State of Wisconsin

SENATE CHAIR
Alberta Darling

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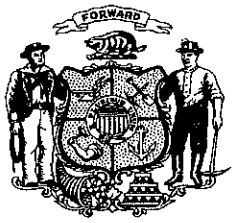

ASSEMBLY CHAIR
John Nygren

308 East, State Capitol
P.O. Box 8593
Madison, WI 53708-8953
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Joint Committee on Finance

MEMORANDUM

To: Members
Joint Committee on Finance

From: Senator Alberta Darling
Representative John Nygren

Date: August 29, 2019

Re: s. 16.515/16.505(2), Stats. Request

Attached is a copy of a request from the Department of Administration, received August 29, 2019, pursuant to s. 16.515/16.505(2), Stats., on behalf of the Milwaukee County District Attorney's office.

Please review the material and notify **Senator Darling** or **Representative Nygren** no later than **Wednesday, September 18, 2019,** if you have any concerns about the request or if you would like the Committee to meet formally to consider it.

Also, please contact us if you need further information.

Attachments

AD:JN:jm

STATE OF WISCONSIN
DEPARTMENT OF ADMINISTRATION

Tony Evers, Governor
Joel Brennan, Secretary

Date: August 29, 2019

AUG 29 2019
J. Finance

To: The Honorable Alberta Darling, Co-Chair
Joint Committee on Finance

The Honorable John Nygren, Co-Chair
Joint Committee on Finance

From: Joel T. Brennan, Secretary
Department of Administration

Subject: s. 16.515/16.505(2) Request(s)

Enclosed are request(s) that have been approved by this department under the authority granted in s. 16.515 and s. 16.505(2). The explanation for each request is included in the attached materials. Listed below is a summary of each item:

		2019-20		2020-21	
AGENCY	DESCRIPTION	AMOUNT	FTE	AMOUNT	FTE
DAs 20.475(1)(h)	Gifts and grants		1.0*		

*Position ending 12/31/2019.

As provided in s. 16.515, the request(s) will be approved on September 20, 2019, unless we are notified prior to that time that the Joint Committee on Finance wishes to meet in formal session about any of the requests.

Please contact Kirsten Grinde at 266-1353, or the analyst who reviewed the request in the Division of Executive Budget and Finance, if you have any additional questions.

Attachments

***CORRESPONDENCE/** Memorandum*

State of Wisconsin
Department of Administration

Date: August 22, 2019

To: Brian Pahnke

From: Maggie Hamer

Subject: Section 16.505(2) Request

Attached is a s. 16.505(2) request analysis for your approval and processing. Listed below is a summary of each item:

DOA RECOMMENDATION:

		2019-20		2020-21	
AGENCY	DESCRIPTION	AMOUNT	FTE	AMOUNT	FTE
DAs 20.475(1)(h)	Gifts and grants		1.0*		

* Position ending 12/31/2019.

AGENCY REQUEST:

		2019-20		2020-21	
AGENCY	DESCRIPTION	AMOUNT	FTE	AMOUNT	FTE
DAs 20.475(1)(h)	Gifts and grants		1.0*		

* Position ending 12/31/2019.

BP APPROVAL _____ (FORWARD TO GAIL TAPPEN)

STATE OF WISCONSIN
DEPARTMENT OF ADMINISTRATION
Tony Evers, Governor
Joel Brennan, Secretary
Brian Pahnke, Administrator

Date: August 22, 2019

To: Joel Brennan, Secretary
Department of Administration

From: Maggie Hamer
Executive Policy and Budget Analyst

Subject: Request Under s. 16.505(2) from the Milwaukee County District Attorney for the Extension of a 1.0 FTE Program Revenue Assistant District Attorney Project Position.

Request:

The Department of Administration, on behalf of the Milwaukee County District Attorney's Office, requests the extension of a 1.0 FTE program revenue assistant district attorney project position for a term extending from September 1, 2019, through December 31, 2019.

Revenue Sources for Appropriation(s):

The revenue source for the position in the gifts and grants appropriation under s. 20.475(1)(h) is a grant from the city of Milwaukee via a federal Community Development Block Grant to Milwaukee County. The city, in turn, provides the grant money to the Milwaukee County District Attorney's Office. As the grant is funded from a program revenue, continuing, all moneys received appropriation, there is no accompanying request for an increase in expenditure authority. The Milwaukee County District Attorney's Office would reimburse the salary and fringe benefit costs for the assistant district attorney prosecutor position from the grant award.

