



# Adult Corrections Program

Informational  
Paper  
54

Wisconsin Legislative Fiscal Bureau  
January, 2019



# Adult Corrections Program

Prepared by

Shannon E. Huberty

Wisconsin Legislative Fiscal Bureau  
One East Main, Suite 301  
Madison, WI 53703  
<http://legis.wisconsin.gov/lfb>



## TABLE OF CONTENTS

Overview.....	1
Adult Correctional Facilities.....	2
Adult Corrections Building Program.....	4
Prison System Capacity .....	4
Contracts for Housing State Inmates .....	5
Adult Inmate Populations .....	9
Bureau of Correctional Enterprises.....	12
Community Corrections.....	16
Sex Offender Registration .....	19
GPS Monitoring for Certain Child Sex Offenders and Violators of Certain Orders or Injunctions .....	26
Appendices .....	32
Appendix I    Wisconsin Adult Correctional Facilities.....	33
Appendix II    Department of Corrections Organizational Chart.....	35
Appendix III    Department of Corrections 2018-19 Base Budget.....	36
Appendix IV    Correctional Facility Operational Costs, 2017-18 .....	38
Appendix V    2017-18 Average Daily Inmate Population Including Contracted Facilities.....	39
Appendix VI    Type of Most Serious Offenses for Inmates Resident on July 1, 2018 .....	40
Appendix VII    Type of Most Serious Offenses for Inmates Admitted to Prison, 2017-18 .....	41
Appendix VIII    Type of Most Serious Offenses for Inmates Released from Prison, 2017-18 .....	42
Appendix IX    Badger State Industries Inmate Employees and Average Inmate Hourly Wages, 2017-18.....	43
Appendix X    Badger State Industries Year-End Continuing Cash Balance Since 2015-16 .....	44
Appendix XI    Division of Community Corrections Regions .....	45
Appendix XII    Halfway House Contract Expenditures, 2017-18 .....	46
Appendix XIII    2016-17 Probation and Parole Holds Reimbursed in 2017-18 .....	47



# Adult Corrections Program

In Wisconsin, the care and treatment of adult offenders placed under state supervision by the courts is provided by the Department of Corrections. In fiscal year 2017-18, the Department was responsible for an average daily population of 90,400 individuals, including 23,885 incarcerated adults and 66,515 in the community. The Department operates 36 adult correctional facilities, including 20 prisons and 16 correctional centers. Appendix I provides a map of the locations of state correctional facilities and a subsequent listing of each facility. During 2017-18, Corrections contracted for an average of 56 beds per day with Wisconsin counties and at various federal facilities. Finally, the Wisconsin Resource Center in the Village of Winnebago is operated by the Department of Health Services (DHS), Division of Mental Health and Substance Abuse Services, as a medium-security facility for inmates in need of mental health treatment.

This paper is divided into the following sections: (a) departmental overview; (b) adult corrections building program; (c) adult correctional facilities, including facilities for prison contract beds; (d) prison system operating capacity; (e) contracts for housing state inmates in other facilities; (f) adult inmate populations; (g) Bureau of Correctional Enterprises, including inmate employment and training programs; (h) community corrections; (i) sex offender registration; and (j) GPS monitoring for certain child sex offenders and violators of certain orders or injunctions.

---

## Overview

---

The Department of Corrections operates three primary programs: (a) adult correctional services;

(b) the Parole Commission; and (c) juvenile correctional services.

The adult correctional services program manages the state's adult correctional facilities, correctional field services, and administrative duties. The Division of Adult Institutions (DAI) operates the state's 20 correctional institutions, 16 minimum-security correctional centers, and oversees prison bed contracts. Institutional operations include assigning inmate security levels, designating institutional placement and programming needs, and providing health services, employment training, and educational programming. The Division of Community Corrections (DCC) administers correctional field services, including supervising offenders on probation, parole, and extended supervision, and providing monitoring and reporting services to offenders. In addition to DAI and DCC, adult correctional services include department-wide administrative services provided by: (a) the Secretary's Office, responsible for the overall administration of the Department, evaluation of local detention facilities (jails), and victim services and programs; and (b) the Division of Management Services, responsible for budgeting, fiscal and accounting issues, information technology, the correctional training center, personnel services, procurement, and facilities management. Budgeted funding in 2018-19 for adult correctional services is \$1,202,840,900 and 9,726.87 positions (all funds).

The Parole Commission, which is attached to the Department, is responsible for making prison release decisions for inmates. The Commission consists of four members, including a chairperson who is appointed by the Governor for a two-year term. The Commission is the final authority in granting discretionary paroles. [For information on sentencing, see the Legislative Fiscal Bureau's

informational paper entitled, "Felony Sentencing and Probation." Budgeted funding in 2018-19 for the Parole Commission is \$772,300 and 6.0 positions.

The juvenile correctional services program manages the state's juvenile facilities, field services, and administrative functions. The Division of Juvenile Corrections operates the state's two juvenile facilities and community corrections programs. Operations include administering treatment programs, determining eligibility for release of juvenile offenders, and overseeing aftercare services. Budgeted funding in 2018-19 for juvenile correctional services is \$72,617,500 and 395.10 positions (all funds).

An organizational chart of the Department can be found in Appendix II. Appendix III shows that the Department's total base budget and number of positions for 2018-19, including all sources of funds, is \$1.3 billion with 10,127.97 positions. Of this amount, 90.9% is financed from general purpose revenues (GPR); 8.9% is program revenue (PR) from such sources as funds generated from the daily rates charged to counties for juvenile corrections and the sale of Badger State Industries and farms products; and 0.2% is financed through federal revenue (FED), such as federal drug abuse, educational, or job assistance programs.

In Appendix III, individual budgetary units (for example, individual correctional institutions) are separately identified. It should be noted that: (a) rent for the Department's Madison facility (\$5,470,700 GPR) is included under the Division of Management Services' central office; and (b) debt service costs for adult (\$67,609,200 GPR) and juvenile (\$3,297,400 GPR) correctional facilities are included under the central office costs for each division. In addition, funding budgeted for DAI under the central office also includes monies that will eventually be allocated to individual institutions: overtime salary and fringe benefits (\$48,203,800 GPR and \$1,808,500 PR), and inmate food and supplies (\$31,084,200 GPR).

This paper provides information regarding the organization, budget, and programs of the Department of Corrections related to the adult correctional system. The juvenile justice system and youth aids are addressed in the Legislative Fiscal Bureau's informational paper entitled, "Juvenile Justice and Youth Aids Program." Likewise, the state's felony sentencing and probation process is addressed in the Legislative Fiscal Bureau's informational paper entitled, "Felony Sentencing and Probation."

---

## **Adult Correctional Facilities**

---

### **State Facilities**

Convicted male adults sentenced to state prisons are received at the Dodge Correctional Institution Reception Center in Waupun, and convicted female adults are received at the Taycheedah Correctional Institution in Fond du Lac. After an assessment and evaluation period lasting between four and six weeks, inmates are classified according to the degree of security risk they present. Depending on their classification, adult inmates are sent to a maximum-, medium-, or minimum-security facility. In addition to the correctional institutions and centers, an inmate may also be sent to the minimum-security Drug Abuse Correctional Center, which is located on the grounds of the Winnebago Mental Health Institute, or to the medium-security Wisconsin Resource Center, operated by the Department of Health Services.

The maximum-security institutions for adult males include Dodge, Columbia, Green Bay, Waupun, and the Wisconsin Secure Program Facility. The medium-security institutions for adult males include Oshkosh, Kettle Moraine, Fox Lake, Jackson, Prairie du Chien, Racine, Redgranite, Stanley, New Lisbon, and the Milwaukee Secure Detention Facility. Certain offenders may be sent to the medium-security Racine Youthful



Offender Facility, where inmates may not be younger than 15 years old nor older than 24 years old. The minimum-security facilities for adult males include Oakhill Correctional Institution, the Chippewa Valley Correctional Treatment Center, Sturtevant Transitional Facility, and the 14 male correctional centers.

For adult females, correctional facilities include Taycheedah, a maximum- and medium-security institution, and two minimum-security correctional centers: the Women's Community Correctional Center in Milwaukee and the Robert E. Ellsworth Correctional Center in Union Grove. In addition, the Department operates a 12-bed challenge incarceration program for female offenders at the St. Croix Correctional Center in New Richmond. These facilities are known collectively as the "Women's Correctional System."

### **Correctional Facility Operational Costs**

Appendix IV identifies the operational costs of adult correctional institutions and minimum-security centers during 2017-18. It should be noted that the costs identified are those attributable directly to the facilities and do not include other departmental costs such as that for administration. In addition, these costs do not include debt service or construction costs associated with facilities.

In 2017-18, daily per capita cost at all correctional facilities was approximately \$90 (\$33,000 annually). The highest daily per capita cost occurred at the Wisconsin Secure Program Facility (\$135), which houses inmates who demonstrate serious behavioral problems in other correctional settings. The medium-security Stanley Correctional Institution had the lowest daily per capita prison cost (\$74). Appendix IV does not include operational costs associated with the Wisconsin Resource Center operated by DHS with Corrections providing security services.

### **Contracted Prison and Jail Beds**

In addition to state correctional institutions, the Department of Corrections also utilizes contracted prison and jail space to house state inmates as temporary lockup (non-punitive lock-up pending an investigation or disciplinary action of an inmate in the Center System) and for extended supervision sanctions. Since 1983, Corrections has been authorized to contract with Wisconsin local governments for the housing of state prisoners. In 2017-18, the Department contracted with 14 Wisconsin counties to house state inmates. Further, since 1995, Corrections has been authorized to contract with political subdivisions in other states for prison space. Statutes require that the Legislature or the Joint Committee on Finance approve any contract to transfer more than 10 prisoners in any fiscal year to any one state or any one political subdivision of another state. Currently, the Department does not have any contracts with any other state. In addition to Wisconsin local governments and other states' political subdivisions, the Department is authorized to contract with the federal government to house inmates.

In 1997 Act 27, Corrections was given the authority to enter into one or more contracts with a private corporation for prison beds in other states. Statutes require that contracts with private corporations contain certain provisions, such as a termination date, cost and payment information, and specifications regarding inmate transportation, reporting procedures, and probation and parole procedures. It was further specified that while in a private contract facility in another state, Wisconsin prisoners would be subject to all provisions of law and regulation concerning the confinement of persons in that institution under the laws of the state where the private institution is located. Further, any parole hearings for a prisoner confined under a contract must be conducted by the Wisconsin Parole Commission. Contracts with private companies for prison beds are required to follow current

state procurement requirements and current Corrections standards for the purchase of services for offenders. The most recent contract the state had with a private corporation was with the Corrections Corporation of America (CCA), which expired in December, 2007.

Further discussion of contracting prison and jail space to house Wisconsin inmates is provided in a later section of this paper.

---

### **Adult Corrections Building Program**

---

In 2017-18, Corrections had two active construction-related projects that will increase the adult prison capacity by 640 beds when completed. The status of each facility is summarized below.

#### **Oakhill Correctional Institution Assisted Needs (Geriatric) Facility**

Under 2017 Act 59, Corrections was approved for \$7,000,000 in general fund-supported borrowing for the construction of an assisted needs (geriatric) correctional facility. The 65-bed barracks bunk-style housing unit (15 hospital beds and 50 standard beds) will provide limited medical services to assist inmates with daily living activities. The project was designed to help the Department address the growing number of inmates that require alternate accommodations, increased access to medical resources due to lack of mobility, diminishing cognitive ability, poor physical health, or other impairments that prevent an inmate from being fully independent. The project will be built on the Oakhill Correctional Institution grounds in Oregon, Wisconsin.

Venture Architects was selected as the architecture and engineering firm for this project. The Building Commission is expected to review the

design report in early 2019. Construction of the facility is estimated to begin in September, 2019, with substantial completion of the facility in June, 2020. As reported by Corrections, the facility is projected to cost \$4,328,000 in total.

#### **Lincoln Hills School and Copper Lake School**

Corrections currently operates two adjacent juvenile correctional facilities in Lincoln County: Lincoln Hills School for juvenile males and Copper Lake School for juvenile females. Under 2017 Act 185, the Department of Corrections is required to close the Lincoln Hills and Copper Lake Schools by January 1, 2021. [More information on the future placement of juvenile offenders can be found in the Legislative Fiscal Bureau's informational paper entitled, "Juvenile Justice and Youth Aids Program."]

The Department of Corrections plans to convert Lincoln Hills and Copper Lake to a fenced-minimum security adult male correctional facility called Lincoln County Correctional Institution (LCCI). The facility would have an estimated capacity of 575 inmates, including 500 beds in general population units and 75 beds in units that include half restrictive housing cells and half general population cells. The Department anticipates opening the adult facility on January 1, 2021.

---

### **Prison System Capacity**

---

The Department of Corrections defines design capacity as the original design capacity of each institution, based on industry standards, plus modifications and expansions. Using this definition, Corrections has a design capacity as of December, 2018, of 17,337 inmates in state facilities and 492 inmates at contracted facilities, for a total design capacity of 17,829. Table 1 identifies Corrections design capacity and prison population by facility.

**Table 1: Corrections Design Capacity and Prison Population, December, 2018**

	Design Capacity	Prison Population
<b>Male</b>		
Waupun	882	1,260
Green Bay	749	1,100
Dodge	1,165	1,618
Columbia	541	795
Wisconsin Secure Program Facility	<u>501</u>	<u>478</u>
Total Maximum	3,838	5,251
Racine	1,171	1,692
Fox Lake	979	1,349
Kettle Moraine	783	1,186
Oshkosh	1,494	2,034
Jackson	837	989
Racine Youthful Offender	400	460
Redgranite	990	1,027
Stanley	1,500	1,581
Prairie du Chien	326	517
New Lisbon	950	1,044
Milwaukee Secure Detention Facility	460	644
Wisconsin Resource Center	<u>399</u>	<u>399</u>
Total Medium	10,289	12,922
Oakhill	344	760
Chippewa Valley Treatment Facility	450	504
Sturtevant Transitional Facility	150	145
Center System	<u>1,286</u>	<u>2,017</u>
Total Minimum	2,230	3,426
Federal--Other Facilities	32	32
Wisconsin Counties	<u>460</u>	<u>460</u>
Total Contract	492	492
<b>Total Male</b>	<b>16,849</b>	<b>22,091</b>
<b>Female</b>		
Taycheedah	653	950
Centers	272	553
Milwaukee Secure Detention Facility	1	1
St. Croix	12	0
WRC-Females	<u>42</u>	<u>42</u>
Total Facilities	980	1,546
<b>Total Female</b>	<b>980</b>	<b>1,546</b>
<b>Grand Total</b>	<b>17,829</b>	<b>23,637</b>

In December, 2018, the prison system housed 23,637 inmates and was at 132.6% of Corrections' defined capacity. Additional inmates were housed by: (a) exceeding the defined number of double occupancy cells; (b) housing more than two inmates in some cells; and (c) utilizing some

non-housing space for housing purposes. To the extent that Corrections continues to exceed its defined capacity or modifies the component parts of its definition, the amount that the system is "over capacity" may vary.

---

### Contracts for Housing State Inmates

---

The Department of Corrections may contract for prison or jail bed space, in order to house state inmates. In 2017-18, Corrections expended \$19,337,800 GPR for housing state offenders in contracted facilities; in 2018-19, \$21,498,100 GPR is budgeted for contracts. Table 2 identifies expenditures and the average number of beds purchased through out-of-state and in-state contracts in 2017-18. A description of contracts with counties, other states, the federal Bureau of Prisons, and with private corporations is provided below.

### Contracts with Wisconsin Counties

The Department has been authorized since 1983 to contract with Wisconsin local governments for the housing of state prisoners. Corrections' contracts with Wisconsin local governments are statutorily limited to a maximum of \$60 a day per inmate bed. Further, under 2013 Act 196, the Department may also contract with local governments for housing probationers or parolees who have been sanctioned for violating a condition of their supervision.

The Department currently contracts with counties, to house state inmates, at a per diem rate of \$51.46 for all county facilities, except for Milwaukee House of Corrections (HOC). The Department currently contracts with Milwaukee HOC at a lower, per diem rate of \$40.45 because the Department provides security staff for the facility's Department of Corrections, Division of Adult Institutions housing units.

**Table 2: Prison Bed Contract Bed Expenditures, 2017-18**

Contract	Expended	Average Number of Beds
<b>Wisconsin Local Governments</b>		
Douglas County	\$61,900	3.3
Fond du Lac County	451,600	24.0
Jefferson County	402,900	21.5
Juneau County	485,400	25.8
Milwaukee County	116,400	6.2
Oneida County	1,856,900	98.9
Outagamie County	4,100	0.2
Ozaukee County	537,900	28.6
Racine County	2,182,500	116.2
Sauk County	494,700	26.3
St Croix County	28,300	1.3
Vernon County	641,000	34.1
Vilas County	434,500	23.1
Winnebago County	6,700	0.4
Extended Supervision Sanctions*	9,254,000	492.7
<b>Division of Juvenile Corrections (DJC)</b>		
Adult Convictions in DJC*	3,138,200	23.9
<b>Federal Bureau of Prisons Facilities</b>	<u>0</u>	<u>28.0</u>
<b>Total</b>	<b>\$20,097,000</b>	<b>954.5</b>

\*Beds utilized to either house community corrections offenders on a temporary basis or for youthful offenders housed in a juvenile corrections facility.

