

State of Wisconsin

SENATE CHAIR
Alberta Darling

317 East, State Capitol
P.O. Box 7882
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ASSEMBLY CHAIR
John Nygren

309 East, State Capitol
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Joint Committee on Finance

MEMORANDUM

To: Members
Joint Committee on Finance

From: Senator Alberta Darling
Representative John Nygren

Date: October 9, 2017

Re: s. 16.515/16.505(2), Stats. Request

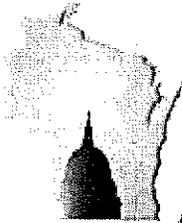
Attached is a copy of a request from the Department of Administration, received October 9, 2017, pursuant to s. 16.515/16.505(2), Stats., on behalf of the Department of Military Affairs.

Please review the material and notify **Senator Darling** or **Representative Nygren** no later than **Thursday, October 26, 2017**, if you have any concerns about the request or if you would like the Committee to meet formally to consider it.

Also, please contact us if you need further information.

Attachments

AD:JN:jm



**WISCONSIN DEPARTMENT OF
ADMINISTRATION**

SCOTT WALKER
GOVERNOR
SCOTT A. NEITZEL
SECRETARY
Office of the Secretary
Post Office Box 7864
Madison, WI 53707-7864
Voice (608) 266-1741
Fax (608) 267-3842

Date: October 9, 2017
To: The Honorable Alberta Darling, Co-Chair
Joint Committee on Finance
The Honorable John Nygren, Co-Chair
Joint Committee on Finance
From: Scott A. Neitzel, Secretary
Department of Administration
Subject: s. 16.515/16.505(2) Request(s)

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Enclosed are request(s) that have been approved by this department under the authority granted in s. 16.515 and s. 16.505(2). The explanation for each request is included in the attached materials. Listed below is a summary of each item:

AGENCY	DESCRIPTION	2017-18		2018-19	
		AMOUNT	FTE	AMOUNT	FTE
DMA 20.465(1)(h)	Intergovernmental services	\$7,000,000*			

* One-time expenditure authority.

As provided in s. 16.515, the request(s) will be approved on October 30, 2017, unless we are notified prior to that time that the Joint Committee on Finance wishes to meet in formal session about any of the requests.

Please contact Kirsten Grinde at 266-1353, or the analyst who reviewed the request in the Division of Executive Budget and Finance, if you have any additional questions.

Attachments

Date: September 27, 2017

To: Waylon Hurlburt

From: Cindy Dombrowski *cd*

Subject: Section 16.515 Request

Attached is a s. 16.515 request analysis for your approval and processing. Listed below is a summary of each item:

DOA RECOMMENDATION:

<u>AGENCY</u>	<u>DESCRIPTION</u>	<u>2017-18</u>		<u>2018-19</u>	
		<u>AMOUNT</u>	<u>FTE</u>	<u>AMOUNT</u>	<u>FTE</u>
DMA 20.465(1)(h)	Intergovernmental services	\$7,000,000*			

* One-time expenditure authority.

AGENCY REQUEST:

<u>AGENCY</u>	<u>DESCRIPTION</u>	<u>2017-18</u>		<u>2018-19</u>	
		<u>AMOUNT</u>	<u>FTE</u>	<u>AMOUNT</u>	<u>FTE</u>
DMA 20.465(1)(h)	Intergovernmental services	\$7,000,000*			

* One-time expenditure authority.

WRH APPROVAL WRH (FORWARD TO GAIL TAPPEN)



**WISCONSIN DEPARTMENT OF
ADMINISTRATION**

SCOTT WALKER
GOVERNOR

SCOTT A. NEITZEL
SECRETARY

Office of the Secretary
Post Office Box 7864
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TTY (608) 267-9629

Date: September 27, 2017

To: Scott A. Neitzel, Secretary
Department of Administration

From: Cindy Dombrowski
Executive Policy and Budget Manager

Subject: Request Under s. 16.515 from the Department of Military Affairs for the
Emergency Management Assistance Compact

Request:

The Department of Military Affairs requests an increase in expenditure authority in fiscal year 2017-18 in its intergovernmental services appropriation under s. 20.465(1)(h).

Revenue Sources for Appropriation:

The revenue source for the intergovernmental services appropriation under s. 20.465(1)(h) is reimbursements from other states for any expenses incurred when units or members of the Wisconsin National Guard are activated in state status to provide assistance under the Emergency Management Assistance Compact. The state of Florida will reimburse Wisconsin for services rendered in aid after Hurricane Irma.

Background:

The Emergency Management Assistance Compact (EMAC) is a national interstate mutual aid agreement between states and territories of the United States that enables states to share resources during natural and man-made disasters, including terrorism. This compact acts as a complement to the federal disaster response system by providing timely and cost-effective relief to states requesting assistance from assisting member states. The compact can be used either in lieu of, or in conjunction with, federal assistance and helps to create a more seamless flow of needed services, relief and goods to an impacted state. The compact has been adopted by all 50 states, the U.S. Virgin Islands, Guam and Puerto Rico, and has been ratified by Congress.

