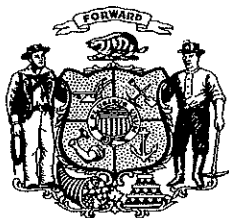


State of Wisconsin

SENATE CHAIR
Howard Marklein

316 East, State Capitol
P.O. Box 7882
Madison, WI 53707-7882
Phone: (608) 266-0703



ASSEMBLY CHAIR
Mark Born

308 East, State Capitol
P.O. Box 8952
Madison, WI 53708-8953
Phone: (608) 266-2540

Joint Committee on Finance

MEMORANDUM

To: Members
Joint Committee on Finance

From: Senator Howard Marklein
Representative Mark Born

Date: January 13, 2022

Re: s. 16.515/16.505(2), Stats. Request

Attached is a copy of a request from the Department of Administration, received January 13, 2022, pursuant to s. 16.515/16.505(2), Stats., on behalf of the Milwaukee County District Attorney's office.

Please review the material and notify **Senator Marklein** or **Representative Born** no later than **Wednesday, February 2, 2022**, if you have any concerns about the request or if you would like the Committee to meet formally to consider it.

Also, please contact us if you need further information.

Attachments

HM:MB:jm



STATE OF WISCONSIN
DEPARTMENT OF ADMINISTRATION

Tony Evers, Governor
Joel Brennan, Secretary

Date: January 13, 2022

To: The Honorable Howard Marklein, Co-Chair
Joint Committee on Finance

The Honorable Mark Born, Co-Chair
Joint Committee on Finance

From: Joel T. Brennan, Secretary
Department of Administration

Subject: s. 16.515/16.505(2) Request(s)

JAN 13 2022

Enclosed are request(s) that have been approved by this department under the authority granted in s. 16.515 and s. 16.505(2). The explanation for each request is included in the attached materials. Listed below is a summary of each item:

| <u>AGENCY</u> | <u>DESCRIPTION</u> | <u>2021-22</u> | | <u>2022-23</u> | |
|--------------------|--------------------|----------------|------------|----------------|------------|
| | | <u>AMOUNT</u> | <u>FTE</u> | <u>AMOUNT</u> | <u>FTE</u> |
| DA 20.475(1)(h) | Gifts and grants | \$0 | 1.0* | \$0 | 1.0* |

*Project positions ending 2/1/2023.

As provided in s. 16.515, the request(s) will be approved on February 4, 2022, unless we are notified prior to that time that the Joint Committee on Finance wishes to meet in formal session about any of the requests.

Please contact Kirsten Grinde at 266-1353, or the analyst who reviewed the request in the Division of Executive Budget and Finance, if you have any additional questions.

Attachments

Date: January 13, 2022
To: Brian Pahnke
From: Andrew R. Potts
Subject: Section 16.505(2) Request

Attached is a s. 16.505(2) request analysis for your approval and processing. Listed below is a summary of each item:

DOA RECOMMENDATION:

| <u>AGENCY</u> | <u>DESCRIPTION</u> | <u>2021-22</u> | | <u>2022-23</u> | |
|---------------------|--------------------|----------------|------------|----------------|------------|
| | | <u>AMOUNT</u> | <u>FTE</u> | <u>AMOUNT</u> | <u>FTE</u> |
| DAs 20.475(1)(h) | Gifts and grants | | 1.0* | | 1.0* |

*Position ending 02/01/2023.

AGENCY REQUEST:

| <u>AGENCY</u> | <u>DESCRIPTION</u> | <u>2021-22</u> | | <u>2022-23</u> | |
|---------------------|--------------------|----------------|------------|----------------|------------|
| | | <u>AMOUNT</u> | <u>FTE</u> | <u>AMOUNT</u> | <u>FTE</u> |
| DAs 20.475(1)(h) | Gifts and grants | | 1.0* | | 1.0* |

*Position ending 02/01/2023.

BP APPROVAL BP (FORWARD TO TRACY WILLIAMSON)



STATE OF WISCONSIN
DEPARTMENT OF ADMINISTRATION

Tony Evers, Governor
Joel Brennan, Secretary
Brian Pahnke, Administrator

Date: January 13, 2022

To: Joel Brennan, Secretary
Department of Administration

From: Andrew R. Potts
Executive Policy and Budget Manager

Subject: Request Under s. 16.505(2) from the Milwaukee County District Attorney for the Creation of 1.0 FTE Program Revenue Assistant District Attorney Project Position.

Request:

The Department of Administration, on behalf of the Milwaukee County District Attorney's Office, requests the creation 1.0 FTE program revenue assistant district attorney project position for a term extending from January 18, 2022, through February 1, 2023.

Revenue Sources for Appropriation(s):

The revenue source for the position in the gifts and grants appropriation under s. 20.475(1)(h) is a grant from Milwaukee Downtown, Inc., a nonprofit community organization affiliated with the Milwaukee Downtown Management District/Business Improvement District 21, to the Milwaukee County District Attorney's Office. As the grant is funded from a program revenue continuing, all moneys received appropriation, there is no accompanying request to increase expenditure authority. The Milwaukee County District Attorney's Office will reimburse the salary and fringe benefit costs for the assistant district attorney prosecutor position from the grant award.

Background:

Milwaukee Downtown, Inc., is an organization founded in 1997 in conjunction with the creation of Business Improvement District 21. Business Improvement District 21 is roughly bordered by the Menomonee River, Lake Michigan, Pleasant/W. Walnut Street and I-43. The district is bisected by the Milwaukee River. It includes many of the central city features including Milwaukee City Hall, Milwaukee Public Museum, Milwaukee School of Engineering, Wisconsin Center and University of Wisconsin (UW)-Milwaukee Panther Arena. The mission of Milwaukee Downtown, Inc., is to revitalize and sustain downtown Milwaukee as a thriving business and residential corridor, through collaborative efforts to promote commercial corridor development, improved housing, unified neighborhood identity and branding, and greater safety for residents and businesses.

On December 18, 2021, Milwaukee Downtown, Inc., entered into an agreement with the Milwaukee County District Attorney to provide \$98,954 to support the creation of a community prosecutor position for downtown Milwaukee for 12 months. This includes

\$63,000 for salary at a rate of \$29.00 per hour and \$35,495 for fringe benefit costs which were calculated at a rate of 54.65 percent of salary.

The proposed community prosecutor position would work within Milwaukee Police Department District 1. Police District 1 covers approximately the same area as Business Improvement District 21, although Police District 1 extends approximately two miles further north along the Lake Michigan shoreline and includes the UW-Milwaukee campus.

Analysis:

The city of Milwaukee has consistently had a reported violent crime rate that exceeds the national average. Between 2020 and 2021, Milwaukee Police District 1 saw a 97 percent increase in crime, especially property crime. Of particular note are a 524 percent increase in motor vehicle thefts, a 66 percent increase in robberies and a 30 percent increase in thefts.

A community prosecutor is an assistant district attorney who works directly in Milwaukee communities. The overall goal of the community prosecutor position is enhancing the quality of life in downtown Milwaukee by reducing crime and increasing property values. Some of the expected activities of the community prosecutor would be:

- Work with Milwaukee Downtown, Inc., to coordinate with various community-based organizations, businesses, law enforcement and other entities in relation to the activities of Milwaukee Downtown, Inc.; Business Improvement District No. 21; and Milwaukee Police District 1. This would include attending a variety of community and business meetings where the community prosecutor's approach is explained and outcomes are shared with transparency.
- Address the needs of homeless and mentally ill individuals in the downtown area who are high utilizers of law enforcement resources for medical services and/or arrest. In the downtown area, resources are often over-utilized by the same individuals for chronic nuisance behavior, such as aggressive panhandling, disorderly conduct, public intoxication, criminal damage to property, burglary to businesses and theft. Instead of a repeated cycle of arrest, charging and return to the downtown area, the community prosecutor would work in collaboration with key partners and stakeholders to identify the most salient problems and address them in a meaningful and impactful way.
- Work with property owners and the city to utilize crime prevention through environmental design principles and other place-based strategies to deter crime and increase public safety.
- Coordinate nuisance abatement activities within the boundaries of Business Improvement District No. 21 and surrounding areas within Milwaukee Police District 1.