The contract terms are similar for all counties, and include provisions on transportation, health services, inmate programs and services, discipline, grievances, hearings, inter-institutional transfer/outside government, escape, death of an inmate, photography and publicity, inmate payroll and funds, food service, hygiene items, clothing, responsibility for legal proceedings, reporting to contract administrator, and inmate legal status/sentence. The Department also utilizes county jail beds for temporary lockups and extended supervision sanctions. Temporary lockups and extended supervision sanctions include offenders supervised in the community who are reincarcerated for a short period as a result of a probation, parole, or extended supervision violation.

**Contracts with Other States and Federal Bureau of Prisons**

While legislative approval is not required for Corrections to contract with Wisconsin counties, the statutes do require the approval of the Joint Committee on Finance or passage of legislation in order to transfer 10 or more inmates to any one state or any one political subdivision of another state. In September, 1996, a contract with certain Texas counties was approved by the Joint Committee on Finance. The contract ended in September, 2000.

The Department of Corrections has had an intergovernmental agreement with the federal Bureau of Prisons since 1990. This agreement was initially used primarily to place a small number of inmates in the federal prison system for security reasons. In March, 1997, Corrections began using the agreement to place 300 male inmates in a federal facility in Duluth, Minnesota and 30 inmates at a facility in Oxford, Wisconsin. In July, 1998, this same agreement was used to place 200 females inmates at a federal facility in Alderson, West Virginia. In December, 1998, authorization was given to place an additional 100 inmates in Duluth and 20 in Oxford. In December, 2000, Corrections ceased utilizing the Alderson, West Virginia, facility. Since August, 2002, Corrections has not placed inmates in Duluth or Oxford. Corrections currently has approximately 32 inmates placed in various other federal facilities, primarily for security reasons. The contract with the Bureau of Prisons contains the following provisions:

*Performance.* Subject to the availability of suitable space, the federal Bureau of Prisons (BOP) agrees to accept sentenced prisoners from Wisconsin and to provide for their custody, housing, safekeeping, and subsistence at a federal detention facility.

*Period of Performance.* The agreement becomes effective on the date of acceptance by the

BOP and remains in effect until amended, superseded, or terminated.

*Payment.* Wisconsin is required to make payment to the BOP for each inmate accepted and housed by BOP. Payment is required to equal the cost per inmate per day of the federal institution at which the inmate is housed.

*Application for Transfer of Inmates.* Wisconsin is required to submit a request seeking permission to transfer an inmate to the care and custody of BOP. A separate application is required for each inmate proposed for transfer.

Each application must include the following:

- a. Copies of all relevant documents which relate to the inmate's case history, physical record, and clinical record;
- b. Certified copies of all judicial and administrative rulings and orders relating to the inmate and the sentence(s) pursuant to which confinement is to be had or continue; and
- c. Reason(s) for the requested transfer.

*Delivery of Inmate.* Wisconsin, at its expense, is required to transport inmates to the federal facilities.

*Responsibility for Custody.* The federal Bureau of Prisons is responsible for the custody, housing, safekeeping, and subsistence of sentenced inmates accepted from Wisconsin.

*Medical Services.* Wisconsin inmates will receive the same degree of medical care and attention regularly provided by BOP. The cost of any special or extraordinary medical services, including transportation, medication, equipment, and surgical or nursing care, will be paid by Wisconsin.

In the event of an emergency, BOP will proceed immediately with necessary medical treatment. In such an event, BOP will notify Corrections as soon as practicable regarding the nature of the transferred inmate's illness or injury, the type of treatment provided, and the estimated cost of treatment.

*Discipline.* The federal Bureau of Prisons will have physical control over, and power to exercise disciplinary authority upon, a transferred inmate. While in the custody of BOP, the inmate is subject to federal laws, rules, and regulations not inconsistent with the sentence imposed.

*Escape.* If a transferred inmate escapes, BOP will promptly notify Corrections and will have the primary responsibility and authority to direct the pursuit and retaking of the escaped inmate. BOP will use all reasonable means to recapture the escaped inmate. All reasonable costs in connection will be borne by BOP.

*Death of Inmate.* In the event of the death of a transferred inmate, BOP will immediately notify Corrections of the death, furnish information as requested, and follow appropriate instructions with regard to the disposition of the body.

The body will not be released except upon written order of the Department of Corrections. All expenses related to the necessary preparation and disposition of the body, as well as the duty to notify the nearest relative of the deceased inmate, is the responsibility of Corrections.

*Inter-institutional Transfers.* The federal Bureau of Prisons may relocate an inmate from one detention facility under its control to another whenever it seems such action is appropriate. Notice of any such transfer will immediately be sent to the Department. All costs associated with any inter-institutional transfers of a Wisconsin inmate because of medical or discipline reasons will be paid by Wisconsin.

*Retaking of Inmates Upon Release.* Upon the termination of an inmate's commitment, Wisconsin will accept delivery of the inmate at its own expense. However, by agreement between the parties and the inmate, an inmate may be discharged, conditionally or otherwise, at a mutually agreed-upon location.

*Termination.* The agreement may be terminated by either party upon 60 days written notice to the other party. Within a reasonable time of the giving or receipt of such notice, the Department will retake custody of all inmates transferred to BOP. Wisconsin has the right to cancel the contract in whole or in part without penalty due to nonappropriation of funds.

*Modification.* The agreement may be modified or amended by mutual agreement of the parties.

*Records and Reports.* At any time, as requested by Corrections, the BOP will furnish a report giving a summary of the inmate's adjustment since the last requested report, including a recommendation for retention or return.

### **Contracts with Private Corporations**

In 1997 Act 27, the Department of Corrections was given authority to contract with a private corporation for prison beds in other states. Specifically, Corrections was allowed to enter into one or more contracts. Contracts are required to contain all of the following provisions:

- a. A termination date;
- b. The costs of prisoner maintenance, extraordinary medical and dental expenses, and any participation in rehabilitative or correctional services, facilities, programs, or treatment;
- c. Specifications regarding any participation in programs of prisoner employment, the disposition or crediting of any payments received by prisoners, and the crediting of proceeds from any

products resulting from employment;

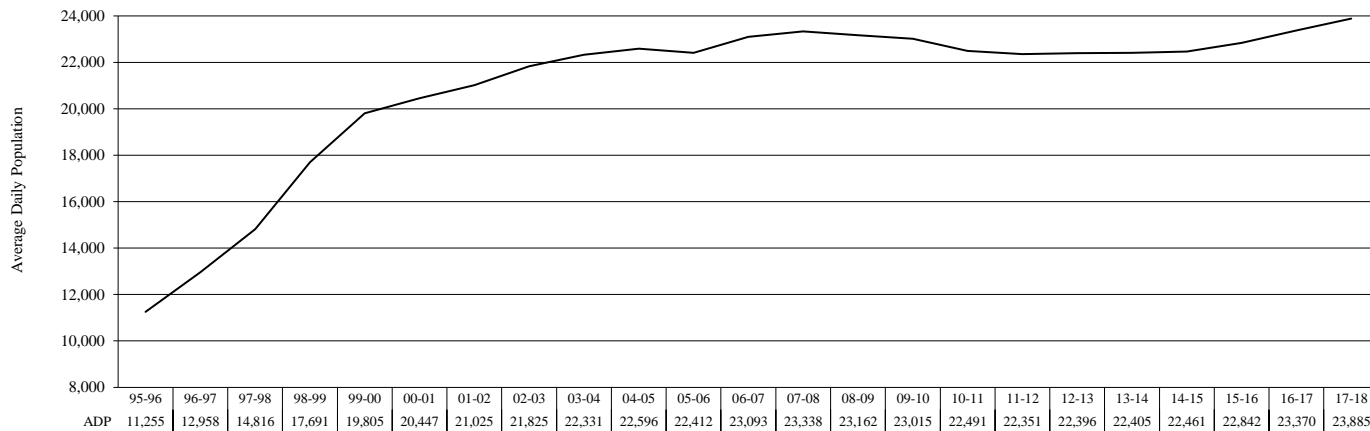
- d. Specifications regarding the delivery and retaking of prisoners;
- e. Regular reporting procedures concerning prisoners by the private corporation;
- f. Procedures for probation, parole, and discharge;
- g. The use of the same standards of reasonable and humane care as the prisoners would receive in a Wisconsin institution; and
- h. Any other matters determined to be necessary and appropriate regarding the obligations, responsibilities, and rights of Wisconsin and the private company.

Further, 1997 Act 27 specified that while in a private contract facility in another state, Wisconsin prisoners would be subject to all provisions of law and regulation concerning the confinement of persons in that institution under the laws of the state where the private institution is located. Also, any parole hearings for a prisoner confined under a contract must be conducted by the Wisconsin Parole Commission. Contracts with private companies for prison beds are required to follow current state procurement requirements and current Corrections standards for the purchase of services for offenders.

In 1998, the Joint Committee on Finance approved a contract with the private-for-profit Corrections Corporation of America for space at facilities in Whiteville, Tennessee, and Sayre, Oklahoma. The contract was expanded in December, 1999 and 2002, to allow inmates to be placed at CCA facilities in Mason, Tennessee, Appleton, Minnesota, Tutwiler, Mississippi, Watonga, Oklahoma, and Lumpkin, Georgia.

The last contract between Corrections and CCA expired on December 22, 2007. Currently, the Department is not contracting with CCA or other private corporations for contract beds.

**Table 3: Average Daily Adult Prison Populations, 1995-96 to 2017-18**



Employees in the business and records office at Dodge Correctional Institution monitor the location of inmates in contract beds, review any placement concerns, and track inmate release dates.

pending a possible revocation of probation, parole, or extended supervision, or as an alternative to revocation of probation, parole, or extended supervision; and (b) due to the short length of stays, their demographic information is typically separated from the adult inmate population reports.

### Adult Inmate Populations

Table 3 reflects the average daily prison population (ADP) by fiscal year since 1995-96. Prison populations increased by 112% between 1995-96 and 2017-18. Prison populations include inmates in contracted facilities. Appendix V shows the average daily population for 2017-18 by institution.

In reviewing the offender data provided in the following exhibits and relevant appendices, it should be noted that "unsentenced" offenders (including inmates who were in prison pending revocation of probation, parole, or extended supervision, or as an alternative to revocation) were excluded from the sentence length exhibits (Exhibits A-1 and A-2) and offense appendices (Appendices VI thru VIII) because: (a) the majority of these offenders are a transitional population placed in prison for a short period of time, and not technically prisoners, but rather probationers, parolees, or those on extended supervision being held

### Resident Population

Appendix VI shows the most serious offenses for which inmates incarcerated in the prison system on July 1, 2018, were convicted. These inmates are termed the "resident" population. The predominant offenses by males are sexual offenses, murder/homicide, robbery, assaults, and drug offenses--possession with intent to deliver. The most common by females are murder/homicide, assaults, theft, robbery, and operating while intoxicated. The average prison sentence length, excluding extended supervision for inmates in adult institutions on July 1, 2018, was 12.9 years for males and 6.6 years for females, excluding life sentences. The average total sentence, including prison and community supervision, for inmates in adult institutions on July 1, 2018, was 22.4 years for males and 12.9 years for females. Exhibit A-1 (page 13) identifies the resident inmate population on July 1, 2018, by prison sentence length and gender, and shows a cumulative percentage. Approximately 7.1% of the male inmate population

for which sentencing data were available and 3.9% of the female population for which sentencing data were available were serving life sentences.

Exhibit B-1 identifies the race for the July 1, 2018, resident population by gender. The total includes 1,850 males who identified as Hispanic and 43 females who identified as Hispanic. Exhibit C-1 identifies the resident population by age. The average age of male inmates on July 1, 2018, was 39 years; for female inmates, the average age was 37 years. As Exhibit C-1 shows, the majority of both the male and female resident population is under 40 years old.

As indicated previously, the data in the exhibits and Appendix VI exclude "unsentenced" inmates who were in prison pending revocation of probation, parole, or extended supervision, or as an alternative to revocation. The Department indicates there were approximately 1,044 "unsentenced" inmates incarcerated on July 1, 2018.

### Prison Admissions

Table 4 identifies average monthly admissions to the prison system to the assessment and evaluation center between 2003 and 2017. Over these periods, monthly admissions to state prisons have increased by 21.5% for males and 52.0% for females.

Appendix VII shows the most serious offenses for which inmates admitted to the prison system in 2017-18 were convicted. The predominant offenses committed by males were sexual offenses, assaults, operating while intoxicated, robbery, and drug offenses--possession with intent to deliver; those by females were operating while intoxicated, drug offenses--manufacturing and delivery, assaults, murder/homicide, and theft.

The difference between Appendix VI and Appendix VII should be noted. Since Appendix VI lists the offenses of all inmates incarcerated on

**Table 4: Average Monthly Admissions**

Calendar Year	Males	Females
2003	520	50
2004	513	51
2005	482	55
2006	536	55
2007	539	59
2008	622	57
2009	631	61
2010	607	55
2011	560	51
2012	555	58
2013	563	54
2014	565	65
2015	573	66
2016	607	69
2017	632	76

July 1, 2018, it tends to emphasize offenses with longer sentences. For example, individuals convicted of murder/homicide made up 20.7% of the male inmate population on July 1, 2018, but accounted for only 5.8% of the male admissions in 2017-18.

The average prison sentence length, excluding extended supervision, for males admitted to the prison system in 2017-18 was 3.9 years and for females was 2.8 years. The average total sentence, including prison and community supervision, for males admitted to the prison system in 2017-18 was 8.5 years and 6.5 years for females. Exhibit A-2 identifies inmate admissions in 2017-18 by prison sentence length. Of offenders admitted in 2017-18 for whom sentencing data is available, 22 males and one female were admitted with life sentences.

Exhibit B-2 identifies the race for admissions to the prison system in 2017-18 by gender. The total includes 815 males who identified as Hispanic and 37 females who identified as Hispanic. Exhibit C-2 identifies the age for admissions to the prison system in 2017-18 by gender. The average age at admission of a male inmate in 2017-18, was 34 years; for female inmates the age was 35 years. As Exhibit C-2 shows, the majority of both male



and female offenders admitted in 2017-18 were under 35 years old.

It should be noted that the data in Appendix VII excludes "unsentenced" inmates who were admitted to prison pending revocation of probation, parole, or extended supervision, or as an alternative to revocation. Departmental data indicates there were approximately 4,588 "unsentenced" inmates admitted to prison in 2017-18.

Southeastern Wisconsin counties (including Milwaukee, Waukesha, Racine, and Kenosha), Brown County, and Dane County, committed the majority of inmates to prison during 2017-18. These six counties committed 58.9% of male and 50.5% of female inmates and represent 43.1% of the state's total population.

**Prison Releases**

Appendix VIII identifies the offenses committed by all offenders released from prison in 2017-18. The predominant offenses committed by male offenders released in 2017-18 were assaults, sexual offenses, burglary, robbery, and operating while intoxicated; for female offenders, the predominant offenses were theft, drug offenses--possession, operating while intoxicated, drug offenses--manufacturing and delivery, and burglary.

The average prison sentence length, excluding extended supervision, for inmates released in 2017-18 was 2.5 years for males and 1.6 years for females. The average total sentence, including prison and community supervision, for inmates released in 2017-18 was 6.8 years for males and 5.2

years for females. Of offenders released in 2017-18 with indeterminate sentences, male offenders served an average of 78.4% of the prison portion of their indeterminate sentence, while females served an average of 97.6% of the prison portion of their indeterminate sentence. It should be noted that, while time served in a county jail prior to sentencing may count toward total time served, the information currently available does not take this time into account. As a result, the total amount of time served may be understated. It should also be noted that the calculation of percent of sentence served excludes offenders sentenced to a bifurcated sentence, unsentenced offenders, and those serving life sentences.

Under the original bifurcated sentencing structure, for offenses occurring on or after December 31, 1999, offenders were required to serve 100% of the court-determined confinement time (prison) and 100% of the extended supervision time (community release). Legislation in recent years, however, has provided various options for offenders to modify portions of their sentence lengths. [See the Legislative Fiscal Bureau's informational paper entitled, "Felony Sentencing and Probation."]

Table 5 identifies offenders released in 2017-18 by the type of release. The types of release identified in the table are: (a) extended supervision (release after serving 100% of the court-imposed confinement time under a bifurcated sentence); (b) mandatory release (release at 67% of an indeterminate sentence); (c) direct discharge (release from prison, after serving the entire sentence, without community supervision); and (d)

**Table 5: Releases from Prison by Type of Release, 2017-18**

Release Type	Male	Percent	Female	Percent	Total	Percent
Extended Supervision	6,092	84.0%	727	88.9%	6,819	84.6%
Mandatory Release	587	8.1	54	6.6	641	7.9
Direct Discharge	373	5.2	14	1.7	387	4.8
Discretionary Parole	194	2.7	23	2.8	217	2.7
Other*	<u>4,156</u>		<u>400</u>		<u>4,556</u>	
Total	11,402	100.0%	1,218	100.0%	12,620	100.0%

\*Includes inmates held pending revocation of probation, parole, or extended supervision, or as an alternative to revocation, and inmates who died while in prison.

discretionary parole (release prior to an offender's mandatory release date (67% of the court-imposed sentence)). In 2017-18, 2.7% of the releases of male prisoners and 2.8% of female prisoners were to discretionary parole. This can be compared with 1997-98, when 75% of the male releases and 81% of the female releases were to discretionary parole.

