

Legislative Fiscal Bureau

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April 24, 2023

TO: Members Wisconsin Legislature

FROM: Bob Lang, Director

SUBJECT: Earmark Transparency Report on 2023 Assembly Bill 43/Senate Bill 70

Under section 13.95(1r) of the statutes, as created by 2011 Wisconsin Act 220, the Legislative Fiscal Bureau must prepare an earmark transparency report on each biennial budget bill and on each amendment to that bill. The attachment to this memorandum provides the required earmark transparency report for 2023 Assembly Bill 43/Senate Bill 70, the Governor's 2023-25 biennial budget.

For purposes of this report, the statutes define an earmark as a provision that does either of the following: (1) authorizes or requires the payment of state moneys to a specific beneficiary or beneficiaries in a manner not determined by laws of general applicability for the selection of the beneficiary or beneficiaries; or (2) creates or modifies a tax deduction, credit, exclusion, or exemption that applies to a specific beneficiary or beneficiaries in a manner not determined by laws of general applicability for the selection of the beneficiaries. The earmark transparency report must include the following elements: (1) a list of all earmarks; (2) the cost of each earmark; (3) the beneficiary of each earmark, if the Bureau can make this determination, and the Assembly and Senate district in which the beneficiary resides (for individuals) or is located (for entities); and (4) for a report on a budget amendment, the name of the legislator who proposed the earmark.

Under section 13.102 of the statutes, the Joint Committee on Finance may not vote to recommend passage of the biennial budget bill or an amendment to the bill until the required report, on either the bill or amendment, has been distributed by the Bureau to each member of the Legislature and is made available on the Legislature's website. During the Committee's budget deliberations, a motion to delete an earmark identified in this report shall prevail on either a majority or tie vote.

Section 13.39 of the statutes specifies that neither house of the Legislature may pass the biennial budget bill until the Bureau has distributed a copy of an earmark transparency report on the

bill, as amended, to each member of the Legislature and has made the report available on the Legislature's website. If a conference committee is convened on the biennial budget bill, the conference report may not add any earmarks to the budget, but may reduce the cost of any existing earmarks.

The attached list includes items contained within AB 43/SB 70 which, in our review, reflect the language of 2011 Act 220. The items that are listed identify a specific, named, non-state beneficiary of the earmark. The list does not include projects or programs that would be funded for a state government purpose, such as University of Wisconsin campus facilities or state highway projects.

Included for each item are the page and item number showing where the provisions are described in the Legislative Fiscal Bureau's summary of the Governor's budget. For each item, the cost (appropriation or authorization) of the provision, beneficiary of the provision (if determinable), and Senate and Assembly districts of the beneficiary (if determinable) are shown if the specific location of the program or project is identified.

BL/lb Attachment

Earmark Transparency Report

2023 AB 43/SB 70

Administration -- General Agency Provisions (Civil Legal Assistance Grant Program) (Page 23, #6)

2023-25 Appropriation: \$60,000,000 GPR Beneficiary: Wisconsin Trust Account Foundation, Inc. Senate District: 16 Assembly District: 46

Administration -- Housing (Whole-Home Upgrade Grants) (Page 29, #4)

2023-25 Appropriation: \$7,250,000 GPR
Beneficiary: Walnut Way Conservation Corporation (City of Milwaukee); and Elevate, Inc. (Village of Jackson, Washington County)
Senate Districts: 6 and 20
Assembly Districts: 16 and 58

Administration -- Housing (Rental Housing Safety Grants) (Page 30, #5)

2023-25 Appropriation: \$5,000,000 GPR Beneficiary: City of Milwaukee Senate Districts: 3, 4, 6, 7, and 28 Assembly Districts: 7, 8, 9, 10, 11, 12, 16, 17, 18, 19, 20, and 84

Administration -- Division of Gaming (Grants for Oneida Nation and Menominee Tribe Programs) (Page 54, #3)