Background:

The Safe & Sound organization participates in partnerships with the Milwaukee County District Attorney's Office. The organization was formed in 1998 as a pilot initiative to reduce crime, especially violent crime, in high-crime, generally low-income neighborhoods, using strong public-private partnerships. In March of 2016, the Common Council of the city of Milwaukee made a grant award of $61,809, through the federal Community Development Block Grant program, to the Safe & Sound community organization to provide funding for a community prosecutor for the 4th police district in Milwaukee. The Joint Committee on Finance approved a position request and authorized the position through March 31, 2017. A second round of funding was awarded to the program and on March 29, 2017, the Joint Committee on Finance extended the position authority for the prosecutor until February 7, 2018. On February 3, 2018, funding for the program ran out and the position was vacated.

On June 20, 2018, the Common Council of the city of Milwaukee made a third grant award of $70,000, from the Community Development Block Grant program, to the Milwaukee County District Attorney's Office, to fund a new community prosecutor position for the 4th police district in Milwaukee. The Safe & Sound organization is no longer involved, but the goals of the position remain the same. The position was authorized for an extension for the term of September 1, 2018, through September 1, 2019. On July 1, 2019, an amended contract was signed between the Community Development Grants Administration and the Milwaukee County District Attorney's office extending the funding commitment for the district 4 position to December 31, 2019.

The core duties of the assistant district attorney community prosecutor would be the same as they were in the previous iteration of the position. The responsibilities would include: facilitating communication and information sharing between various partners, analyzing law enforcement and community-based information sources regarding high value target individuals and locations and proactively addressing situations, serving as the district's criminal law counsel for providing advice and training on legal issues, and assisting in developing a long-term plan for resolving chronic public safety issues in specific geographical areas.

Analysis:

There are currently five community prosecution units throughout Milwaukee County. These units deal with urban blight and quality of life issues. Partners in the program include police, city attorneys, assistant district attorneys, city health and public works departments, community-based organizations and citizens. The community prosecutors work with their units, within their specific geographic areas, to promote information sharing among public safety officials and local units of government, and to identify high-value target individuals. In addition, the community prosecutor is utilized to strengthen relationships between law enforcement and the community, making the community an active partner in reducing crime.

The current community prosecutor has shown demonstratable success in the position. For the period of January 1, 2019, through June 30, 2019, the incumbent has made a total of 156 contacts with community partners in an effort to create a suitable living environment in the area neighborhoods. The prosecutor's overall goal for 2019 is 165 contacts by the end of the year. At the incumbent's current rate, the goal would likely be surpassed. In the same time frame, the incumbent has abated criminal activities at 94 problem properties in the district. His 2019 goal is to impact 200 properties. In addition to community contacts and abatement activities, the incumbent has been targeting violent and disruptive offenders in the area he serves. One such case included a man who threatened his neighbor and her infant child with a firearm over a parking dispute. That man has since been charged with criminal trespass, two counts of endangering safety by use of a dangerous weapon and disorderly conduct while armed. The case is set for jury trial on September 16, 2019. The prosecutor would continue to handle violent offenders like this one in district 4.

This assistant district attorney position would continue to further the state's policy to reduce violent crimes and property crimes by utilizing a community prosecutor to

encourage collaboration among the district attorney's office, law enforcement, community agencies and citizens to provide greater safety for residents and businesses.

At the end of the grant, if funding is not renewed or another funding source is not procured, the position would be vacated. Furthermore, the funding levels for the position would be monitored throughout its tenure to ensure a shortfall does not occur, and if one does, the position would be vacated. If additional funding is secured, the Milwaukee County District Attorney's Office could submit a request to extend the position.

Recommendation:

Approve the request.

STATE OF WISCONSIN
DEPARTMENT OF ADMINISTRATION

Tony Evers, Governor
Joel Brennan, Secretary
James M. Langdon, Administrator

DATE: July 31, 2019

TO: Brian Pahnke, Administrator
Division of Executive Budget and Finance

FROM: Kasey Deiss, Director
State Prosecutors Office

SUBJECT: REQUEST UNDER S. 16.505 FOR DEPARTMENT 475: MILWAUKEE COUNTY DISTRICT ATTORNEY'S OFFICE

On behalf of the Milwaukee County District Attorney's Office, I am submitting the attached request for authorization to continue a 1.0 FTE program revenue project position in Department 475, District Attorneys.

Thank you for your attention to this matter.

Attachment

July 31, 2019
Community Prosecutor – Milwaukee's 4th Police District – (CDBG)
s.16.505 Request

DEPARTMENT OF ADMINISTRATION REQUEST UNDER S. 16.505 FOR POSITION AUTHORIZATION

I. REQUEST

The Department of Administration (DOA) requests, under s.16.505, the extension of as 1.0 FTE program revenue (PR) assistant district attorney (ADA) project position from September 1, 2019 through December 31, 2019. The position is in the Milwaukee County District Attorney's (DA's) Office. If approved, this position will continue to be funded via appropriation s. 20.475(1)(h).