The data in Appendix VIII excludes "unsentenced" inmates who were released from prison pending revocation of probation, parole, or extended supervision, as an alternative to revocation, or inmates who died while in prison. Departmental data indicate there were approximately 4,961 "unsentenced" inmates released from prison in 2017-18. Types of releases for these offenders would include: (a) probation, parole, or extended supervision hold, or release from a state prison after a temporary hold for an alleged probation, parole, or extended supervision violation; (b) alternative to revocation, or the release of probation, parole, or extended supervision offenders serving time in prison as an alternative to revocation; and (c) other release types, including death and court order. The number of inmate deaths in 2017-18 were 51 males and one female.

Exhibit B-3 identifies the race for releases from the prison system in 2017-18 by gender. The total includes 843 males who identified as Hispanic and 32 females who identified as Hispanic. Exhibit C-3 identifies the age for releases from the prison system in 2017-18 by gender. The average age at release was 37 years for males and 36 years for females. As Exhibit C-3 shows, the majority of both male and female offenders released in 2017-18 were under 35 years old.

---

### **Bureau of Correctional Enterprises**

---

The Bureau of Correctional Enterprises administers the Department's inmate employment and training programs, including: (a) Badger State

Industries; (b) the correctional farms; and (c) inmate work release programs. A description of each of the programs is provided below.

### **Badger State Industries**

The Department operates a Badger State Industries (BSI) program at many of the maximum- and medium-security correctional institutions and at two of the minimum-security centers. The program is funded by program revenue generated from the sale of goods or services produced by the inmates employed by BSI. Sales revenue must, by law, cover the costs of raw materials, inmate wages, equipment, staff salaries, and administrative overhead. The base budget in 2018-19 for the BSI program is \$22,708,800 and 77.85 positions.

The sale of BSI goods and services is limited by statute. A BSI program may only engage in manufacturing articles for the state and its counties, cities, villages, towns, tax-supported institutions, nonprofit agencies, other states and their political subdivisions, and the federal government. State statutes further require that inmates employed by BSI be provided with training and work experience that allows them to develop skills necessary to retain employment in outside business and industry. In 1989 Act 283, the Department was authorized to enter into contracts with private businesses (manufacturers or distributors) to have BSI provide products, components, or services, if at the time that the contracts were originally entered into, the products, components, or services had been supplied to the manufacturer or distributor for the previous 12 months by a facility outside the United States. This legislation also limited BSI to selling wood and metal office furniture and laundry services only to state agencies.

Badger State Industries operates the following industries: (a) textiles, including laundry and upholstery; (b) imaging, including sign shops and printing; (c) fabricating, including metal stamping (license plates), wood and metal furniture, and upholstered products; (d) a distribution center; and

Sentence Length	Exhibit A-1				Exhibit A-2			
	July 1, 2018, Prison Population				2017-18 Prison Sentences for Inmates Admitted			
	Male	Cum. %	Female	Cum. %	Male	Cum. %	Female	Cum. %
1 year or less	347	2.3%	53	5.1%	640	17.6%	95	22.6%
1 to 2 years	1,479	12.2	199	24.3	1,014	45.5	136	54.9
2 to 3 years	1,720	23.7	195	43.1	693	64.3	86	75.3
3 to 4 years	1,382	32.9	119	54.6	394	75.4	40	84.8
4 to 5 years	1,204	40.9	87	63.0	231	81.8	23	90.1
5 to 6 years	811	46.3	71	69.8	126	85.3	13	93.2
6 to 7 years	734	51.2	49	74.5	92	87.8	8	95.1
7 to 8 years	625	55.4	35	77.9	75	89.9	2	95.6
8 to 9 years	495	58.7	28	80.6	51	91.3	2	96.1
9 to 10 years	665	63.1	34	83.9	61	93.0	5	97.3
10 to 15 years	1,586	73.7	74	91.0	119	96.3	3	98.0
15 to 20 years	1,284	82.3	42	95.0	69	98.2	5	99.2
20 to 25 years	766	87.4	23	97.2	23	98.8	0	99.2
25 to 30 years	667	91.8	13	98.4	16	99.2	3	100.0
30 to 35 years	333	94.0	9	99.3	12	99.5	0	100.0
35 to 40 years	272	95.8	2	99.5	4	99.6	0	100.0
40 to 50 years	278	97.6	2	99.7	6	99.8	0	100.0
50 to 60 years	118	98.4	2	99.9	3	99.9	0	100.0
60 to 70 years	70	98.9	0	99.9	2	100.0	0	100.0
70 to 80 years	41	99.2	1	100.0	2	100.0	0	100.0
80 to 90 years	16	99.3	0	100.0	1	100.0	0	100.0
90 to 100 years	100	100.0	0	100.0	2	100.0	0	100.0
Life*	1,152		42		22		1	
Revocation-No New Sentence*	4,947		420		3,253		374	
No Data/Unsentenced*	1,367		124		4,839		478	
Total	22,459		1,624		11,750		1,274	

\*Persons serving life sentences, revocations, temporary holds, or for whom no data or no sentencing data is available are not included in the cumulative total.

Race	Exhibit B-1				Exhibit B-2				Exhibit B-3			
	July 1, 2018, Prison Population				2017-18 Prison Admissions				2017-18 Prison Releases			
	Male	% of Total	Female	% of Total	Male	% of Total	Female	% of Total	Male	% of Total	Female	% of Total
White	11,547	51.4%	1,113	68.5%	5,622	47.8%	846	66.4%	5,569	48.8%	833	68.4%
Black	9,807	43.7	368	22.7	5,555	47.3	324	25.4	5,296	46.5	288	23.6
American Indian	830	3.7	123	7.6	444	3.8	90	7.1	414	3.6	86	7.1
Asian	256	1.1	18	1.1	119	1.0	13	1.0	116	1.0	11	0.9
Unknown	19	<0.1	2	<0.1	10	0.1	1	0.1	7	<0.1	0	0.0
Total	22,459	100.0%	1,624	100.0%	11,750	100.0%	1,274	100.0%	11,402	100.0%	1,218	100.0%

Age	Exhibit C-1						Exhibit C-2						Exhibit C-3					
	July 1, 2018, Prison Population						2017-18 Prison Admissions						2017-18 Prison Releases					
	Male	% of Total	Cum. %	Female	% of Total	Cum. %	Male	% of Total	Cum. %	Female	% of Total	Cum. %	Male	% of Total	Cum. %	Female	% of Total	Cum. %
≤17	0	0.0%	0.0%	0	0.0%	0.0%	39	0.3%	0.3%	0	0.0%	0.0%	2	<0.1%	<0.1%	0	0.0%	0.0%
18	98	0.4	0.4	4	0.3	0.3	156	1.3	1.6	15	1.2	1.2	50	0.4	0.4	8	0.7	0.7
19	235	1.0	1.4	18	1.1	1.4	264	2.2	3.8	21	1.6	2.8	140	1.2	1.6	16	1.3	2.0
20 to 24	2,465	11.0	12.4	140	8.6	10.0	2,012	17.1	20.9	172	13.5	16.3	1,675	14.7	16.3	146	12.0	14.0
25 to 29	3,648	16.2	28.6	321	19.8	29.8	2,386	20.3	41.2	302	23.7	40.0	2,360	20.7	37.0	288	23.6	37.6
30 to 34	3,750	16.7	45.3	337	20.8	50.6	2,063	17.6	58.8	279	21.9	61.9	2,032	17.8	54.8	250	20.5	58.1
35 to 39	3,333	14.8	60.1	278	17.1	67.7	1,619	13.8	72.6	187	14.7	76.6	1,563	13.7	68.5	184	15.1	73.2
40 to 44	2,465	11.0	71.1	165	10.2	77.9	978	8.3	80.9	112	8.8	85.4	1,022	9.0	77.5	114	9.4	82.6
45 to 49	2,080	9.3	80.4	144	8.9	86.8	801	6.8	87.7	85	6.6	92.0	905	7.9	85.4	82	6.7	89.3
50 to 54	1,740	7.8	88.2	98	6.0	92.8	672	5.7	93.4	57	4.5	96.5	748	6.6	92.0	72	5.9	95.2
55 to 59	1,281	5.7	93.9	74	4.5	97.3	443	3.8	97.2	33	2.6	99.1	504	4.4	96.4	39	3.2	98.4
60 to 64	742	3.3	97.2	22	1.3	98.6	175	1.5	98.7	9	0.7	99.8	225	2.0	98.4	13	1.1	99.5
65 to 69	349	1.6	98.8	14	0.9	99.5	91	0.8	99.5	2	0.2	100.0	94	0.8	99.2	2	0.2	99.7
70 to 74	167	0.7	99.5	6	0.4	99.9	36	0.3	99.8	0	0.0	100.0	53	0.5	99.7	4	0.3	100.0
75 to 79	74	0.3	99.8	2	0.1	100.0	9	<0.1	99.9	0	0.0	100.0	17	0.1	99.8	0	0.0	100.0
80 to 84	26	0.1	99.9	1	<0.1	100.0	6	<0.1	100.0	0	0.0	100.0	10	<0.1	99.9	0	0.0	100.0
85+	6	<0.1	100.0	0	0.0	100.0	0	0.0	100.0	0	0.0	100.0	2	<0.1	100.0	0	0.0	100.0
Total	22,459	100.0%		1,624	100.0%		11,750	100.0%		1,274	100.0%		11,402	100.0%		1,218	100.0%	

(e) the canteen operations at Taycheedah Correctional Institution. During 2017-18, BSI had an average of 365 inmate positions in the various programs. The average wage per hour for inmates is 92¢, ranging from 68¢ to \$1.32 per hour. Appendix IX provides a summary of industry locations, number of inmate employees, and average wages.

It should be noted that in addition to, and separate from, the BSI program, the Department compensates inmates for institutional jobs and educational or program assignments. Compensation for these activities ranges from 12¢ to 42¢ per hour depending on experience. A small number of inmates who work off-site on another facility's grounds are paid \$1.00 per hour. Inmates interested in an assignment may be placed on a waiting list when there are no available assignments. These inmates, known as "involuntarily unassigned," are compensated 5¢ per hour, until an assignment becomes available. No compensation is provided to inmates classified as "voluntarily unassigned" (those who refuse any work, education, or program assignments). As with other inmate wages, funds are used to meet an inmate's fiscal obligations.

Under the statutes, BSI is allowed to maintain a continuing negative cash balance (the cash balance equals revenues minus expenditures plus the accumulated balance from all previous years) on June 30 of any fiscal year if this negative balance can be offset by program assets. Table 6 provides a summary of the financial position of BSI since 1998-99 (excluding the private business/prison employment program). Appendix X provides a cash balance summary by individual industry for the last three fiscal years for which information by industry is available.

### Correctional Farms

The Department currently operates correctional farming operations using minimum-security inmate employees at Oregon, Waupun/Fox Lake, and the Burke Center. The stated goal of the farm

**Table 6: Badger State Industries Financial Status Since 1998-99**

Fiscal Year	Opening Cash Balance	Profit Or Loss	Closing Cash Balance
1998-99	\$464,058	\$104,236	\$568,294
1999-00	568,294	1,025,995	1,594,289
2000-01	1,594,289	2,514,707	4,108,996
2001-02	4,108,996	862,648	4,971,644
2002-03	4,971,644	185,574	5,157,218
2003-04	5,157,218	-2,012,077	3,145,141
2004-05	3,145,141	856,552	4,001,693
2005-06*	4,001,693	-3,662,099	339,594
2006-07*	339,594	10,620	350,214
2007-08	350,214	359,996	710,210
2008-09	710,210	2,180	712,390
2009-10*	712,390	-3,947,913	-3,235,523
2010-11	-3,235,523	-4,703,466	-7,938,989
2011-12	-7,938,989	3,608,020	-4,330,969
2012-13	-4,330,969	70,784	-4,260,185
2013-14	-4,260,185	815,526	-3,444,659
2014-15	-3,444,659	639,624	-2,805,035
2015-16	-2,805,035	533,462	-2,271,573
2016-17	-2,271,500	-389,500	-2,661,000
2017-18	-2,661,000	593,600	-2,067,400

\*Profit/loss in 2005-06 includes -\$1,315,750 transferred from the private business/prison employment program under provisions of 2005 Act 25. Profit/loss in 2006-07 includes: (a) -\$675,200 transferred to the Department of Administration for the Accountability, Consolidation, and Efficiency (A.C.E.) initiative; and (b) -\$88,500 for lapse requirements under provisions of 2007 Act 5. Profit/loss in 2009-10 includes \$411,200 lapsed to the general fund in 2010-11.

system is to teach skills which allow inmates to obtain and retain employment upon release. In 2017-18, an average of 90 inmate positions were available in the farm system, with an average hourly wage of \$1.18 (between \$1.08 and \$1.27 per hour). The farming operations include a creamery, crops, and dairy milk production. Farm products are used within the prison system and sold as surplus on the open market. In 2018-19, a total of \$1,210,800 GPR with 16.0 GPR security-related positions and \$6,033,900 PR with 8.9 positions were authorized for the correctional farm system.

As with the BSI program, the correctional farms are intended to be self-supporting operations

whereby expenditures (farm supplies and equipment, inmate wages, and staff salaries) do not exceed revenues generated from the sale of farm products. Negative cash balances must, by statute, be offset by the value of farm assets. Table 7 shows the correctional farm system's continuing cash balance since 1998-99.

**Table 7: Correctional Farms Financial Status Since 1998-99**

Fiscal Year	Opening Cash Balance	Profit or Loss	Closing Cash Balance
1998-99	\$-5,209,958	\$229,757	\$-4,980,201
1999-00	-4,980,201	107,622	-4,872,579
2000-01	-4,872,579	222,620	-4,649,959
2001-02	-4,649,959	48,664	-4,601,295
2002-03	-4,601,295	173,533	-4,427,762
2003-04	-4,427,762	496,355	-3,931,407
2004-05	-3,931,407	911,369	-3,020,038
2005-06	-3,020,038	804,500	-2,215,538
2006-07*	-2,215,538	160,937	-2,054,601
2007-08	-2,054,601	1,120,336	-934,265
2008-09	-934,265	1,029,470	95,205
2009-10*	95,205	278,814	374,019
2010-11	374,019	1,107,769	1,481,788
2011-12	1,481,788	1,402,775	2,884,563
2012-13*	2,884,563	1,195,985	4,080,548
2013-14*	4,080,548	1,398,874	5,479,422
2014-15*	5,479,422	754,721	6,234,143
2015-16*	6,234,143	600,867	6,835,010
2016-17	6,835,010	-120,410	6,714,600
2017-18	6,714,600	182,400	6,897,000

\*Profit/loss amounts include: (a) in 2006-07, a \$177,900 transfer to the Department of Administration for the Accountability, Consolidation, and Efficiency (A.C.E.) initiative and \$23,300 lapse requirement; (b) in 2009-10, a \$63,900 lapse requirement; and (c) annual lapses from 2012-13 thru 2015-16, ranging from \$37,900 to \$360,500.

## Inmate Work Release

Under s. 303.065 of the statutes, Corrections may grant work release privileges to inmates in prison. The goals of work release are to: (a) provide inmates opportunities to assume responsibility in employment or educational settings to prepare them for release from prison; (b) complement

institution education, training, and work programs with community resources not available in an institution; (c) provide inmates with a program activity in which they may demonstrate, through responsible behavior, their readiness for release; (d) provide an opportunity for inmates to accumulate funds to meet financial obligations that might otherwise inhibit adjustment following release; and (e) fulfill correctional goals of public protection and reintegration of the inmate into society. The Department determines which inmates may participate in work release and may approve placement in universities, colleges, technical, or trade schools, or in sheltered workshops or training programs designed to improve the skills and abilities of the inmate. As of October, 2018, there were 719 inmates in work release assignments.

Work release programs are generally operated from the state's minimum security correctional centers. According to Corrections, the Department utilizes 18 different temporary employment staffing agencies to help secure work release employment opportunities for inmates at nine of its correctional centers: Felmers O. Chaney Correctional Center (Milwaukee), Marshall E. Sherrer Correctional Center (Milwaukee), Milwaukee Women's Correctional Center (Milwaukee), Oregon Correctional Center, Robert E. Ellsworth Correctional Center (Union Grove), Thompson Correctional Center (Deerfield), Winnebago Correctional Center (Oshkosh), Kenosha Correctional Center (Kenosha), and Sanger B. Powers Correctional Center (Oneida).