Milwaukee Downtown, Inc., would provide office space and supplies to the community prosecutor if requested by both parties, with the understanding that the community prosecutor would maintain an office within the Milwaukee Police Department and the Milwaukee County District Attorney's Office.

Joel Brennan, Secretary
Page 3
January 13, 2022

The memorandum of understanding between Milwaukee Downtown, Inc., and the Milwaukee County District Attorney states that the project period runs between January 1, 2022, and December 31, 2022. The request from the Milwaukee County District Attorney would have the project position expire on February 1, 2023. The memorandum of understanding allows for the extension of the agreement by mutual consent of both Milwaukee Downtown, Inc., and the Milwaukee County District Attorney. According to the Milwaukee County District Attorney's Office, it believes that Milwaukee Downtown, Inc., would be amenable to a slight extension of the agreement to accommodate the February 1, 2023, end date included in the request. If such an agreement is not reached, the position could be vacated on December 31, 2022. In addition, the funds for this position would be monitored closely and should a shortfall occur, the position would be vacated.

This position is in furtherance of the state's policy to reduce crime. The grant encourages collaboration between the District Attorney's Office, local community stakeholders, businesses, citizens and the Milwaukee Police Department.

Recommendation:

Approve the request.



STATE OF WISCONSIN
DEPARTMENT OF ADMINISTRATION

Tony Evers, Governor
Joel Brennan, Secretary
Jana Steinmetz, Administrator

DATE: January 6, 2022

TO: Brian Pahnke, Administrator
Division of Executive Budget and Finance

FROM: Kasey Deiss, Director
State Prosecutors Office

SUBJECT: REQUEST UNDER S. 16.505 FOR DEPARTMENT 475: MILWAUKEE
COUNTY DISTRICT ATTORNEY'S OFFICE

On behalf of the Milwaukee County District Attorney's Office, I am submitting the attached request for authorization to create a 1.0 FTE program revenue project position in Department 475, District Attorneys.

Thank you for your attention to this matter.

Attachment

DEPARTMENT OF ADMINISTRATION REQUEST UNDER S. 16.505 FOR POSITION AUTHORIZATION

I. REQUEST

The Department of Administration (DOA) requests, under s.16.505, the creation of 1.0 FTE program revenue (PR) assistant district attorney (ADA) project position from January 18, 2022, through February 1, 2023. The position is in the Milwaukee County District Attorney's (DA's) Office. If approved, this position will be funded via appropriation s. 20.475(1)(h).

II. BACKGROUND

On December 18, 2021, Milwaukee Downtown, Inc. (MDI), a nonprofit 501(c)(3), entered into an agreement with the Milwaukee County District Attorney's Office to provide funding for a community prosecutor who will provide services to the Downtown Milwaukee area. MDI is a corporation affiliated with a Business Improvement District created in 1997, known as the Milwaukee Downtown Management District.

The one-year MDI grant award provides funding in the amount of \$98,954 for a Milwaukee County assistant district attorney to serve as the community prosecutor for this MDI initiative. As noted above, the project period will run for twelve months from the time of position creation.

A community prosecutor is an assistant district attorney who works directly in Milwaukee communities. Community prosecutors are generally assigned to one of the seven Milwaukee Police Department Districts. In this case, the community prosecutor's focus area will be the District's Business Improvement District boundaries and the surrounding areas, generally referred to as the District One Community Partnership Unit. The community prosecution model represents a shift from a response driven model toward an innovative and proactive crime-prevention law enforcement model. The overall goal of the community prosecutor project is to increase the quality of life in Milwaukee neighborhoods. Community prosecutors actively participate in the local community: they learn the community's strengths and weaknesses through regular communication with residents, neighborhood associations and the Milwaukee Police Department.

III. ANALYSIS

This position is in furtherance of the State's policy to reduce property and violent crimes and improve the quality of life for its citizenry. The grant encourages collaboration between the District Attorney's Office, local community stakeholders, businesses, citizens, and the Milwaukee Police Department.

IV. FISCAL ANALYSIS

The \$98,954 will be allocated to prosecutor salary, fringe, payroll and associated expenses. Funding is provided via a grant from Milwaukee Downtown Inc. The funding is sufficient to carry the downtown community prosecutor for a term of 12 months. Available funding and authorizations will be closely monitored, and the position will be vacated if a funding shortfall occurs.

V. REVENUE SOURCE FOR APPROPRIATION

The source of the grant funds is Milwaukee Downtown Inc., a corporation affiliated with the Milwaukee Downtown Management District.

Milwaukee County will utilize the grant funding to reimburse the salary and fringe benefit costs, as well as the prosecutor's state standard laptop computer and software, for the State-paid ADA position in the Department of District Attorneys.

VI. SPECIAL INFORMATION

The co-chairs of the Joint Committee on Finance, in a letter to Department of Administration Secretary dated June 12, 1996, set forth four additional items of information that should be included in a s.16.505 request for additional positions in the District Attorney program.

- 1) An explanation of the effect of the positions on weighted caseload for the requesting counties (the LAB methodology is suggested).*

Table 1 indicates the LAB methodology's results using the modifications recommended by the Wisconsin District Attorneys Association and highlights the impact on the Milwaukee DA Office. The table uses the most current court data available, and the positions authorized as of August 9, 2020. It is important to note that the position need shown in the LAB methodology is a general need responding to all duties of a DA office and is not specific to a particular type of criminal activity or caseload.

- 2) An assessment of similar caseload problems in counties not addressed by the request.*

Data with which to make this assessment are not available.

- 3) An explanation of why the request has greater priority than similar needs existing in other counties.*

Milwaukee Downtown Inc. awarded this grant to the Milwaukee County DA's office.

- 4) If the request is intended to address a specific type of caseload, an explanation of why this type of caseload has a greater priority than other types.*

This grant, funded through Milwaukee Downtown Inc., is intended to proactively combat property and violent crimes and improve the quality of life for downtown residents, businesses and visitors.

