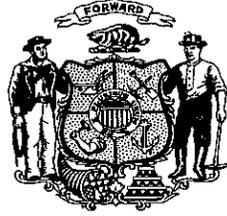


State of Wisconsin

SENATE CHAIR
Alberta Darling

317 East, State Capitol
P.O. Box 7882
Madison, WI 53707-7882
Phone: (608) 266-5830



ASSEMBLY CHAIR
John Nygren

309 East, State Capitol
P.O. Box 8593
Madison, WI 53708-8953
Phone: (608) 266-2343

Joint Committee on Finance

MEMORANDUM

To: Members
Joint Committee on Finance

From: Senator Alberta Darling
Representative John Nygren

Date: April 2, 2018

Re: s. 16.515/16.505(2), Stats. Request

Attached is a copy of a request from the Department of Administration, received April 2, 2018, pursuant to s. 16.515/16.505(2), Stats., on behalf of the Department of Military Affairs.

Please review the material and notify **Senator Darling** or **Representative Nygren** no later than **Thursday, April 19, 2018**, if you have any concerns about the request or if you would like the Committee to meet formally to consider it.

Also, please contact us if you need further information.

Attachments

AD:JN:jm



STATE OF WISCONSIN
DEPARTMENT OF ADMINISTRATION

Scott Walker, Governor
Ellen Nowak, Secretary

Date: April 2, 2018

APR 02 2018

To: The Honorable Alberta Darling, Co-Chair
Joint Committee on Finance

St. Finance

The Honorable John Nygren, Co-Chair
Joint Committee on Finance

From: Ellen E. Nowak, Secretary
Department of Administration

Ellen

Subject: s. 16.515/16.505(2) Request(s)

Enclosed are request(s) that have been approved by this department under the authority granted in s. 16.515 and s. 16.505(2). The explanation for each request is included in the attached materials. Listed below is a summary of each item:

<u>AGENCY</u>	<u>DESCRIPTION</u>	<u>2017-18</u>		<u>2018-19</u>	
		<u>AMOUNT</u>	<u>FTE</u>	<u>AMOUNT</u>	<u>FTE</u>
DMA 20.465(1)(h)	Intergovernmental services	\$169,500			
DMA 20.465(3)(h)	Interstate emergency assistance	\$137,200			

As provided in s. 16.515, the request(s) will be approved on April 23, 2018, unless we are notified prior to that time that the Joint Committee on Finance wishes to meet in formal session about any of the requests.

Please contact Kirsten Grinde at 266-1353, or the analyst who reviewed the request in the Division of Executive Budget and Finance, if you have any additional questions.

Attachments

Date: March 28, 2018
To: Waylon Hurlburt
From: Cory Stinebrink
Subject: Section 16.515/16.505(2) Request(s)

Attached is a s. 16.515/505(2) request analysis for your approval and processing. Listed below is a summary of each item:

DOA RECOMMENDATION:

<u>AGENCY</u>	<u>DESCRIPTION</u>	<u>2017-18</u>		<u>2018-19</u>	
		<u>AMOUNT</u>	<u>FTE</u>	<u>AMOUNT</u>	<u>FTE</u>
DMA 20.465(1)(h)	Intergovernmental services	\$169,500			
DMA 20.465(3)(h)	Interstate emergency assistance	\$137,200			

AGENCY REQUEST:

<u>AGENCY</u>	<u>DESCRIPTION</u>	<u>2017-18</u>		<u>2018-19</u>	
		<u>AMOUNT</u>	<u>FTE</u>	<u>AMOUNT</u>	<u>FTE</u>
DMA 20.465(1)(h)	Intergovernmental services	\$169,500			
DMA 20.465(3)(h)	Interstate emergency assistance	\$137,200			

WRH APPROVAL WRH (FORWARD TO GAIL TAPPEN)



STATE OF WISCONSIN
DEPARTMENT OF ADMINISTRATION

Scott Walker, Governor
Ellen Nowak, Secretary
Waylon Hurlburt, Administrator

Date: March 28, 2018

To: Ellen Nowak, Secretary
Department of Administration

From: Cory Stinebrink
Executive Policy and Budget Analyst

Subject: Request Under s. 16.515 from the Department of Military Affairs for the
Emergency Management Assistance Compact.