Under s. 303.065(5) of the statutes, Corrections disburses the salaries or wages of employed inmates in the following order: (a) the prisoner's board, including food and clothing and any fee charged for electronic monitoring; (b) travel expenses to and from work and other incidental expenses; (c) crime victim and witness assistance surcharge payments; (d) deoxyribonucleic acid analysis surcharge payments; (e) child support, if any; (f) child pornography surcharge payments; (g) drug offender diversion surcharge payments; (h) a room

charge as determined by the Department; (i) legal representation payments; (j) payment, either in full or ratably, of the prisoner's obligations acknowledged by the prisoner in writing or which have been reduced to judgment; and (k) the balance, if any, to the prisoner upon the prisoner's discharge.

By administrative policy, however, the Department maintains an Inmate Monies Deduction Schedule, which incorporates the statutorily-required disbursements under s. 303.065(5) and other federal state regulations related to inmate wages. In accordance with the Department's policy, funds are deducted in the following sequential order and with the identified percentage being subtracted from an inmate's wages if an obligation is owed:

Withholding Type	Percentage
1. Account Overdrafts	100%
2. Federal Filing Fees	20
3. Federal Taxes	100
4. State Filing Fees	100
5. State Taxes	100
6. Board (\$110 monthly maximum)	8
7. Transportation (\$265 monthly maximum)	21
8. Court-Ordered Restitution	50*
9. Victim Witness Surcharge - felony	50
10. Victim Witness Surcharge - misdemeanor (pending full payment of felony victim witness surcharge)	50
11. DNA Surcharge (pending full payment of victim witness surcharge)	50
12. Child Support	varies
13. Child Pornography Surcharge	50
14. Room (\$365 monthly maximum)	37
15. Release Account	10
16. Medical Co-Pay	50
17. Institution Legal Loans	50
18. Institution General Loans	50
19. Institution Canteen Loans	50
Withholding Type	Percentage
20. Work Release Loans	50
21. Institution Restitution	50
22. Court Costs, Fines, Other Court-Ordered Obligations (pending full payment of the victim witness and DNA surcharges)	varies
23. State Identification Card	50
24. Division of Community Corrections Supervision Fees	50

\* Unless the court specifies a different percentage.

As a simplified example of the above deductions, assume that an offender receives a \$100 paycheck (administered by the institution) for a work release job, and has no outstanding obligations other than required board, transportation, and room payments. From a \$100 paycheck, 8% (\$8) would be subtracted for board, leaving a balance of \$92. Next, 21% would be assessed against the remaining balance (\$92) for transportation (\$19.32), leaving a balance of \$72.68. Finally, 37% would be assessed to the revised remaining balance (\$72.68) for room charges (\$26.89), leaving a final total of \$45.79 for the offender. It should be noted that board, transportation, and room each have maximum monthly amounts that can be withheld.

---

## Community Corrections

---

The Division of Community Corrections (DCC) provides community supervision for offenders on probation, parole, and extended supervision, and those placed in the intensive sanctions program. Appendix XI identifies the eight community corrections regions in the state. In 2017-18, there were 1,206.68 community corrections agent positions at the regional offices for probation and parole, intensive sanctions, and the absconder unit. The probation, parole, extended supervision, and intensive sanctions programs are addressed in the following sections.

### Probation, Parole, and Extended Supervision

The probation, parole, and extended supervision program supervises offenders in the community who are completing a sentence of imprisonment by being placed on parole, who have been placed on probation by the court, or those serving the extended supervision portion of a bifurcated sentence. After being placed on probation, released on parole, or while serving on extended supervision, the person is placed under the supervision of a community corrections agent.

**Table 8: Individuals under Parole, Probation, and Extended Supervision**

Fiscal Year	Average Daily Population	Percent Change
2003-04	68,145	--
2004-05	70,102	2.9%
2005-06	71,965	2.7
2006-07	73,210	1.7
2007-08	71,407	-2.5
2008-09	69,829	-2.2
2009-10	68,123	-2.4
2010-11	67,691	-0.6
2011-12	67,771	0.1
2012-13	67,968	0.3
2013-14	67,549	-0.6
2014-15	67,593	0.1
2015-16	67,670	0.1
2016-17	66,907	-1.1
2017-18	66,515	-0.6

Table 8 shows the adult probation and parole populations since 2003-04. The figures do not include juveniles supervised by DCC, but do include adults supervised under the Interstate Compact (a mutual agreement among most of the 50 states whereby a state agrees to provide supervision to a probationer or parolee accepted from another state). In 2017-18, the average daily population consisted of 45,124 probationers and 21,391 parolees and persons on extended supervision.

As indicated previously, DCC has 1,206.68 community corrections agents. Of these, 1,198.68 agents are for probation, parole, and extended supervision. Based on an estimated endpoint population for 2017-18 (66,940 probationers and

parolees), each agent has a caseload of approximately 56 offenders. In addition, DCC operates a probation and parole absconder unit for Milwaukee County staffed with eight agent positions to track, locate, and apprehend community corrections offenders who have failed to report under conditions of their community release.

Within the first 30 to 60 days of being placed on probation, parole, or extended supervision, an agent undertakes a "case classification" to determine the level of supervision required by that offender. The offender is scored on a risk scale (which assesses the propensity for further criminal activity) and a need scale (which assesses the services needed by the offender) and is placed into one of six levels of supervision based on the results. The minimum face-to-face contacts established by DCC are identified in Table 9. Offenders in minimum or administrative supervision may be supervised by a contracted provider.

In addition to client contact standards, the Department has specific expectations for other contacts, such as employment verification, in several of the supervisory levels. Under a provision created in 1995 Act 27, offenders under minimum, medium, maximum, and high-risk (now called enhanced and intensive) supervision are required to pay a probation and parole reimbursement fee based on financial ability. Under 2015 Act 55, the Department must charge a reasonable fee as determined by the Department to probationers, parolees, and persons on extended supervision. In addition, in 2015 Act 355, the Department may not, however, collect the fee until all institution

**Table 9: Community Corrections Supervision Requirements**

Supervision Level	Minimum Requirements
Intensive-Sex Offender	One client face-to-face contact per week; one home visit every six months.
Enhanced	One client face-to-face contact per week; one home visit every six months.
Maximum	One client face-to-face contacts every 14 days; one home visit every six months.
Medium	One client face-to-face contact every 30 days; one home visit every six months.
Minimum	One client face-to-face contact every 90 days; home visit, as appropriate.
Administrative	One client face-to-face contact every six months; home visit, as appropriate.

payments have been made by the offender.

Under 1997 Act 283 (the "truth-in-sentencing" legislation), parole was eliminated for all offenders convicted of felonies that occur on or after December 31, 1999. Instead, for these offenders being sentenced to confinement in prison, a judge may sentence them to: (a) prison for a specific number of years; and (b) extended supervision for a specific number of years. Extended supervision is post-incarceration community supervision by Corrections, similar to the supervision provided to parolees. Under the truth-in-sentencing legislation, an offender generally could not be released from prison prior to the time specified by a judge at the time of sentencing or discharged from supervision prior to the expiration of the extended supervision sentence. Sentencing provisions are discussed in the Legislative Fiscal Bureau's informational paper entitled, "Felony Sentencing and Probation."

### **System of Short-Term Sanctions**

Under 2013 Act 196, the Department is required to develop a system of short-term sanctions for violations of conditions of probation, parole, extended supervision, and deferred prosecution agreements. The system must set forth a list of sanctions for the most common violations and ensure that the system does all of the following:

- a. Takes into account the objective to accomplish by imposing the sanction, and considers the level of intensity necessary to achieve the objective and the extent to which the sanction is likely to accomplish the objective;
- b. Takes into account the goals of protecting the public, correcting the offender's behavior, and holding the offender accountable;
- c. Determines when revocation is the required response to the violation;
- d. Provides flexibility in imposing sanctions

but also provides offenders with clear and immediate consequences for violations;

- e. Provides examples of high, medium, and low level sanctions and what factors to consider when determining which level of sanction to apply;
- f. Determines how to reward offenders for compliance with conditions of parole, of probation, of extended supervision, or of the agreement;
- g. Ensures that efforts to minimize the impact on an offender's employment are made when applying sanctions; and
- h. Ensures that efforts to minimize the impact on an offender's family are made when applying the sanctions.

In November, 2014, the Department issued a policy directive, specifying the following criteria related to the short-term sanctions program:

- a. All offenders are statutorily eligible to be placed on a short-term sanction, with priority given, as follows: (1) extended supervision or parole offenders; (2) felony probationers; (3) misdemeanants with penalty enhancers; and (4) misdemeanants.
- b. Offenders must sign a statement admitting a violation.
- c. Short-term sanctions may not exceed 90 days, per sanction, and may be used more than once during the offender's term of supervision. However, a short-term sanction may not exceed the offender's term of supervision.
- d. An imposed short-term sanction serves as the disposition for the violation.
- e. For short-term sanctions, it is not necessary to serve the offender with notices related to violation, hearing rights, or alternatives to



revocation.

f. The Department will pay counties, per existing agreement, for offenders serving time for a short-term sanction (if the offender is on work release, the Department will subtract any work release charges to the offender from the county jail reimbursement rate).

g. Offenders with pending criminal charges may be considered for a short-term sanction on a case-by-case basis.

### **Intensive Sanctions**

Under statute, the Department of Corrections is authorized to administer the intensive sanctions program for inmates sentenced under indeterminate sentencing (law prior to Truth-in-Sentencing). The program is designed to provide: (a) punishment that is less costly than ordinary imprisonment and more restrictive than ordinary probation, parole, or extended supervision; (b) component phases that are intensive and highly structured; and (c) a series of component phases for each participant that is based on public safety considerations and a participant's needs for punishment and treatment.

Since the intensive sanctions program is limited to inmates sentenced prior to Truth-in-Sentencing legislation, the Department administratively discontinued transferring or paroling offenders to the program, and there are no longer any offenders in the program.

### **Halfway Houses**

In 2017-18, the Department expended \$14,860,400 for 389 halfway house beds throughout the state (263 for males and 126 for females). Halfway houses are community-based residential facilities where probationers, parolees, offenders on extended supervision, or intensive sanctions inmates may be required to reside as a condition of their supervision. These halfway houses are licensed and regulated by the Department of

Health Services (DHS). Halfway houses are non-secure facilities that house a relatively small number of persons who require some type of supervised living arrangement. On average, the per capita daily cost of placing an individual in a state-contracted halfway house is approximately \$112.

Appendix XII shows the location, bed capacity, and cost of placing offenders in each halfway house for 2017-18. In addition, Appendix XII identifies contracts providing specialized treatment services such as alcohol and other drug abuse (AODA) or dual diagnosis AODA and mental health services.

### **Probation and Parole Hold Reimbursements**

The Department reimburses counties up to \$40 per day for felons being held in county jails pending the revocation of their probation, parole, or extended supervision for non-criminal rules violations. Prior to 2015 Act 164, these reimbursements were paid exclusively from GPR funds. If GPR funding was insufficient to provide complete reimbursement, total payments were prorated, as necessary. Under Act 164, reimbursements not fully paid from GPR are paid from revenue remaining in the Department's PR appropriation for probation, parole, and extended supervision. If total reimbursement costs exceed GPR and available PR, payments are prorated. In 2016-17 (paid in 2017-18), counties identified 131,328 days as reimbursable for probation and parole holds, for a total cost of \$5,253,100. In 2017-18, the Department expended \$4,885,400 GPR and \$367,700 PR to reimburse the counties at \$40 per day for the cost of the holds in 2016-17. Appendix XIII indicates these probation and parole hold reimbursements.

---

### **Sex Offender Registration**

---

Under current law, Corrections is required to

maintain a sex offender registry. The registry contains information relating to persons who have been found to have committed a sex offense and persons who have been found to have committed another offense with a sexual motivation. The information in the registry is generally confidential. Information may be disclosed, however, under specified circumstances to law enforcement agencies, victims, certain entities in a community in which a sex offender is living, attending school, or working, and the general public.

For 2018-19, the budget for the sex offender registry program is \$2,606,300 GPR and 31.0 GPR positions (20.0 sex offender registration specialists, 1.0 correctional services manager, 2.0 supervisors, 6.0 office operations associates, 1.0 program support supervisor, and 1.0 operations program associate) and \$340,800 PR. As of July 1, 2018, the sex offender registry contained 25,126 records. Of this number, 6,086 offenders were in correctional institutions, 5,728 offenders were in the community under supervision, 12,390 individuals were required to register but released from supervision, and 922 were juvenile registrants under the age of 18.

### **Registration Requirements**

A "sex offense" is a violation, or the solicitation, conspiracy, or attempt to commit a violation, of any of the following: (a) sexual contact with a patient or client by a therapist; (b) first-, second- or third-degree sexual assault; (c) incest; (d) first- or second- degree sexual assault of a child; (e) repeated acts of sexual assault of a child; (f) sexual exploitation of a child; (g) trafficking of a child; (h) causing a child to view or listen to sexual activity; (i) incest with a child; (j) child enticement; (k) using a computer to facilitate a child sex crime; (l) soliciting a child for prostitution; (m) sexual assault of a child placed in substitute care; (n) sexual assault of a student by a school staff person or person who works or volunteers with children; (o) selling, renting, exhibiting, transferring, or loaning to a child any harmful material or verbally

communicating, by any means, a harmful description or narrative account to a child; (p) possession of child pornography; (q) working or volunteering with children as a child sex offender; (r) abduction of another's child; (s) human trafficking for the purposes of a commercial sex act; and (t) false imprisonment or kidnapping, if the victim was a minor and the person is not the minor's parent.

A person must register as a sex offender if the person is any of the following:

a. Convicted of, or adjudicated delinquent on or after, December 25, 1993 (the date on which the provision became effective), for a sex offense;

b. In prison, a juvenile correctional facility, a residential care center for children and youth, or on probation, extended supervision, parole, community supervision, or aftercare supervision on or after December 25, 1993, for a sex offense, a violation, or the solicitation, conspiracy, or attempt to commit a violation of a law of this state that is comparable to a sex offense;

c. Found not guilty or not responsible by reason of mental disease or defect on or after December 25, 1993, and committed under an involuntary mental health commitment or as a consequence of being found not guilty or not responsible by reason of mental disease or defect for a sex offense;

d. In institutional care or on conditional transfer from a mental health facility or conditional release from a commitment resulting from a finding of not guilty or not responsible by reason of mental disease or defect on or after December 25, 1993, for a sex offense or for a violation that is comparable to a sex offense;

e. On parole, extended supervision, or probation in Wisconsin from another state on or after December 25, 1993, for a violation, or for the solicitation, conspiracy, or attempt to commit a violation of a law of this state that is comparable to a sex offense;

f. A juvenile in this state on or after May 9, 2000, on supervision from another state pursuant to the interstate compact on the placement of juveniles for a violation of a sex offense;

g. Placed on lifetime supervision on or after June 26, 1998;

h. In institutional care under, or on parole from, a commitment for specialized treatment as a sex offender on or after December 25, 1993;

i. In institutional care or on supervised release as a sexually violent person on or after June 2, 1994;

j. Required to register based on a finding that he or she was in need of protection or services for having committed a sex offense and is ordered to continue complying with registration requirements;

k. Registered as a sex offender in another state or with the FBI and is a resident of Wisconsin, a student in Wisconsin, or employed or carrying on a vocation in Wisconsin on or after December 1, 2000; or

l. Convicted of a sex offense in another jurisdiction and, on or after December 1, 2000, is a resident of Wisconsin, a student in the state, or employed or carrying on a vocation in the state. This provision does not, however, apply if 10 years have passed since the date on which the person was released from prison or placed on parole, probation, extended supervision, or other supervised release for the sex offense.

A court may also order persons who are convicted of certain offenses, other than the sex offenses listed above, to register as sex offenders if the court determines that the underlying conduct was sexually motivated (one of the purposes for the act was for the person's sexual arousal or gratification) and that requiring the person to register would be in the interest of public protection. This

provision applies to convictions for the following offenses: (a) crimes against life and bodily security; (b) crimes against sexual morality; (c) crimes against children; (d) crimes involving invasion of privacy; and (e) criminal damage to property or criminal trespass. Similarly, a court may order a person who has been adjudged delinquent, committed, or found not guilty by reason of mental disease or defect for an offense to register as a sex offender.

Under specific circumstances, a court may exempt a person from sex offender registration requirements. Specifically, the court may exempt a person for underage sexual activity if either:

1. (a) The person meets the criteria for registration based on a violation, or on the solicitation, conspiracy, or attempt to commit a violation, of sexual assault of a child, repeated acts of sexual assault of a child, or sexual assault of a child placed in substitute care, or of a comparable law of another state; (b) the violation did not involve sexual intercourse either by the use or threat of force or violence, or with a victim under the age of 12 years; (c) at the time of the violation, the person had not attained age 19 and was not more than four years older nor more than four years younger than the victim; and (d) it is not necessary, in the interest of public protection, to require the person to register as a sex offender; or

2. (a) The person meets the criteria for registration based on a violation, or on the solicitation, conspiracy, or attempt to commit a violation of third-degree sexual assault; (b) at the time of the violation, the person had not attained the age of 19 years and the victim had attained the age of 15 years; and (c) it is not necessary, in the interest of public protection, to require the person to register as a sex offender. [This provision was created under 2017 Act 174.]

The court must hold a hearing on a motion for an exemption. At the hearing, the person requesting the exemption must prove by clear and

convincing evidence that he or she has satisfied the required criteria for exemption. In addition, the court must allow the victim of the crime to make a statement at the hearing or to submit a written statement to the court. The statutes also specify procedures at the hearing and criteria that the court may consider in making its decision.