FINAL 2017-2019 DISTRICT ATTORNEY OFFICE WORKLOAD ANALYSIS

As of August, 2020

| DA Office | GPR-Funded FTE Positions * | Program Revenue-Funded Permanent FTE Positions* | Total FTE Permanent Positions* | Additional FTE Needed | Estimated Total FTE Needed | Additional FTE Needed as a % of GPR-Funded FTE | Additional FTE Needed as a % of Total FTE | GPR-Funded FTE as a % of Estimated Total FTE Needed | Total FTE as a % of Estimated Total FTE Needed |
|-------------|----------------------------|---|--------------------------------|-----------------------|----------------------------|--|---|---|--|
| Adams | 2.00 | | 2.00 | 0.82 | 2.82 | 41% | 41% | 71% | 71% |
| Ashland | 2.60 | | 2.60 | 0.73 | 3.33 | 28% | 28% | 78% | 78% |
| Barron | 4.00 | | 4.00 | 0.88 | 4.88 | 22% | 22% | 82% | 82% |
| Bayfield | 1.70 | | 1.70 | -0.35 | 1.35 | -21% | -21% | 126% | 126% |
| Brown | 15.00 | 1.00 | 16.00 | 9.64 | 25.64 | 64% | 60% | 59% | 62% |
| Buffalo | 1.20 | | 1.20 | 1.00 | 2.20 | 83% | 83% | 55% | 55% |
| Burnett | 2.00 | | 2.00 | 1.74 | 3.74 | 87% | 87% | 53% | 53% |
| Calumet | 3.00 | | 3.00 | 0.69 | 3.69 | 23% | 23% | 81% | 81% |
| Chippewa | 6.00 | | 6.00 | 2.14 | 8.14 | 36% | 36% | 74% | 74% |
| Clark | 2.00 | | 2.00 | 0.18 | 2.18 | 9% | 9% | 92% | 92% |
| Columbia | 5.00 | | 5.00 | 3.09 | 8.09 | 62% | 62% | 62% | 62% |
| Crawford | 1.00 | | 1.00 | 0.33 | 1.33 | 33% | 33% | 75% | 75% |
| Dane | 28.00 | 2.00 | 30.00 | 5.61 | 35.61 | 20% | 19% | 79% | 84% |
| Dodge | 5.00 | | 5.00 | 0.77 | 5.77 | 15% | 15% | 87% | 87% |
| Door | 2.00 | | 2.00 | 0.51 | 2.51 | 26% | 26% | 80% | 80% |
| Douglas | 5.00 | | 5.00 | 2.29 | 7.29 | 46% | 46% | 69% | 69% |
| Dunn | 5.00 | | 5.00 | 1.83 | 6.83 | 37% | 37% | 73% | 73% |
| Eau Claire | 10.00 | 1.00 | 11.00 | 7.03 | 18.03 | 70% | 64% | 55% | 61% |
| Florence | 0.60 | | 0.60 | -0.16 | 0.44 | -27% | -27% | 136% | 136% |
| Fond du Lac | 7.00 | 1.00 | 8.00 | 4.30 | 12.30 | 61% | 54% | 57% | 65% |
| Forest | 2.00 | | 2.00 | -0.12 | 1.88 | -6% | -6% | 106% | 106% |
| Grant | 2.00 | | 2.00 | 1.60 | 3.60 | 80% | 80% | 56% | 56% |
| Green | 2.60 | | 2.60 | 0.23 | 2.83 | 9% | 9% | 92% | 92% |
| Green Lake | 2.00 | | 2.00 | 0.73 | 2.73 | 37% | 37% | 73% | 73% |
| Iowa | 2.00 | | 2.00 | 1.26 | 3.26 | 63% | 63% | 61% | 61% |
| Iron | 1.00 | | 1.00 | -0.08 | 0.92 | -8% | -8% | 109% | 109% |
| Jackson | 3.00 | | 3.00 | 0.72 | 3.72 | 24% | 24% | 81% | 81% |
| Jefferson | 6.00 | | 6.00 | 1.20 | 7.20 | 20% | 20% | 83% | 83% |
| Juneau | 3.00 | | 3.00 | 0.76 | 3.76 | 25% | 25% | 80% | 80% |
| Kenosha | 16.00 | 1.00 | 17.00 | 6.03 | 23.03 | 38% | 35% | 69% | 74% |
| Kewaunee | 1.50 | | 1.50 | -0.25 | 1.25 | -17% | -17% | 120% | 120% |
| La Crosse | 10.00 | | 10.00 | 4.30 | 14.30 | 43% | 43% | 70% | 70% |
| Lafayette | 1.00 | | 1.00 | 0.55 | 1.55 | 55% | 55% | 65% | 65% |
| Langlade | 2.50 | | 2.50 | 1.07 | 3.57 | 43% | 43% | 70% | 70% |
| Lincoln | 3.00 | | 3.00 | 0.51 | 3.51 | 17% | 17% | 85% | 85% |
| Manitowoc | 6.00 | | 6.00 | 4.65 | 10.65 | 78% | 78% | 56% | 56% |
| Marathon | 12.00 | | 12.00 | 6.18 | 18.18 | 52% | 52% | 66% | 66% |
| Marinette | 3.00 | | 3.00 | 0.27 | 3.27 | 9% | 9% | 92% | 92% |
| Marquette | 1.60 | | 1.60 | 0.10 | 1.70 | 6% | 6% | 94% | 94% |
| Milwaukee | 90.00 | 25.50 | 115.50 | -20.55 | 94.95 | -23% | -18% | 95% | 122% |
| Monroe | 4.00 | | 4.00 | 3.76 | 7.76 | 94% | 94% | 52% | 52% |
| Oconto | 2.00 | | 2.00 | 1.05 | 3.05 | 53% | 53% | 66% | 66% |
| Oneida | 2.50 | | 2.50 | 1.86 | 4.36 | 74% | 74% | 57% | 57% |

January 6, 2022
 Community Prosecutor – Milwaukee Downtown Inc
 s.16.505 Request

| | | | | | | | | | |
|---------------|---------------|--------------|---------------|---------------|---------------|------|------|------|------|
| Outagamie | 11.00 | | 11.00 | 6.42 | 17.42 | 58% | 58% | 63% | 63% |
| Ozaukee | 4.60 | | 4.60 | 1.54 | 6.14 | 33% | 33% | 75% | 75% |
| Pepin | 0.80 | | 0.80 | -0.28 | 0.52 | -35% | -35% | 154% | 154% |
| Pierce | 3.00 | | 3.00 | 0.73 | 3.73 | 24% | 24% | 80% | 80% |
| Polk | 4.00 | | 4.00 | 0.73 | 4.73 | 18% | 18% | 85% | 85% |
| Portage | 6.00 | | 6.00 | 0.74 | 6.74 | 12% | 12% | 89% | 89% |
| Price | 1.50 | | 1.50 | -0.30 | 1.20 | -20% | -20% | 125% | 125% |
| Racine | 20.00 | | 20.00 | 9.37 | 29.37 | 47% | 47% | 68% | 68% |
| Richland | 1.80 | | 1.80 | 0.02 | 1.82 | 1% | 1% | 99% | 99% |
| Rock | 15.00 | | 15.00 | 0.52 | 15.52 | 3% | 3% | 97% | 97% |
| Rusk | 2.00 | | 2.00 | 0.03 | 2.03 | 2% | 2% | 99% | 99% |
| Saint Croix | 7.00 | | 7.00 | 2.75 | 9.75 | 39% | 39% | 72% | 72% |
| Sauk | 5.00 | | 5.00 | 2.26 | 7.26 | 45% | 45% | 69% | 69% |
| Sawyer | 3.00 | | 3.00 | 1.70 | 4.70 | 57% | 57% | 64% | 64% |
| Shaw/Men | 4.00 | | 4.00 | 2.08 | 6.08 | 52% | 52% | 66% | 66% |
| Sheboygan | 9.00 | | 9.00 | 3.37 | 12.37 | 37% | 37% | 73% | 73% |
| Taylor | 1.50 | | 1.50 | -0.10 | 1.40 | -7% | -7% | 107% | 107% |
| Trempealeau | 2.00 | | 2.00 | 0.82 | 2.82 | 41% | 41% | 71% | 71% |
| Vernon | 2.00 | | 2.00 | -0.01 | 1.99 | -1% | -1% | 101% | 101% |
| Vilas | 2.00 | | 2.00 | 1.78 | 3.78 | 89% | 89% | 53% | 53% |
| Walworth | 6.00 | | 6.00 | 3.22 | 9.22 | 54% | 54% | 65% | 65% |
| Washburn | 2.00 | | 2.00 | 0.47 | 2.47 | 24% | 24% | 81% | 81% |
| Washington | 6.40 | | 6.40 | 2.88 | 9.28 | 45% | 45% | 69% | 69% |
| Waukesha | 17.00 | 2.00 | 19.00 | 7.38 | 26.38 | 43% | 39% | 64% | 72% |
| Waupaca | 4.00 | | 4.00 | 1.79 | 5.79 | 45% | 45% | 69% | 69% |
| Waushara | 2.60 | | 2.60 | 0.88 | 3.48 | 34% | 34% | 75% | 75% |
| Winnebago | 12.00 | | 12.00 | 3.25 | 15.25 | 27% | 27% | 79% | 79% |
| Wood | 6.00 | | 6.00 | 3.53 | 9.53 | 59% | 59% | 63% | 63% |
| TOTALS | 448.00 | 33.50 | 481.50 | 116.47 | 597.97 | | | | |



OFFICE OF THE DISTRICT ATTORNEY

Milwaukee County

JOHN T. CHISHOLM • District Attorney

Chief Deputy Kent L. Lovern, Deputies Lovell Johnson, Jr., Jeffrey J. Altenburg, Karen A. Loebel,
Elisabeth Mueller, Matthew J. Torbenson, Bruce J. Landgraf

January 5, 2021

Kasey Deiss, Director
State Prosecutor's Office
Post Office Box 7869
Madison, WI 53707-7869

Re: Creation of Project Position – Downtown District Community Prosecutor
Milwaukee Downtown, Inc. Private Non-Profit Funding Grant

Dear Mr. Deiss:

On behalf of the Milwaukee County District Attorney's Office, I request that you take the steps necessary to secure legislative approval for the creation of a new full-time position of assistant district attorney in the Milwaukee County District Attorney's Office to serve as a community prosecutor for the Downtown area of the City of Milwaukee. In accord with the grant funding budget, I ask that this position have a term of twelve months commencing approximately from the date the position is created.

