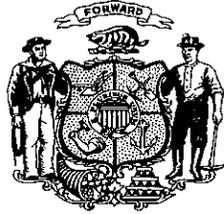


# State of Wisconsin

SENATE CHAIR  
**Alberta Darling**

317 East, State Capitol  
P.O. Box 7882  
Madison, WI 53707-7882  
Phone: (608) 266-5830



ASSEMBLY CHAIR  
**John Nygren**

308 East, State Capitol  
P.O. Box 8593  
Madison, WI 53708-8953  
Phone: (608) 266-2343

## Joint Committee on Finance

### MEMORANDUM

To: Members  
Joint Committee on Finance

From: Senator Alberta Darling  
Representative John Nygren

Date: March 29, 2019

Re: s. 16.515/16.505(2), Stats. Request

Attached is a copy of a request from the Department of Administration, received March 29, 2019, pursuant to s. 16.515/16.505(2), Stats., on behalf of the Department of Military Affairs.

Please review the material and notify **Senator Darling** or **Representative Nygren** no later than **Wednesday, April 17, 2019**, if you have any concerns about the request or if you would like the Committee to meet formally to consider it.

Also, please contact us if you need further information.

Attachments

AD:JN:jm



STATE OF WISCONSIN  
DEPARTMENT OF ADMINISTRATION

Tony Evers, Governor  
Joel Brennan, Secretary

**Date:** March 29, 2019

**To:** The Honorable Alberta Darling, Co-Chair  
Joint Committee on Finance

The Honorable John Nygren, Co-Chair  
Joint Committee on Finance

**From:** Joel T. Brennan, Secretary  
Department of Administration

*JTB* 3/29/19

MAR 29 2019  
*J. Finance*

**Subject:** s. 16.515/16.505(2) Request(s)

Enclosed are request(s) that have been approved by this department under the authority granted in s. 16.515 and s. 16.505(2). The explanation for each request is included in the attached materials. Listed below is a summary of each item:

| <u>AGENCY</u>       | <u>DESCRIPTION</u>         | <u>2017-18</u> |            | <u>2018-19</u> |            |
|---------------------|----------------------------|----------------|------------|----------------|------------|
|                     |                            | <u>AMOUNT</u>  | <u>FTE</u> | <u>AMOUNT</u>  | <u>FTE</u> |
| DMA<br>20.465(1)(h) | Intergovernmental services |                |            | \$177,900*     |            |

\* One-time expenditure authority.

As provided in s. 16.515, the request(s) will be approved on April 19, 2019, unless we are notified prior to that time that the Joint Committee on Finance wishes to meet in formal session about any of the requests.

Please contact Kirsten Grinde at 266-1353, or the analyst who reviewed the request in the Division of Executive Budget and Finance, if you have any additional questions.

Attachments

**Date:** March 27, 2019  
**To:** Brian Pahnke  
**From:** Cory Stinebrink  
**Subject:** Section 16.515/16.505(2) Request(s)

Attached is a s. 16.515/505(2) request analysis for your approval and processing. Listed below is a summary of each item:

**DOA RECOMMENDATION:**

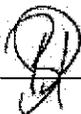
| <u>AGENCY</u>       | <u>DESCRIPTION</u>         | <u>2017-18</u> |            | <u>2018-19</u> |            |
|---------------------|----------------------------|----------------|------------|----------------|------------|
|                     |                            | <u>AMOUNT</u>  | <u>FTE</u> | <u>AMOUNT</u>  | <u>FTE</u> |
| DMA<br>20.465(1)(h) | Intergovernmental services |                |            | \$177,900*     |            |

\* One-time expenditure authority.

**AGENCY REQUEST:**

| <u>AGENCY</u>       | <u>DESCRIPTION</u>         | <u>2017-18</u> |            | <u>2018-19</u> |            |
|---------------------|----------------------------|----------------|------------|----------------|------------|
|                     |                            | <u>AMOUNT</u>  | <u>FTE</u> | <u>AMOUNT</u>  | <u>FTE</u> |
| DMA<br>20.465(1)(h) | Intergovernmental services |                |            | \$177,900*     |            |

\* One-time expenditure authority.