There are five phases under EMAC, which include: (a) prevent preparation for all impacted jurisdictions; (b) activation of the compact when all state and local resources are exhausted and the state's governor declares a state of emergency; (c) the impacted state makes a request of another state and the assisting state agrees to assist;

(d) response occurs with mobilization, deployment and demobilization; and (e) reimbursement to the assisting state for all deployed personnel and any resources provided.

Analysis:

Requesting and deploying resources is made at the discretion of the impacted state, allowing each state to request only what is needed based on the type of disaster. To activate EMAC and request deployment from assisting states, the governor of the impacted state must declare a state of emergency, which authorizes funds to be expended for response and recovery, and activating EMAC. On September 4, 2017, Governor Rick Scott declared a state of emergency due to the anticipated effects of Hurricane Irma. On September 5, 2017, the President declared a state of emergency in Florida, the U.S. Virgin Islands and Puerto Rico.

Expecting a catastrophic storm surge and prolonged hurricane force winds across the entire state, Florida activated EMAC and requested assistance for wide area security and humanitarian assistance, for a period of 30 days. In response, Wisconsin activated the 32nd Brigade of the Wisconsin Army National Guard and deployed 2,606 soldiers to assist with these efforts. While en route, Florida requested that soldiers be turned back as the damage was not as severe or intense as originally predicted.

While a large portion of troops were rerouted back to Wisconsin, approximately 650 soldiers and associated supplies had already reached Florida and stayed for six days to provide assistance. At the time of the deployment, it was unclear how long the soldiers would be on active duty or whether other EMAC requests would be made for the other hurricanes that were active at that time (hurricanes Jose and Maria).

The department estimates that the cost of the deployment, including personnel costs, travel and aid provided could be as high as \$7,000,000 and has requested supplemental expenditure authority to cover these costs.

The department has indicated that it is currently unclear the exact cost of the deployment and aid provided to Florida but believes the requested authority should be sufficient to cover the costs. Under EMAC, Florida will reimburse Wisconsin for 100 percent of the costs incurred in mobilizing, deploying and providing aid, though the timing of the reimbursement is uncertain. As a result, the department indicates it will carry an open accounts receivable in the appropriation until full reimbursement has been made for costs incurred.

Given the nature and scope of the disaster, and the request under EMAC from Florida, it appears reasonable to approve the request at this time. Any unused expenditure authority at the end of the fiscal year will be reverted.

Recommendation:

Approve the request.



STATE OF WISCONSIN
DEPARTMENT OF MILITARY AFFAIRS

OFFICE OF THE ADJUTANT GENERAL
STATE BUDGET & FISCAL OFFICER
2400 WRIGHT STREET
POST OFFICE BOX 14587
MADISON, WI 53714-0587

To: Waylon Hurlburt
State Budget Director
Division of Executive Budget & Finance
Department of Administration

From: Major General Donald P. Dunbar
The Adjutant General
Department of Military Affairs

Date: September 18, 2017

RE: **Request Pursuant to s.16.515**
Increased Spending Authority - Appropriation 20.465(1)(h)

Request:

The Department of Military Affairs (DMA) requests an increase in expenditure authority for its Intergovernmental Services appropriation (1)(h)(numeric 134) of \$7,000,000 for fiscal year 2018. The requested increase is needed due to an Emergency Management Assistance Compact request received from the State of Florida to respond to an imminent natural disaster - Hurricane Irma.

Background:

The Emergency Management Assistance Compact (EMAC) is a mutual aid agreement between states and territories of the United States. It enables states to share resources during natural and man-made disasters, including terrorism. EMAC has also been used by states to disrupt legal protests.

Under EMAC, requests and deployment of resources are made at the discretion of the affected state. At all times, affected states retain the choice of seeking resource support from states, the federal government, or both as may be determined by the size of the disaster event. The main contact for agencies, organizations, and the private sector to learn more about EMAC is the state emergency management agencies.