In addition, statutory provisions provide that a person is not required to comply with registration requirements for certain privacy-related offenses, including: (a) sexually-motivated invasion of privacy, if the delinquency adjudication or conviction is expunged; and (b) sexually-motivated representations depicting nudity, if the court order specifies that the person is not required to comply with registration requirements upon successful completion of the conditions or sentence required in the court order. Once the Department is notified of expungement or successful completion of the conditions or sentence of the court order, Corrections must purge all information of that person from the registry.

### **Registry Information**

The sex offender registry maintained by Corrections must contain the following information for each person:

- a. The person's name, including any aliases used by the person.
- b. Information to identify the person, including date of birth, gender, race, height, weight, and hair and eye color.
- c. The statute the person violated that requires the person to register as a sex offender, the date of conviction, adjudication or commitment, and the county or, if the state is not Wisconsin, the state in which the person was convicted, adjudicated, or committed.
- d. Any sex offense that was dismissed as part of a plea agreement, if the court ordered that the

offender or juvenile be subject to the registration requirements.

e. Any of the following (if applicable): (1) the date the person was placed on probation, supervision, conditional release, conditional transfer, or supervised release; (2) the date the person was or will be released from confinement, whether on parole, extended supervision, or otherwise, or discharged or terminated from a sentence or commitment; (3) the date the person entered the state; and (4) the date the person was ordered to comply with registration requirements.

f. All addresses at which the person is or will be residing.

g. The name of the agency supervising the person, if applicable, and the office or unit and telephone number of the office or unit that is responsible for the supervision of the person.

h. The name or number of every electronic mail account the person uses, the Internet address of every website the person creates or maintains and every Internet user name the person uses, and the name and Internet address of every public or private Internet profile the person creates, uses, or maintains.

i. The name and address of the place at which the person is or will be employed.

j. The name and location of any school in which the person is or will be enrolled.

k. If the person is required to register because he or she is in institutional care or on supervised release from a sexually violent person commitment, a notation concerning the treatment that the person has received for his or her mental disorder.

l. The most recent date on which the above information was updated.

Registry information must be provided by Corrections or DHS, depending upon which agency has supervision over the individual subject to registration requirements. A person who is not subject to the supervision of either agency must directly provide the information to Corrections. The statutes establish specific timelines within which information must be provided to Corrections. An agency supervising a person who must register as a sex offender must notify the person of the need to register. Initially, the person must sign a form stating that he or she has been informed of the requirements of registering as a sex offender.

In addition to the information required above, Corrections may also require a person who is required to register as a sex offender to provide his or her fingerprints, a recent photograph, and any other information required for the registry that the person has not previously provided. Also, Corrections may require the person to report to a place designated by Corrections for the purpose of obtaining fingerprints, a photograph, or other information. Further, the Department may send a person who is required to register as a sex offender a notice requesting that the person verify the accuracy of any information in the registry. Finally, Corrections must inform a person required to register that they are prohibited from photographing children under the age of 17 (violation of this provision is a Class I felony).

Persons who are required to register as sex offenders must provide updated information to Corrections once each calendar year. However, persons subject to lifetime registration must provide updated information once each 90 days. The statutes also require that a person required to register as a sex offender must notify Corrections of any change in registry information within 10 days after the change occurs. However, if a person is on parole or extended supervision and knows that his or her address will be changing, the person must notify Corrections before the change occurs. If such a person changes his or her address, but did not know of the change before it occurred, the person

must notify Corrections within 24 hours after the change occurs. Further, a person required to register as a sex offender and who is either changing his or her residence from Wisconsin to another state, is becoming a student in another state, or is to be employed or carrying on a vocation in another state, must, no later than 10 days before moving out of Wisconsin or when starting school, employment, or a vocation in another state, notify Corrections of the new address. The person must also inform Corrections of the state in which he or she will be in school or the state in which he or she will be employed or carrying on a vocation. Finally, current law provides that a person required to register as a sex offender, who is on parole or extended supervision, may not establish a residence or change residence unless the person has complied with the requirements to provide Corrections with information for the registry.

### **Required Registration Period**

Individuals on the registry generally must comply with registration requirements for 15 years following release from supervision. A person who meets any one of the following conditions, however, is subject to lifetime registration requirements: (a) convicted or found not guilty or not responsible by reason of mental disease or defect for a serious sex offense, or for the solicitation, conspiracy, or attempt to commit a sex offense on two or more occasions; (b) convicted or found not guilty or not responsible by reason of mental disease or defect for a violation, or for the solicitation, conspiracy, or attempt to commit a violation of first- or second-degree sexual assault, first- or second-degree sexual assault of a child, repeated sexual assault of a child, or sexual assault of a child placed in substitute care; (c) found to be a sexually violent person, regardless of whether the person is discharged from the sexually violent person commitment, except that the person no longer must comply with the lifetime registration requirements if the finding that the person is a sexually violent person is reversed, set aside, or vacated; or (d) is ordered by the court to register as a sex

offender and also ordered to comply with registration requirements for the rest of their life.

On or after December 1, 2000, a person required to register as a sex offender based upon a finding that they have committed a sex offense in another jurisdiction must comply with registration requirements while a resident, a student, or employed or carrying on a vocation in Wisconsin, or for 10 years from the date of release from prison or date placed on parole, probation, extended supervision, or other supervised release for the offense, whichever is less. A person meeting one of the criteria for lifetime supervision must comply with registration requirements while a resident, a student, employed, or carrying on a vocation in Wisconsin.

### **Annual Registration Fee**

Under 2005 Act 25, Corrections was authorized to establish, by rule, an annual sex offender registration fee not to exceed \$50 for individuals in its custody or under its supervision. Collected revenues from the fee could be used to partially offset the costs of monitoring. Under 2007 Act 20, the provision was amended to provide that the registration fee not exceed \$100 and that revenue be utilized to support enhanced sex offender management costs for polygraph testing and community treatment. In 2017-18, the fee generated \$993,700 in revenue.

### **Disclosure of Registry Information**

Corrections must generally keep the information in the sex offender registry confidential; however, under specified circumstances the Department may disclose registry information. Current law permits disclosure of registry information in the following circumstances: (a) upon request of the Department of Revenue (DOR), Corrections must disclose information to DOR for the purposes of locating a person, or the assets of a person, who has failed to file a tax return, has underreported taxable income, or is a delinquent

taxpayer, identifying fraudulent tax returns, or providing information for tax-related prosecutions; (b) upon request of the Department of Children and Families or a county child support agency for the purposes of the child and spousal support and establishment of paternity and medical support liability programs, Corrections must provide the name and addresses of a person registered, the name and addresses of the person's employer, and financial information related to the person; and (c) as needed for law enforcement purposes.

When a sex offender first registers, Corrections must immediately make the registry information available to the police chief of any community and the sheriff of any county in which the person is residing, employed, or attending school. The Department must also make updated information immediately available to such law enforcement agencies. Law enforcement agencies may also specifically request information concerning any person registered as a sex offender. The Department must make the information available through a direct electronic transfer system.

Corrections and DHS are required to notify law enforcement agencies when a person who is required to register as a sex offender and who has been found to be a sexually violent person or who has committed two or more sex offenses is placed in a community, including out-of-state offenders who become a resident, student, employed, or begin a vocation in Wisconsin. Notification must be in the form of a written bulletin that contains all of the following: (a) the information to which law enforcement has access, as described above (in addition, identifying where the person will be regularly through and to); (b) notice that information concerning registered sex offenders will be available on an Internet site established by Corrections; and (c) any other information that the agency determines is necessary to assist law enforcement officers or to protect the public. This information may include a photograph of the person, other identifying information, and a description of the

person's patterns of violation.

Also, if a person has been convicted or found not guilty or not responsible by reason of mental disease or defect for any sex offense, or for the solicitation, conspiracy, or attempt to commit such a violation on one occasion only, Corrections or DHS may notify law enforcement agencies of the area in which the person will be residing, employed, or attending school if Corrections or DHS determines that such notification is necessary to protect the public. This notification may be in addition to providing access to information, as described above, or to any other authorized notification.

If the person changes his or her residential address, Corrections and DHS are required to notify the law enforcement agencies in whose jurisdiction the person will be residing, employed, or attending school. A change-of-address notification may be in an electronic form or in the form of a written bulletin. However, the change-of-address notification is not necessary if Corrections or DHS determines that notification is not necessary in the interest of public protection and that the person did not commit a sex offense with the use or threat of force or violence.

Corrections is required to make a reasonable attempt to notify the victim or a member of the victim's family (the victim's spouse, child, parent, sibling, or legal guardian) if the victim or family member has requested such notification when a person initially registers as a sex offender or when the person informs Corrections of a change in registry information. A victim receiving such notice may also request any of the information given to law enforcement agencies.

Any of the following may request information from Corrections regarding registered sex offenders: (a) a public or private elementary, secondary, or tribal school; (b) a child care provider that is licensed, certified, or providing before- or after-school care in a public school; (c) a licensed child

welfare agency; (d) a licensed group home; (e) a licensed shelter care facility; (f) a licensed foster home or treatment foster home; (g) a county department of social or human services, of community programs, or of developmental disabilities services; (h) an agency providing child welfare services; (i) the Department of Justice; (j) the Department of Public Instruction; (k) DHS; (l) the Department of Children and Families; (m) a neighborhood watch program; (n) an organized unit of the Boy Scouts of America, the Boys' Club of America, the Girl Scouts of America, or Camp Fire Girls; (o) the personnel office of a sheltered workshop; or (p) any other community-based public or private nonprofit organization that Corrections determines should have access to information in the interest of protecting the public. These entities may request information concerning a specific person registered as a sex offender or the names of and information concerning all registered persons residing, employed, or attending school in the community, district, jurisdiction, or other applicable geographical area.

In response to a request for information by one of the above entities, Corrections must provide the following: (a) the name of the registered person, including any aliases the person has used; (b) the date of the person's conviction or commitment, and the county or, if the state is not Wisconsin, the state where the person was convicted or committed; and (c) the most recent date the information was updated. However, Corrections may not disclose any information concerning a child who is required to register as a sex offender or any information concerning an adult that relates to a juvenile proceeding.

Corrections or a law enforcement agency may provide information concerning a specific person registered as a sex offender to a person not provided access or notice if, in the opinion of Corrections or a law enforcement agency, providing the information is necessary to protect the public and the person requesting the information does the following: (a) submits a request for information in a

form and manner prescribed by Corrections or the law enforcement agency; (b) specifies by name the person about whom he or she is requesting the information; and (c) provides any other information the law enforcement agency considers necessary to determine accurately whether the person whose name is given is registered as a sex offender. If the Department or law enforcement agency provides information, Corrections or the law enforcement agency must provide all of the following concerning the person specified in the request: (a) the date of the person's conviction or commitment and the county or, if the state is not Wisconsin, the state where the person was convicted or committed; (b) the most recent date the information was updated; and (c) any other information concerning the person that Corrections or the law enforcement agency determines is appropriate. However, neither Corrections nor a law enforcement agency may provide any information concerning a child who is registered as a sex offender or concerning a juvenile proceeding in which an adult who is registered as a sex offender was involved.

Immunity from civil liability is provided for any good faith act or omission regarding the release of information authorized under the above provisions. The immunity does not extend, however, to a person whose act or omission constitutes gross negligence or involves reckless, wanton, or intentional misconduct.

### **Internet Access**

Corrections must provide Internet access to information concerning persons registered as sex offenders. The information provided on the Internet site must be organized in a manner that allows a person using the site to obtain the information that the Department is specifically required to provide. Corrections must keep this information secure against unauthorized alteration.

Under 2005 Act 431, the Department must include the following information on the sex offender registry website:

- a. If the person is a sexually violent person, a notice of that status, written in red letters;
- b. A current color photograph of the person, if available, and a physical description including sex, race, height, weight, eye color, and hair color;
- c. The person's name and any aliases the person uses, indicating for each name and each alias all addresses at which the person is residing;
- d. Whether the person has responded to the last contact letter from the Department;
- e. The crime committed for which the person must register;
- f. Any sex offense that was dismissed as part of a plea agreement if the court ordered that the offender or juvenile be subject to the registration requirements;
- g. Any conditions of the person's supervised release, except for any condition that may reveal the identity of the victim of the crime;
- h. The date, time, and place of any scheduled hearings for supervised release or discharge under Chapter 980 of the statutes;
- i. The name and court of the judge who authorized the supervised release or discharge; and
- j. The most recent date on which the information was updated.

---

### **GPS Monitoring for Certain Child Sex Offenders and Violators of Certain Orders or Injunctions**

---

As of January 1, 2008, the Department of Corrections is required to use global positioning system (GPS) tracking for certain child sex offenders. In



addition, under 2011 Act 266, violators of certain temporary restraining orders related to domestic abuse or harassment may require GPS monitoring. The provisions related to these programs are summarized below.

As of July 1, 2018, the Department was maintaining lifetime GPS tracking for 997 individuals, and was utilizing GPS tracking (non-lifetime) for 480 individuals, for a total of 1,477. Of these individuals, there was one individual tracked related to violating certain temporary restraining orders or injunctions. The Department monitored an average daily population of 1,449 individuals by GPS tracking in 2017-18.

### **GPS Monitoring for Certain Child Sex Offenders**

*Definitions.* The statutory definitions for global positioning system tracking include:

a. "Exclusion Zone" means a zone in which a person who is tracked using a global positioning system device is prohibited from entering except for purposes of traveling through it to get to another destination;

b. "Global Positioning System Tracking" means tracking using a system that actively monitors and identifies a person's location and timely reports or records the person's presence near, or at a crime scene, or in an exclusion zone, or the person's departure from an inclusion zone. "Global positioning system tracking" includes comparable technology;

c. "Inclusion Zone" means a zone in which a person who is tracked using a GPS tracking device is prohibited from leaving;

d. "Level 1 Child Sex Offense" means sexual assault of a child or engaging in repeated acts of sexual assault of the same child in which any of the following occurs:

(1) The actor has sexual contact or sexual intercourse with an individual who is not a relative of the actor and who has not attained the age of 13 years and causes great bodily harm to the individual; or

(2) The actor has sexual intercourse with an individual who is not a relative of the actor and who has not attained the age of 12 years.

e. "Level 2 Child Sex Offense" means sexual assault of a child or engaging in repeated acts of sexual assault of the same child in which any of the following occurs:

(1) The actor has sexual intercourse, by use or threat of force or violence, with an individual who is not a relative of the actor and who has not attained the age of 16 years; or

(2) The actor has sexual contact, by use or threat of force or violence, with an individual who has not attained the age of 16 years and who is not a relative of the actor, and the actor is at least 18 years of age when the sexual contact occurs.

e. "Lifetime Tracking" means GPS tracking that is required for a person for the remainder of the person's life or until terminated;

f. "Passive Positioning System Tracking" means tracking using a system that monitors, identifies, and records a person's location;

g. "Serious Child Sex Offense" means a Level 1 Child Sex Offense or a Level 2 Child Sex Offense;

h. "Sex Offense" is either: (1) a violation, solicitation, conspiracy, or attempt to commit a violation of one of the following: sexual exploitation by a therapist, first-, second-, or third-degree sexual assault, incest, first- or second-degree sexual assault of a child, engaging in repeated acts of sexual assault with the same child, sexual exploitation of a child, trafficking of a child, causing a child to view

or listen to sexual activity, incest with a child, child enticement, use of a computer to facilitate a child sex crime, soliciting a child for prostitution, sexual assault of a child placed in substitute care, sexual assault of a child by a school staff person or a person who works or volunteers with children, exposing a child to harmful material or harmful descriptions, abduction of another's child, possession of child pornography, a child sex offender working with children, false imprisonment or kidnapping if the victim was a minor and the person who committed the violation was not the victim's parent, or human trafficking; or (2) a crime under federal law or the law of any state that is comparable to one of the above crimes.

i. "Sexual Contact" means, if for the purpose of either sexually degrading or sexually humiliating the complainant or sexually arousing or gratifying the defendant, any of the following: (1) intentional touching by the use of any body part or object by the defendant, or by another person upon the defendant's instruction, of the complainant's intimate parts, whether direct or through clothing; (2) intentional touching by the complainant, by use of any body part or object, of the defendant's intimate parts, or if done upon the defendant's instructions, the intimate parts of another person, whether direct or through clothing; (3) intentional penile ejaculation or intentional emission of urine or feces by the defendant, or by another person upon the defendant's instruction, upon any part of the complainant's body, whether clothed or unclothed; or (4) intentionally causing the complainant to ejaculate or emit urine or feces on any part of the defendant's body, whether clothed or unclothed.

j. "Sexual Intercourse" means vulvar penetration as well as cunnilingus, fellatio, or anal intercourse between persons or any intrusion of any inanimate object into the genital or anal opening either by the defendant or upon the defendant's instruction. The emission of semen is not required.