Request:

The Department of Military Affairs requests an increase in expenditure authority in fiscal year 2017-18 of \$169,500 PR in its intergovernmental services appropriation under s. 20.465(1)(h) and \$137,200 PR in its interstate emergency assistance appropriation under s. 20.465(3)(h).

Revenue Sources for Appropriation(s):

The revenue source for the intergovernmental services appropriation under s. 20.465(1)(h) is reimbursement from other states for any expenses incurred when units or members of the Wisconsin National Guard are activated in state status to provide assistance under the Emergency Management Assistance Compact. The state of Florida and the U.S. Virgin Islands will reimburse Wisconsin for services rendered in aid after Hurricane Irma. The U.S. Virgin Islands will reimburse Wisconsin for services rendered in aid after Hurricane Maria.

The revenue source for the interstate emergency assistance appropriation under s. 20.465(3)(h) is reimbursement from other states and territories for any losses, damages or expenses incurred when the division of emergency management provides assistance. The state of Florida will reimburse Wisconsin for services rendered in aid after Hurricane Irma. Puerto Rico will reimburse Wisconsin for services rendered in aid after Hurricane Maria.

Background:

The Emergency Management Assistance Compact (EMAC) is a national interstate mutual aid agreement between states and territories of the United States that enables states to share resources during natural and man-made disasters, including terrorism. This compact acts as a complement to the federal disaster response system by providing timely and cost-effective relief to states requesting assistance from member states. The compact can be used either in lieu of, or in conjunction with, federal assistance and helps to create a more seamless flow of needed services, relief and goods to an impacted state. The compact has been adopted by all 50 states, the U.S. Virgin Islands, Guam and Puerto Rico, and has been ratified by Congress.

There are five phases under EMAC, which include: (a) pre-event preparation for all impacted jurisdictions; (b) activation of the compact when all state and local resources are exhausted and the state's governor declares a state of emergency; (c) the impacted state makes a request of another state and the assisting state agrees to assist; (d) response occurs with mobilization, deployment and demobilization; and (e) reimbursement to the assisting state for all deployed personnel and any resources provided.

The Joint Committee on Finance approved a request from the department that provided an increase of \$3,600,000 PR in fiscal year 2017-18 in the intergovernmental services appropriation under s. 20.465(1)(h) on October 27, 2017, for the EMAC activation related to Hurricane Irma in the state of Florida.

Analysis:

To activate EMAC and request deployment from assisting states, the governor of the impacted state must declare a state of emergency, which authorizes funds to be expended for response and recovery, and activating EMAC.

Hurricane Irma

On September 4, 2017, the governor of Florida declared a state of emergency regarding Hurricane Irma. On September 5, 2017, the President declared a state of emergency in Florida, the U.S. Virgin Islands and Puerto Rico. On September 8, 2017, the state of Wisconsin received the EMAC request from the state of Florida to assist with Hurricane Irma support.

The EMAC request from Florida for Hurricane Irma relief efforts included the 32nd Brigade of the Wisconsin Army National Guard, which includes 3,000 soldiers plus equipment to assist with the hurricane relief efforts including wide area security, humanitarian efforts and disaster relief. Damage from Hurricane Irma was not as extensive as preliminary assessments had suggested. A total of 650 soldiers stayed in Florida for a week and then returned to Wisconsin. Additional soldiers en route to Florida returned home. Total billed cost for the 32nd Brigade was \$3,358,213.32. Expenditures will be accounted for in the intergovernmental services appropriation under s. 20.465(1)(h) in the department's National Guard Operations program.

Florida also requested staff augmentation for fuels operations to respond to life-supporting critical emergency fuel requests. Total billed cost for personnel and equipment was \$15,728.17. Expenditures will be accounted for in the intergovernmental services appropriation under s. 20.465(1)(h) in the department's National Guard Operations program.

Florida also requested a search and rescue team with swift water rescue capabilities for an 11-day deployment. The Wisconsin Emergency Management Task Force 1 was deployed to assist with the anticipated mission. This request was cancelled while the team was en route, however costs were still billed for the time in which the unit was activated totaling \$112,439.07. Expenditures will be accounted for in the interstate emergency assistance appropriation under s. 20.465(3)(h) in the department's Emergency Management Services program.