BP APPROVAL  (FORWARD TO GAIL TAPPEN)



STATE OF WISCONSIN  
DEPARTMENT OF ADMINISTRATION

Tony Evers, Governor  
Joel Brennan, Secretary  
Brian Pahnke, Administrator

**Date:** March 27, 2019

**To:** Joel Brennan, Secretary  
Department of Administration

**From:** Cory Stinebrink  
Executive Policy and Budget Analyst

**Subject:** Request Under s. 16.515 from the Department of Military Affairs for the  
Emergency Management Assistance Compact.

**Request:**

The Department of Military Affairs requests an increase in expenditure authority in fiscal year 2018-19 of \$177,900 PR in its intergovernmental services appropriation under s. 20.465(1)(h).

**Revenue Sources for Appropriation(s):**

The revenue source for the intergovernmental services appropriation under s. 20.465(1)(h) is reimbursement from other states for any expenses incurred when units or members of the Wisconsin National Guard are activated in state status to provide assistance under the Emergency Management Assistance Compact. The states of North Carolina and South Carolina will reimburse Wisconsin for services rendered in aid of relief efforts after Hurricane Florence.

**Background:**

The Emergency Management Assistance Compact (EMAC) is a national interstate mutual aid agreement between states and territories of the United States that enables states to share resources during natural and man-made disasters, including terrorism. This compact acts as a complement to the federal disaster response system by providing timely and cost-effective relief to states requesting assistance from member states. The compact can be used either in lieu of, or in conjunction with, federal assistance and helps to create a more seamless flow of needed services, relief and goods to an impacted state. The compact has been adopted by all 50 states, the U.S. Virgin Islands, Guam and Puerto Rico, and has been ratified by Congress.

There are five phases under EMAC, which include: (a) pre-event preparation for all impacted jurisdictions; (b) activation of the compact when all state and local resources are exhausted and the state's governor declares a state of emergency; (c) the impacted state makes a request of another state and the assisting state agrees to assist; (d) response occurs with mobilization, deployment and demobilization; and (e) reimbursement to the assisting state for all deployed personnel and any resources provided.

**Analysis:**

To activate EMAC and request deployment from assisting states, the governor of the impacted state must declare a state of emergency, which authorizes funds to be expended for response and recovery, and activating EMAC.

Hurricane Florence landed on the North Carolina coast in the early morning of Friday, September 14, 2018. Heavy rain caused widespread inland flooding, and is the wettest tropical cyclone recorded in the Carolinas.

On September 7, 2018, North Carolina Governor Roy Cooper, and on September 8, 2018, South Carolina Governor Henry McMaster, declared a state of emergency related to Hurricane Florence. On September 10, 2018, the President declared a state of emergency in both states. On September 14, 2018, Governor Walker declared a state of emergency for Wisconsin to assist, through EMAC, with Hurricane Florence support.

North Carolina requested two UH-60 aircraft with helicopter and aquatic rescue team capabilities with at least two certified paramedics and Class 8 Medical supplies to assist with several missions ranging from wide area search and rescues, delivering medical supplies to impacted areas and the transport of damage assessment teams throughout the region from September 16 to September 26, 2018. Total billed costs for this deployment are \$170,908.35.

South Carolina requested four individuals from the Public Affairs Office of the Wisconsin Army National Guard plus equipment to augment the South Carolina Public Affairs Office with the hurricane relief efforts. Total billed costs for this deployment are \$6,927.35.

The intergovernmental services appropriation under s. 20.465(1)(h) does not have budget authority. Any expenditures from the appropriation are reimbursed by the requesting state and the department is required to request expenditure authority under the passive review process under s. 16.515 to pay the incurred expenses. The department last received expenditure authority in the appropriation in fiscal year 2017-18.

**Recommendation:**

Approve the request. This request will provide sufficient expenditure authority for relief activity in North Carolina and South Carolina related to Hurricane Florence.



