing from \$720,900 to \$0 to reflect the reclassification of the funding under the newly created subdivision for projects financed by existing GPR-supported borrowing. Increase the total enumeration from all fund sources from \$2,561,000 to \$2,786,000.

4. BONDING AUTHORIZATIONS FOR PREVIOUS BUILDING PROGRAMS

BR	\$25,885,000
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Governor: Provide \$25,885,000 of new general obligation bonding authority for projects authorized in previous building programs, as shown in the following table.

Bonding Authorizations for Previous Building Programs

	<u>Governor</u>
2017-19	
State Fair Park Board	
Self-amortizing Facilities	\$6,500,000
Veterans Affairs	
Self-amortizing Facilities	<u>19,385,000</u>
Total	\$25,885,000

5. 2023-25 AUTHORIZED STATE BUILDING PROGRAM APPROPRIATION

Governor: Create a segregated revenue appropriation under the Building Commission to expend all moneys transferred from the general fund to the capital improvement fund for projects enumerated under the 2023-25 building program. Specify that these moneys would fund project amounts designated as "segregated revenue".

6. TYPE 1 JUVENILE CORRECTIONAL FACILITY

Governor: Allocate \$4,000,000 in segregated revenue for project planning, development, design, site selection, and land and property acquisition for a new 72,000 gross square foot Type 1 juvenile correctional facility.

7. WISCONSIN NATIONAL GUARD CHALLENGE ACADEMY AT FORT MCCOY

Governor: Allocate \$700,000 in segregated revenue to develop preliminary plans and specifications for the construction of a 71,000 gross square foot Wisconsin National Guard Challenge Academy located at Fort McCoy.

8. UNIVERSITY OF WISCONSIN SYSTEM FACILITIES

Governor: Allocate segregated revenue as follows to develop preliminary plans and specifications for the construction of University of Wisconsin System facilities: (a) \$1,000,000 for renovations related to health sciences programs and to complete renovations in the Northwest Quadrant at UW-Milwaukee; (b) \$500,000 for renovations at Winther Hall, replacement of the Heide hall roofing and exterior windows, and construction of new entrances/vertical circulation towers for both of those facilities at UW-Whitewater; and (c) \$500,000 for demolition of a portion of the Vocational Rehabilitation building and for the construction of an addition and comprehensive renovation of the academic facility at UW-Stout.

9. PROJECT THRESHOLD ADJUSTMENTS

Governor: Adjust the building project thresholds as follows:

- a. increase the threshold at which a project would be required to be enumerated in the state building program from \$1,000,000 to \$2,000,000;
- b. increase the threshold at which the Building Commission may authorize a project for any state agency in accordance with priorities established by the Commission and may adjust the priorities by deleting, substituting, or adding new projects as needed to reflect changing program needs and unforeseen circumstances from \$1,000,000 to \$2,000,000;
- c. increase the threshold at which small projects do not require Building Commission approval and can follow simplified bidding procedures from not more than \$300,000 to not more than \$600,000;
- d. increase the threshold at which DOA is allowed to let construction projects to a single trade contractor for all work on the project if at least 85% of the estimated construction cost of the project is for work that involves the trade that is the primary business of the single trade contractor from \$300,000 to \$600,000;
- e. increase the threshold on the size of contract for construction, reconstruction, remodeling of, or addition to state facilities that would require Building Commission approval of final plans for the project from \$300,000 to \$600,000. As under current law, State Fair Park Board projects require Building Commission approval, even if the total cost is under this threshold;
- f. increase the threshold at which projects are required to utilize single prime bidding and contracting from \$300,000 to \$600,000;
- g. increase the threshold at which the contracts and change orders for engineering architectural services and work on construction projects require the Governor's approval from \$300,000 to \$600,000;
- h. increase the threshold on the size of contract for which DOA would be required to seek bids from the lowest responsible qualified bidder and meet the requirements for soliciting those bids from \$50,000 to \$100,000; and
- i. increase the threshold at which the selection committee must use a request-for-proposal process to select an architect or engineer for a project based on qualifications from \$7,400,000 to \$15,000,000.

