

State of Wisconsin

SENATE CHAIR
Howard Marklein

316 East, State Capitol
P.O. Box 7882
Madison, WI 53707-7882
Phone: (608) 266-0703



ASSEMBLY CHAIR
Mark Born

308 East, State Capitol
P.O. Box 8952
Madison, WI 53708-8953
Phone: (608) 266-2540

Joint Committee on Finance

MEMORANDUM

To: Members
Joint Committee on Finance

From: Senator Howard Marklein
Representative Mark Born

Date: June 6, 2023

Re: s. 16.515/16.505(2), Stats. Request

Attached is a copy of a request from the Department of Administration, received June 6, 2023, pursuant to s. 16.515/16.505(2), Stats., on behalf of the Department of Military Affairs.

Please review the material and notify **Senator Marklein** or **Representative Born** no later than **Friday, June 23, 2023**, if you have any concerns about the request or if you would like the Committee to meet formally to consider it.

Also, please contact us if you need further information.

Attachments

HM:MB:jm



STATE OF WISCONSIN
DEPARTMENT OF ADMINISTRATION

Tony Evers, Governor
Kathy Blumenfeld, Secretary

Date: June 6, 2023
To: The Honorable Howard Marklein, Co-Chair
Joint Committee on Finance
The Honorable Mark Born, Co-Chair
Joint Committee on Finance
From: Kathy K. Blumenfeld, Secretary
Department of Administration
Subject: s. 16.515/16.505(2) Request(s)

JUN 06 2023
ST. FINANCE

Enclosed are request(s) that have been approved by this department under the authority granted in s. 16.515 and s. 16.505(2). The explanation for each request is included in the attached materials. Listed below is a summary of each item:

AGENCY	DESCRIPTION	2021-22		2022-23	
		AMOUNT	FTE	AMOUNT	FTE
DMA 20.465(3)(h)	Interstate emergency assistance			\$97,100	

As provided in s. 16.515, the request(s) will be approved on June 27, 2023, unless we are notified prior to that time that the Joint Committee on Finance wishes to meet in formal session about any of the requests.

Please contact Kirsten Grinde at (608) 266-1353, or the analyst who reviewed the request in the Division of Executive Budget and Finance, if you have any additional questions.

Attachments

CORRESPONDENCE / Memorandum

State of Wisconsin
Department of Administration

Date: June 6, 2023
To: Brian Pahnke
From: Cory Stinebrink
Subject: Section 16.515 Request

Attached is a s. 16.515 request analysis for your approval and processing. Listed below is a summary of each item:

DOA RECOMMENDATION:

<u>AGENCY</u>	<u>DESCRIPTION</u>	<u>2021-22</u>		<u>2022-23</u>	
		<u>AMOUNT</u>	<u>FTE</u>	<u>AMOUNT</u>	<u>FTE</u>
DMA 20.465(3)(h)	Interstate emergency assistance			\$97,100	

AGENCY REQUEST:

<u>AGENCY</u>	<u>DESCRIPTION</u>	<u>2021-22</u>		<u>2022-23</u>	
		<u>AMOUNT</u>	<u>FTE</u>	<u>AMOUNT</u>	<u>FTE</u>
DMA 20.465(3)(h)	Interstate emergency assistance			\$97,100	

BP APPROVAL 



STATE OF WISCONSIN
DEPARTMENT OF ADMINISTRATION

Tony Evers, Governor
Kathy Blumenfeld, Secretary
Brian Pahnke, Administrator

Date: June 6, 2023

To: Kathy K. Blumenfeld, Secretary
Department of Administration

From: Cory Stinebrink
Executive Policy and Budget Analyst

Subject: Request under s. 16.515 from the Department of Military Affairs for the Emergency Management Assistance Compact.

Request:

The Department of Military Affairs requests an increase in expenditure authority of \$97,100 PR in fiscal year 2022-23 in its interstate emergency assistance appropriation under s. 20.465(3)(h) for services provided under the Emergency Management Assistance Compact request received from the states of California, Indiana and New Mexico to respond to damage caused by storms.

Revenue Sources for Appropriation(s):

The revenue source for the interstate emergency assistance appropriation under s. 20.465(3)(h) is reimbursement from other states and territories for any losses, damages or expenses incurred when the Division of Emergency Management provides assistance under the Emergency Management Assistance Compact.