STATE OF WISCONSIN  
DEPARTMENT OF MILITARY AFFAIRS

OFFICE OF THE ADJUTANT GENERAL  
STATE BUDGET & FISCAL OFFICER  
2400 WRIGHT STREET  
POST OFFICE BOX 14587  
MADISON, WI 53714-0587

Date: March 4, 2019

To: Brian Pahnke  
State Budget Director  
Division of Executive Budget & Finance  
Department of Administration

From: Major General Donald P. Dunbar  
The Adjutant General  
Department of Military Affairs

*DP Dunbar* 3/16/19

RE: **Request Pursuant to s.16.515**  
**Increased Spending Authority – Appropriation 20.465(1)(h)**

**Request:**

The Department of Military Affairs (DMA) requests an increase in expenditure authority for its Intergovernmental Services appropriation (1)(h)(numeric 134) of \$177,835.70, for fiscal year 2019. The requested increase is needed due to Emergency Management Assistance Compact requests received from the States of North Carolina and South Carolina to respond to hurricane relief efforts for Hurricane Florence.

**Background:**

The Emergency Management Assistance Compact (EMAC) is a mutual aid agreement between states and territories of the United States. It enables states to share resources during natural and man-made disasters, including terrorism. EMAC has also been used by states to disrupt legal protests.

Under EMAC, requests and deployment of resources are made at the discretion of the affected state. At all times, affected states retain the choice of seeking resource support from states, the federal government, or both as may be determined by the size of the disaster event. The main contact for agencies, organizations, and the private sector to learn more about EMAC is the state emergency management agencies.

EMAC works as follows: When a disaster occurs, the governor of the affected state or territory declares a state of emergency. The impacted state assesses its resource needs and identifies shortfalls for which assistance will be requested, and authorized representatives from the affected state then activate EMAC. These authorized representatives as well as EMAC Advance Team (A-Team) members then determine the state's needs for personnel and equipment and broadcasts an EMAC requisition to other states. States with available

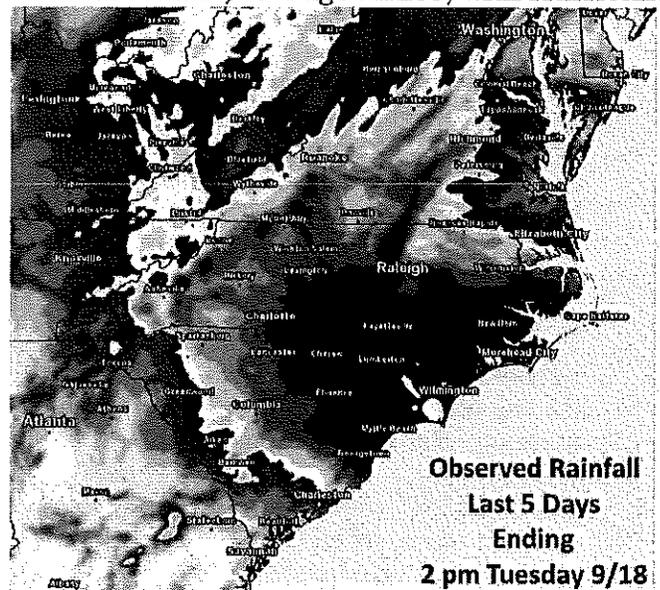
resources negotiate costs with the affected state through the EMAC network, executing EMAC Form Req-A. Assisting states that commit to an agreement then mobilize and deploy the agreed-upon resources (personnel and/or equipment) to the affected state. Once the mission is completed, the resources are demobilized and redeployed to their home states. Deployed personnel provide receipts and records to their home state to develop a reimbursement package, which is then sent to the affected state, which then reimburses the assisting state.

*Hurricane Florence*

Hurricane Florence landed on the North Carolina coast in the early morning of Friday, September 14, 2018. A ridge of high pressure over eastern North America stalled Florence's forward motion for several days while making landfall. This led to Florence moving forward at only 2–3 miles per hour; the storm continually dumped heavy rain along coastal areas from September 13, when the outer rain bands first began to be felt, to September 15, when the storm was still stalled out. As the storm moved inland, from September 15 to 17, heavy rain caused widespread inland flooding. It dropped a maximum total of 35.93 inches of rain and is the wettest tropical cyclone recorded in the Carolinas.

On September 7, 2018, North Carolina Governor Roy Cooper, and on September 8, 2018 South Carolina Governor Henry McMaster, declared a state of emergency regarding Hurricane Florence. On September 10, 2018 the President declared a state of emergency in both Carolinas. On September 14, 2018, Governor Walker released an Executive Order (#308) declaring a state of emergency for Wisconsin to assist, through EMAC, with Hurricane Florence support.