II. BACKGROUND

On June 20, 2018, the Common Council of the City of Milwaukee approved Community Development Block Grant (CDBG) funding for the benefit of the Milwaukee District Attorney's Office in the amount of $70,000 for the Community Prosecution Unit District 4 Community Prosecutor position. on July 1, 2019, an amendment contract was signed between the Community Development Grants Administration and the Milwaukee County District Attorney's office extending the funding of the CDBG grant for the District 4 position to December 31, 2019.

Community prosecution is based on four primary principles: recognizing the community's role in public safety, engaging in problem solving, establishing and maintaining partnerships, and evaluating outcomes of activities. Key responsibilities of the community prosecutor will be:

- Facilitate communication and information sharing between the various partners and the DA's office.
- Analyze law enforcement and community-based information sources regarding High Value Target individuals and/or locations and pro-actively engage abatement activities.
- Serve as the District's criminal law counsel (search warrants, legal updates and trainings for law enforcement)
- Engage in collective efficacy building activities in specific geographic areas and/or around a specific, chronic public safety problem.

The incumbent community prosecutor in District 4, is tasked with targeting violent and disruptive offenders in the area he serves. He must gather all necessary evidence to charge individuals with the appropriate crime and prosecute them according to the law. Notable successes from the first half of 2019 include:

- A case currently set for jury trial in September stemming from neighbor dispute over a parking spot. When the victim returned to her lower unit residence, the accused retrieved a firearm from his upper unit, forced his way into the victim's residence, pointed the firearm at an infant child held by the victim and threatened to kill the child. The accused then pointed the firearm at victim's friend as well, yelling and making threats before leaving.

- A case set for jury trial in August against a prolific Domestic Violence offender who following arrest was recorded attempting to influence the testimony of his victim from jail.
- 156 contacts with community partners and stakeholders in an effort to facilitate the creation of a suitable living environment in the neighborhood. (January – June)
- Abated criminal activity at 94 problem properties in the district. (January – June)

III. ANALYSIS

This position is in furtherance of the State's policy to reduce violent crimes and property crimes. The grant encourages collaboration between the District Attorney's Office, local law enforcement, nonprofit community organizations, local businesses and residents to promote economic development, improve housing, unify neighborhood identity, and provide greater safety for residents and businesses.

IV. FISCAL ANALYSIS

The $70,000 in funding has been authorized by the City of Milwaukee through December 31, 2019. Available funding will be closely monitored, and the position will be vacated if a funding shortfall occurs.

V. REVENUE SOURCE FOR APPROPRIATION

The source of the grant funds is the City of Milwaukee through the federal CDBG program. Milwaukee County will reimburse the salary and fringe benefit costs, as well as the prosecutor's state standard laptop computer and software, for the State-paid ADA position in the Department of District Attorneys.

VI. SPECIAL INFORMATION

The co-chairs of the Joint Committee on Finance, in a letter to Department of Administration Secretary dated June 12, 1996, set forth four additional items of information that should be included in a s.16.505 request for additional positions in the District Attorney program.

1) *An explanation of the effect of the positions on weighted caseload for the requesting counties (the LAB methodology is suggested).*

Table 1 indicates the LAB methodology's results using the modifications recommended by the Wisconsin District Attorneys Association and highlights the impact on the Milwaukee DA Office. The table uses the most current court data available and the positions authorized as of August 9, 2018. It is important to note that the position need shown in the LAB methodology is a general need responding to all duties of a DA office and is not specific to a particular type of criminal activity or caseload.

2) *An assessment of similar caseload problems in counties not addressed by the request.*

Data with which to make this assessment are not available.

3) *An explanation of why the request has greater priority than similar needs existing in other counties.*

The City of Milwaukee awarded this grant to the Milwaukee County DA's office.

4) *If the request is intended to address a specific type of caseload, an explanation of why this type of caseload has a greater priority than other types.*

This grant, funded by the City of Milwaukee through the federal CDBG program, is intended for the Milwaukee County DA's Office to develop and strengthen effective strategies to reduce crime in Milwaukee's 4th Police District.

