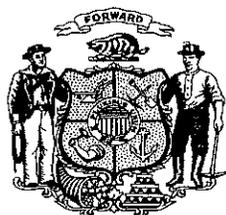


State of Wisconsin

SENATE CHAIR
Alberta Darling

317 East, State Capitol
P.O. Box 7882
Madison, WI 53707-7882
Phone: (608) 266-5830



ASSEMBLY CHAIR
John Nygren

308 East, State Capitol
P.O. Box 8593
Madison, WI 53708-8953
Phone: (608) 266-2343

Joint Committee on Finance

MEMORANDUM

To: Members
Joint Committee on Finance

From: Senator Alberta Darling
Representative John Nygren

Date: February 14, 2020

Re: s. 16.515/16.505(2), Stats. Request

Attached is a copy of a request from the Department of Administration, received February 14, 2020, pursuant to s. 16.515/16.505(2), Stats., on behalf of the Department of Military Affairs.

Please review the material and notify **Senator Darling** or **Representative Nygren** no later than **Wednesday, March 4, 2020**, if you have any concerns about the request or if you would like the Committee to meet formally to consider it.

Also, please contact us if you need further information.

Attachments

AD:JN:jm



STATE OF WISCONSIN
DEPARTMENT OF ADMINISTRATION

Tony Evers, Governor
Joel Brennan, Secretary

Date: February 14, 2020

FEB 14 2020

To: The Honorable Alberta Darling, Co-Chair
Joint Committee on Finance

St. Finance

The Honorable John Nygren, Co-Chair
Joint Committee on Finance

From: Joel T. Brennan, Secretary
Department of Administration

Joel T. Brennan

Subject: s. 16.515/16.505(2) Request(s)

Enclosed are request(s) that have been approved by this department under the authority granted in s. 16.515 and s. 16.505(2). The explanation for each request is included in the attached materials. Listed below is a summary of each item:

<u>AGENCY</u>	<u>DESCRIPTION</u>	<u>2019-20</u>		<u>2020-21</u>	
		<u>AMOUNT</u>	<u>FTE</u>	<u>AMOUNT</u>	<u>FTE</u>
DMA 20.465(1)(h)	Intergovernmental services	\$92,000		\$0	

As provided in s. 16.515, the request(s) will be approved on March 6, 2020 unless we are notified prior to that time that the Joint Committee on Finance wishes to meet in formal session about any of the requests.

Please contact Kirsten Grinde at 266-1353, or the analyst who reviewed the request in the Division of Executive Budget and Finance, if you have any additional questions.

Attachments

Date: February 10, 2020
To: Brian Pahnke
From: Cory Stinebrink
Subject: Section 16.515 Request

Attached is a s. 16.515 request analysis for your approval and processing. Listed below is a summary of each item:

DOA RECOMMENDATION:

<u>AGENCY</u>	<u>DESCRIPTION</u>	<u>2019-20</u>		<u>2020-21</u>	
		<u>AMOUNT</u>	<u>FTE</u>	<u>AMOUNT</u>	<u>FTE</u>
DMA s. 20.465(1)(h)	Intergovernmental services	\$92,000		\$0	

AGENCY REQUEST:

<u>AGENCY</u>	<u>DESCRIPTION</u>	<u>2019-20</u>		<u>2020-21</u>	
		<u>AMOUNT</u>	<u>FTE</u>	<u>AMOUNT</u>	<u>FTE</u>
DMA s. 20.465(1)(h)	Intergovernmental services	\$92,000		\$0	

BP APPROVAL



(FORWARD TO GAIL TAPPEN)



STATE OF WISCONSIN
DEPARTMENT OF ADMINISTRATION

Tony Evers, Governor
Joel Brennan, Secretary
Brian Pahnke, Administrator

Date: February 10, 2020

To: Joel Brennan, Secretary
Department of Administration

From: Cory Stinebrink
Executive Budget and Policy Analyst

Subject: Request Under s. 16.515 from the Department of Military Affairs for the
Emergency Management Assistance Compact

Request:

The Department of Military Affairs requests an increase in expenditure authority of \$92,000 PR in fiscal year 2019-20 in its services appropriation under s. 20.465(1)(h).