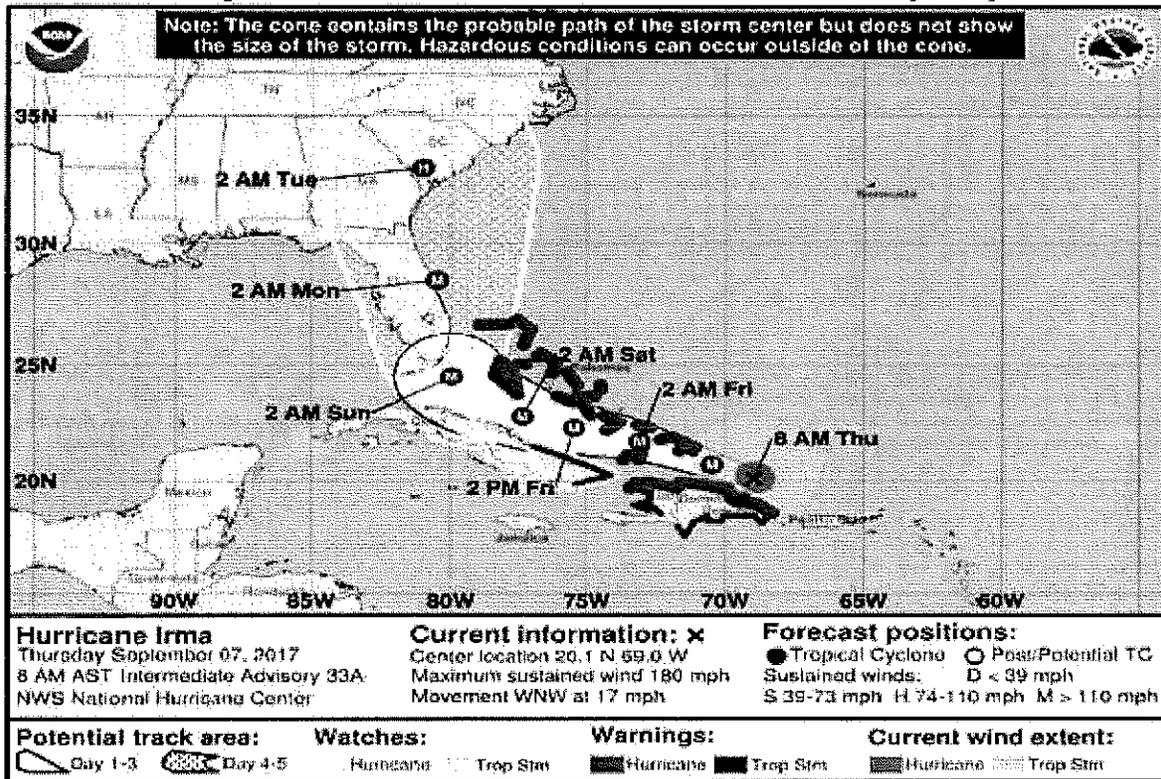
EMAC works as follows: When a disaster occurs, the governor of the affected state or territory declares a state of emergency. The impacted state assesses its resource needs and identifies shortfalls for which assistance will be requested, and authorized representatives from the affected state then activate EMAC. These authorized representatives as well as EMAC Advance Team (A-Team) members then determine the state's needs for personnel and equipment and broadcasts an EMAC requisition to other states. States with available resources negotiate costs with the affected state through the EMAC network, executing

EMAC Form Req-A. Assisting states that commit to an agreement then mobilize and deploy the agreed-upon resources (personnel or equipment) to the affected state. Once the mission is completed, the resources are demobilized and redeployed to their home states. Deployed personnel provide receipts and records to their home state to develop a reimbursement package, which is then sent to the affected state, which then reimburses the assisting state.

Current Situation:

Hurricane Irma landed on the Florida coast in the early morning of Saturday, September 9, 2017 (Graphic A). In anticipation of massive devastation to the State of Florida residents and infrastructure, the State of Florida specifically requested, through EMAC, the 32nd Brigade of the Wisconsin Army National Guard be deployed to assist with humanitarian support, law enforcement support and engineering support. Missions and needs are under control of Florida and the need for more or less soldiers will be made by Florida as they continue to assess the damage done by the hurricane.

Graphic A: Hurricane Irma Potential Timeline and Trajectory



On September 4, 2017, Florida Governor Rick Scott declared a state of emergency regarding Hurricane Irma. On Tuesday, September 5, 2017, the President declared a state of emergency in Florida, the US Virgin Islands and Puerto Rico. On September 8, 2017, the State of Wisconsin received the EMAC request from the State of Florida to assist with Hurricane Irma support. On September 8, 2017, Governor Walker released an Executive Order declaring a state of emergency for Wisconsin to assist with Hurricane Irma support.

The EMAC request from Florida requested the 32nd Brigade of the Wisconsin Army National Guard which includes over 3,000 soldiers plus equipment to assist with the hurricane relief

efforts. The damage from Hurricane Irma was not as devastating as preliminary assessments suggested so Florida requested all soldiers to be turned around if they had not already made it to Florida. Wisconsin had approximately 650 soldiers in Florida and about 2,350 either still in Wisconsin or along the route to Florida. A rough estimate is the costs will be \$7,000,000 for personnel, equipment and supplies/services.

Proposed Resolution:

Provide \$7,000,000 in budget authority in 20.465(1)(h) – numeric 134, line 4, to cover the costs of the hurricane relief efforts.

Revenue Source for the Appropriation:

The revenue that is associated with the department's request for increased spending authority will come from reimbursement through the EMAC request through Florida through the Federal Emergency Management Agency (FEMA).

Fiscal Impact on the Appropriation:

Currently, DMA has appropriation authority but no budget authority in the appropriation. The 20.465(1)(h) appropriation is Program Revenue (PR); expenditures can only be made to the level of available revenues and resources. Therefore, any spending authority above actual revenues and/or fund balances generated is irrelevant and not usable. We would carry an open accounts receivable within the appropriation until reimbursement from the State of Florida is received.

Request Prepared by:

Anna Oehler
Budget and Policy Manager
Wisconsin Department of Military Affairs
242-3155