Background:

The Emergency Management Assistance Compact (EMAC) is a national interstate mutual aid agreement between states and territories of the United States that enables states to share resources during natural and man-made disasters, including terrorism. This compact acts as a complement to the federal disaster response system by providing timely and cost-effective relief to states requesting assistance from member states. The compact can be used either in lieu of, or in conjunction with, federal assistance and helps to create a more seamless flow of needed services, relief and goods to an impacted state. The compact has been adopted by all 50 states, the U.S. Virgin Islands, Guam and Puerto Rico, and has been ratified by Congress.

There are five phases under EMAC, which include: (a) pre-event preparation for all impacted jurisdictions; (b) activation of the compact when all state and local resources are exhausted and the state's governor declares a state of emergency; (c) the impacted state makes a request of another state and the assisting state agrees to assist; (d) response occurs with mobilization, deployment and demobilization; and (e) reimbursement to the assisting state for all deployed personnel and any resources provided.

Kathy Blumenfeld, Secretary
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June 6, 2023

Analysis:

To activate EMAC and request deployment from assisting states, the governor of the impacted state must declare a state of emergency, which authorizes funds to be expended for response and recovery, and activating EMAC.

New Mexico Flooding

On May 4, 2022, President Biden issued a major disaster declaration for the state of New Mexico due to the result of wildfire, straight-line winds, flooding, mudflows and debris flows during the period of April 5 to July 23, 2022. New Mexico requested two emergency managers with general knowledge in public assistance and flooding prevention measures to assist in San Miguel County and Mora County.

Wisconsin responded by sending two public assistance specialists to assist New Mexico for around 30 days each. The cost for personnel and travel was \$33,800.

California Storms

On January 14, 2023, President Biden issued a major disaster declaration for the state of California, triggering the release of federal funds to help residents in Sacramento, Merced and Santa Cruz counties from the devastating effects of the December-January winter storms that began December 27, 2022. California requested nine experienced staff to serve as either Program Delivery Managers or Task Force Leads. These staff would perform site assessments and preliminary damage assessments, and provide technical assistance to county staff related to Public Assistance projects through the Federal Emergency Management Agency and program delivery.

Wisconsin provided one public assistance specialist for 55 days to assist California. The cost for personnel and travel is estimated at \$46,300.

Indiana Storms

On April 15, 2023, the President issued a federal declaration for disaster assistance to the state of Indiana to supplement state for areas affected by severe storms, straight-line winds and tornadoes from March 31 through April 1, 2023. Indiana requested three public assistance specialists to assist with storm recovery.

Wisconsin provided three public assistance specialists for up to one week of assistance. The cost for personnel and travel is anticipated to be \$12,580; however, the agency is requesting \$17,000 in authority due to costs not yet incurred that may be higher than anticipated, such as vehicle rentals, meals and lodging costs which can fluctuate greatly in a disaster area.

Kathy Blumenfeld, Secretary
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Summary

The combined costs of these missions are summarized in the table below.

<u>EMAC Mission</u>	<u>Mission Cost</u>
New Mexico Flooding	\$33,800
California Storms	46,300
Indiana Storms	17,000
	<u>\$97,100</u>

The department has billed New Mexico, California and Indiana for the cost of services provided by Wisconsin Emergency Management. The appropriation from which these costs are paid does not have any expenditure authority authorized. Approval by the Joint Committee on Finance under 14-day passive review is required each time Wisconsin responds to an EMAC request.

Recommendation:

Approve the request.



STATE OF WISCONSIN
DEPARTMENT OF MILITARY AFFAIRS

OFFICE OF THE ADJUTANT GENERAL
STATE BUDGET & FISCAL OFFICER
2400 WRIGHT STREET
POST OFFICE BOX 14587
MADISON, WI 53714-0587

Date: May 15, 2023

To: Brian Pahnke
State Budget Director
Division of Executive Budget & Finance
Department of Administration

From: Paul E. Knapp On behalf of TAG: *Anna Calkin*
Maj. Gen., Wisconsin National Guard
Adjutant General

RE: **Request Pursuant to s.16.515**
Increased Spending Authority – Appropriation 20.465(3)(h)

Request:

The Department of Military Affairs (DMA) requests an increase in expenditure authority for its Interstate Emergency Management Compact appropriation (3)(h)(numeric 332) of \$97,100 for fiscal year 2023. The requested increase is needed due to Emergency Management Assistance Compact request received from the States of California, Indiana and New Mexico to respond to flood efforts.