10. BRONZEVILLE CENTER FOR THE ARTS - AFRICAN AMERICAN ART CENTER

Governor: Enumerate a \$54,900,000 project for the Bronzeville Center for the Arts, Inc. - African American Art Center under the 2023-25 state building program. The fiscal effect is included in Item #1.

Require that the state funding commitment be in the form of a grant of up to \$5,000,000 from segregated revenue to the Bronzeville Center for the Arts, Inc. to assist the Center in the construction of an Arts Destination Museum on a 3.4-acre parcel on the northeast corner of North Avenue and Dr. Martin Luther King Jr. Drive in Milwaukee. Specify that, before approving any state funding commitment for the construction of the museum, the Building Commission make a determination that the Bronzeville Center for the Arts, Inc. has secured additional funding for the project of at least \$49,900,000 from non-state revenue sources. Require that if the Building Commission makes a grant to the Bronzeville Center for the Arts, Inc. for the construction of the African American Art Center, the state would retain an ownership interest in the center equal to the amount of the state's grant if, for any reason, the center is not used as an Arts Destination Museum.

Specify that the Legislature finds and determines that providing cultural preservation and appreciation and support of the arts and gallery space for African-American art to be displayed vastly enriches the lives of the citizens of this state, and will provide economic development through construction-related jobs and employment opportunities after the Bronzeville Center for the Arts Destination Museum opens, and is a statewide responsibility of statewide dimension. Further specify that it is in the public interest, and it is the public policy of this state, to assist Bronzeville Center for the Arts, Inc. with constructing an Arts Destination Museum.

Specify that the Building Commission may not make a grant to Bronzeville Center for the Arts, Inc., for the construction of an Arts Destination Museum unless DOA has reviewed and approved plans for the project, although DOA may not supervise any services or work or let any contracts for the project. Further specify that the contracts for the project would not require approval of the DOA Secretary or the Governor.

11. CHILDREN'S HOSPITAL AND HEALTH SYSTEM - DENTAL CLINIC EXPANSION

Governor: Enumerate a \$9,578,000 project for the Children's Wisconsin - Milwaukee dental clinic expansion under the 2023-25 state building program. The fiscal effect is included in Item #1.

Require that the state funding commitment be in the form of a grant of up to \$4,789,000 from segregated revenue to Children's Hospital and Health System, Inc. Specify that, before approving any state funding commitment for the construction and equipment upgrades, the Building Commission make a determination that Children's Hospital and Health System, Inc. has secured additional funding for the project of at least \$4,789,000 from non-state revenue sources. Require that if the Building Commission makes a grant to Children's Hospital and Health System, Inc. for the construction of the dental clinic expansion, the state would retain an ownership interest in the space equal to the amount of the state's grant if, for any reason, the space is not used for dentistry purposes.

Specify that the Legislature finds and determines that reducing wait times and improving accessibility of dental care at the dental clinic of Children's Hospital and Health System, Inc. will improve health outcomes for children in this state, reduce the burden on urgent care and emergency services at Children's Hospital and Health System, Inc., and improve economic development in the state by increasing the capacity of the pediatric dental residency program at the dental clinic at Children's, and is a statewide responsibility of statewide dimension. Further specify that it is in the

public interest, and it is the public policy of this state, to assist Children's Hospital and Health System, Inc. with the expansion of its dental clinic at its main campus.

Specify that the Building Commission may not make a grant to Children's Hospital and Health System, Inc. for the expansion of its dental clinic unless DOA has reviewed and approved plans for the project, although DOA may not supervise any services or work or let any contracts for the project. Further specify that the contracts for the project would not require approval of the DOA Secretary or the Governor.

12. JANESVILLE - WOODMAN'S SPORTS AND CONVENTION CENTER

Governor: Enumerate a \$50,500,000 project for the Woodman's Sports and Convention Center in Janesville under the 2023-25 state building program. The fiscal effect is included in Item #1.