Hurricane Maria

Hurricane Maria made landfall in Puerto Rico on September 20, 2017. Governor Walker issued an executive order for Wisconsin to assist, through EMAC, with Hurricane Maria relief efforts in the U.S. Virgin Islands and Puerto Rico. The U.S. Virgin Islands requested the National Guard Civil Support aviation capabilities for hoist and air movement of personnel and equipment. Total costs for this deployment were \$395,492.99 for personnel, equipment, travel and other costs, and the expenditures will be accounted for in the intergovernmental services appropriation under s. 20.465(1)(h) in the department's National Guard Operations program.

Puerto Rico requested a team to work for 14 days coordinating EMAC operations, planning and logistics functions. An individual from the Department of Military Affairs and another from the Department of Agriculture, Trade and Consumer Protection were involved with this request, with costs totaling \$24,745.80. Expenditures will be accounted for in the interstate emergency assistance appropriation under s. 20.465(3)(h) in the department's Emergency Management Services program.

Request Summary

Mission	20.465(1)(h)	20.465(3)(h)
Florida – 32nd Brigade	\$3,358,213.32	-
Florida - Fuels Operations	15,728.17	-
Florida – Task Force 1	-	\$112,439.07
Virgin Islands – National Guard Civil Support	395,492.99	-
Puerto Rico – EMAC Coordinators	-	24,745.80
<i>Subtotal:</i>	\$3,769,434.48	\$137,184.87
Expenditure Authority Approved under 16.515 on October 27, 2017	3,600,000.00	
Additional Expenditure Authority Needed	\$169,434.48	\$137,184.87

Recommendation:

Approve the request. This request will provide sufficient expenditure authority for relief activity from both Hurricane Irma and Hurricane Maria.



STATE OF WISCONSIN
DEPARTMENT OF MILITARY AFFAIRS

OFFICE OF THE ADJUTANT GENERAL
STATE BUDGET & FISCAL OFFICER
2400 WRIGHT STREET
POST OFFICE BOX 14687
MADISON, WI 53714-0587

Date: March 9, 2018

To: Waylon Hurlburt
State Budget Director
Division of Executive Budget & Finance
Department of Administration

From: Major General Donald P. Dunbar
The Adjutant General
Department of Military Affairs

RE: **Request Pursuant to s.16.515**
Increased Spending Authority – Appropriation 20.465(1)(h) and 20.465(3)(h)

Request:

The Department of Military Affairs (DMA) requests an increase in expenditure authority for its Intergovernmental Services appropriation (1)(h)(numeric 134) of \$169,500 and appropriation 3(h) (numeric 332) of \$137,200 for fiscal year 2018. The requested increase is needed due to an Emergency Management Assistance Compact request received from the State of Florida to respond to hurricane relief efforts for Hurricane Irma and to the Virgin Islands to respond to hurricane relief efforts for Hurricanes Irma and Maria.

Background:

The Emergency Management Assistance Compact (EMAC) is a mutual aid agreement between states and territories of the United States. It enables states to share resources during natural and man-made disasters, including terrorism. EMAC has also been used by states to disrupt legal protests.

Under EMAC, requests and deployment of resources are made at the discretion of the affected state. At all times, affected states retain the choice of seeking resource support from states, the federal government, or both as may be determined by the size of the disaster event. The main contact for agencies, organizations, and the private sector to learn more about EMAC is the state emergency management agencies.

EMAC works as follows: When a disaster occurs, the governor of the affected state or territory declares a state of emergency. The impacted state assesses its resource needs and identifies shortfalls for which assistance will be requested, and authorized representatives from the affected state then activate EMAC. These authorized representatives as well as EMAC Advance Team (A-Team) members then determine the state's needs for personnel and

equipment and broadcasts an EMAC requisition to other states. States with available resources negotiate costs with the affected state through the EMAC network, executing EMAC Form Req-A. Assisting states that commit to an agreement then mobilize and deploy the agreed-upon resources (personnel or equipment) to the affected state. Once the mission is completed, the resources are demobilized and redeployed to their home states. Deployed personnel provide receipts and records to their home state to develop a reimbursement package, which is then sent to the affected state, which then reimburses the assisting state.