Revenue Sources for Appropriation(s):

The revenue source for the intergovernmental services appropriation under s. 20.465(1)(h) is reimbursement from other states for any expenses incurred when units or members of the Wisconsin National Guard are activated in state status to provide assistance under the Emergency Management Assistance Compact. The Department of Military Affairs has billed the State of Florida for reimbursement for services rendered in aid after Hurricane Dorian.

Background:

The Emergency Management Assistance Compact (EMAC) is a national interstate mutual aid agreement between states and territories of the United States that enables states to share resources during natural and man-made disasters, including terrorism. This compact acts as a complement to the federal disaster response system by providing timely and cost-effective relief to states requesting assistance from member states. The compact can be used either in lieu of, or in conjunction with, federal assistance and helps to create a more seamless flow of needed services, relief and goods to an impacted state. The compact has been adopted by all 50 states, the U.S. Virgin Islands, Guam and Puerto Rico, and has been ratified by Congress.

There are five phases under EMAC, which include: (a) pre-event preparation for all impacted jurisdictions; (b) activation of the compact when all state and local resources are exhausted and the state's governor declares a state of emergency; (c) the impacted state makes a request of another state and the assisting state agrees to assist; (d) response occurs with mobilization, deployment and demobilization; and (e) reimbursement to the assisting state for all deployed personnel and any resources provided.

Analysis:

To activate EMAC and request deployment from assisting states, the governor of the impacted state must declare a state of emergency, which authorizes funds to be expended for response and recovery, and activating EMAC.

Hurricane Dorian

On September 2, 2019, Hurricane Dorian came within 80 miles of the Florida coast. Hurricane Dorian had been projected to make landfall in Florida before turning north. In anticipation of a direct hit by Dorian, the governor of Florida declared a state of emergency and a federal emergency declaration was made by President Trump. Wisconsin responded to an EMAC request from Florida to provide security, welfare checks and hurricane relief and recovery efforts. The Wisconsin Army National Guard mobilized 412 service members in the 132nd Brigade Support Battalion. While service members were mobilizing to respond to the EMAC request, Florida canceled the request due to the change in direction of the hurricane.

Because service members were activated and preparing a response to the EMAC request, they were paid for the length of their activation, which was one day. The cost for personnel and travel in the short activation was \$91,940.51, to be reimbursed by Florida. The department has billed Florida for these costs and is awaiting reimbursement. An increase in expenditure authority is requested to pay for these costs.

Recommendation:

Approve the request.



STATE OF WISCONSIN
DEPARTMENT OF MILITARY AFFAIRS

OFFICE OF THE ADJUTANT GENERAL
STATE BUDGET & FISCAL OFFICER
2400 WRIGHT STREET
POST OFFICE BOX 14587
MADISON, WI 53714-0587

Date: January 22, 2020

To: Brian Pahnke
State Budget Director
Division of Executive Budget & Finance
Department of Administration

From: Brigadier General Gary L. Ebben
Interim Adjutant General
Department of Military Affairs

Gary L. Ebben 22 JAN 2020

RE: **Request Pursuant to s.16.515**
Increased Spending Authority – Appropriation 20.465(1)(h)

Request:

The Department of Military Affairs (DMA) requests an increase in expenditure authority for its Intergovernmental Services appropriation (1)(h)(numeric 134) of \$92,000, for fiscal year 2020. The requested increase is needed due to Emergency Management Assistance Compact request received from the State of Florida to respond to hurricane relief efforts for Hurricane Dorian.

Background:

The Emergency Management Assistance Compact (EMAC) is a mutual aid agreement between states and territories of the United States. It enables states to share resources during natural and man-made disasters, including terrorism. EMAC has also been used by states to disrupt legal protests.

Under EMAC, requests and deployment of resources are made at the discretion of the affected state. At all times, affected states retain the choice of seeking resource support from states, the federal government, or both as may be determined by the size of the disaster event. The main contact for agencies, organizations, and the private sector to learn more about EMAC is the state emergency management agencies.