FINAL 2015-2017 DISTRICT ATTORNEY OFFICE WORKLOAD ANALYSIS

DA Office	8/9/18 GPR-Funded FTE Positions*	8/9/18 Program Revenue-Funded FTE Positions*	8/9/18 Total FTE Positions*	Additional FTE Needed	Estimated Total FTE Needed	Additional FTE Needed as a % of 8/9/18 GPR-Funded FTE	Additional FTE Needed as a % of 8/9/18 Total FTE	GPR-Funded FTE as a % of Estimated Total FTE Needed	Total FTE as a % of Estimated Total FTE Needed
Adams	1.20		1.20	2.27	3.47	189%	189%	35%	35%
Ashland	2.00		2.00	1.29	3.29	65%	65%	61%	61%
Barron	3.00		3.00	2.90	5.90	97%	97%	51%	51%
Bayfield	1.00		1.00	0.89	1.89	89%	89%	53%	53%
Brown	12.00	1.00	13.00	12.76	25.76	106%	98%	47%	50%
Buffalo	1.00		1.00	0.85	1.85	85%	85%	54%	54%
Burnett	1.25		1.25	2.19	3.44	175%	175%	36%	36%
Calumet	2.00		2.00	1.28	3.28	64%	64%	61%	61%
Chippewa	5.00		5.00	2.41	7.41	48%	48%	67%	67%
Clark	2.00		2.00	0.21	2.21	11%	11%	90%	90%
Columbia	4.75		4.75	3.77	8.52	79%	79%	56%	56%
Crawford	1.00		1.00	0.02	1.02	2%	2%	98%	98%
Dane	26.85	2.00	28.85	4.93	33.78	18%	17%	79%	85%
Dodge	4.00		4.00	2.16	6.16	54%	54%	65%	65%
Door	2.00		2.00	0.16	2.16	8%	8%	93%	93%
Douglas	3.50		3.50	3.73	7.23	107%	107%	48%	48%
Dunn	3.00		3.00	3.14	6.14	105%	105%	49%	49%
Eau Claire	8.00	1.00	9.00	7.18	16.18	90%	80%	49%	56%
Florence	0.50		0.50	-0.11	0.39	-22%	-22%	128%	128%
Fond du Lac	5.00	2.00	7.00	4.56	11.56	91%	65%	43%	61%
Forest	1.00		1.00	1.07	2.07	107%	107%	48%	48%
Grant	2.00		2.00	1.29	3.29	65%	65%	61%	61%
Green	2.00		2.00	0.83	2.83	42%	42%	71%	71%
Green Lake	1.50		1.50	1.08	2.58	72%	72%	58%	58%
Iowa	1.75		1.75	1.59	3.34	91%	91%	52%	52%
Iron	1.00		1.00	-0.26	0.74	-26%	-26%	135%	135%
Jackson	2.00		2.00	1.58	3.58	79%	79%	56%	56%
Jefferson	5.30		5.30	2.41	7.71	45%	45%	69%	69%
Juneau	2.50		2.50	0.82	3.32	33%	33%	75%	75%

July 31, 2019
Community Prosecutor – Milwaukee's 4th Police District – (CDBG)
s.16.505 Request