Hurricane Irma

Hurricane Irma landed on the Florida coast in the early morning of Saturday, September 9, 2017. In anticipation of massive devastation to the State of Florida residents and infrastructure, the State of Florida specifically requested, through EMAC, the 32nd Brigade of the Wisconsin Army National Guard be deployed to assist with humanitarian support, law enforcement support and engineering support.

On September 4, 2017, Florida Governor Rick Scott declared a state of emergency regarding Hurricane Irma. On Tuesday, September 5, 2017, the President declared a state of emergency in Florida, the US Virgin Islands and Puerto Rico. On September 8, 2017, the State of Wisconsin received the EMAC request from the State of Florida to assist with Hurricane Irma support. On September 8, 2017, Governor Walker released an Executive Order (#254) declaring a state of emergency for Wisconsin to assist with Hurricane Irma support.

Hurricane Maria

Hurricane Maria is regarded as the worst natural disaster on record in Puerto Rico. It landed on the Puerto Rican coast on September 20, 2017 as a Category 4 hurricane. The devastation that occurred to the island of Puerto Rico and the U.S. Virgin Islands was extensive. On October, 23, 2017, Governor Walker released an Executive Order (#260) declared a state of emergency for Wisconsin to assist, through EMAC, with Hurricane Irma and Hurricane Maria relief efforts in the U.S. Virgin Islands and Puerto Rico.

EMAC Requests:

Florida - 32nd Brigade

Hurricane Irma Relief Efforts

The EMAC request (1271-RR-6566) from Florida requested the 32nd Brigade of the Wisconsin Army National Guard which includes over 3,000 soldiers plus equipment to assist with the hurricane relief efforts including wide area security, humanitarian efforts and disaster relief. The mission was for thirty days beginning September 11 through October 11, 2017. The damage from Hurricane Irma was not as devastating as preliminary assessments suggested so Florida requested all soldiers to be turned around if they had not already made it to Florida. Wisconsin had approximately 650 soldiers in Florida and about 2,350 either still in Wisconsin or along the route to Florida. The soldiers already in Florida stayed for about a week and then returned to Wisconsin. The soldiers in route returned home.

Cost Estimates

32nd Brigade (20.465(1)(h) – numeric 134)

Cost Category	Approved EMAC Request	Total EMAC Billed Cost
Personnel	\$14,616,000.00	\$1,906,268.82
Equipment	\$15,227,687.01	\$ 535,022.32
Travel	\$17,225,527.00	\$ 687,591.48
Other	\$ 1,085,000.00	\$ 202,117.44
Commodities	\$ 113,978.29	\$ 27,213.26
TOTAL	\$48,268,192.30	\$3,358,213.32

Florida – Fueler Mission

Hurricane Irma Relief Efforts

Florida requested via EMAC (1274-RR-6484) staff augmentation for ESF 12-Fuels operations to respond to life supporting critical emergency fuel requests from September 11 to September 25, 2017. The mission was requested for 17 days for four individuals.

Cost Estimates

Fueller Mission (20.465(1)(h) – numeric 134)

Cost Category	Approved EMAC Request	Total EMAC Billed Cost
Personnel	\$ 7,680.00	\$ 9,784.97
Equipment	\$ 0.00	\$ 0.00
Travel	\$22,068.93	\$ 5,943.20
Other	\$ 0.00	\$ 0.00
Commodities	\$ 1,000.00	\$ 0.00
TOTAL	\$30,748.93	\$15,728.17

Florida – Task Force 1

Hurricane Irma Relief Efforts

Florida requested a Search and Rescue Team with swift water rescue capabilities for an eleven day deployment from September 10 through September 20, 2017 (EMAC #1271-RR-6615). The Wisconsin Emergency Management Task Force 1 was deployed to assist with the anticipated search and rescue mission. The damage from Hurricane Irma was not as devastating as preliminary assessments suggested so Florida cancelled the request while the team was in route.