2023-25 Appropriation: \$533,200 PR Beneficiary: Menominee Indian Tribe of Wisconsin Senate District: 12 Assembly District: 36

Administration -- Division of Gaming (Grants for Oneida Nation and Menominee Tribe Programs) (Page 54, #3)

2023-25 Appropriation: \$1,088,400 PR Beneficiary: Oneida Nation of Wisconsin Senate District: 2 Assembly District: 5

Administration -- Division of Gaming (NATOW Contract Transfer and Increase) (Page 54, #4)

2023-25 Appropriation: \$230,000 PR (\$115,000 annual increase to \$200,000 base level funding)
Beneficiary: Great Lakes Inter-Tribal Council
Senate District: 12
Assembly District: 34

Administration -- Division of Gaming (Native American Economic Development; Technical Assistance Grant Program) (Page 55, #7)

2023-25 Appropriation: \$81,000 PR (\$40,500 annual increase to \$79,500 base level funding) Beneficiary: Great Lakes Inter-Tribal Council Senate District: 12 Assembly District: 34

Children and Families (Early Education Center - Wellpoint Care Network) (Page 96, #9)

2023-25 Appropriation: \$1,680,000 (\$840,000 GPR and \$840,000 FED) Beneficiary: Wellpoint Care Network Senate District: 4 Assembly District: 12

Children and Families (Boys and Girls Clubs -- GPR Appropriation) (Page 100, #19)

2023-25 Appropriation: \$9,214,900 (\$2,600,000 GPR and \$6,614,000 FED, which is \$1,300,000 GPR and \$500,000 FED annually above base level funding of \$2,807,000 FED) Penefacienty Page and Cirls Clubs

Beneficiary: Boys and Girls Clubs Senate District: 16 Assembly District: 46

Children and Families (Jobs for America's Graduates) (Page 102, #22)

2023-25 Appropriation: \$2,000,000 FED (\$500,000 FED annually above base level funding of \$500,000 FED)
Beneficiary: Jobs for America's Graduates, Inc.
Senate District: 5
Assembly District: 46

Historical Society (Black Historical Society) (Page 323, #6)

2023-25 Appropriation: \$2,169,000 GPR (\$1,000,000 annually above base level funding of \$84,500)
Beneficiary: Black Historical Society
Senate District: 6
Assembly District: 16

Justice -- Victim and Witness Services (Sexual Assault Victim Services Grants) (Page 381, #2)

2023-25 Appropriation: \$686,000 GPR Beneficiary: Wisconsin Coalition Against Sexual Assault Senate District: 26 Assembly District: 77

Military Affairs (Town of Silver Cliff Public Safety Building) (Page 419, #16)

2023-25 Appropriation: \$1,000,000 GPR Beneficiary: Town of Silver Cliff (Marinette County) Senate District: 12 Assembly District: 36

Natural Resources -- Water Quality (Sheboygan Marsh Dam) (Page 466, #12)

2023-25 Appropriation: \$500,000 BR Beneficiary: Sheboygan County Senate Districts: 9 and 20 Assembly Districts: 26, 27, and 59

Professional Baseball Park District (Grant to Professional Baseball Park District and Property and Sales Tax Exemptions (Page 23, #4, Page 209, #9 and #10, and Pages 471 thru 475, #1 thru #4)

2023-25 Appropriation: \$290,000,000 GPR Beneficiary: Southeast Wisconsin Professional Baseball Park District or Sublessor Senate District: 3 Assembly Districts: 7 and 9

Public Instruction (Graduation Alliance) (Page 511, #13)

2023-25 Appropriation: \$4,000,000 GPR Beneficiary: Graduation Alliance Senate District: N/A Assembly District: N/A

Public Instruction (Wisconsin Reading Corps) (Page 512, #14)

2023-25 Appropriation: \$7,000,000 GPR (\$1,000,000 in 2023-24 and \$2,000,000 in 2024-25 above base level funding of \$2,000,000)
Beneficiary: Wisconsin Reading Corps
Senate District: 3
Assembly District: 8