Require that the state funding commitment be in the form of a grant of up to \$15,000,000 from segregated revenue to the City of Janesville. Specify that, before approving any state funding commitment for the construction of the center, the Building Commission make a determination that the City has secured additional funding for the project of at least \$35,500,000 from non-state revenue sources. Require that if the Building Commission makes a grant to the City for the construction of the Woodman's Sports and Convention Center, the state would retain an ownership interest in the center equal to the amount of the state's grant if, for any reason, the center is not used as a sports and convention center.

Specify that the Legislature finds and determines that the establishment of a sports and convention facility encourages economic development and tourism in this state by improving a blighted area of the City of Janesville and attracting new events and economic activity to the City of Janesville and south central Wisconsin, and is a statewide responsibility of statewide dimension. Further specify that it is in the public interest, and it is the public policy of this state, to assist the City of Janesville with constructing the Woodman's Sports and Convention Center.

Specify that the Building Commission may not make a grant to the City of Janesville for the construction of the Woodman's Sports and Convention Center unless DOA has reviewed and approved plans for the project, although DOA may not supervise any services or work or let any contracts for the project. Further specify that the contracts for the project would not require approval of the DOA Secretary or the Governor.

13. NATIONAL RAILROAD MUSEUM EXPANSION

Governor: Enumerate a \$15,000,000 project for the National Railroad Museum expansion under the 2023-25 state building program. The fiscal effect is included in Item #1.

Require that the state funding commitment be in the form of a grant of up to \$7,000,000 from segregated revenue to the National Railroad Museum, Inc. Specify that, before approving any state funding commitment for the construction of the project, the Building Commission make a

determination that the National Railroad Museum, Inc. has secured additional funding for the project of at least \$8,000,000 from non-state revenue sources. Require that if the Building Commission makes a grant to the National Railroad Museum, Inc. for the expansion of the museum's Lenfestey Center, the state would retain an ownership interest in the space equal to the amount of the state's grant if, for any reason, the space is not used for purposes of a national railroad museum.

Specify that the Legislature finds and determines that expanding the National Railroad Museum's Lenfestey Center will encourage economic development and tourism in the City of Green Bay and Brown County, increase educational opportunities for school children, and increase access to community events. Further specify that it is in the public interest, serves a statewide public purpose, and it is the public policy of this state, to assist National Railroad Museum, Inc. with the expansion of the museum's Lenfestey Center.

Specify that the Building Commission may not make a grant to National Railroad Museum, Inc. for the expansion of the museum's Lenfestey Center unless DOA has reviewed and approved plans for the project, although DOA may not supervise any services or work or let any contracts for the project. Further specify that the contracts for the project would not require approval of the DOA Secretary or the Governor.

14. MARQUETTE UNIVERSITY - SCHOOL OF DENTISTRY UPGRADES

Governor: Enumerate a \$28,000,000 project for Marquette University's School of Dentistry upgrades under the 2023-25 state building program. The fiscal effect is included in Item #1.

Require that the state funding commitment be in the form of a grant of up to \$10,750,000 from segregated revenue to Marquette University. Specify that, before approving any state funding commitment for the construction and equipment upgrades, the Building Commission make a determination that Marquette University has secured additional funding for the project of at least \$17,250,000 from non-state revenue sources. Require that if the Building Commission makes a grant to Marquette University for the construction and equipment upgrades to the Marquette University School of Dentistry, the state would retain an ownership interest in the facility equal to the amount of the state's grant if, for any reason, the facility is not used for dentistry purposes.