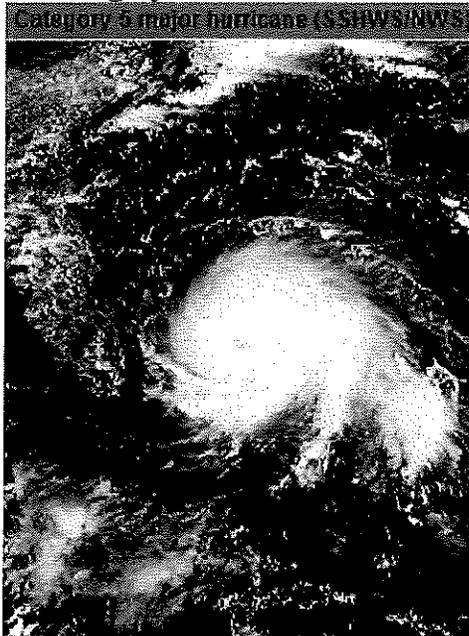
EMAC works as follows: When a disaster occurs, the governor of the affected state or territory declares a state of emergency. The impacted state assesses its resource needs and identifies shortfalls for which assistance will be requested, and authorized representatives from the affected state then activate EMAC. These authorized representatives as well as EMAC Advance Team (A-Team) members then determine the state's needs for personnel and equipment and broadcasts an EMAC requisition to other states. States with available

resources negotiate costs with the affected state through the EMAC network, executing EMAC Form Req-A. Assisting states that commit to an agreement then mobilize and deploy the agreed-upon resources (personnel and/or equipment) to the affected state. Once the mission is completed, the resources are demobilized and redeployed to their home states. Deployed personnel provide receipts and records to their home state to develop a reimbursement package, which is then sent to the affected state, which then reimburses the assisting state.

Hurricane Dorian

Hurricane Dorian, a category 5 hurricane, came within 80 miles of the Florida coast on September 2, 2019. The highest winds were 185 miles per hour and the hurricane was the most intense over the Bahamas. As it moved north, it was downgraded to a lower level hurricane and then to a tropical storm. Hurricane Dorian was anticipated to make a direct hit on the east coast of Florida but changed course and ran parallel to the coastline before doing any significant damage. In anticipation of a direct hit on Florida's east coast, Governor Ron DeSantis issued a state of emergency (Executive Order 19-189) and issued mandatory evacuation orders of eleven counties along Florida's east coast. Hurricane Dorian formed on August 24, 2019 and dissipated on September 10, 2019. Governor DeSantis also formally requested a Presidential declaration for a pre-landfall disaster for all 67 counties in Florida. On August 30, 2019, President Trump approved Florida's request for a federal emergency declaration. On August 30, 2019, Wisconsin Governor Tony Evers released Executive Order 42 related to calling to active duty elements of the Wisconsin National Guard for Florida's EMAC request.

Graphic 1: Hurricane Dorian at Category 5 Southeast of Florida (Over the Bahamas)



Source: <https://www.nvvl.noaa.gov/view/globaldata.html#TRUE>

The EMAC requested from Florida asked for a battalion sized element, 400-500 servicemembers, to provide security, welfare checks and hurricane relief and recovery efforts. Wisconsin answered the call for assistance and the Wisconsin Army National Guard mobilized 412 service members of the 132 Brigade Support Battalion. This battalion

is headquartered out of Portage and with subordinate units and detachments located in Janesville, Elkhorn, Mauston, Milwaukee Baraboo, Madison, Waupaca, Appleton, Neillsville, Eau Claire, Mosinee and Wisconsin Rapids. While service members were mustering to their armories, Florida cancelled the EMAC request due to Hurricane Dorian changing course and not wreaking the havoc anticipated by a Category 5 Hurricane. Since service members were actively moving in support of a State Active Duty call, they were paid for one day of service. The cost for personnel and travel was \$91,940.51. The service members have all been paid out of a clearing appropriation that is required to be cleared by the end of the state fiscal year.

Proposed Resolution:

Provide \$92,000 in budget authority in 20.465(1)(h) – numeric 134 to cover the costs of the hurricane relief efforts.

Revenue Source for the Appropriation:

The revenue that is associated with the department's request for increased spending authority will come from reimbursements through the EMAC process by Florida which are funded in full or in part through the Federal Emergency Management Agency (FEMA).

Fiscal Impact on the Appropriations:

Currently, DMA has appropriation authority but not sufficient budget authority in the appropriation. The 20.465(1)(h) appropriation is a Program Revenue (PR); expenditures can only be made to the level of available revenues and resources. Therefore, any spending authority above actual revenues and/or fund balances generated is irrelevant and not usable. We would carry an open accounts receivable within the appropriations until reimbursements from Florida are received.

Request Prepared by:

Anna Oehler
Budget and Policy Manager
Wisconsin Department of Military Affairs
242-3155