Cost Estimates

Task Force 1 (20.465(3)(h) – numeric 332)

Cost Category	Approved EMAC Request	Total EMAC Estimated Cost
Personnel	\$420,112.88	\$99,930.22
Equipment	\$ 70,440.40	\$8,355.24
Travel	\$ 15,696.00	\$4,153.61

Other	\$ 11,000.00	\$2,591.15
Commodities	\$ 32,558.00	-
TOTAL	\$549,807.28	\$112,439.07

Virgin Islands – Medical Detachment
Hurricane Irma/Maria Relief Efforts

The Virgin Islands requested via EMAC (1274-RR-6911) targeted specifically to Wisconsin to provide National Guard Civil Support aviation capabilities for hoist and air movement of personnel and equipment. This mission includes the deployment of two HH-60 helicopters and flight crews. The mission is anticipated for 34 days beginning October 22 through November 24, 2017.

Cost Estimates

Medical Detachment (20.465(1)(h) – numeric 134)

Cost Category	Approved EMAC Request	Total EMAC Billed Cost
Personnel	\$ 82,155.52	\$ 94,271.92
Equipment	\$3,481,132.00	\$292,650.00
Travel	\$ 204,708.00	\$ 6,912.91
Other	\$ 5,000.00	\$ 0.00
Commodities	\$ 7,285.00	\$ 1,658.16
TOTAL	\$3,780,280.52	\$395,492.99

Puerto Rico – EMAC Coordination and Operations
Hurricane Maria Relief Efforts

Puerto Rico requested, via EMAC (1288-RR-7080), a Type IV EMAC A-Team to begin work on January 18, 2018. This two person team was to work for 14 days coordinating EMAC operations, planning and logistics functions. This two person team consisted of an individual from the Department of Military Affairs and an individual from the Department of Agriculture, Trade and Consumer Protection.

Cost Estimates

EMAC Coordination and Operations (20.465(3)(h) – numeric 332)

Cost Category	Approved EMAC Request	Total EMAC Estimated Cost
Personnel	\$12,244.20	\$12,244.20
Equipment	\$705.00	\$ 705.00
Travel	\$9,700.00	\$ 9,700.00
Other	\$2,096.60	\$ 2,096.60
Commodities	-	\$ 0.00
TOTAL	\$24,745.80	\$24,745.80

All EMAC requests have been fulfilled. The only missions left to invoice to the requesting state or territory are those under 20.465(3)(h); however, those costs are not complex to impact the estimate significantly.

Total Authority Requested

Mission	20.465(1)(h)	20.465(3)(h)
Florida - 32nd	\$3,358,213.32	
Florida - Fuelers	\$ 15,728.17	
Florida - Task Force 1		\$112,439.07
Virgin Islands - Medical Detachment	\$ 395,492.99	
Puerto Rico - EMAC Coordinators		\$24,745.80
SubTotal:	\$3,769,434.48	\$137,184.87
Received Authority on Oct. 26, 2017	\$3,600,000.00	
TOTAL Authority Needed	\$3,769,434.48	\$137,184.87
Request	\$169,500.00	\$137,200.00

Proposed Resolution:

Provide \$169,500 in budget authority in 20.465(1)(h) - numeric 134 and \$137,200 20.465(3)(h) - numeric 332 to cover the costs of the hurricane relief efforts.

Revenue Source for the Appropriation:

The revenue that is associated with the department's request for increased spending authority will come from reimbursements through the EMAC process by Florida, Puerto Rico and the U.S. Virgin Islands which are funded in full or in part through the Federal Emergency Management Agency (FEMA).

Fiscal Impact on the Appropriations:

Currently, DMA has appropriation authority but not sufficient budget authority in the appropriations. The 20.465(1)(h) and 20.465(3)(h) appropriations are Program Revenue (PR); expenditures can only be made to the level of available revenues and resources. Therefore, any spending authority above actual revenues and/or fund balances generated is irrelevant and not usable. We would carry an open accounts receivable within the appropriations until reimbursements from the State of Florida, Puerto Rico and the U.S. Virgin Islands are received.

Request Prepared by:

Anna Oehler
 Budget and Policy Manager
 Wisconsin Department of Military Affairs
 242-3155