Specify that the Legislature finds and determines that improving the experiences and training of Marquette University School of Dentistry dental students, increasing the chances of continuing the supply of dentists throughout this state in future years, and improving access to oral health care statewide, particularly for Wisconsin's underserved populations via the Marquette University School of Dentistry's Main Campus Clinic and its affiliated statewide clinics, is a statewide responsibility of statewide dimension. Further specify that it is in the public interest, and it is the public policy of this state, to assist Marquette University with construction and equipment upgrades to the Marquette University School of Dentistry's main campus clinic and classrooms, affiliated clinics and classrooms statewide, and patient experience center.

Specify that the Building Commission may not make a grant to Marquette University for the construction and equipment upgrades to its School of Dentistry unless DOA has reviewed and approved plans for the project, although DOA may not supervise any services or work or let any

contracts for the project. Further specify that the contracts for the project would not require approval of the DOA Secretary or the Governor.

15. MILWAUKEE IRON DISTRICT - NEW SOCCER STADIUM

Governor: Enumerate a \$45,000,000 project for a new soccer stadium in the Milwaukee Iron District under the 2023-25 state building program. The fiscal effect is included in Item #1.

Require that the state funding commitment be in the form of a grant of up to \$9,300,000 from segregated revenue to the Iron District MKE, LLC. Specify that, before approving any state funding commitment for the construction of the project, the Building Commission make a determination that the Iron District has secured additional funding for the project of at least \$35,700,000 from non-state revenue sources. Require that if the Building Commission makes a grant to the Iron District for the construction of the new soccer stadium and related facilities, the state would retain an ownership interest in the facilities equal to the amount of the state's grant if, for any reason, the facilities are not used for purposes of a soccer stadium and related facilities.

Specify that the Legislature finds and determines that a new soccer stadium and related facilities, including a hotel and a concerts and events venue, will encourage economic development and tourism in this state, reduce unemployment in this state, and bring needed capital into this state for the benefit and welfare of people throughout the state. Further specify that it is in the public interest, serves a statewide public purpose, and it is the public policy of this state, to assist Iron District MKE, LLC with the construction in a blighted area of Milwaukee County of a new soccer stadium and related facilities, including a hotel and a concerts and events venue.

Specify that the Building Commission may not make a grant to Iron District MKE, LLC for the construction of a new soccer stadium and related facilities, including a hotel and a concerts and events venue, in Milwaukee County unless DOA has reviewed and approved plans for the project, although DOA may not supervise any services or work or let any contracts for the project. Further specify that the contracts for the project would not require approval of the DOA Secretary or the Governor.

16. PENINSULA PLAYERS THEATRE - DORMITORY UPGRADE

Governor: Enumerate a \$4,213,000 project for the Peninsula Players Theatre's dormitory upgrade under the 2023-25 state building program. The fiscal effect is included in Item #1.

Require that the state funding commitment be in the form of a grant of up to \$1,000,000 from segregated revenue to the Peninsula Players Theatre Foundation, Inc. Specify that, before approving any state funding commitment for the construction of the project, the Building Commission make a determination that the Peninsula Players Theatre Foundation, Inc. has secured additional funding for the project of at least \$3,213,000 from non-state revenue sources. Require that if the Building Commission makes a grant to the Peninsula Players Theatre Foundation, Inc. for the upgrade of its dormitories, the state would retain an ownership interest in the facilities equal to the amount of the state's grant if, for any reason, the upgraded facilities are not used as dormitories for the staff and

interns of the Peninsula Players Theatre.

Specify that the Legislature finds and determines that upgrading the dormitories of the Peninsula Players Theatre in Door County to address the current housing shortcomings, including equipping the dormitories with standard conveniences such as running water, indoor plumbing, and HVAC and increasing the capacity of the dormitories from 25 to 32 individuals, will encourage economic development and tourism in this state, reduce unemployment in this state, and provide needed workforce housing in this state. Further specify that it is in the public interest, serves a statewide public purpose, and it is the public policy of this state, to assist Peninsula Players Theatre Foundation, Inc. with upgrading the dormitories of the Peninsula Players Theatre in Door County.