**Who is Covered.** The Department of Corrections is required to maintain lifetime GPS tracking

of a person if any of the following occurs on or after January 1, 2008: (a) a court places the person on probation for a Level 1 Child Sex Offense; (b) Corrections releases the person from prison either to extended supervision, parole, or upon completion of the sentence, after serving for a Level 1 Child Sex Offense; (c) the person is convicted of a Level 2 Child Sex Offense, and is either placed on probation, or released from prison to extended supervision, parole, or upon completion of the sentence; (d) the court places the person on conditional release, or directly discharges the person, who was found not guilty of a serious child sex offense by reasons of mental disease or mental defect (tracking is not required of direct discharges who are discharged from conditional release); (e) the court places the person on lifetime supervision under s. 939.615 of the statutes for committing a serious child sex offense and the person is released from prison; (f) a police chief or sheriff receives a special bulletin notification on the person (issued when an offender is released to the community, who was convicted, or found not guilty or not responsible by reason of mental disease or defect, on two or more separate occasions of a sex offense); (g) a court places the person on supervised release after a sexually violent person commitment (Chapter 980) or directly discharges the person from commitment (tracking is not required of direct discharges who are discharged from supervised release); or (h) the Department of Health Services places the person placed on parole or discharges the person under Chapter 975 of the statutes for a serious child sex offense (Sex Crimes Law).

If a person described in either (a), (b), or (c) above completes his or her sentence, the Department may use passive positioning system tracking (as opposed to active GPS monitoring). Further, if a person who committed a serious child sex offense, or a person under supervision under the interstate corrections compact for a serious child sex offense, is not subject to the lifetime GPS tracking provisions, the Department must assess the person's risk using a standard risk assessment instrument to determine if GPS tracking is appropriate.

In addition to GPS tracking, statutory provisions further require that, as a condition of supervised release, for the first year of supervised release, the court must restrict the person to the person's home, except for outings that are under the direct supervision of a Corrections escort and that are for employment purposes, religious purposes, or for caring for the person's basic living needs. Corrections may contract for services to escort the person.

***Departmental Duties.*** Corrections must implement a continuous GPS tracking system, except when authorized to provide for passive positioning system tracking. The system must do all the following:

a. Use field monitoring equipment that supports cellular communications with as large a coverage area as possible and automatically provide instantaneous or nearly instantaneous information regarding the whereabouts of a person who is being monitored, including information regarding the person's presence in an exclusion zone or absence from an inclusion zone;

b. Use land line communications equipment to transmit information regarding the location of persons when they are in areas in which no commercial cellular service is available; and

c. Immediately alert the Department and the local law enforcement agency if the person leaves any inclusion zone or stays in any exclusion zone for any longer period than the time needed to travel through the zone to get to another destination.

The Department must contract with a vendor to provide tracking services using a competitive process under s. 16.75 of the statutes. The Department is currently contracting with Behavior Interventions, Inc. (BI, Inc.) for a cost of \$4.40 per day for GPS active monitoring. The Department is also piloting a new GPS bracelet device through BI, Inc. called the Loc8 at a daily cost of \$5.00 per bracelet. Compared to the typical GPS bracelet, a Loc8

device is smaller in size, can connect to area Wi-Fi signals, incorporates a "proximity event" feature (which notifies the Monitoring Center if the transmitter is away from the limb that it is intended to be tethered to), and includes a vibration feature and removable batteries. The Department currently operates 18 Loc8 devices. The existing contract with BI Technologies, Inc. expires on June 30, 2019.

For each person subject to GPS tracking, the Department of Corrections must create individualized exclusion and inclusion zones for the individual if necessary to protect public safety. For exclusion zones, Corrections must focus on areas where children congregate, with perimeters of 100 to 250 feet, and on areas where the individual was prohibited from going as a condition of probation, extended supervision, parole, conditional release, or supervised release. In addition to creating exclusion and/or inclusion zones, Corrections is required to ensure that the individual's GPS tracking device or comparable technology immediately alerts the Department and the local law enforcement agency if the person either leaves his or her assigned inclusion zone or stays in an exclusion zone longer than the time needed to travel through the zone to get to another destination.

For individuals on supervised release or conditional release who are on GPS tracking, Corrections must notify DHS, upon request, of any tracking information for the person if: (a) Corrections has been alerted that the individual has improperly stayed in an exclusion zone or improperly left an inclusion zone; or (b) the individual fails to make required payments to Corrections for his or her GPS tracking costs.

For each person subject to tracking, Corrections must determine the costs of GPS tracking for the individual and how much of the costs that the individual is able to pay. The Department may require the person to pay those costs. For individuals on conditional release or supervised release, DHS must pay the GPS tracking costs to the extent that costs are not covered by any required payments by

individuals. In determining how much of the costs a person is able to pay, Corrections is to consider: (a) the person's financial resources; (b) the person's present and future earning ability; (c) the needs and earning ability of the person's dependents; (d) any other costs that the person is required to pay in conjunction with his or her supervision; and (e) any other factors that Corrections considers appropriate. Any monies collected are utilized for expenditures related to GPS tracking.

***Termination of Lifetime GPS Tracking.*** A person subject to lifetime GPS tracking may petition for the termination of lifetime tracking with the circuit court in the county in which he or she was convicted or found not guilty or not responsible by reason of mental disease or defect. However, the person may not file a termination petition earlier than 20 years after the date on which lifetime tracking began. Further, the following individuals are prohibited from filing for termination of lifetime tracking: (a) a person who was convicted of any crime during the period of lifetime tracking; (b) a person who had been placed on supervised release under Chapter 980 of the statutes; or (c) a person placed on parole or discharged under Chapter 975.

Upon receiving a petition to terminate lifetime tracking, the court will send a copy of the petition to the district attorney, who conducts a criminal history records search. No later than 30 days after the date of receiving the petition, the district attorney must report the results of the criminal history search and may provide a written response to the petition. If the individual has not been convicted of a criminal offense during the period of lifetime tracking, the court will: (a) order that the person be examined by a physician or psychologist approved by the court; (b) notify the Department that it may submit a report concerning the individual's conduct while on lifetime tracking and an opinion as to whether lifetime tracking is still necessary to protect the public; and (c) schedule a hearing on the petition. The physician or psychologist who conducts an examination must prepare a report of his or her examination, including an opinion of whether the

individual is a danger to the public, and file the report with the court within 60 days after completing the examination. The report will remain confidential until the physician or psychologist testifies at the hearing. The cost for the examination must be paid for by the individual petitioning for termination of lifetime tracking.

A hearing on a termination petition cannot be conducted until the report of the examination has been filed with the court. At the hearing, the court must consider evidence it considers relevant to the petition, and the petitioner and the district attorney may offer evidence relevant to the issue of the person's dangerousness and continued need for lifetime tracking. The court may grant the petition if it determines after the hearing that lifetime tracking is no longer necessary to protect the public. If the petition is denied, the individual may not file a subsequent petition requesting termination of lifetime tracking until at least five years have elapsed since the most recent petition.

In addition, the Department may file a petition for termination of lifetime tracking if the person is permanently physically incapacitated. The petition must include affidavits from two physicians that explain the nature of the person's permanent physical incapacitation. The Department must file the petition in the county in which the person was convicted, found not guilty or responsible by reason of mental disease or defect, or found to be a sexually violent person, and forward a copy of the petition to the district attorney or, for individuals committed under Chapter 980, to the agency that filed the Chapter 980 petition.

Upon its own motion or motion of the district attorney or appropriate agency, the court may order that the individual be examined by a physician who is approved by the court. If an examination is ordered, the physician must prepare a report that includes his or her opinion of whether the person is permanently physically incapacitated, and file the report within 60 days after completing the examination. The report must remain confidential until

the physician testifies at the hearing. Costs of the examination are to be paid by Corrections. The court will conduct a hearing and take evidence it considers relevant to determining whether the person is permanently physically incapacitated so that he or she is not a danger to the public. The court may grant a petition after the hearing if it determined that the permanent physical incapacitation was such that the person was no longer a danger to the public.

Finally, if the person who is subject to tracking moves out of state, the Department shall terminate the person's tracking. If the person returns to the state, the Department shall reinstate the person's tracking.

### **GPS Tracking for Violations of Certain Orders or Injunctions**

Under 2011 Act 266, if a person knowingly violates a temporary restraining order or injunction related to domestic abuse or harassment, the court may report the violation to the Department of Corrections immediately upon the person's conviction and may order the person to submit to GPS tracking. The Department's duties related to tracking individuals are the same as those described above. The provisions came into effect on January 1, 2014.

Before issuing an order, the court must find that the person is more likely than not to cause serious bodily harm to the person who petitioned for the restraining order or injunction, weighing the following factors: (a) whether the person allegedly caused physical injury, intentionally abused pets, or damaged property, or committed sexual assault, an act of strangulation or forcible entry to gain access to the petitioner; (b) whether the person threatened any individual, including the petitioner, with harm; (c) whether the person has a history of improperly using or threatening to use a firearm or other dangerous weapon; (d) whether the person has expressed suicidal thoughts; (e) whether the person has exhibited obsessive or controlling behavior

toward the petitioner or any member of the petitioner's family, including stalking, surveillance, or isolation of the petitioner or any member of the petitioner's family; (f) the person's mental health history; and (g) whether the person has a history of abusing alcohol or a controlled substance.

The court may request Corrections provide a validated risk assessment of the person to make any of these findings. Further, the court may request a domestic violence prevention or treatment center in the court's county to complete a danger assessment of the person to make any of the findings.

If the court orders GPS tracking for a violation of a temporary restraining order or injunction, the court must provide the petitioner with a referral to a domestic violence or sexual assault victim service provider.

After weighing the factors above, if the court determines that a person is more likely than not to cause serious bodily harm to the petitioner, and the court determines that another alternative, including imprisonment, is more likely to protect the petitioner, the court may not enter an order for GPS tracking.

If the court convicts an individual for violating a domestic abuse or harassment order, the court must impose a GPS tracking surcharge of \$200 for each offense. Revenue from the surcharge is used to cover the costs of the GPS tracking program. If revenue is inadequate to fund the program, the Department may, by rule, increase the surcharge by not more than five percent each year to cover the costs.

***Tampering with a GPS Tracking Device.*** Statutory provisions provide that whomever, without the authorization of Corrections, intentionally tampers with a GPS tracking device or comparable technology is guilty of a Class I felony (penalty of up to 18 months in prison and two years on extended supervision).

---

## Appendices

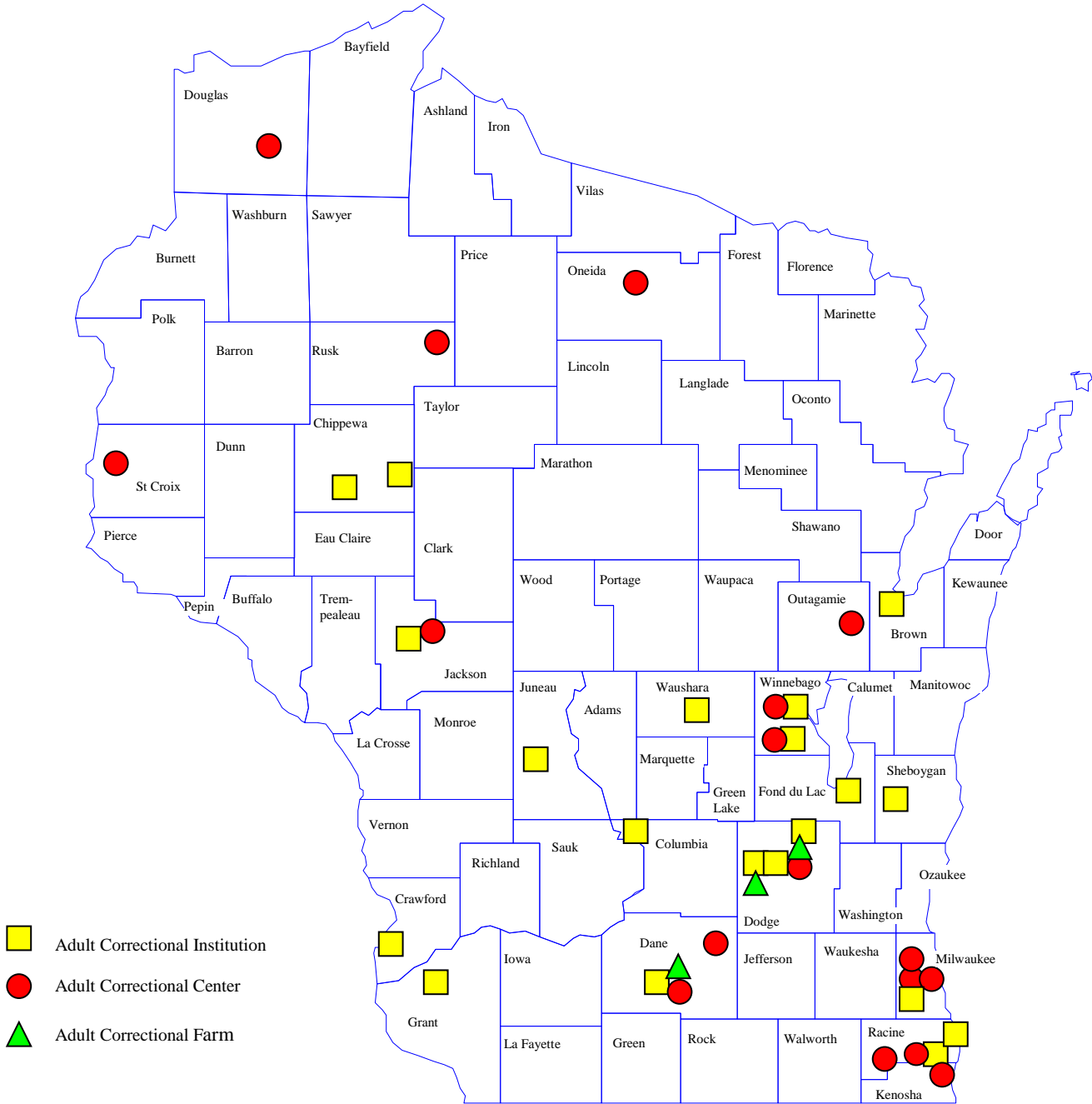
---

The following pages contain appendices which provide additional information related to adult corrections:

Appendix I	Wisconsin Adult Correctional Facilities
Appendix II	Department of Corrections Organizational Chart
Appendix III	Department of Corrections 2018-19 Base Budget
Appendix IV	Correctional Facility Operational Costs, 2017-18
Appendix V	2017-18 Average Daily Inmate Population Including Contracted Facilities
Appendix VI	Type of Most Serious Offenses for Inmates Resident on July 1, 2018
Appendix VII	Type of Most Serious Offenses for Inmates Admitted to Prison, 2017-18
Appendix VIII	Type of Most Serious Offenses for Inmates Released from Prison, 2017-18
Appendix IX	Badger State Industries Inmate Employees and Average Inmate Hourly Wages, 2017-18
Appendix X	Badger State Industries Year-End Continuing Cash Balance Since 2015-16
Appendix XI	Division of Community Corrections Regions
Appendix XII	Halfway House Contract Expenditures, 2017-18
Appendix XIII	2016-17 Probation and Parole Holds Reimbursed in 2017-18

# APPENDIX I

## Wisconsin Adult Correctional Facilities



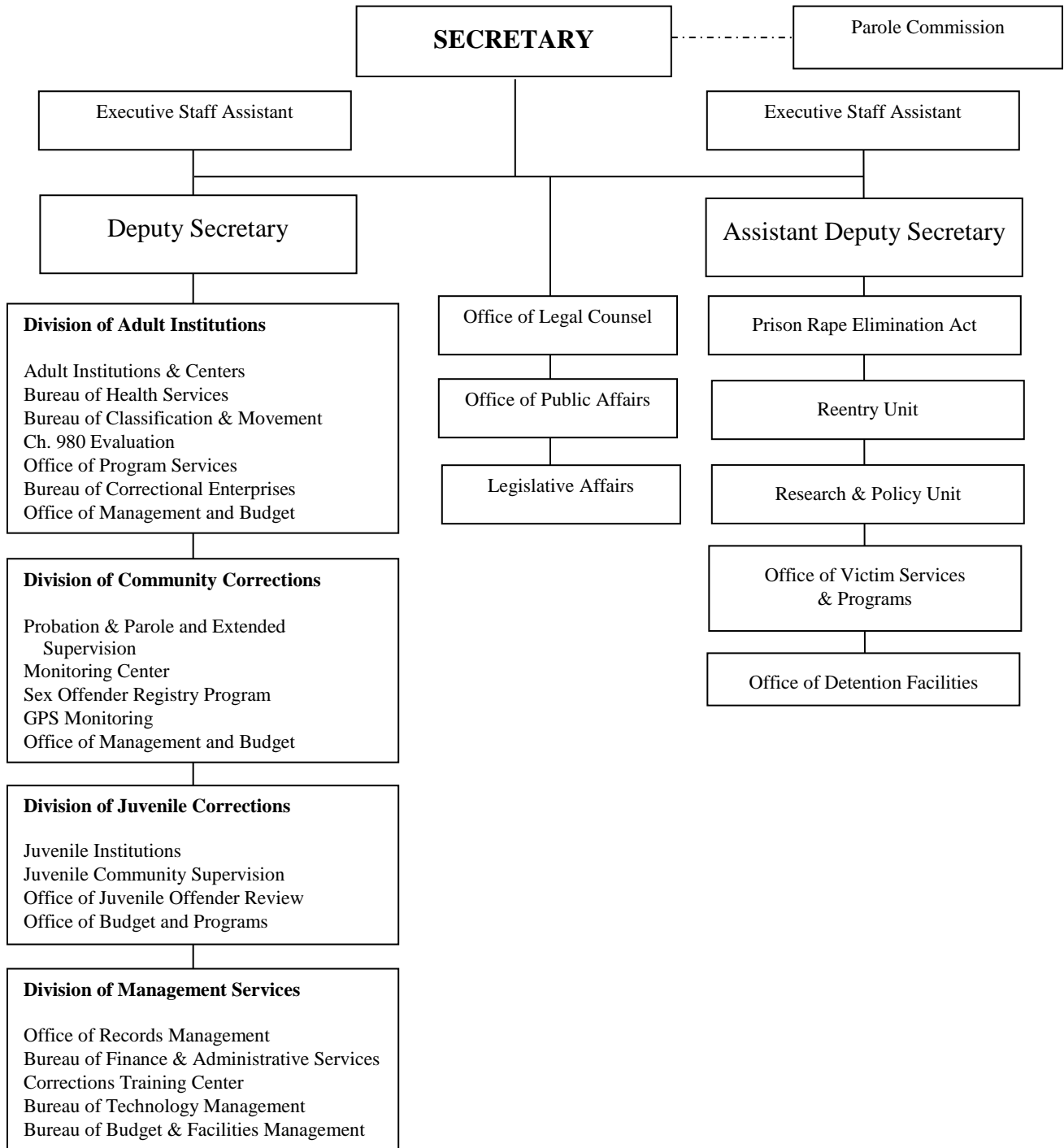
## APPENDIX I (continued)