- Up to 0.1 inch
- 0.1 to 0.25 inches
- 0.25 to 0.5 inches
- 0.5 to 1.0 inches
- 1.0 to 1.5 inches
- 1.5 to 2.0 inches
- 2.0 to 3.0 inches
- 3.0 to 4.0 inches
- 4.0 to 6.0 inches
- 6.0 to 8.0 inches
- 8.0 to 10.0 inches
- 10.0 to 15.0 inches
- 15.0 to 20.0 inches
- 20.0 to 30.0 inches
- 30.0 to 50.0 inches



**EMAC Requests:**

**North Carolina – Aviation**

*Hurricane Florence*

North Carolina requested via EMAC (1502-RR-8212) two UH-60 aircraft with Helicopter and Aquatic Rescue Teams (HART) capabilities with at least two certified paramedics and Class 8 Medical supplies to assist with several missions ranging from wide area search and rescues, delivering medical supplies to impacted areas and the transport of damage assessment

teams throughout the region from September 16 to September 26, 2018. The mission was requested for eleven days for up to sixteen individuals.

*Cost Estimates*

UH-60 mission (20.465(1)(h) – numeric 134)

| Cost Category | Approved EMAC Request | Total EMAC Billed Cost |
|---------------|-----------------------|------------------------|
| Personnel     | \$ 33,262.40          | \$ 12,584.24           |
| Equipment     | \$ 905,240.00         | \$131,770.50           |
| Travel        | \$ 86,345.00          | \$ 11,738.41           |
| Other         | \$ 10,850.00          | \$ 0.00                |
| Commodities   | \$ 8,285.00           | \$ 14,815.20           |
| <b>TOTAL</b>  | <b>\$1,043,982.40</b> | <b>\$170,908.35</b>    |

**South Carolina – Public Affairs**

*Hurricane Florence*

South Carolina requested via EMAC (1501-RR-8282) 4 individuals (2 photographers and 2 videographers) from the Public Affairs Office (PAO) of the Wisconsin Army National Guard plus equipment to augment the South Carolina PAO with the hurricane relief efforts. The mission was for twelve days from September 22 through October 3, 2018.

*Cost Estimates*

WI-PAO (20.465(1)(h) – numeric 134)

| Cost Category | Approved EMAC Request | Total EMAC Billed Cost |
|---------------|-----------------------|------------------------|
| Personnel     | \$4,149.60            | \$3813.60              |
| Equipment     | \$52,320.0            | \$                     |
| Travel        | \$2,165.00            | \$3,113.75             |
| Other         | \$0.00                | \$                     |
| Commodities   | \$600.00              | \$                     |
| <b>TOTAL</b>  | <b>\$59,234.60</b>    | <b>\$6,927.35</b>      |

All EMAC requests have been fulfilled.

*Total Authority Requested*

|                               |                     |
|-------------------------------|---------------------|
| <b>Mission</b>                | <b>20.465(1)(h)</b> |
| North Carolina - Aviation     | \$170,908.35        |
| South Carolina - PAO          | \$6,927.35          |
| <b>SubTotal:</b>              | <b>\$177,835.70</b> |
| Chapter 20 Authority          | \$0.00              |
| <b>TOTAL Authority Needed</b> | <b>\$177,835.70</b> |
| <b>Request</b>                | <b>\$177,835.70</b> |

**Proposed Resolution:**

Provide \$177,835.70 in budget authority in 20.465(1)(h) – numeric 134 to cover the costs of the hurricane relief efforts.

**Revenue Source for the Appropriation:**

The revenue that is associated with the department's request for increased spending authority will come from reimbursements through the EMAC process by North Carolina and South Carolina which are funded in full or in part through the Federal Emergency Management Agency (FEMA).

**Fiscal Impact on the Appropriations:**

Currently, DMA has appropriation authority but not sufficient budget authority in the appropriations. The 20.465(1)(h) appropriations are Program Revenue (PR); expenditures can only be made to the level of available revenues and resources. Therefore, any spending authority above actual revenues and/or fund balances generated is irrelevant and not usable. We would carry an open accounts receivable within the appropriations until reimbursements from the State of North Carolina and South Carolina are received.

**Request Prepared by:**

Anna Oehler  
Budget and Policy Manager  
Wisconsin Department of Military Affairs  
242-3155