

State of Wisconsin

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Howard Marklein

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ASSEMBLY CHAIR
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Joint Committee on Finance

MEMORANDUM

To: Members
Joint Committee on Finance

From: Senator Howard Marklein
Representative Mark Born

Date: January 10, 2022

Re: s. 16.515/16.505(2), Stats. Request

Attached is a copy of a request from the Department of Administration, received January 10, 2022, pursuant to s. 16.515/16.505(2), Stats., on behalf of the Department of Military Affairs.

Please review the material and notify **Senator Marklein** or **Representative Born** no later than **Friday, January 28, 2022**, if you have any concerns about the request or if you would like the Committee to meet formally to consider it.

Also, please contact us if you need further information.

Attachments

HM:MB:jm



STATE OF WISCONSIN
DEPARTMENT OF ADMINISTRATION

Tony Evers, Governor
Joel Brennan, Secretary

Date: January 10, 2022

To: The Honorable Howard Marklein, Co-Chair
Joint Committee on Finance

The Honorable Mark Born, Co-Chair
Joint Committee on Finance

From: Joel T. Brennan, Secretary *JTB*
Department of Administration

JAN 10 2022
St. Finance

Subject: s. 16.515/16.505(2) Request(s)

Enclosed are request(s) that have been approved by this department under the authority granted in s. 16.515 and s. 16.505(2). The explanation for each request is included in the attached materials. Listed below is a summary of each item:

<u>AGENCY</u>	<u>DESCRIPTION</u>	<u>2021-22</u> <u>AMOUNT</u>	<u>FTE</u>	<u>2022-23</u> <u>AMOUNT</u>	<u>FTE</u>
DMA 20.465(1)(g)	Military property	\$358,000			

As provided in s. 16.515, the request(s) will be approved on February 1, 2022, unless we are notified prior to that time that the Joint Committee on Finance wishes to meet in formal session about any of the requests.

Please contact Kirsten Grinde at 266-1353, or the analyst who reviewed the request in the Division of Executive Budget and Finance, if you have any additional questions.

Attachments

Date: January 5, 2022
To: Brian Pahnke
From: Cory Stinebrink
Subject: Section 16.515 Request

Attached is a s. 16.515 request analysis for your approval and processing. Listed below is a summary of each item:

DOA RECOMMENDATION:

<u>AGENCY</u>	<u>DESCRIPTION</u>	<u>2021-22</u>		<u>2022-23</u>	
		<u>AMOUNT</u>	<u>FTE</u>	<u>AMOUNT</u>	<u>FTE</u>
DMA 20.465(1)(g)	Military property	\$358,000			

AGENCY REQUEST:

<u>AGENCY</u>	<u>DESCRIPTION</u>	<u>2021-22</u>		<u>2022-23</u>	
		<u>AMOUNT</u>	<u>FTE</u>	<u>AMOUNT</u>	<u>FTE</u>
DMA 20.465(1)(g)	Military property	\$358,000			

BP APPROVAL BP (FORWARD TO TRACY WILLIAMSON)



STATE OF WISCONSIN
DEPARTMENT OF ADMINISTRATION

Tony Evers, Governor
Joel Brennan, Secretary
Brian Pahnke, Administrator

Date: January 5, 2022

To: Joel Brennan, Secretary
Department of Administration

From: Cory Stinebrink
Executive Budget and Policy Analyst

Subject: Request Under ss. 16.505(2) and 16.515 from the Department of Military Affairs for the Wisconsin Military Academy.

Request:

The Department of Military Affairs requests an increase in expenditure authority of \$358,000 PR in fiscal year 2021-22 in its military property appropriation under s. 20.465(1)(g).

Revenue Sources for Appropriation(s):

The revenue source for the military property appropriation is from payments for lost military property, the sale of obsolete or unserviceable military property, the rental of state-owned housing, or the provision of housing-related services to military personnel.

Background:

Camp Williams is a state-owned facility complex located in Camp Douglas, Wisconsin. It is primarily used for the Wisconsin Army National Guard, the United States Property and Fiscal Office, and the state's Regional Emergency All-Climate Training (REACT) Center.

A facility project was approved for \$1.2 million to replace existing building automation systems and local temperature controls, including electric metering capabilities, at 46 identified Camp Williams facilities and provide a new centralized building automation system that serves all of the facilities.

The existing building automation systems and temperature controls are at or near the end of their normal life expectancy. Providing a new centralized building automation system that includes all facilities will improve operations and maintenance capabilities and efficiencies for the maintenance staff, temperature balance for occupants, overall campus energy efficiency and accurate building electrical usage identification.

Analysis:

In order to allow for a centralized building automation system, the department needs to have an agency information technology network at Camp Williams. The building automation system project is federally-funded through the Army Operations and Maintenance agreement. However, the needed information technology equipment cannot be purchased

through that agreement, and thus state funds are needed to purchase the building automation system networking equipment. Equipment needed for completion of the project are networking components such as switches, transceivers and controllers to implement a Software-Designed Wide Area Network. This will enable building automation system electronic security technicians and agency information technology staff to monitor the controls remotely. The department estimates the cost for the equipment to be \$358,000.

Fiscal Impact

The primary source of funding for the relevant portion of the military property appropriation is fees charged for use of military property. This portion of the military property appropriation is used to pay for snow removal services at agency facilities and other facility maintenance costs. This portion of the appropriation began fiscal year 2021-22 with a balance of \$830,764 PR. The balance on December 17, 2021, was \$911,100 and the appropriation has total expenditure authority of \$297,900 PR. Expenditures in fiscal year 2020-21 were \$175,000 and have not been above that level since fiscal year 2015-16. The department is estimating snow plowing expenditures of \$209,000 in fiscal year 2021-22.