Specify that the Building Commission may not make a grant to Peninsula Players Theatre Foundation, Inc. for upgrades to the dormitories of the Peninsula Players Theatre unless DOA has reviewed and approved plans for the project, although DOA may not supervise any services or work or let any contracts for the project. Further specify that the contracts for the project would not require approval of the DOA Secretary or the Governor.

17. VERSITI BLOOD RESEARCH INSTITUTE ADDITION

Governor: Enumerate a \$63,500,000 project for the Versiti Blood Research Institute addition under the 2023-25 state building program. The fiscal effect is included in Item #1.

Require that the state funding commitment be in the form of a grant of up to \$10,000,000 from segregated revenue to the Versiti Blood Research Institute Foundation, Inc. Specify that, before approving any state funding commitment for the construction of the project, the Building Commission make a determination that the Versiti Blood Research Institute Foundation, Inc. has secured additional funding for the project of at least \$53,500,000 from non-state revenue sources. Require that if the Building Commission makes a grant to the Versiti Blood Research Institute Foundation, Inc. for the expansion of the Versiti Blood Research Institute, the state would retain an ownership interest in the space equal to the amount of the state's grant if, for any reason, the expanded space is not used for blood research.

Specify that the Legislature finds and determines that research focused on blood health, including research in the areas of blood cancers, benign hematology, cellular therapy, and immunology is essential to the health and well-being of the people of this state, and is a statewide responsibility of statewide dimension. Further specify that it is in the public interest, and it is the public policy of this state, to assist the Versiti Blood Research Institute Foundation, Inc. with the expansion of the Versiti Blood Research Institute for purposes of blood research.

Specify that the Building Commission may not make a grant to the Versiti Blood Research Institutes Foundation, Inc. for the expansion of the Versiti Blood Research Institute unless DOA has reviewed and approved plans for the project, although DOA may not supervise any services or work or let any contracts for the project. Further specify that the contracts for the project would not require approval of the DOA Secretary or the Governor.

18. STATEMENT OF BUILDING PROGRAM CONTINUATION

Governor: Continue the building and financing authority enumerated under previous building programs into the 2023-25 biennium. Each building program is approved only for the current biennium; this provision would continue past state building programs into the 2023-25 biennium.

19. PROJECT LOANS

Governor: Authorize the Building Commission, during the 2023-25 biennium, to make loans from general fund-supported borrowing or the building trust fund to state agencies for any 2023-25 building program projects funded from non-GPR sources.

BONDING AUTHORIZATION

General Obligation Bonding Authorization

<u>Agency and Purpose</u>	<u>Amount</u>
Administration	
Housing State Agencies	\$210,285,000
Energy Conservation	50,000,000
Agriculture, Trade and Consumer Protection	
Soil and Water	7,000,000
Natural Resources	
SEG Revenue Supported Facilities	30,568,900
Contaminated Sediment Removal	15,000,000
Dam Safety Projects	10,000,000
Nonpoint Source	10,000,000
Urban Nonpoint Source Cost-Sharing	11,000,000
State Fair Park	
	6,500,000
Transportation	
Freight Rail	20,000,000
Fox River Brown County Southern Bridge	50,000,000
Blatnik Major Interstate Bridge	47,200,000
Harbor Assistance	16,000,000
Southeastern Wisconsin Mega-Projects	140,873,000
UW-System	
Self-Amortizing Facilities	215,141,000
Veterans Affairs	
Self-Amortizing Facilities	<u>25,816,000</u>
TOTAL General Obligation Bonds	\$865,383,900*

*Excludes \$1,725,000,000 of economic refunding bonds included in the bill.

Revenue Obligation Bonding Authorization

<u>Agency and Purpose</u>	<u>Amount</u>
Environmental Improvement Program	
Clean Water and Safe Drinking Water	\$372,000,000
Transportation	
Transportation Facilities and Major Highway Projects	<u>167,714,300</u>
TOTAL Revenue Obligation Bonds	\$539,714,300
GRAND TOTAL General and Revenue Obligation Bonds	\$1,405,098,200