Kenosha	15.00	1.00	16.00	6.75	22.75	45%	42%	66%	70%
Kewaunee	1.50		1.50	-0.25	1.25	-17%	-17%	120%	120%
La Crosse	8.00		8.00	5.78	13.78	72%	72%	58%	58%
Lafayette	1.00		1.00	0.37	1.37	37%	37%	73%	73%
Langlade	1.50		1.50	2.16	3.66	144%	144%	41%	41%
Lincoln	2.00		2.00	1.61	3.61	81%	81%	55%	55%
Manitowoc	5.00		5.00	4.71	9.71	94%	94%	51%	51%
Marathon	8.50	2.50	11.00	6.73	17.73	79%	61%	48%	62%
Marinette	3.00		3.00	0.00	3.00	0%	0%	100%	100%
Marquette	1.00		1.00	0.46	1.46	46%	46%	68%	68%
Milwaukee	**87.00**	**27.50**	**114.50**	**-15.24**	**99.26**	**-18%**	**-13%**	**88%**	**115%**
Monroe	3.00		3.00	4.25	7.25	142%	142%	41%	41%
Oconto	2.00		2.00	0.59	2.59	30%	30%	77%	77%
Oneida	2.50		2.50	1.93	4.43	77%	77%	56%	56%
Outagamie	9.00		9.00	8.10	17.10	90%	90%	53%	53%
Ozaukee	3.00		3.00	2.90	5.90	97%	97%	51%	51%
Pepin	0.80		0.80	-0.17	0.63	-21%	-21%	127%	127%
Pierce	2.50		2.50	1.80	4.30	72%	72%	58%	58%
Polk	3.00		3.00	2.07	5.07	69%	69%	59%	59%
Portage	4.00		4.00	2.80	6.80	70%	70%	59%	59%
Price	1.00		1.00	0.13	1.13	13%	13%	88%	88%
Racine	18.00		18.00	13.49	31.49	75%	75%	57%	57%
Richland	1.80		1.80	0.05	1.85	3%	3%	97%	97%
Rock	14.00		14.00	2.30	16.30	16%	16%	86%	86%
Rusk	1.50		1.50	0.82	2.32	55%	55%	65%	65%
Saint Croix	6.00		6.00	2.59	8.59	43%	43%	70%	70%
Sauk	5.00	1.00	6.00	0.96	6.96	19%	16%	72%	86%
Sawyer	2.00		2.00	2.34	4.34	117%	117%	46%	46%
Shaw/Men	3.00		3.00	1.83	4.83	61%	61%	62%	62%
Sheboygan	7.50		7.50	4.51	12.01	60%	60%	62%	62%
Taylor	1.00		1.00	0.55	1.55	55%	55%	65%	65%
Trempealeau	2.00		2.00	0.31	2.31	16%	16%	87%	87%
Vernon	2.00		2.00	0.09	2.09	5%	5%	96%	96%
Vilas	2.00		2.00	0.85	2.85	43%	43%	70%	70%
Walworth	5.00		5.00	2.84	7.84	57%	57%	64%	64%
Washburn	1.25		1.25	1.07	2.32	86%	86%	54%	54%
Washington	5.00		5.00	3.81	8.81	76%	76%	57%	57%
Waukesha	14.50	2.00	16.50	8.76	25.26	60%	53%	57%	65%
Waupaca	3.50		3.50	1.98	5.48	57%	57%	64%	64%
Waushara	2.00		2.00	1.28	3.28	64%	64%	61%	61%
Winnebago	10.00		10.00	5.71	15.71	57%	57%	64%	64%
Wood	4.00		4.00	5.41	9.41	135%	135%	43%	43%
TOTALS	383.45	40.00	423.45	166.03	589.48				

*Modifications:

1) The 0.5 GPR FTE in Washburn (0.25 FTE) that also serves Burnett (0.25 FTE) is divided by the FTE shown in parentheses.

2) In Milwaukee, the total FTE used is 114.5 rather than higher due to the following factors:

a) the 1.0 FTE DNA position serves the entire state; so, showing it as a Milwaukee position distorts the data.

b) Various PR Positions have no federal funding and are vacant, thus not included in the analysis

3) In Brown the total FTE used is 13.00 rather than 14.00 due to the following factor:

a) the 1.0 ADA FTE sex predator position in Brown is excluded because it also serves approximately 20 other DA offices.

6) The weighted time estimate for CHIPS cases was changed from 2.61 hours to 6.0 hours effective in the 2004-06 study, based on a 7/04 WDAA Executive Board recommendation.

7) CHIPS extensions include permanency plan review petitions filed under s. 48.365 beginning with data for 2006.

8) Immunization cases filed by DA Offices under s. 48.13(13) are included with CHIPS cases beginning with data for 2006.

9) WDAA Executive Board authorized the following changes to the weighted time estimates beginning with the 2007-09 caseload study:

a) Increase the "reviewing case referrals that are not prosecuted" from 35 to 100 hours per year, thereby reducing hours available per prosecutor to handle individual cases to 1162 per year.

b) Weighted time estimate for Class A and First Degree Reckless homicides changed from 100 hours each to 160 hours each.

c) Weighted time estimate for "All other Homicides" changed from 50 to 80 hours each.

d) The weighted time estimate for misdemeanors changed from 2.17 hours each to 2.91 hours each.

e) The weighted time estimate for criminal traffic changed from 1.68 hours each to 2.91 hours each.

f) Weighted time estimate for juvenile delinquency changed from 3.32 hours each to 3.44 hours each.

OFFICE OF THE DISTRICT ATTORNEY

Milwaukee County

JOHN T. CHISHOLM · District Attorney

Chief Deputy Kent L. Lovern, Deputies Lovell Johnson, Jr., Jeffrey J. Altenburg, Karen A. Loebel, Elisabeth Mueller, Matthew J. Torbenson, Bruce J. Landgraf

July 29, 2019

Mr. Kasey Deiss, Director
State Prosecutor's Office
Post Office Box 7869
Madison, WI 53707-7869

Re: Renewal of Project Position – Community Prosecutor
City of Milwaukee Community Development Grant
Community Prosecutor District 4

Dear Mr. Deiss:

On behalf of the Milwaukee County District Attorney's Office, I request that you take the necessary steps to seek legislative approval to renew position authority for a program 10018 assistant district attorney. This grant funded position is presently occupied by Assistant District Attorney Dax Odom,[1] who serves as a community prosecutor in our office. The present position's term was originally authorized on September 1, 2018 and ends September 1, 2019. I am requesting a renewed term from September 1, 2019 to December 31, 2019.