<u>County</u>	<u>Facility</u>	<u>Post Office</u>	<u>Facility Security Level</u>
Brown	Green Bay Correctional Institution	Green Bay	Maximum
Chippewa	Chippewa Valley Correctional Treatment Facility	Chippewa Falls	Minimum
	Stanley Correctional Institution	Stanley	Medium
Crawford	Prairie du Chien Correctional Institution	Prairie du Chien	Medium
Columbia	Columbia Correctional Institution	Portage	Maximum
Dane	Oakhill Correctional Institution	Oregon	Minimum
	Oregon Correctional Center	Oregon	Minimum
	Thompson Correctional Center	Deerfield	Minimum
	Oregon Farm	Oregon	Minimum
Dodge	Dodge Correctional Institution	Waupun	Maximum
	Waupun Correctional Institution	Waupun	Maximum
	Fox Lake Correctional Institution	Fox Lake	Medium
	John C. Burke Center	Waupun	Minimum
	Waupun Farm	Waupun	Minimum
	Fox Lake Farm	Fox Lake	Minimum
Douglas	Gordon Correctional Center	Gordon	Minimum
Fond du Lac	Taycheedah Correctional Institution	Taycheedah	Max/Medium
Grant	Wisconsin Secure Program Facility	Boscobel	Maximum
Jackson	Jackson Correctional Institution	Black River Falls	Medium
	Black River Correctional Center	Black River Falls	Minimum
Juneau	New Lisbon Correctional Institution	New Lisbon	Medium
Kenosha	Kenosha Correctional Center	Kenosha	Minimum
Milwaukee	Milwaukee Secure Detention Facility	Milwaukee	Medium
	Marshall E. Sherrer Correctional Center	Milwaukee	Minimum
	Felmers O. Chaney Correctional Center	Milwaukee	Minimum
	Women's Correctional Center	Milwaukee	Minimum
Oneida	McNaughton Correctional Center	Lake Tomahawk	Minimum
Outagamie	Sanger B. Powers Correctional Center	Oneida	Minimum
Racine	Robert E. Ellsworth Women's Center	Union Grove	Minimum
	Racine Correctional Institution	Sturtevant	Medium
	Racine Youthful Offender Correctional Facility	Racine	Medium
	Sturtevant Transitional Treatment Facility	Racine	Medium
Rusk	Flambeau Correctional Center	Hawkins	Minimum
St. Croix	St. Croix Correctional Center	New Richmond	Minimum
Sheboygan	Kettle Moraine Correctional Institution	Plymouth	Medium
Waushara	Redgranite Correctional Institution	Redgranite	Medium
Winnebago	Oshkosh Correctional Institution	Oshkosh	Medium
	Drug Abuse Correctional Center	Winnebago	Minimum
	Winnebago Correctional Center	Winnebago	Minimum
	Wisconsin Resource Center	Winnebago	Medium



## APPENDIX II

### Department of Corrections Organizational Chart



### APPENDIX III

#### Department of Corrections - 2018-19 Base Budget

	GPR		FED		PR		TOTAL	
	Funding	Positions	Funding	Positions	Funding	Positions	Funding	Positions
<b>Division of Management Services</b>								
Central Office	\$5,637,100	7.00	\$0	0.00	\$534,600	0.00	\$6,171,700	7.00
Finance and Administrative Services	4,869,000	24.00	0	0.00	499,700	5.00	5,368,700	29.00
Personnel and Human Resources	8,731,700	0.00	0	0.00	0	0.00	8,731,700	0.00
Training Centers	3,356,600	11.00	0	0.00	2,543,000	4.00	5,899,600	15.00
Technology Management	20,235,100	97.00	0	0.00	525,700	5.00	20,760,800	102.00
Budget and Facilities Management	1,010,100	9.00	0	0.00	0	0.00	1,010,100	9.00
Total	\$43,839,600	148.00	\$0	0.00	\$4,103,000	14.00	\$47,942,600	162.00
<b>Division of Adult Institutions</b>								
Central Office	\$194,847,200	35.95	\$2,473,100	0.00	\$6,499,900	2.00	\$203,820,200	37.95
Bureau of Health Services	127,840,500	287.66	0	0.00	242,000	1.00	128,082,500	288.66
Classification and Movement	5,628,500	75.50	0	0.00	0	0.00	5,628,500	75.50
Chapter 980 Offender Program	1,100,600	6.00	0	0.00	0	0.00	1,100,600	6.00
Correctional Enterprises	50,000	0.00	0	0.00	7,514,500	8.00	7,564,500	8.00
Badger State Industries	0	0.00	0	0.00	22,619,500	75.60	22,619,500	75.60
Correctional Farms	1,210,800	16.00	0	0.00	6,033,900	8.90	7,244,700	24.90
Waupun Correctional Institution	29,978,400	419.80	0	0.00	4,878,000	20.30	34,856,400	440.10
Green Bay Correctional Institution	25,891,600	359.45	0	0.00	154,900	2.40	26,046,500	361.85
Women's Correctional System	33,153,100	439.18	0	0.00	434,100	5.20	33,587,200	444.38
Fox Lake Correctional Institution	26,511,200	371.10	0	0.00	19,200	0.40	26,530,400	371.50
Columbia Correctional Institution	23,352,700	332.90	0	0.00	0	0.00	23,352,700	332.90
Kettle Moraine Correctional Institution	23,604,500	326.70	0	0.00	112,400	1.60	23,716,900	328.30
Oakhill Correctional Institution	18,911,100	258.30	0	0.00	29,100	0.70	18,940,200	259.00
Dodge Correctional Institution	38,479,300	525.20	86,800	0.00	59,400	1.30	38,625,500	526.50
Racine Correctional Institution and Sturtevant Facility	35,494,100	492.70	0	0.00	103,300	0.80	35,597,400	493.50
Wisconsin Resource Center Officers	7,853,500	110.00	0	0.00	0	0.00	7,853,500	110.00
Oshkosh Correctional Institution	37,659,800	523.65	0	0.00	592,300	7.90	38,252,100	531.55
Jackson Correctional Institution	21,702,300	285.60	0	0.00	16,600	0.40	21,718,900	286.00
Wisconsin Secure Program Facility	17,789,600	246.00	0	0.00	0	0.00	17,789,600	246.00
Racine Youthful Offender Correctional Facility	16,004,500	202.00	0	0.00	92,200	1.50	16,096,700	203.50
Redgranite Correctional Institution	21,414,700	290.60	0	0.00	17,400	0.40	21,432,100	291.00
New Lisbon Correctional Institution	21,821,600	292.65	0	0.00	24,900	0.60	21,846,500	293.25
Correctional Center System	41,931,600	498.25	0	0.00	3,329,900	1.00	45,261,500	499.25
Chippewa Valley Correctional Treatment Facility	12,896,400	162.20	0	0.00	0	0.00	12,896,400	162.20
Prairie du Chien Correctional Institution	14,314,100	191.30	0	0.00	77,700	1.20	14,391,800	192.50
Stanley Correctional Institution	26,107,600	365.90	0	0.00	36,000	0.80	26,143,600	366.70
Milwaukee Secure Detention Facility	27,169,300	356.80	0	0.00	10,700	0.20	27,180,000	357.00
Contract Beds	12,106,600	0.00	0	0.00	0	0.00	12,106,600	0.00
Total	\$864,825,200	7,471.39	\$2,559,900	0.00	\$52,897,900	142.20	\$920,283,000	7,613.59

**APPENDIX III (continued)**

**Department of Corrections - 2018-19 Base Budget**

	GPR		FED		PR		TOTAL	
	Funding	Positions	Funding	Positions	Funding	Positions	Funding	Positions
<b>Division of Community Corrections</b>								
Division of Community Corrections-Central Office	\$32,557,300	58.00	\$0	0.00	\$2,196,100	7.50	\$34,753,400	65.50
Probation, Parole and Extended Supervision	156,113,800	1,705.83	0	2.00	6,529,300	2.00	162,643,100	1,709.83
Monitoring center	9,733,000	83.55	0	0.00	569,500	2.20	10,302,500	85.75
Sex offender registry program	2,606,300	31.00	0	0.00	340,800	0.00	2,947,100	31.00
Contract Bed Funding - Extended Supervision Sanctions	<u>9,391,500</u>	<u>0.00</u>	<u>0</u>	<u>0.00</u>	<u>0</u>	<u>0.00</u>	<u>9,391,500</u>	<u>0.00</u>
Total	\$210,401,900	1,878.38	\$0	2.00	\$9,635,700	11.70	\$220,037,600	1,892.08
<b>Secretary's Office</b>								
Central Office	\$12,687,500	46.70	\$0	0.00	\$12,100	0.00	\$12,699,600	46.70
Office of Detention Facilities	674,500	6.50	0	0.00	0	0.00	674,500	6.50
Victim Services and Programs	<u>183,400</u>	<u>1.00</u>	<u>0</u>	<u>0.00</u>	<u>1,020,200</u>	<u>5.00</u>	<u>1,203,600</u>	<u>6.00</u>
Total	\$13,545,400	54.20	\$0	0.00	\$1,032,300	5.00	\$14,577,700	59.20
<b>Parole Commission</b>								
Parole Commission	\$772,300	6.00	\$0	0.00	\$0	0.00	\$772,300	6.00
<b>Division of Juvenile Corrections</b>								
Bureau of Finance & Administrative Services	\$0	0.00	\$0	0.00	\$142,900	2.00	\$142,900	2.00
Bureau of personnel & human resources	79,800	0.00	0	0.00	342,800	0.00	422,600	0.00
Bureau of Health Services	0	0.00	0	0.00	67,100	0.00	67,100	0.00
Secretary's Office-Juvenile	0	0.00	0	0.00	25,000	0.30	25,000	0.30
Central Office	6,670,400	17.45	30,000	0.00	18,142,600	68.35	24,843,000	85.80
Serious Juvenile Offenders	19,077,000	0.00	0	0.00	0	0.00	19,077,000	0.00
Lincoln Hills School	881,800	10.00	48,200	1.00	22,134,500	239.25	23,064,500	250.25
Copper Lake School	<u>306,800</u>	<u>3.25</u>	<u>0</u>	<u>0.00</u>	<u>4,668,600</u>	<u>53.50</u>	<u>4,975,400</u>	<u>56.75</u>
Total	\$27,015,800	30.70	\$78,200	1.00	\$45,523,500	363.40	\$72,617,500	395.10
<b>TOTAL</b>	<b>\$1,160,400,200</b>	<b>9,588.67</b>	<b>\$2,638,100</b>	<b>3.00</b>	<b>\$113,192,400</b>	<b>536.30</b>	<b>\$1,276,230,700</b>	<b>10,127.97</b>

## APPENDIX IV

### Correctional Facility Operational Costs, 2017-18\*

Facility**	Operational Costs	Average Daily Population+	Annual Per Capita	Daily Per Capita
Waupun	\$47,168,152	1,258	\$37,498	\$102.73
Green Bay	37,447,689	1,094	34,241	93.81
Columbia	32,656,146	834	39,171	107.32
Taycheedah/Women's Correctional System	55,388,071	1,515	36,570	100.19
Dodge	61,747,785	1,683	36,684	100.50
WI Secure Program Facility	23,114,094	470	49,135	134.62
Stanley	42,682,488	1,575	27,097	74.24
Oshkosh	58,413,625	2,044	28,574	78.28
Racine and Sturtevant Transitional Facility	54,008,928	1,830	29,517	80.87
Jackson	31,254,023	984	31,763	87.02
Fox Lake	39,299,148	1,341	29,297	80.27
Redgranite	30,361,607	1,024	29,663	81.27
Kettle Moraine	35,749,895	1,179	30,319	83.07
Prairie du Chien	19,560,206	513	38,164	104.56
Oakhill	26,334,806	720	36,573	100.20
Racine Youthful Offender	20,134,730	450	44,722	122.53
Milwaukee Secure Detention Facility***	40,091,096	1,079	37,164	101.82
New Lisbon	32,014,014	1,040	30,778	84.32
Chippewa Valley Treatment Facility Centers***	<u>18,383,402</u> <u>55,405,155</u>	<u>489</u> <u>1,955</u>	<u>37,579</u> <u>28,345</u>	<u>102.96</u> <u>77.66</u>
<b>Total</b>	<b>\$761,215,060</b>	<b>23,077</b>	<b>\$32,986</b>	<b>\$90.37</b>

\*Data from departmental average daily population reports.

\*\*Does not include operational costs or populations associated with the Wisconsin Resource Center operated by DHS (373 ADP) with Corrections providing security services or contract bed costs (435 ADP).

\*\*\*Costs and populations include female inmates not included under Taycheedah/Women's Correctional System.

+Represents rounded population numbers.

## APPENDIX V

### 2017-18 Average Daily Inmate Population Including Contracted Facilities

#### Males

Facility	Average Daily Population
Waupun	1,258
Dodge	1,683
Green Bay	1,094
Columbia	834
Wisconsin Secure Program Facility	<u>470</u>
Total Maximum	5,339
Racine	1,683
Fox Lake	1,341
Kettle Moraine	1,179
Oshkosh	2,044
Jackson	984
Racine Youthful Offender	450
Wisconsin Resource Center - Male	332
Prairie du Chien	513
Redgranite	1,024
Milwaukee Secure Detention Facility - Male	1,043
Stanley	1,575
New Lisbon	<u>1,040</u>
Total Medium	13,208
Oakhill	720
Chippewa Valley Treatment Facility	489
Sturtevant Transitional Facility	147
Centers	<u>1,947</u>
Total Minimum	3,303
Federal--Facilities	28
Wisconsin Counties	<u>408</u>
Total Contract	436
Total Male	22,286
<b>Females</b>	
Taycheedah	925
Centers	597
Wisconsin Resource Center - Female	41
Wisconsin Secure Detention Facility - Female	<u>36</u>
Total Female	1,599
<b>GRAND TOTAL</b>	<b>23,885</b>

## APPENDIX VI

### Type of Most Serious Offenses for Inmates Resident on July 1, 2018

<b>Males</b>		
Offense	Number	Percent
Sexual Offenses*	3,320	31.9%
Murder/Homicide*	2,158	20.7
Robbery*	1,204	11.6
Assaults++	1,072	10.3
Drug Offenses--Possession with Intent to Deliver	460	4.4
Operating While Intoxicated*	420	4.0
Battery	382	3.7
Drug Offenses--Manufacturing and Delivery	350	3.4
Burglary*	318	3.1
Theft*	222	2.1
Drug Offenses--Possession	152	1.5
Other	111	1.1
Kidnapping/False Imprisonment	76	0.7
Bail Jumping/Escape	51	0.5
Drug Offenses--Other	32	0.3
Arson	30	0.3
Forgery	24	0.2
Fraud/Extortion*	23	0.2
Revocation--No New Sentence**	4,947	
Revocation--New Sentence**	6,130	
No Data/Unsentenced***	<u>977</u>	
	22,459	100.0%
<b>Females</b>		
Murder/Homicide*	211	28.1%
Assaults++	107	14.2
Theft*	68	9.1
Robbery*	65	8.6
Operating While Intoxicated*	54	7.2
Drug Offenses--Manufacturing and Delivery	52	6.9
Sexual Offenses*	42	5.6
Drug Offenses--Possession with Intent to Deliver	32	4.3
Drug Offenses--Possession	30	4.0
Burglary*	29	3.9
Battery	28	3.7
Other	8	1.1
Drug Offenses--Other	8	1.1
Forgery	8	1.1
Kidnapping/False Imprisonment	4	0.5
Arson	3	0.4
Fraud/Extortion*	1	0.1
Bail Jumping/Escape	1	0.1
Revocation--No New Sentence**	420	
Revocation--New Sentence**	386	
No Data/Unsentenced***	<u>67</u>	
	1,624	100.0%

\* All types or degrees of the offense.