Background:

The Emergency Management Assistance Compact (EMAC) is a mutual aid agreement between states and territories of the United States. It enables states to share resources during natural and man-made disasters, including terrorism. EMAC has also been used by states to disrupt legal protests.

Under EMAC, requests and deployment of resources are made at the discretion of the affected state. At all times, affected states retain the choice of seeking resource support from states, the federal government, or both as may be determined by the size of the disaster event. The main contact for agencies, organizations, and the private sector to learn more about EMAC is the state emergency management agencies.

EMAC works as follows: When a disaster occurs, the governor of the affected state or territory declares a state of emergency. The impacted state assesses its resource needs and identifies shortfalls for which assistance will be requested, and authorized representatives from the affected state then activate EMAC. These authorized representatives as well as EMAC Advance Team (A-Team) members then determine the state's needs for personnel and equipment and broadcasts an EMAC requisition to other states. States with available

resources negotiate costs with the affected state through the EMAC network, executing EMAC Form Req-A. Assisting states that commit to an agreement then mobilize and deploy the agreed-upon resources (personnel and/or equipment) to the affected state. Once the mission is completed, the resources are demobilized and redeployed to their home states. Deployed personnel provide receipts and records to their home state to develop a reimbursement package, which is then sent to the affected state, which then reimburses the assisting state.

New Mexico Flooding

On May 4, 2022, President Biden issued a major disaster declaration for the state of New Mexico due to the result of wildfire, straight-line winds, flooding, mudflows and debris flows during the period of April 5 to July 23, 2022.

New Mexico requested two emergency managers with general knowledge in public assistance and flooding prevention measures to assist in San Miguel County and Mora County.

Wisconsin responded by sending two public assistance specialists to assist New Mexico for around 30 days each. The cost for personnel and travel was \$33,800. These costs have all been paid out of a clearing appropriation that is required to be cleared by the end of the state fiscal year.

California Wildfires

On January 14, 2023, President Biden issued a major disaster declaration for the State of California, triggering the release of Federal funds to help residents in Sacramento, Merced, and Santa Cruz counties from the devastating effects of the December-January Winter Storms that began December 27, 2022.

California requested nine experienced staff to assist with the following activities: to serve as Program Delivery Managers, Task Force Leads, who will perform site assessments and preliminary damage assessments, provide technical assistance to county staff related to PA projects and program delivery.

Wisconsin provided one public assistance specialist for 55 days to assist California. The cost for personnel and travel is estimated at \$46,300. These costs will have been paid out of a clearing appropriation that is required to be cleared by the end of the state fiscal year.

Indiana Storms

On April 15, 2023, the President issued a federal declaration for disaster assistance to the state of Indiana to supplement state for areas affected by severe storms, straight-line winds and tornadoes from March 31 through April 1, 2023

Indiana requested three public assistance specialists to assist with storm recovery.

Wisconsin provided three public assistance specialists for up to one week of assistance. The cost for personnel and travel is anticipated to be \$12,580; however, the agency is requesting \$17,000 in authority due to costs not yet incurred that may be higher than anticipated such as vehicle rentals. These costs will be paid out of a clearing appropriation that is required to be cleared by the end of the state fiscal year.

Proposed Resolution:

Provide \$97,100 in budget authority in 20.465(3)(h) – numeric 332 to cover the costs of the EMAC for the New Mexico, California and Indiana recovery efforts.

Mission	New Mexico Floods	California Wildfires	Indiana Storms	Estimated Total Cost
Personnel	\$18,400	\$28,100	\$10,000	\$56,500
Travel	\$15,300	\$18,100	\$2,500	\$35,900
Miscellaneous	\$100	\$100	\$4,500	\$4,700
TOTAL	\$33,800	\$46,300	\$17,000	\$97,100

Revenue Source for the Appropriation:

The revenue that is associated with the department's request for increased spending authority will come from reimbursements through the EMAC process by New Mexico, California and Indiana which are funded in full or in part through the Federal Emergency Management Agency (FEMA).

Fiscal Impact on the Appropriations:

Currently, DMA has appropriation authority but not sufficient budget authority in the appropriation. The 20.465(3)(h) appropriation is a Program Revenue (PR); expenditures can only be made to the level of available revenues and resources. Therefore, any spending authority above actual revenues and/or fund balances generated is irrelevant and not usable. We would carry an open accounts receivable within the appropriations until reimbursements from New Mexico, California and Indiana are received.

Request Prepared by:

Anna Oehler
Budget and Policy Manager
Wisconsin Department of Military Affairs
242-3155