On June 20, 2018, the Common Council of the City of Milwaukee approved Community Development Block Grant (CDBG) funding for the benefit of the Milwaukee District Attorney's Office in the amount of $70,000 for the Community Prosecution Unit District 4 Community Prosecutor position. In a separate CDBG contract, the City of Milwaukee funds two other community prosecutors serving Districts 2, 5 and 6.

Recently, on July 1, 2019, an amendment contract was signed between the Community Development Grants Administration and the Milwaukee County District Attorney's office extending the funding of the CDBG grant for the District 4 position from December 31, 2018 through December 31, 2019. Funding in 2020 is uncertain at this time.

As you know from various dealings with our office, a community prosecutor is an assistant district attorney who works directly in Milwaukee communities. Community prosecutors are generally assigned to one of the seven Milwaukee Police Department Districts. The community prosecution model represents a shift from a reactive model and is designed to be an innovative and proactive crime-prevention law enforcement model. The community prosecution model is based on four core principles: (1) recognizing the community's role in public safety; (2) engaging in problem solving; (3) establishing and maintaining partnerships; and (4) evaluating outcomes of activities. Related to

[1] The grantor, the City of Milwaukee, consents to the back-fill of grant positions whereby grant services are provided by a senior prosecutor while the grantor pays the compensation of a second, lower paid prosecutor. The back-fill prosecutor in this case is Claire Roehre. After extended discussions with the City about the continued funding of this and two other community prosecutor positions, without this back-fill arrangement, the District 4 community prosecutor position would have been lost at the end of July 2019.

SAFETY BLDG., RM. 405, 821 W. STATE STREET, MILWAUKEE, WI 53233-1485
PHONE: 414-278-4646 FAX: 414-223-1955

these core principles are the core responsibilities of each community prosecutor. These community prosecutors:

1. Facilitate communication and information sharing between the various partners and the District Attorney's Office;
2. Analyze law enforcement and community-based information sources pertaining to High Value Target individuals and/or locations;
3. Pro-actively engage resource appropriate abatement activities (i.e., criminal prosecution, landlord or licensed premise consultations and Crime Prevention through Environmental Design analysis);
4. Serve as the police district's criminal law counsel (*i.e.*, providing "on call" search warrant review, legal training for law enforcement and informational presentations for community audiences); and
5. Engage in collective efficacy building activities focused within geographic target areas and/or around a specific, chronic public safety problem.

Dax Odom serves the neighborhoods surrounding District 4. As it relates to the CDBG project, I have attached a document entitled "Community Prosecution Unit Notables" for the time period of January 1 to June 30, 2019," including a section describing "High Value Target Prosecution Activities."

As a community prosecutor, Dax Odom, in District 4, is tasked with targeting violent and disruptive offenders in the area he serves. He must gather all necessary evidence to charge individuals with the appropriate crime and prosecute them according to the law. In the attachment submitted for your review, under the section labeled "High Value Target Prosecution Activities," there are examples of individuals identified by the community prosecutor as appropriate for criminal prosecution.

One such example involves a complaint concerning State v. James L. James, Case No. 2019CM000602. James is now charged with Criminal Trespass, two counts of Endangering Safety by Use of a Dangerous Weapon, and Disorderly Conduct While Armed. The case grew out of a neighbor dispute about a parking space. When the victim returned to her lower unit residence, James retrieved a firearm from his upper unit, forced his way into the victim's residence, pointed the firearm at an infant child held by the victim and threatened to kill the child. James then pointed the firearm at victim's friend as well, yelling and making threats before leaving. This case is ongoing, set for a jury trial on September 16, 2019.

Assistant District Attorney Dax Odom is also dealing with a separate High Value Target, Stanley Harris. Harris, who is a prolific DV offender, is charged in three cases, Case Nos. 2018CF005609, 2019CM000893 and 2018CM002941 with multiple counts including False Imprisonment, Intimidation of a Victim, Battery While Armed, Criminal Damage to Property and Bail Jumping. Harris continually abused the victim throughout 2018, including with firearms. After his arrest, he attempted to dissuade her from participating in the criminal justice process by calling her from jail and asking her to call the cops and the DA's Office and recant. The cases are ongoing, set for jury trial on August 12, 2019.