On December 18, 2021, Milwaukee Downtown, Inc. (MDI), a nonprofit 501(c)(3), entered into an agreement with the Milwaukee County District Attorney's Office to provide funding for a community prosecutor who will provide services to the Downtown Milwaukee area. MDI is a corporation affiliated with a Business Improvement District created in 1997, known as the Milwaukee Downtown Management District. See <https://city.milwaukee.gov/DCD/BusinessToolbox/bids/MilwaukeeDowntown>. The mission of the Milwaukee Downtown Management District (the District) is to "to lead and inspire believers in Milwaukee to engage in efforts that build Downtown as the thriving, sustainable, innovative and vibrant heart of the community." A principal objective of the District is to increase the safety of the Downtown area. While the District is an entity separate from MDI, MDI provides services, such as marketing and promotional services, to the District. The District's Board donates operating funds to Milwaukee Downtown, Inc. to facilitate the provision of services and staffing, all in accordance with the Operating Plan.

The one-year MDI grant award provides funding in the amount of \$98,954 for a Milwaukee County assistant district attorney to serve as the community prosecutor for this MDI initiative. We have denominated the position the "Downtown District CP." As noted above, the project period will run for twelve months from the time of position creation.

A copy of the Memorandum of Understanding, which includes the twelve month budget and the position description for the proposed community prosecutor, is enclosed. (Attachments A1-7).

January 5, 2022
Kasey Deiss
Page 2

As you know from other grant matters with our office, a community prosecutor is an assistant district attorney who works directly in Milwaukee communities. Community prosecutors are generally assigned to one of the seven Milwaukee Police Department Districts. In this case, the community prosecutor's focus area will be the District's Business Improvement District boundaries and the surrounding areas, generally referred to as the District One Community Partnership Unit.

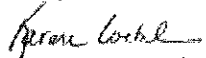
The community prosecution model represents a shift from a response driven model toward an innovative and proactive crime-prevention law enforcement model. The overall goal of the community prosecutor project is to increase the quality of life in Milwaukee neighborhoods. Community prosecutors actively participate in the local community: they learn the community's strengths and weaknesses through regular communication with residents, neighborhood associations and the Milwaukee Police Department. Based on community contact, prosecutors such as Assistant District Attorney Kelly Hedge formulate appropriate localized crime prevention strategies.

ADA Hedge currently serves as a Community Prosecutor working out of Milwaukee Police Department District One, where she has taken significant pro-active measures to address the problem of homelessness in the area. Attached to this letter is a document, "*Wisconsin Policy Forum Salute to Local Government Awards*," which highlights some of the excellent work done by intergovernmental and trisector partners, including ADA Hedge, law enforcement, and governmental and community partners, to develop long term solutions to the problem of homelessness in the downtown area. (Attachments A8-18) Based on her experience with the issues facing the downtown area and its residents, we anticipate that ADA Hedge will transfer into the new MDI funded Downtown District CP position when it is created.

I therefore respectfully request that you create a project position for a community prosecutor to staff the MDI District One initiative.

Thank you for your consideration. If you require additional information, do not hesitate to contact me at 414-278-4626 or karen.loebel@da.wi.gov.

Very truly yours,



Karen A. Loebel
Deputy District Attorney

KAL/BJL/bl

Enclosures

**MEMORANDUM OF UNDERSTANDING
BETWEEN
MILWAUKEE DOWNTOWN, INC.
AND
THE MILWAUKEE COUNTY DISTRICT ATTORNEY'S OFFICE**

A. PARTIES

This Memorandum of Understanding ("MOU") is hereby made and entered into by and between the Milwaukee Downtown, Inc. ("MDI"), a 501(c)(3) organization, and the Milwaukee County District Attorney's Office (the "DA").

B. PURPOSE

The purpose of this MOU is to outline the partnership between MDI and the DA to operate the District One Community Prosecution Unit ("Dist. 1 CPU") as well as to have MDI serve as the fiscal agent for the Assistant District Attorney position who will serve as the District 1 Community Prosecutor ("District 1 CP") assigned to the Community Partnership Unit, consistent with the attached District 1 position description. The Community Partnership Unit ("CPU") is a collaborative crime prevention program aimed at increasing public safety and public confidence in the Criminal Justice System within Milwaukee County. The long-term goal of the CPU is to help improve property values and reduce crime, thereby enhancing the quality of life for all citizens within a targeted area, all of which are consistent with the long-term goals of MDI.

C. MUTUAL INTEREST OF THE PARTIES

Both MDI and the DA have a mutual interest in reducing crime and improving property values within Downtown Milwaukee and surrounding areas located within Milwaukee Police Department ("MPD") District 1. MDI is a non-profit organization with a mission to revitalize and sustain Downtown Milwaukee as a thriving business and residential corridor, through collaborative efforts to promote commercial corridor development, improved housing, unified neighborhood identity and branding, and greater safety for residents and businesses. The DA benefits by participating in the CPU by helping abate possible criminal activity (before it culminates with the judicial process). The program is designed to reduce crime, engage citizens, and involve every resource to make our neighborhoods safer. The District 1 CPU will represent the interests of the DA and the MPD District 1 and serve as a liaison between MDI, community residents, law enforcement, other Community Based Organizations, and Government Agencies living and work in District 1.

D. AUTHORITY

MDI will provide funding to the State of Wisconsin for community prosecution activities for the District 1 CPU in the amount of \$98,495 for the period of January 1, 2022 to December 31, 2022. (See attached budget). MDI will pay such funds as reimbursement of salary and fringe benefits after District 1 CP services are rendered consistent with Section G below; if the DA ceases to provide District 1 CPU services benefiting Downtown, MDI's funding commitment will cease.

E. DISTRICT ATTORNEY'S OFFICE RESPONSIBILITIES

With the signing of this MOU, the DA, through the District 1 CP assigned to the District 1 CPU, agrees to the following responsibilities in carrying out the activities of the CPU for the period of January 1, 2022 to December 31, 2022:

- Coordinate nuisance abatement activities within the boundaries of Downtown Business Improvement District No. 21 (the "Downtown BID") and surrounding areas within MPD District 1 as described in the attached documents and hereby incorporated by reference (District 1 position description)
- Present invoices to MDI after receipt from the State of Wisconsin in a timely manner.
- Assist with the implementation and management of the District 1 CPU in collaboration with the activities of MDI, the Downtown BID and MPD District 1.

The DA reserves the sole right, for any reason, to reassign the ADA serving as the District 1 CP, provided that another ADA is promptly assigned as the District 1 CP. The DA will provide adequate notification to the Downtown BID when such situations arise. The activities of the District 1 CP are under the direction and supervision of the DA.

F. MDI RESPONSIBILITIES

With the signing of this MOU, MDI agrees to the following responsibilities in carrying out the activities of the CPU:

- Provide office space and supplies to the District 1 CP if requested by both parties understanding that the District 1 CP will maintain an office within the Milwaukee Police Department and the DA.
- Work with the District 1 CP to assist in the coordination of various community based organizations, businesses, law enforcement, and other entities in relation to the activities of MDI, the Downtown BID and District 1.
- Coordinate and complete reporting requirements as defined by the District Attorney's Office, including, but not limited to all District 1 CPU reporting in a timely manner that ensures that the DA and State of Wisconsin are promptly reimbursed for their activities.
- The Downtown BID's Board of Directors agrees to meet with the DA should the DA become aware of issues that negatively affect the level of services in the CPU Program that the Chief Executive Officer ("CEO") does not appropriately address.