Since the appropriation usually finishes the fiscal year with an expenditure authority balance of more than \$100,000, an alternative would be to modify the request to provide \$258,000 PR rather than \$358,000 PR and still likely have sufficient expenditure authority for the remainder of the fiscal year. This is an annual appropriation so any amount approved for fiscal year 2021-22 would be one-time in nature. The military property appropriation also has a separate allocation for billeting services, which usually also underspends its budget authority, which would allow the department to transfer expenditure authority to cover any shortfalls if the department's cost estimates are too low. There is, however, a separate request for the billeting allocation under passive review with the Joint Committee on Finance until January 11, 2022. Due to snow removal being an unpredictable cost and the additional costs on the billeting allocation discussed in the separate request, it may be more prudent to approve the request and not require the department to come back to request additional funds later on if snow removal and other costs are higher than expected.

If the request is approved in full, the closing balance in this portion of the appropriation at the end of fiscal year 2021-22 would be an estimated \$413,764. There is sufficient revenue to support this request.

Opening Balance	\$830,764
Estimated Revenue	<u>\$150,000</u>
<i>Total Available</i>	<i>\$980,764</i>
Estimated Expenditures	\$209,000
This Request	<u>\$358,000</u>
<i>Total Estimated Expenditures</i>	<i>\$567,000</i>
Closing Balance	\$413,764

Recommendation:

Approve the request.



STATE OF WISCONSIN
DEPARTMENT OF MILITARY AFFAIRS

OFFICE OF THE ADJUTANT GENERAL
STATE BUDGET & FISCAL OFFICER
2400 WRIGHT STREET
POST OFFICE BOX 14587
MADISON, WI 53714-0587

Date: December 6, 2021

To: Brian Pahnke
State Budget Director
Division of Executive Budget & Finance
Department of Administration

From: Paul E. Knapp On behalf of TAG: *Anna Dehler*
Maj. Gen., Wisconsin National Guard
Adjutant General

RE: **Request Pursuant to s.16.515**
Increased Spending Authority – Appropriation 20.465(1)(g)

Request:

The Department of Military Affairs (DMA) requests an increase in expenditure authority for its military property program income (1)(g)(numeric 131) of \$358,000, for fiscal year 2022. The requested increase is needed due to installation of networking equipment on Camp Williams used to monitor building automation systems.

Background:

Camp Williams is a state-owned facility complex located in Camp Douglas, Wisconsin. It is primarily used for Wisconsin Army National Guard, United States Property and Fiscal Office and the State's Regional Emergency All-Climate Training (REACT) Center.

A facility project (20A1D) managed by Department of Administration, Division of Facilities Development was requested and approved for \$1.2 million to replace existing Building Automation Systems (BAS) and local temperature controls, including electric metering capabilities, at 46 identified Camp Williams facilities and provide a new centralized BAS that serves all.

The existing BAS and temperature controls are a mix of aging systems at or near the end of their normal life expectancy. Elements of the existing systems have failed, perform poorly and/or replacement parts are difficult to obtain anymore. Providing a new centralized BAS that includes all facilities will improve operations and maintenance capabilities and efficiencies for the maintenance staff, temperature balance for occupants, overall campus energy efficiency and accurate building electrical usage identification.

The BAS controls must be provided through an agency IT network at Camp Williams which is provided by State versus federal funds. The purchase of the networking equipment will ensure that the agency IT network is enabled at Camp Williams to provide the networking for the BAS controls and monitoring requirements. The equipment needed to ensure completion of the BAS project are networking components such as switches, transceivers and controllers to implement a Software-Designed-Wide Area Network (SD-WAN). This will enable BAS electronic security technicians and agency IT staff to monitor the controls remotely. The current estimate for equipment is \$358,000.

Table 1: Cash Balance in Appropriation 131 as of October 30, 2021

Cash Balance through June 30, 2021	\$ 830,764
Estimated revenues in SFY2022	\$ 150,000
Estimated Equipment Costs	(\$ 358,000)
SFY2022 Snow Plowing Expenditure Estimates	(\$ 209,000)
Estimated Cash Balance Remaining on June 30, 2022	\$ 413,764

The appropriation has adequate cash balance to cover the networking equipment but lacks the budget authority to spend the funds. The budget authority in appropriation 20.465(1)(g) – numeric 131 is \$303,373.

Proposed Resolution:

Provide \$358,000 in budget authority in 20.465(1)(g) – numeric 131 to cover the costs of the equipment to control and monitor BAS at Camp Williams.

Revenue Source for the Appropriation:

The revenue currently exists within the appropriation and is collected primarily through fees charged for use of military property (i.e., tower rental). The existing appropriation has \$888,961 as of November 3, 2021 in revenue and collects an average of \$185,000 annually. This fund is used to pay for snow removal services at agency facilities and other facility maintenance costs.

Fiscal Impact on the Appropriations:

Currently, DMA has appropriation authority but not sufficient budget authority in the appropriation. The 20.465(1)(g) appropriation is a Program Revenue (PR); expenditures can only be made to the level of available revenues and resources. Therefore, any spending authority above actual revenues and/or fund balances generated is irrelevant and not usable.

Request Prepared by:

Anna Oehler
 Budget and Policy Manager
 Wisconsin Department of Military Affairs
 242-3155