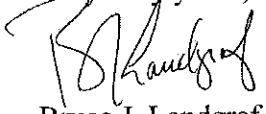
In pursuit of the core responsibilities set forth above, ADA Odom has been very active as a community prosecutor in District 4. For the time period of January 1, 2019 thru June 30, 2019, Odom

has made a total of one-hundred and fifty-six (156) contacts with community partners in an effort to create a suitable living environment in the area neighborhoods. With a projected 2019 goal for community contacts at one-hundred and sixty-five (165), Odom will easily surpass that goal. These community contacts have helped to reduce crime in District 4. In fact, the community prosecutor abated criminal activities at ninety-four (94) problem properties in the district. His projected goal is to impact two-hundred (200) properties by year's end; he is on track to achieve that mark.

I respectfully request that you renew the project position for the District 4 community prosecutor. Because ADA Odom, as well as the other community prosecutors, are dedicated to the proactive reduction of crime in Milwaukee, both within and outside the traditional criminal justice system, his position is worthy of continuation by the state legislature.

Thank you for your consideration. If you require additional information, do not hesitate to contact me at 414-278-2178 or bruce.landgraf@da.wi.gov.

Very truly yours,



Bruce J. Landgraf
Deputy District Attorney

BJL/kj

Enclosure

Milwaukee County District Attorney's Office
Community Prosecution Unit Notables, Jan. 1st – June 30th, 2019
Milwaukee Police District 4
ADA Dax Odom

General Narrative:
Milwaukee Police District 4 covers the northwest side of Milwaukee, and is the largest of the seven police districts geographically. District 4 predominantly consists of residential neighborhoods, commercial districts, and open space. The two public high schools within District 4 are James Madison High School and Vincent High School.

Q1: Jan. 1st – March 31st, 2019

- **High Value Target Prosecution Activities**
  - *State v. Vashon Bonds* – Bonds was charged with numerous counts, including Armed Robbery, False Imprisonment, Kidnapping, Carjacking, and Armed Burglary, after he met with the victim for a drug deal. Bonds pistol-whipped the victim, dragged him from the victim's vehicle, beat him, and then forced him into his own trunk. Bonds then drove the victim's vehicle to the victim's mother's home, and then went inside with his co-actor and a firearm. Bonds woke up the victim's mother, told her that her son was in the trunk, and then ransacked her room looking for money they believed the victim kept there. Bonds and his co-actor then left and took the victim's vehicle. The case is in arrest warrant status.
  - *State v. Stanley Harris* – Harris is a prolific DV offender, and was charged across three cases for many counts, including Battery While Armed, Criminal Damage to Property, False Imprisonment, Intimidation of a Victim, and Bail Jumping. Harris continually abused the victim throughout '18, including with the use of firearms, and after arrest attempted to dissuade her from participating in the criminal justice process by calling her from jail and asking her to call the cops and the DA's Office and recant. The case is ongoing.
  - *State v. Kleckly* – Kleckly was charged with Armed Robbery and Battery While Armed after he robbed a video game store while customers were still inside, punching the store clerk and pistol-whipping him with what turned out to be a facsimile firearm. The case is ongoing.
  - *State v. James* – James was charged with Criminal Trespass, two counts of Endangering Safety by Use of a Dangerous Weapon, and Disorderly Conduct While Armed, after a neighbor dispute about a parking space. When the victim went back into her lower unit, James retrieved a firearm from his upper unit, then forced his way into the victim's residence, pointing the firearm at an infant the victim was holding, threatening to kill the child. James then pointed the firearm at victim's friend as well, yelling and making threats before leaving.
  - *State v. Rouse* – Rouse owns a duplex, lives in the lower and rents to the victim in the upper. Ongoing dispute between Rouse and the victim,

causing the victim to eventually get an injunction against Rouse that doesn't allow for contact. Cops have had to respond to this duplex countless times from the summer of '18 to present day. Numerous no processed referrals with both parties as the alleged offender, so when a provable case against Rouse was received for violating the injunction by leaving a note for the victim, rather than charge it, he was invited in to D4, and the situation was explained to him. Rouse was told that if any more referrals or concerning incidents took place, it's likely he would be charged. In subsequent weeks, Rouse both spoke with a DNS agent and threatened the victim, and left ADA Odom voicemails that also included concerning statements and threats to the victim. Rouse was then charged with Violation of a Harassment injunction. The case is ongoing.