G. PAYMENT AND REIMBURSEMENT PROCEDURES

The State Prosecutors Office (SPO), which is a division of the state Department of Administration, will pay the grant-funded ADA bi-weekly through the state payroll system. Approximately every three months, the SPO will prepare and submit to the DA an invoice that details the salary and fringe benefits paid to the prosecutor in the preceding fiscal quarter. The DA will verify the accuracy of the invoice, attach payroll registers and other supporting documentation for the claim, and transmit the invoice to MDI for payment.

MDI, after receiving the quarterly invoice from the DA, will approve the invoice and issue a check, payable to the State of Wisconsin, for the grant-funded ADA's salary and fringe benefits. MDI will mail the check, with the invoice and supporting documentation from the DA, to:

Department of Administration
Drawer #622
Milwaukee, WI 53293

MDI will provide a copy of the check and supporting documentation and cover letter to:

Kasey Deiss, Director
State Prosecutors Office
P.O. Box 7869
Madison, WI 53707-7869

-and-

Karen Loebel, Deputy District Attorney
Milwaukee County District Attorney's Office
Safety Building, Room 405
821 West State Street
Milwaukee, WI 53233-1485

H. IT IS MUTUALLY UNDERSTOOD AND AGREED BY BETWEEN MDI AND THE DA THAT:

Modification. Modifications within the scope of the instrument shall be made by mutual consent of the parties, by the issuance of a written modification, signed and dated by all parties, prior to any changes being performed.

Commencement/Expiration Date. This instrument is executed as of last signature and is effective for the period of January 1, 2022 through December 31, 2022, at which time it will expire unless extended by mutual consent of both parties.

IN WITNESS WHEREOF, the parties hereto have executed this agreement as of the last written date below.

Beth Weirick

Beth Weirick
Chief Executive Officer, Milwaukee Downtown, Inc.

12/18/2021

Date

John Chisholm

John T. Chisholm
Milwaukee County District Attorney

12/8/2021

Date



OFFICE OF THE DISTRICT ATTORNEY

Milwaukee County

JOHN T. CHISHOLM · District Attorney

Chief Deputy Kent L. Lovern, Deputies Lovell Johnson, Jr., Jeffrey J. Aitenburg, Karen A. Loebel, Elisabeth Mueller, Matthew J. Torbenson, Bruce J. Landgraf

**Community Partnership Unit Assistant District Attorney- Position
Description District 1 Downtown Community Prosecutor**

The Assistant District Attorney that serves as the Community Prosecutor in Milwaukee Police Department (“MPD”) District 1 (the “District 1 CP”) provides a unique leadership role by taking a different approach to addressing the needs of the homeless and mentally ill who present themselves as high utilizers of law enforcement resources for medical services and/or arrest purposes. In the downtown area, resources are often over-utilized by the same individuals for chronic nuisance behavior, such as aggressive panhandling, disorderly conduct, public intoxication, criminal damage to property, burglary to businesses and theft.

The District 1 CP takes a strategic approach to dealing with these individuals rather than simply having them arrested and charged with a crime, to just return to the downtown area and repeat the same behavior. Instead, the District 1 CP brings much needed relief to the businesses, patrons, and residents by working in collaboration with key partners and stakeholders to identify the most salient problems and address them in a meaningful and impactful way. Specifically, the District 1 CP works with city officials, the Division of Public Works (“DPW”), Business Improvement District No. 21, Milwaukee Downtown, Inc., community improvement programs (Keep Greater Milwaukee Beautiful, Inc.), the Department of Transportation (“DOT”), and applies Crime Prevention Through Environmental Design (“CPTED”) principles. For example, if an individual is living in a homeless encampment, the District 1 CP, works with various advocates, organizations and community groups to provide housing, assist with obtaining qualifying benefits, refer to alcohol and/or drug treatment, and mental health services. Alternatively, when a property is used for criminal behavior the District 1 CP will work with the owner of the property and the city to utilize CPTED and other Place-Based strategies to deter crime and increase public safety.

The District 1 CP also collaboratively develops protocols with the MPD District 1 Police Commander to document the offender’s nuisance behavior, include a photo of the individual, status of their residence, mental health, drug and alcohol assessment, and specific disruptive behavior. The information is shared at police roll call and also with our strategic allies to assist the individual with their needs, and to inform officers that the offender is someone the District 1 CP is working with to effectuate a solution that does not involve “arresting our way out of the problem.”

The District 1 CP maintains ongoing monitoring of these chronic nuisance offenders to assist them with resources or, when necessary, the District 1 CP will issue criminal charges and follow the case through the criminal justice system (with a treatment-based focus). The District 1 CP’s knowledge

of the criminal justice system coupled with CP experience working in the community to address the needs of vulnerable populations, directs the best course of action for each individual.

The District 1 CP must be a self-starter, work well in a team setting, be flexible with a constantly changing schedule, be able to multi-task, be an effective listener, and also be a credible advisor to law enforcement and other strategic partners. The CP must have the ability to connect with a wide variety of people and diverse points of view.

The District 1 CP also attends a variety of community and business meetings where this approach is explained and outcomes shared with transparency. The District 1 CP knows the community focuses on results and thus, listens to the frustrations and suggestions of the group to address their concerns efficiently to not only maintain public safety as a priority, but also to continue the collaboration and relationship building with the various neighborhood associations and businesses. The District 1 CP is a problem solver and also a partner with law enforcement and the community to ensure a safe city by attending to the unique needs of the citizens CP and partners encounter.

Certificate Of Completion

Envelope Id: 6162827B2399425890BFF2DA83F87107

Status: Completed

Subject: Please DocuSign: 2021-12-06 Memorandum of Understanding - DA and Downtown Milwaukee

Source Envelope:

Document Pages: 5

Signatures: 2

Envelope Originator:

Certificate Pages: 5

Initials: 0

Bruce Landgraf

AutoNav: Enabled

633 W. Wisconsin Ave.

Enveloped Stamping: Enabled

Suite 901

Time Zone: (UTC-06:00) Central Time (US & Canada)

Milwaukee, WI 53203

Bruce.Landgraf@da.wi.gov

IP Address: 165.189.75.1

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12/8/2021 10:15:02 AM

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Signer Events

Signature

Timestamp

John Chisholm

John Chisholm

Sent: 12/8/2021 10:26:31 AM

John.Chisholm@da.wi.gov

Viewed: 12/8/2021 10:28:22 AM

Milwaukee County District Attorney

Signed: 12/8/2021 10:28:36 AM

Milwaukee County

Signature Adoption: Pre-selected Style

Security Level: Email, Account Authentication (None)

Using IP Address: 165.189.75.1

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Beth Weirick

Beth Weirick

Sent: 12/8/2021 10:28:37 AM

bweirick@milwaukeedowntown.com

Viewed: 12/18/2021 10:21:51 AM

Security Level: Email, Account Authentication (None)

Signed: 12/18/2021 10:22:06 AM

Signature Adoption: Pre-selected Style

Using IP Address: 65.29.183.252

Signed using mobile

Electronic Record and Signature Disclosure:

Accepted: 12/18/2021 10:21:51 AM

ID: 4eac975e-b81c-4875-8400-cb75e3abf857

In Person Signer Events

Signature

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Editor Delivery Events

Status

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Agent Delivery Events

Status

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Intermediary Delivery Events

Status

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Certified Delivery Events

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Carbon Copy Events

Status

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Karen Loebel

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Karen.Loebel@da.wi.gov

Deputy District Attorney

State of Wisconsin

Security Level: Email, Account Authentication (None)

Electronic Record and Signature Disclosure:

Accepted: 10/2/2019 1:52:50 PM

ID: 4102e017-a313-4bf0-a66d-36413483da02

| Witness Events | Signature | Timestamp |
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| Notary Events | Signature | Timestamp |
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| Envelope Summary Events | Status | Timestamps |
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| Certified Delivered | Security Checked | 12/18/2021 10:21:51 AM |
| Signing Complete | Security Checked | 12/18/2021 10:22:06 AM |
| Completed | Security Checked | 12/18/2021 10:22:07 AM |

| Payment Events | Status | Timestamps |
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| Electronic Record and Signature Disclosure |
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Draft District One Community Prosecutor Budget
Office of the District Attorney Budget
January 1, 2022 to December 31, 2022

CP Position

Personnel

Community Prosecutor (Assistant DA - TBD) \$29.00 hr. X 2088 hours (subcontract to DA)

\$ 63,000

Fringe

Community Prosecutor (Assistant DA -TBD) \$60,552 X 54.65% approved fringe rate (subcontract to DA)

\$ 35,495

Supplies

Computer with software (ADA)

Already Purchased

Total

\$0.00

\$ 98,495

Milwaukee County District Attorney's Office Budget Narrative:

Personnel: The District One Community Prosecutor position will be funded for 1 year under the proposal. The ADA salary is based on the average hourly rate of an assistant district attorney with at least 3 years experience.

Fringe Benefits: are calculated at the approved rate of 54.65% which includes retirement 11.1%, FICA 7.65%, Health Ins., Life, Income Continuation and Unemployment totalling 35.90%.

Supplies: ADA computer and software purchased in 2018.



**Wisconsin Policy Forum Salute
to Local Government Awards**
Intergovernmental Cooperation Nomination
& open for consideration in other categories

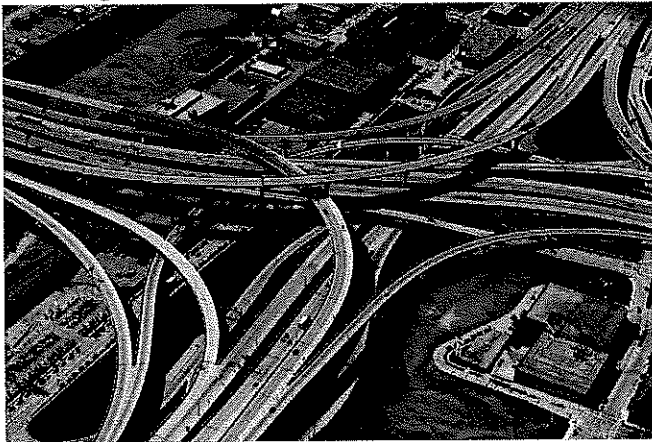
The City of Milwaukee, Milwaukee County and the State of Wisconsin are collectively submitting an award nomination for addressing homelessness and reimagining the area underneath the Marquette Interchange.

Summary

The City of Milwaukee, Milwaukee County and the State of Wisconsin are collectively submitting a nomination for the Wisconsin Policy Forum Salute to Local Government Awards in the category of Intergovernmental Cooperation for addressing homelessness and reimagining the area underneath the Marquette Interchange. A collaborative approach that brought together government entities, nonprofits, and private entities to address a long underutilized parcel of land underneath the interchange has resulted in proper services to the homeless population that once occupied it, a green infrastructure project with massive positive environmental benefit, and enhanced connectivity along with future possibilities for the downtown. Additionally, the partnership in addressing housing insecurity continues to be used as a model to address other homeless encampments throughout the city.

The Interchange

Built in the 1960s, the Marquette Interchange converges I-43, I-94 and I-794 in downtown Milwaukee. Following its reconstruction, completed in 2008, the hulking elevated interchange consists of 29 bridges and 200,000 tons of asphalt.



AERIAL VIEW OF MARQUETTE INTERCHANGE

Below this weaving of structures is a 16 acre parcel of land between West Clybourn Street and West St. Paul Avenue, from North Sixth Street to North 12th Street, which had sat dormant for years other than its utility to the interchange. This land is located in the City of Milwaukee, owned by the State of Wisconsin, and maintained by Milwaukee County on the state's behalf. For safety reasons, including maintaining underneath access to the structures, private development is not allowed in this parcel.

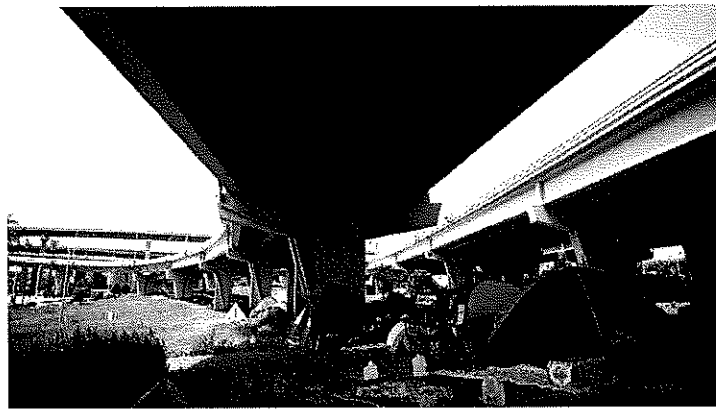
As the 2000s brought a renaissance to Milwaukee's downtown this neighborhood also saw changes. The Milwaukee Union Station was rebranded the Milwaukee Intermodal Station complete with a major glass atrium installation and years later the Milwaukee Streetcar Operations and Maintenance Facility was constructed. Along or near West St. Paul Avenue – branded as the "Menomonee Valley Design District," traditionally an industrial corridor – new businesses sprung up: specialty retail shops, a café, brewery and burger restaurant that became nationally renowned. Yet what could or should be done with this underutilized parcel under the interchange had remained a question mark, with various proposals over the years not coming to fruition.

Homeless Encampment

Several years ago, five acres on the east end of the property became a popular place for homeless individuals who set up tents, resulting in a long-term occupation of, at its peak, over 100 people. The reason for their homelessness varied: traveling through the city and needed a temporary place to stay for a few days, drug addiction or alcohol issues, mental health problems, those who do not want shelter assistance and prefer to stay outdoors, and homeless families and veterans with no access to housing, and in some instances there were people who had criminal backgrounds.

Dubbed "Tent City" by the media, some op-eds and social media posts portrayed this encampment as a "democracy" where occupants co-existed in a peaceful and healthy manner but the reality of the situation painted a much different picture.

The State, County and City along with local nonprofits and BIDs formed an inter-governmental team to address the safety and sanitation issues that resulted from the occupants. Emergency responders handled calls for services, sanitation staff placed trash cans, the Milwaukee County Homeless Outreach Team conducted regular site visits and many participated in numerous cleanups. As time went on it became clear the encampment was unsafe, unsanitary and unsustainable with conditions that reached a crisis level.



SPRAWLING ENCAMPMENT - PHOTO: MILWAUKEE JOURNAL SENTINEL

Unsafe

Milwaukee Police Department documented a total of 67 calls for service in 2019. In that summer alone, this included 8 calls for service involving argument/fights, 2 thefts and 2 battery complaints. Injuries from weapons in three incidents in 2019 were identified as made by a box cutter, baseball bat and a pointed weapon.

During the summer of 2019, Milwaukee Fire Department conducted 14 medical runs and/or dispatches of fire apparatus relative to individuals occupying the encampment. This included a death, 5 suspected injured, 4 breathing difficulties, 1 stabbing and 1 intoxication.

Overall it's likely that many incidents were undocumented due to underreporting by uncooperative occupants and a lack of a proper address for dispatch purposes. In late summer, addresses were assigned to the north and south ends of the encampment to improve response and reporting.

