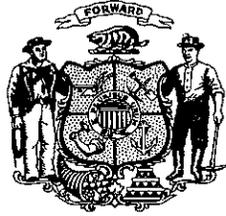


State of Wisconsin

SENATE CHAIR
Alberta Darling

317 East, State Capitol
P.O. Box 7882
Madison, WI 53707-7882
Phone: (608) 266-5830



ASSEMBLY CHAIR
John Nygren

309 East, State Capitol
P.O. Box 8593
Madison, WI 53708-8953
Phone: (608) 266-2343

Joint Committee on Finance

MEMORANDUM

To: Members
Joint Committee on Finance

From: Senator Alberta Darling
Representative John Nygren

Date: October 23, 2017

Re: s. 16.515/16.505(2), Stats. Request

Attached is a copy of a request from the Department of Administration, received October 23, 2017, pursuant to s. 16.515/16.505(2), Stats., on behalf of the Department of Agriculture, Trade and Consumer Protection.

Please review the material and notify **Senator Darling** or **Representative Nygren** no later than **Thursday, November 9, 2017**, if you have any concerns about the request or if you would like the Committee to meet formally to consider it.

Also, please contact us if you need further information.

Attachments

AD:JN:jm



**WISCONSIN DEPARTMENT OF
ADMINISTRATION**

**SCOTT WALKER
GOVERNOR**

**SCOTT A. NEITZEL
SECRETARY**

Office of the Secretary
Post Office Box 7864
Madison, WI 53707-7864
Voice (608) 266-1741
Fax (608) 267-3842

Date: October 23, 2017
To: The Honorable Alberta Darling, Co-Chair
Joint Committee on Finance

The Honorable John Nygren, Co-Chair
Joint Committee on Finance
From: Scott A. Neitzel, Secretary
Department of Administration
Subject: s. 16.515/16.505(2) Request(s)

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SA

Enclosed are request(s) that have been approved by this department under the authority granted in s. 16.515 and s. 16.505(2). The explanation for each request is included in the attached materials. Listed below is a summary of each item:

<u>AGENCY</u>	<u>DESCRIPTION</u>	<u>2017-18</u>		<u>2018-19</u>	
		<u>AMOUNT</u>	<u>FTE</u>	<u>AMOUNT</u>	<u>FTE</u>
DATCP 20.115(2)(ha)	Inspection, testing and enforcement		2.0*		2.0*

* Project positions ending November 17, 2019.

As provided in s. 16.515, the request(s) will be approved on November 13, 2017, unless we are notified prior to that time that the Joint Committee on Finance wishes to meet in formal session about any of the requests.

Please contact Kirsten Grinde at 266-1353, or the analyst who reviewed the request in the Division of Executive Budget and Finance, if you have any additional questions.

Attachments:

Date: October 19, 2017
To: Waylon Hurlburt
From: Caitlin Morgan Frederick
Subject: Section 16.515/16.505(2) Request(s)

Attached is a s. 16.515/505(2) request analysis for your approval and processing. Listed below is a summary of each item:

DOA RECOMMENDATION:

<u>AGENCY</u>	<u>DESCRIPTION</u>	<u>2017-18</u> <u>AMOUNT</u>	<u>FTE</u>	<u>2018-19</u> <u>AMOUNT</u>	<u>FTE</u>
20.115(2)(ha)	Inspection, testing and enforcement		2.0*		2.0*

* Project positions ending November 17, 2019.

AGENCY REQUEST:

<u>AGENCY</u>	<u>DESCRIPTION</u>	<u>2017-18</u> <u>AMOUNT</u>	<u>FTE</u>	<u>2018-19</u> <u>AMOUNT</u>	<u>FTE</u>
20.115(2)(ha)	Inspection, testing and enforcement		2.0*		2.0*

* Project positions ending November 17, 2019.

WRH APPROVAL WRH (FORWARD TO GAIL TAPPEN)



WISCONSIN DEPARTMENT OF
ADMINISTRATION

SCOTT WALKER
GOVERNOR

SCOTT A. NEITZEL
SECRETARY

Division of Executive Budget and Finance
Post Office Box 7864
Madison, WI 53707-7864
Voice (608) 266-1736
Fax (608) 267-0372
TTY (608) 267-9629

Date: October 19, 2017

To: Scott A. Neitzel, Secretary
Department of Administration

From: Caitlin Morgan Frederick
Executive Policy and Budget Manager

Subject: Request under s. 16.505 from the Department of Agriculture, Trade and Consumer Protection for 2.0 FTE project positions.