- **Faith-Based Initiative**
  - Through collaboration between the Milwaukee Police Department, the Milwaukee County District Attorney's Office, the Department of Corrections and the religious community in Milwaukee Police District 4, all churches in District 4 have been invited to participant in an ongoing group designed to focus the resources of the various organizations and to share information about community improvements activity at each organization. Meetings have been held every other month since June of 2011. Participating churches are of various denominations and faiths. During Q1 '19, planning for the spring Teacher Appreciation Lunches at Vincent HS and Maple Tree elementary school commenced, as well as planning for the summer Millwood Community event. Additionally in Q1, the Adopt-A-Block effort was resurrected in the Millwood neighborhood.
- **Carmen Ave. Neighborhood Compact**
  - In response to increased criminal activity within this neighborhood last summer, outreach was conducted during the fall of '18, and the first meeting held at the MPD Academy in Q1 '19. The purpose of that meeting was to invite community stakeholders (residents, property owners/managers, business owners) to the table, in an effort to build collective efficacy and stem any increase in criminal activity as the summer months approach. The meeting wasn't as well-attended as we had hoped, the residents that did attend expressed a strong desire to develop a block watch within the neighborhood. Additional meetings will be held throughout the year.
- **Rapid Response Initiative**
  - After the occurrence of a violent non-DV incident that can be tied to a specific residence, a letter is mailed to the landlord of that residence inviting him/her into D4 to discuss what happened in an expedient manner. The goal is to not only inform the landlord of the specifics of the incident at the rental property, but to also discuss the landlord's rental practices, and offer resources where necessary. During Q1, the CPU met with numerous landlords as part of the Rapid Response Initiative.
- **Trainings/Meetings/Presentations of Note**

- Presented at the Villard Ave. BID meeting
- Participated in numerous Homicide Review Commission meetings
- Participated in numerous MPD Shoot Review meetings
- Participated in monthly Crime & Safety meetings

Q2: April 1st – June 30th, 2019

- **High Value Target Prosecution Activities**
  - *State v. Isaiah Marzette* – Marzette was charged after robbing a US Bank. The case is ongoing.
  - *State v. Andre Washington* – Washington was charged after robbing a bank. The case is ongoing.
  - *State v. Dezmen Veasy* – Veasy is the primary drug deal at a problematic corner store in D4. A warrant was executed upon his residence and narcotics were located. He was charged, and the matter is ongoing.
  - *State v. Mario Guthrie* – Guthrie is well-known by D4 officers. He likely has ongoing mental health issues, and on at least 2 occasions violated a TRO that a convenience store in D4 had against him. He was charged, and the matter is ongoing.
  - *State v. Denzel Watkins* - Watkins was observed dealing narcotics in the parking lot of a problematic corner store in D4, officers made arrest, he was charged with PWI-THC, the matter is ongoing.
  - *State v. Delvon Benson* – Benson was observed dealing narcotics in the parking lot of a problematic corner store in D4, officers made arrest, he was charged with PWI-THC, the matter is ongoing.
  - *State v. David Roberts* – Roberts was charged with POCS-THC in Q4 '18 after the execution of a search warrant on the residence he resided at, located within a problematic neighborhood in D4. At sentencing the State recommended probation, but the court imposed a fine.
  - *State v. Carl Kleckly* – Kleckly was charged with Armed Robbery and Batt While Armed in Q1 '19. He was sentenced to prison.
- **Faith-Based Initiative**
  - Through collaboration between the Milwaukee Police Department, the Milwaukee County District Attorney's Office, the Department of Corrections and the religious community in Milwaukee Police District 4, all churches in District 4 have been invited to participant in an ongoing group designed to focus the resources of the various organizations and to share information about community improvements activity at each organization. Meetings have been held every other month since June of 2011. Participating churches are of various denominations and faiths. During Q2 '19, the spring Teacher Appreciation Lunches at Vincent HS and Maple Tree elementary school took place, as well as the summer Millwood Community event. Additionally, a day-long police appreciation cookout was held at D4.
- **Rapid Response Initiative**

- After the occurrence of a violent non-DV incident that can be tied to a specific residence, a letter is mailed to the landlord of that residence inviting him/her into D4 to discuss what happened in an expedient manner. The goal is to not only inform the landlord of the specifics of the incident at the rental property, but to also discuss the landlord's rental practices, and offer resources where necessary. During Q2, the CPU met with numerous landlords as part of the Rapid Response Initiative.

- **Trainings/Meetings/Presentations of Note**
  - Participated in numerous Homicide Review Commission meetings
  - Participated in numerous MPD Shoot Review meetings
  - Participated in monthly Crime & Safety meetings
  - Participated in city-wide CPU meeting
  - Attended Violent Recidivism Conference
  - Participated in the After-Set Committee meeting
  - Participated in numerous Aldermanic/Block Watch Club neighborhood walks
  - Participated in a series of ongoing meetings with the representatives from Aspen Crossing and Harbor Point apartment/condo complexes, as their locations have been an ongoing problem in D4