Unsanitary

Part of bringing the three governmental entities together was to address the excessive litter and hazardous material; i.e used needles and develop a sustainable model for garbage pickup. Before the

entities came together, the Milwaukee County Homeless Outreach Team was cleaning up garbage when visiting homeless individuals, along with the Downtown Business Improvement District Ambassadors. It was unclear who had jurisdiction of the land under the freeway creating ad hoc cleanups. When the homeless encampment continued to expand, so did the amount of debris. The State, County and City all assisted with cleanups. The City Department of Public Works placed 6 garbage carts at the encampment in June 2019 and serviced those carts three times a week. Given the excess refuse spread around the carts, it is estimated that 15 cubic yards of waste were removed by the City per week. Additionally a Wisconsin Department of Transportation contractor collected at least 200 cubic yards of additional garbage in 2019. For context, a City residential garbage cart container holds roughly a ½ cubic yard. Site visits from DPW and the City Department of Neighborhood Services observed biohazard such as human feces and human toilet paper and piles of garbage.

Unsustainable



OFFICER THOMAS KLEIN CONDUCTS WELFARE CHECK

In addition to the excess litter and hazardous materials, there no reliable source of potable water for human consumption and use. The Milwaukee Health Department says lack of proper sanitation and potable water increases the risk of spread of infectious diseases such as Salmonella, E. coli, Listeria, Campylobacter, Shigella, and group A Streptococcus. Widespread outbreaks of Hepatitis A have occurred in encampments with

similar sanitation and environmental health conditions in cities throughout the country.

Waste present at the site increased exposure to rodent and insect populations which can act as vectors for disease. Individuals staying in comparable encampments are exposed to safety concerns including proximity to hazardous roadway traffic, documented incidents of violent crime, fire hazards, and exposure to the elements including extreme weather.

Evidence of teamwork

Each winter Milwaukee County Housing Division, with support from the City of Milwaukee Community Development Grants Administration, has successfully relocated homeless residents into emergency shelter. Once weather warmed, homeless residents would return to the encampment downtown. With the conditions reaching this crisis level in 2019, it was clear a new, creative approach was needed.

The State, County and City built on existing communication to create an unprecedented partnership to augment efforts by community partners to provide permanent housing options and wraparound services for residents experiencing homelessness. This workgroup of public servants, private and nonprofit employees, and other community partners, began meeting bi-weekly in a collective and

cooperative effort toward addressing this encampment and its overall impact to the downtown. While the focus was the area underneath the Marquette Interchange, our efforts and attention extend to homeless individuals around the transportation system in the City of Milwaukee.

The workgroup has a broad and diverse range of expertise including but not limited to:

- Wisconsin Department of Transportation
- Wisconsin Department of Administration
- Wisconsin State Patrol
- Milwaukee County Department of Transportation
- Milwaukee County Department of Health and Human Services
- Milwaukee County Housing Division
- Milwaukee County Sheriff's Office
- Milwaukee County District Attorney's Office
- City of Milwaukee Department of Public Works
- City of Milwaukee Health Department
- City of Milwaukee Community Development Grants Administration
- City of Milwaukee Department of City Development
- City of Milwaukee Department of Neighborhood Services
- City of Milwaukee City Attorney's Office
- Milwaukee Police Department
- Marquette University Police Department
- Milwaukee Metropolitan Sewerage District
- Menomonee Valley Partners
- Westown Association
- Business Improvement District #21
- Near West Side Partners

Our group made a commitment to safely relocate the occupants via Milwaukee County Housing First, a national supportive housing model that prioritizes providing people experiencing chronic homelessness with affordable, independent and permanent housing as quickly as possible without pre-condition. The focus moves individuals to immediate shelter then housing placement and connections to community-based, wraparound services which are more easily delivered when persons are in shelter.

Having all of these community partners engaged provided collective advocacy for housing these occupants. These conversations with all of the various groups creates a consistent message to their networks and ultimately galvanizes a large portion of the community around permanent housing as a solution.

During this time period, we faced multiple erroneous narratives. Commentators critical of the situation accused the City of removing the homeless encampment for political optics rather than a civic obligation to provide service, while some "community activists" and citizens claimed the encampment was a

healthy and sustainable community. The latter was involved in an effort to delivered food and water with one organization providing port-a-johns on the site. Gatherings ranging from a drum circle and community feast to a town hall took place. While these actions may have been well-intentioned they provided only short-term relief in what was ultimately an unsafe, unsanitary and unsustainable living situation for everyone there.

The only humane approach toward homelessness is safe and permanent housing.

Evidence of measurable success

During the search for housing and services, we gathered funds and resources to help transport individuals to new housing. Private sector partners contributed to and held fundraisers for Milwaukee County Housing First. Menomonee Valley Partners and Near West Side Partners committed funds and staff to address these issues.

Meanwhile, MCHD ensured there was enough shelter space for every single person at the encampment by utilizing several locations as Housing Assessment Centers with the goal of securing support services and eventual housing for them.

Occupants were given ample notice they would need to seek shelter via the county services or otherwise. In early October 2019, WisDOT served a month's notice to the occupants to vacate the premises. Meanwhile, welfare checks and outreach continued throughout the month to ensure those persons were aware of resources to determine their next steps. Great care and consideration was taken in handling this population. Assistance for moving was offered for those who needed it. As the deadline approached, an extension was granted to some of the residents to ensure everyone got the services they need.

Milwaukee County working to house all homeless in 'Tent City' before eviction deadline

The county says outreach workers have been at the homeless camp every day working to transition them to permanent housing.



Updated: 11:00 PM CDT Oct 7, 2019

Throughout this time, the team cleared old furniture, waste, leftover tents and debris they may have left behind. Needles and drug

paraphernalia were safely recovered. Milwaukee County DOT worked with MPD and the WisDOT in posting no trespassing signs, more lights and fencing under and around the bridge structures to discourage new groups of people looking to stay in the area. These measures greatly reduced debris and litter.

By December 2019, Milwaukee County Housing First had found housing both temporary and permanent for every person who'd be living there. Of the 93 individuals at the encampment, 78 (84%) were housed, 53 in permanent housing and 25 in temporary housing. To this day, the encampment has not re-populated. If a homeless individual does show up action is taken to ensure they received proper services.

Green infrastructure

Ultimately what to do with the land under the Marquette Interchange was also determined collaboratively and cooperatively. The interchange has an average 179,000 vehicles passing through it each day and is served by storm sewers that during heavy rain events drain into the Menomonee River. This coupled with limitations on underpass development, the parcel was identified as an ideal location for development of a stormwater management site.

The City of Milwaukee has long been committed to a sustainable relationship with fresh water, most recently approval of a Green Infrastructure Plan in 2018 which envisions Milwaukee adding approximately 36 million gallons of storm water storage by implementing green infrastructure by 2030. So with agreement from the State and County, the City proceeded with the project funded through Milwaukee Metropolitan Sewerage District Green Solutions Program and managed by MMSD. Throughout the MMSD-led design process there was high interest from the public. A November 2019 public involvement meeting had at least 110 attendees.

KURT SPRANGERS, DPW, AND ATTENDEES AT PUBLIC MEETING



Several design alternatives were displayed along with a long-term vision of added amenities and community space. The final design for the fully funded first phase of the project was a stormwater management system including a pre-treatment and treatment vegetated basins, a meadow with native vegetation and a pedestrian path. An unfunded, conceptual second phase presented possible recreational uses such as a mountain bike course, public art, and a pickle ball court.

After a second public meeting in December 2019, construction began in summer 2020 and was largely completed that same year. In 2021, some finishing touches such as landscaping occurred. The end result is a site capable of capturing 293,000 gallons of stormwater from six acres of the above freeway that would otherwise add to the combined sewer system. Additionally the path provides access from West Michigan Street below the hill to West St. Paul Avenue, providing a connection to two downtown neighborhoods that had been divided for pedestrians or cyclists.