Request:

The Department of Agriculture, Trade and Consumer Protection requests the extension of 2.0 FTE two-year project positions to serve in the department's Division of Animal Health to assist in responding to and preventing foreign animal disease outbreaks. These positions are set to expire November 17, 2017.

Revenue Sources for Appropriation(s):

The program revenue to fund the positions is deposited in the department's inspection, testing and enforcement appropriation under s. 20.115(2)(ha). Revenue for this appropriation comes from licensing revenue related to deer farms, fish farms, animal market and dealer licenses, animal trucker licenses, and reinspection fees. This appropriation is a continuing, all moneys received appropriation, and expenditure authority can be increased administratively if necessary. As of June 30, 2017, the appropriation had a closing balance of \$1,099,800.

Background:

The department's Division of Animal Health is responsible for ensuring animal health in the state, as well as controlling and eradicating the spread of serious animal diseases. The division monitors animal health and disease threats and responds to outbreaks that occur statewide. These outbreaks cause major disruption to the farm economy of the state, and can threaten human health in certain instances.

The Division of Animal Health has investigated a number of foreign animal disease outbreaks since 2015. Most recently, the division investigated 500 cases of a porcine foreign animal disease outbreak attributed to the Seneca Valley virus. Prior to that, the division investigated an outbreak of avian influenza which led to the depopulation of 1.9 million birds on Wisconsin farms. As part of the response to the influenza, the

department collected samples from over 14,000 birds on 439 farms. The department incurred over \$600,000 in costs, with Wisconsin Emergency Management and the Department of Natural Resources also incurring costs. Finally, the department has also recently investigated a scrapie outbreak, affecting 380 sheep, and chronic wasting disease incidents.

The department's response analysis to the avian influenza outbreak revealed opportunities to maximize collaboration among various levels of government, including state, local and federal agencies. The department is requesting the extension of the project positions to ensure continued coordination and cooperation in outbreak response, as well as to finalize agency policy relating to outbreak prevention and treatment.

Analysis:

In order to continue to address the lessons learned from recent foreign animal disease outbreaks and to properly prepare for avian influenza or other animal disease outbreaks in upcoming seasons, the department requests an extension of 2.0 FTE two-year project positions. Since the positions were first approved in November 2015, the emergency services coordinator has drafted animal movement control plans with the assistance of the Department of Transportation, organized meetings with industry stakeholders to develop secure milk, pork and poultry rapid supply plans in Wisconsin, and led the foreign animal disease outbreak planning group to finalize training for the positions needed during a foreign animal disease outbreak.

In the event of an outbreak, the emergency coordinator would work with the disease-impacted locations as well as surrounding locations, contacting owners and managers of the locations regarding biosecurity measures. The department anticipates that by the end of the project period, that it will have the expertise and experience to sustain the animal response plans as well as oversee the execution of the plans when necessary; however, the department has indicated that over the next two years the position is critical to train staff and stakeholders in foreign animal disease outbreak prevention and response.

The second position, the office program associate, will continue to assist the emergency coordinator and other animal health staff in preparing for a disease outbreak. The position is currently responsible for managing administrative responsibilities and gathering information for opportunities for improvement cited in after-action reports. When outbreaks occur, the position assists in issuing permits allowing animals to move from a farm within a quarantine zone. These permits are vital in ensuring commerce continues in the event of an outbreak.

During an animal health outbreak, all field staff are mobilized as part of the response, including inspectors, veterinarians and compliance specialists. In addition, a portion of the 22.0 FTE positions located in the central office are called on to perform incident

Scott A. Neitzel, Secretary
Page 3
October 19, 2017

management activities, which limits the department's ability to continue regular animal health activities. By extending the project end date for the new office associate position, these staff would be able to continue their focus on day-to-day animal health activities. By approving the request, the workload related to animal health outbreaks can be effectively addressed while maintaining ongoing animal health functions.