++Includes aggregated assaults, injuries, hit and run, endangering safety, carjacking, and physical abuse of a child.

\*\*Includes those in prison for revocation of probation, parole, or extended supervision. Due to data limitations, the number of revocations with no new sentence may be overrepresented, as further investigations of revocations frequently result in new sentences at a later date. Further, revocations with a new sentence are excluded from the cumulative population because current data limitations cannot identify whether the type of offense is for the original sentence that led to revocation or the new offense that led to a new sentence.

\*\*\*Includes those inmates for which Corrections did not have offense data and offenders temporarily held pending revocation of probation, parole, extended supervision, or as an alternative to revocation.

## APPENDIX VII

### Type of Most Serious Offenses for Inmates Admitted to Prison, 2017-18

<b>Males</b>		
Offense	Number	Percent
Sexual Offenses*	498	19.1%
Assaults++	406	15.6
Operating While Intoxicated*	318	12.2
Robbery*	219	8.4
Drug Offenses--Possession with Intent to Deliver	214	8.2
Drug Offenses--Manufacturing and Delivery	154	5.9
Murder/Homicide*	152	5.8
Battery	135	5.2
Burglary*	120	4.6
Theft*	117	4.5
Drug Offenses--Possession	98	3.8
Other	62	2.4
Bail Jumping/Escape	45	1.7
Kidnapping/False Imprisonment	19	0.7
Drug Offenses--Other	18	0.7
Fraud/Extortion*	15	0.6
Forgery	8	0.3
Arson	7	0.3
Revocation--No New Sentence**	3,253	
Revocation--New Sentence**	1,708	
No Data/Unsentenced***	<u>4,184</u>	
	11,750	100.0%
<b>Females</b>		
Operating While Intoxicated*	43	15.2%
Drug Offenses--Manufacturing and Delivery	41	14.5
Assaults++	37	13.1
Murder/Homicide*	28	9.9
Theft*	27	9.5
Drug Offenses--Possession	20	7.1
Drug Offenses--Possession with Intent to Deliver	20	7.1
Robbery*	17	6.0
Burglary*	14	4.9
Battery	12	4.2
Sexual Offenses*	9	3.1
Forgery	6	2.1
Drug Offenses--Other	4	1.4
Other	3	1.1
Bail Jumping/Escape	1	0.4
Kidnapping/False Imprisonment	1	0.4
Revocation--No New Sentence**	374	
Revocation--New Sentence**	213	
No Data/Unsentenced***	<u>404</u>	
	1,274	100.0%

\*All types or degrees of the offense.

++ Includes aggregated assaults, batteries, injuries, hit and run, endangering safety, carjacking, and physical abuse of a child.

\*\*Includes those admissions for revocation of probation, parole, or extended supervision. Due to data limitations, the number of revocations with no new sentence may be overrepresented, as further investigations of revocations frequently result in new sentences at a later date. Further, revocations with a new sentence are excluded from the cumulative population because current data limitations cannot identify whether the type of offense is for the original sentence that led to revocation or the new offense that led to a new sentence.

\*\*\*Includes those admissions for which Corrections did not have offense data and offenders temporarily held pending revocation of probation, parole, or extended supervision, or as an alternative to revocation.

## APPENDIX VIII

### Type of Most Serious Offenses for Inmates Released from Prison, 2017-18

#### Males

Offense	Number	Percent
Assaults++	936	13.7%
Sexual Offenses*	832	12.1
Burglary*	801	11.7
Robbery*	736	10.7
Operating While Intoxicated*	629	9.2
Battery	545	7.9
Theft*	499	7.3
Drug Offenses--Manufacturing and Delivery	413	6.0
Drug Offenses--Possession	391	5.7
Drug Offenses--Possession with Intent to Deliver	349	5.1
Other	226	3.3
Murder/Homicide*	150	2.2
Bail Jumping/Escape	110	1.6
Forgery	90	1.3
Kidnapping/False Imprisonment	53	0.8
Drug Offenses--Other	45	0.7
Fraud/Extortion*	30	0.4
Arson	21	0.3
No Data/Unsentenced**	<u>4,546</u>	
	11,402	100.0%

#### Females

Theft*	147	18.3%
Drug Offenses--Possession	105	13.1
Operating While Intoxicated*	88	10.9
Drug Offenses--Manufacturing and Delivery	80	9.9
Burglary*	69	8.6
Assaults++	65	8.1
Battery	48	6.0
Robbery*	39	4.9
Drug Offenses--Possession with Intent to Deliver	38	4.7
Forgery	36	4.5
Sexual Offenses*	19	2.4
Drug Offenses--Other	18	2.2
Murder/Homicide*	17	2.1
Other	12	1.5
Bail Jumping/Escape	10	1.3
Fraud/Extortion*	9	1.1
Arson	2	0.3
Kidnapping/False Imprisonment	1	0.1
No Data/Unsentenced**	<u>415</u>	
	1,218	100.0%

\*All types or degrees of the offense.

++Includes aggregated assaults, batteries, injuries, hit and run, endangering safety, carjacking, and physical abuse of a child.

\*\*Includes those releases for which Corrections did not have offense data, offenders temporarily held pending revocation of probation, parole, or extended supervision, or as an alternative to revocation, and inmates who died while in prison.



**APPENDIX IX**

**Badger State Industries  
Inmate Employees and Average Inmate Hourly Wages, 2017-18**

Institution	Industry	Inmate Employees	Average Hourly Wage
Green Bay	Textiles	32	\$0.76
Oshkosh	Laundry	87	0.81
Stanley	Signs	31	0.94
Jackson	Signs	25	0.93
New Lisbon	Signs Recycling	11	0.92
Columbia	Printing	14	0.64
Waupun	Metal Stamping	37	0.94
	Metal Furniture*	24	0.90
Fox Lake	Wood Products	46	0.93
Oakhill	Upholstering	21	1.32
John C. Buke	Distribution Center	12	1.32
Redgranite	Durable Medical Equipment	12	0.86
Taycheedah	Canteen	<u>14</u>	<u>0.68</u>
Total		366	\$0.92

\* As of November, 2018, the metal furniture program at Waupun Correctional Institution has temporarily ceased operations.

## APPENDIX X

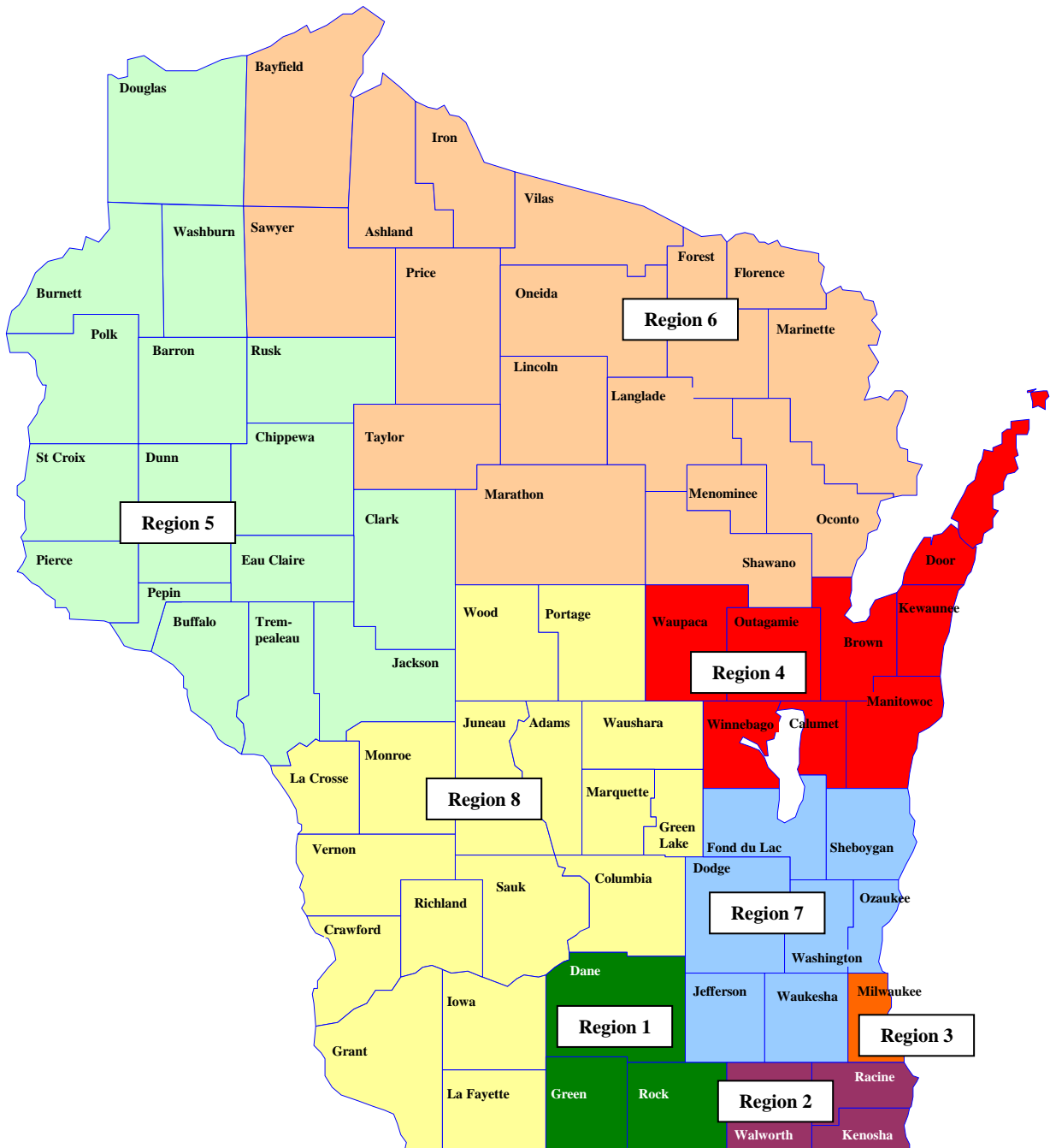
### Badger State Industries Year-End Continuing Cash Balance Since 2015-16

Institution	Industry/Business	2015-16	2016-17	2017-18
Waupun	Metal Stamping	\$23,447,000	\$24,266,500	\$25,855,000
Waupun/Fox Lake	System and Wood Furniture	-12,113,000	-12,409,000	-13,394,000
Green Bay	Textiles	-8,812,400	-8,716,500	-8,372,300
Jackson	Signs	-1,360,500	-1,498,300	-1,416,300
Stanley	Signs	2,082,200	1,888,900	1,358,000
Oshkosh	Laundry	-905,000	-1,007,900	-938,500
Columbia	Printing	-3,721,800	-3,864,000	-4,008,900
Oakhill	Upholstering	203,000	111,600	169,200
New Lisbon	Signs Recycling	-1,186,900	-1,179,800	-1,148,700
Redgranite	Wheelchair Recycling	23,500	-19,300	-9,400
Taycheedah	Canteen	---	-165,800	-161,600
All	Management and Support*	<u>72,400</u>	<u>-67,400</u>	<u>100</u>
BSI Total		-\$2,271,500	-\$2,661,000	-\$2,067,400

\* Management and support represent the Distribution Center, overhead, and no-projection operations, which typically is allocated to other prison industries.

# APPENDIX XI

## Division of Community Corrections Regions



## APPENDIX XII

### Halfway House Contract Expenditures, 2017-18

Name	Location	Beds		Total Number of Beds	GPR	PR	Total Contracted	
		Male	Female				Contract Amount	Daily Cost Per Bed
ARC Community Services w/Cert AODA	Milwaukee		13	13	\$242,280	\$306,100	\$548,380	\$115.57
ARC Community Services w/ AODA	Fond du Lac		16	16	572,006		572,006	99.41
ARC Community Services - Dayton St.	Madison		9	9	354,962		354,962	110.51
ARC Community Services - Mother & Infant	Madison		10	10	584,993		584,993	164.38
ARC Community Services - Paterson w/ AODA	Madison		15	15	578,547		578,547	107.75
Genesis Behavioral Services - Chatham w/ AODA	Racine		12	12	460,455		460,455	108.25
Genesis Behavioral Services - Crossroads w/ Dual Diag.	Racine		9	9	444,578		444,578	139.50
Genesis Behavioral Services - Oshkosh w/ AODA	Oshkosh		14	14	637,575		637,575	124.77
Lutheran Social Services - Affinity w/Cert AODA	Eau Claire		18	18	239,112	229,000	468,113	71.25
Meta House	Milwaukee		10	10	530,320	108,400	638,720	175.00
Attic Community Services - Brunk House (closed 3/15/2018)	La Crosse	10		10	271,957		271,957	113.08
Attic Correctional Services - Addams House	Appleton	10		10	469,688		469,688	129.04
Attic Correctional Services - Marshall House	Green Bay	8		8	386,264		386,264	132.00
Attic Correctional Services - Dwight Dr.	Madison	19		19	576,605		576,605	95.84
Attic Correctional Services - Foster	Madison	18		18	683,411		683,411	111.22
Attic Correctional Services - Schwert w/ AODA	Madison	14		14	560,117		560,117	112.82
Genesis Behavioral Services - Options w/Cert AODA	Kenosha	20		20	487,653	221,700	709,353	101.25
Genesis Behavioral Services - Spring Place (closed 12/31/2018)	Racine	12		12	221,154		221,154	105.31
Lutheran Social Services - BART House	Barronette	8		8	299,730		299,730	115.26
Lutheran Social Services - Cephas House w/ AODA	Waukesha	14		14	452,035		452,035	92.98
Lutheran Social Services - Exodus (Meth)	Hudson	12		12	369,812		369,812	92.46
Lutheran Social Services - Fahrman	Eau Claire	12		12	259,997		259,997	59.36
Lutheran Social Services - Wazee	Black River Falls	12		12	349,525		349,525	87.99
Portage County - Portage House	Stevens Point	12		12	600,000		600,000	136.99
Rock Valley Community Programs	Janesville	30		30	1,138,945		1,138,945	106.07
Ryan Community	Appleton	16		16	493,389		493,389	86.52
Wisconsin Community Services - Joshua Glover	Milwaukee	36		36	1,511,100		1,511,100	115.00
Lac Du Flambeau - Gookomis Endaad	Lac Du Flambeau	---	---	***	77,235	141,800	219,035	135.00
<b>Total</b>		263	126	389	\$13,853,444	\$1,007,000	\$14,860,444	\$112.31

\*\*\*The number of beds vary and include both male and female offenders.

## APPENDIX XIII

### 2016-17 Probation and Parole Holds Reimbursed in 2017-18

County	Reimbursable Days	Reimbursable Amount	County	Reimbursable Days	Reimbursable Amount
Adams	786	\$31,440	Manitowoc	1,589	63,560
Ashland	595	23,800	Marathon	2,471	98,840
Barron	3,191	127,640	Marinette	686	27,440
Bayfield	153	6,120	Marquette	256	10,240
Brown	3,342	133,680	Milwaukee	3,771	150,840
Buffalo	54	2,160	Monroe	1,536	\$61,440
Burnett	768	30,720	Oconto	390	15,600
Calumet	208	8,320	Oneida	760	30,400
Chippewa	1,321	52,840	Outagamie	5,787	231,480
Clark	389	15,560	Ozaukee	1,551	62,040
Columbia	2,262	90,480	Pepin	54	2,160
Crawford	65	2,600	Pierce	943	37,720
Dane	10,473	418,920	Polk	3,187	127,480
Dodge	2,669	106,760	Portage	1,142	45,680
Door	806	32,240	Price	48	1,920
Douglas	3,358	134,320	Racine	7,016	280,640
Dunn	1,225	49,000	Richland	172	6,880
Eau Claire	4,903	196,120	Rock	3,805	152,200
Florence	8	320	Rusk	851	34,040
Fond du Lac	5,326	213,040	Sauk	1,642	65,680
Forest	205	8,200	Sawyer	655	26,200
Grant	267	10,680	Shawano	621	24,840
Green	371	14,840	Sheboygan	4,607	184,280
Green Lake	644	25,760	St Croix	1,580	63,200
Iowa	383	15,320	Taylor	276	11,040
Iron	5	200	Trempealeau	836	33,440
Jackson	707	28,280	Vernon	277	11,080
Jefferson	2,172	86,880	Vilas	663	26,520
Juneau	636	25,440	Walworth	5,071	202,840
Kenosha	7,267	290,680	Washburn	204	8,160
Kewaunee	319	12,760	Washington	3,801	152,040
La Crosse	4,227	169,080	Waukesha	8,480	339,200
Lafayette	119	4,760	Waupaca	1,181	47,240
Langlade	190	7,600	Waushara	330	13,200
Lincoln	606	24,240	Winnebago	3,564	142,560
			Wood	<u>1,505</u>	<u>60,200</u>
			Totals	131,328	\$5,253,120