GATHERING SPACE AT ST. PAUL AVENUE

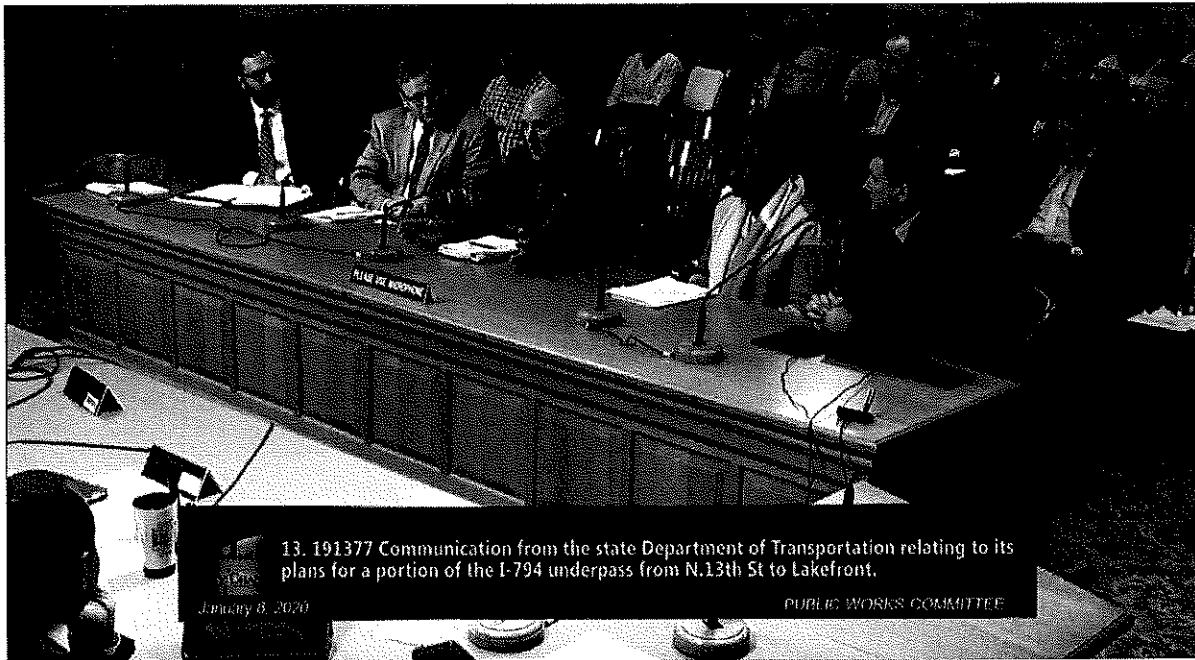


VIEW FROM TOP OF PEDESTRIAN PATH

Lessons learned relevant for other governments

For an initiative to be truly successful it is important for all parties to “be at the table”. For more complex problems a diverse range of expertise may be necessary. For example, our workgroup is comprised of urban planners, civil engineers, lawyers, police officers, homeless services experts, academics, nonprofit leaders and more. Having such a wide variety of backgrounds is especially important in finding an innovative approach to a complex problem when there are few “blueprints” to draw from.

Additionally, having buy in both internally and externally is vital. During our initiative, the State, County and City were heavily represented at the bi-weekly meetings but each one had to work toward acceptance within their respective governmental agency. Nonprofit and private sectors provided funds and highlighted the importance of address this issue to city and state decisions makers. In some instances an elected official or a representative of your own governmental agency may have a stance in opposition to yours.



FROM LEFT: ADAM STEPHENS (CITY ATTORNEY'S OFFICE), DEWAYNE JOHNSON (WisDOT), JEFF POLENSKE (CITY PUBLIC WORKS), DONNA MARTIN-BROWN (COUNTY DOT), JAMES MATHY (COUNTY HOUSING DIVISION)

The key to mitigating this is consistent communication and education among the work group and a unified approach on these issues: whether that is dealing with a critic, a constituent, a news reporter or an advocacy group doing work contrary to yours. This cooperative approach was huge factor in what made our housing plan and the project successful.

Ultimately having an organization will to follow through is important. A major initiative, especially one involving multiple government agencies, may require a commitment of time and resources but can be well worth it. In our case, properly housing an entrenched homeless population and repurposing an

underutilized parcel of land did not happen overnight. Our workgroup was formed in summer 2019. 2020 brought tumultuous times with civil unrest and a pandemic that could have severely diverted our attention and resources. That same year the green infrastructure project began construction. Nevertheless, the workgroup stayed together to assist Milwaukee County Housing First in getting people to locations that were safe to stay. They also helped staff move people to temporary hotels to house people who had been identified with Covid-19 and needed a safe place to quarantine. During the height of the pandemic, the Housing First program continued to get anyone throughout the city who needed housing into shelter, and the workgroup provided information and assistance wherever needed.



We continue to meet twice a month to strategize the best way to address the needs of people who have limited options for resources and housing, and coordinate cleanups. The workgroup remains focused on areas on with underpasses being misused such as I-94 near South 4th Street & West Becher Street, a major area for

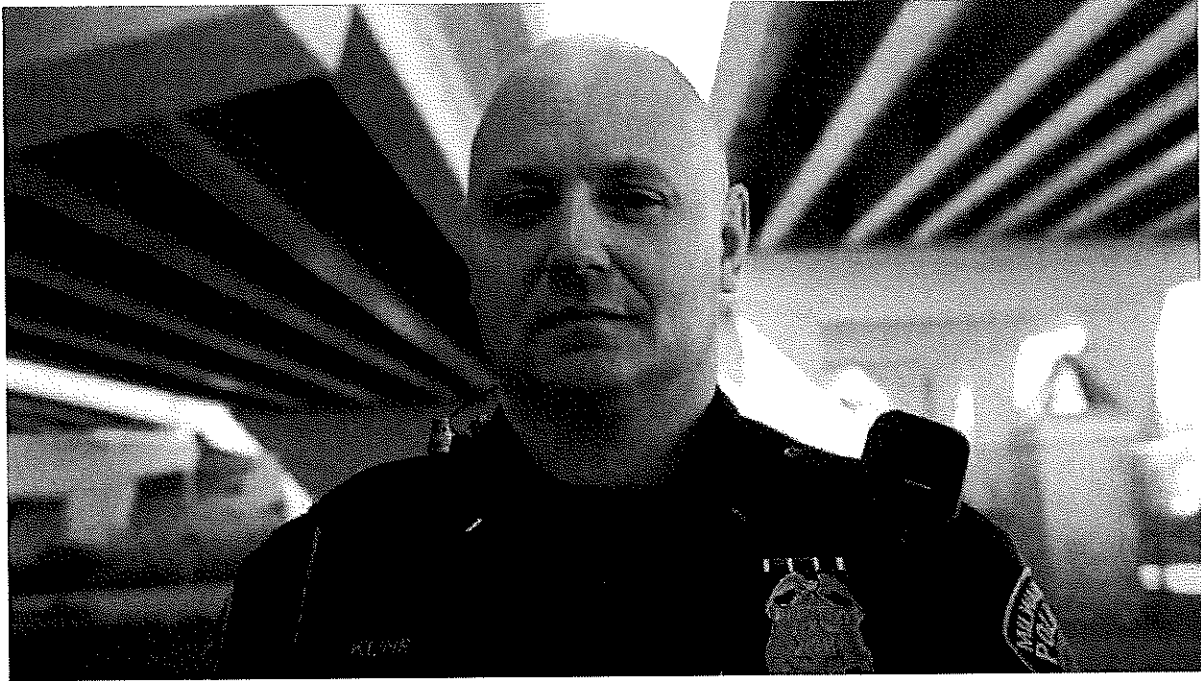
THROUGHOUT THE PANDEMIC THE INTERGOVERNMENTAL WORKGROUP CONTINUES ITS COLLABORATIVE ACTIVITY

panhandling, and the homeless encampment at King Park. And

we look to apply this cooperative model for possible project improvements in that location and others.

In closing, other governments seeking to establish intergovernmental and trisector partnerships can leverage this model of successful cooperation by ensuring all parties are at-the-table, buy in occurs internally and externally, and there is organizational will to commit long-term if necessary.

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Dedicated to Officer Thomas Kline, Milwaukee Police Department

March 30, 1973 - September 1, 2020