While the department is not requesting additional expenditure authority, the positions would cost \$135,000 annually in salary and fringe benefits, for a total cost of \$270,000 over the life of the additional two years. The appropriation's balance is sufficient to cover the costs related to the requested position extensions.

Recommendation:

Approve the request to extend the positions' end date to November 17, 2019.



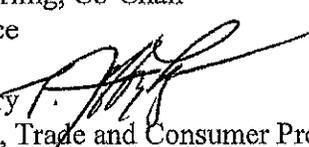
State of Wisconsin
Governor Scott Walker

Department of Agriculture, Trade and Consumer Protection

Date: October 4, 2017

To: The Honorable John Nygren, Co-Chair
Joint Committee on Finance

The Honorable Alberta Darling, Co-Chair
Joint Committee on Finance

From: Jeff Lyon, Interim Secretary 
Department of Agriculture, Trade and Consumer Protection

Subject: Request under Wis. Stat. § 16.505 for continuation of 2.0 FTE PR two-year project positions under Wis. Stat. § 20.115(2)(ha), Inspection, testing and enforcement.

Request:

The Department of Agriculture, Trade and Consumer Protection (DATCP) requests a two-year extension of 2.0 FTE PR project positions expiring on November 17, 2017. The positions are 1.0 FTE Emergency Services Coordinator (#339545) and 1.0 FTE Operations Program Associate (#339546) and are authorized under s. 20.115(2)(ha), Inspection, testing and enforcement.

The appropriation receives revenue from multiple licensing programs and has a sufficient balance to support the requested extensions of the positions.

Background:

DATCP's Division of Animal Health (DAH) works to protect animal and human health, and to prevent, control and eradicate the spread of serious diseases. DAH protects Wisconsin's \$50 billion livestock and poultry industry by monitoring animal health and disease threats, responding to animal disease emergencies and bio-security threats and regulating the import and movement of animals to prevent the spread of disease.

Since January 2015, DAH has investigated and responded to multiple foreign animal disease (FAD) outbreaks. DAH responded to the Avian Influenza outbreak in the spring of 2015 which affected flocks totaling almost 2 million birds and also responded to a Scrapie outbreak which affected 380 game sheep. They have also completed investigations for Tuberculosis in more than 1,500 cattle and Chronic Wasting Disease which affected 22 premises. Since October of 2016, DAH has investigated over 500 cases of potential porcine FADs all attributable to Seneca Valley virus.

An FAD response is a complex and challenging process, requiring continued planning and preparedness. Effective coordination and cooperation among local, state, tribal, and federal

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government agencies, as well as between the government and industry stakeholders is imperative for effective planning and response actions. These outbreaks could be devastating to Wisconsin's economy if DAH is not prepared to prevent and manage the spread of the disease.

Analysis:

The 1.0 FTE PR Emergency Services Coordinator project position continues to prepare DAH in responding to an animal disease outbreak. DAH recognizes the potential for another outbreak of Avian Influenza or other serious FAD at any time.

Prior to and during a disease outbreak emergency, this position assists in identifying those commercial producers and facilitate discussions and communications with industry and local, state, and federal government staff to improve DAH's disease response planning. The position continues to develop animal response plans, develop standard operating procedures and provide outreach to both commercial and private owners regarding biosecurity measures.

The 1.0 FTE PR Operations Program Associate position will continue to assist the emergency coordinator and DAH staff in implementing a coordinated, effective response during a disease outbreak. Prior to a disease outbreak, this position sets up industry meetings and assists in gathering information for, and acting on, any opportunities for improvement cited in after-action reports.

During an outbreak, this position will work closely with vendors, including the National Veterinary Stockpile, to order supplies needed for emergency responses. This position will assist in issuing permits allowing animals to move to or from a premises in a control zone within 10 km of an infected farm. Permitted movement is essential to keep commerce going while mitigating risk of spread. The position also serves as courier to distribute supplies to various staging areas located throughout the state and will transfer tissue samples of animals taken by state veterinarians from various premises throughout the state to diagnostic labs in Madison for processing.

Summary

DATCP requests continuation of 2.0 FTE PR project positions, authorized under s. 20.115(2)(ha), Inspection, testing and enforcement which expire on November 17, 2017. These positions are needed to respond to potential disease events and keep Wisconsin's animals free of disease and borders open to trade for the continued success of the state's \$50 billion livestock and poultry industry.