Public Instruction (The Literacy Lab) (Page 512, #16)

2023-25 Appropriation: \$1,445,000 GPR Beneficiary: The Literacy Lab Senate Districts: 3, 4, 6, 7, 8, 21, 22, and 28 Assembly Districts: 7, 8, 9, 10, 11, 12, 16, 17, 18, 19, 20, 22, 62, 63, 64, 66, and 84

Public Instruction (Reach Out and Read) (Page 512, #17)

2023-25 Appropriation: \$500,000 GPR Beneficiary: Reach Out and Read Senate District: 16 Assembly District: 47

Public Instruction (MENTOR Greater Milwaukee) (Page 512, #18)

2023-25 Appropriation: \$100,000 GPR Beneficiary: MENTOR Greater Milwaukee Senate Districts: 3, 4, 6, 7, 8, and 28 Assembly Districts: 7, 8, 9, 10, 11, 12, 16, 17, 18, 19, 20, 22, and 84

Public Instruction (Recollection Wisconsin) (Page 513, #21)

2023-25 Appropriation: \$450,000 SEG Beneficiary: Recollection Wisconsin Senate District: 26 Assembly District: 76

Shared Revenue and Tax Relief (Supplemental County and Municipal Aid -- Lac Courte Oreilles Federal Court Decision) (Page 579, #5)

2023-25 Appropriation: \$1,098,200

Beneficiary: (a) the Town of Gingles in Ashland County; (b) the Town of Sanborn in Ashland County; (c) the Town of White River in Ashland County; (d) the Town of Russell in Bayfield County; (e) the Town of Sherman in Iron County; (f) the Town of Bass Lake in Sawyer County; (g) the Town of Lac du Flambeau in Vilas County; (h) Ashland County; (i) Bayfield County; (j) Iron County; (k) Sawyer County; and (l) Vilas County.
Senate Districts: 12, 25, 29
Assembly Districts: 34, 74, 87

Shared Revenue and Tax Relief (Wisconsin Housing and Economic Development Authority Headquarters Property Tax Exemption) (Page 601, #14)

2023-25 Appropriation: No State Effect Beneficiary: WHEDA Senate District: 26 Assembly District: 76

Shared Revenue and Tax Relief (Cranberry Research Station Property Tax Exemption) (Page 601, #15)

2023-25 Appropriation: No State Effect Beneficiary: Wisconsin Cranberry Research Station Senate District: 24 Assembly District: 70

Shared Revenue and Tax Relief (Premier Resort Authority - City of Prescott) (Page 605, #3)

2023-25 Appropriation: No State Effect Beneficiary: City of Prescott Senate District: 31 Assembly District: 93

Shared Revenue and Tax Relief (Premier Resort Authority - Village of Pepin) (Page 606, #4)

2023-25 Appropriation: No State Effect Beneficiary: Village of Pepin Senate District: 31 Assembly District: 92

Transportation (Southern Bridge Project in Brown County (Page 632, #3)

2023-25 Appropriation: \$50,000,000 BR Beneficiary: Brown County Senate District: 1 Assembly District: 2

Transportation (Local Bridge Improvement Assistance Program -- Ray Nitschke Memorial Bridge) (Page 638, #17)

2023-25 Appropriation: \$1,200,000 SEG Beneficiary: City of Green Bay Senate District: 30 Assembly District: 90

Wisconsin Technical College System (Regional Emergency Medical Services Training Facility) (Page 697, #6)

2023-25 Appropriation: \$2,500,000 GPR Beneficiary: Madison Area Technical College Senate District: 27 Assembly District: 81

Wisconsin Technical College System (Advanced Manufacturing Engineering Technology and Apprenticeship) (Page 697, #7)

2023-25 Appropriation: \$500,000 GPR Beneficiary: Mid-State Technical College Senate District: 24 Assembly District: 72