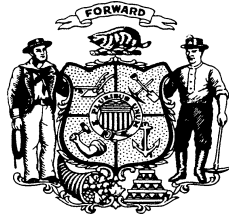


State of Wisconsin

SENATE CHAIR
Howard Marklein

316 East, State Capitol
P.O. Box 7882
Madison, WI 53707-7882
Phone: (608) 266-0703



ASSEMBLY CHAIR
Mark Born

308 East, State Capitol
P.O. Box 8952
Madison, WI 53708-8953
Phone: (608) 266-2540

Joint Committee on Finance

MEMORANDUM

To: Members
Joint Committee on Finance

From: Senator Howard Marklein
Representative Mark Born

Date: June 10, 2024

Re: s. 16.515/16.505(2), Stats. Request

Attached is a copy of a request from the Department of Administration, received June 10, 2024, pursuant to s. 16.515/16.505(2), Stats., on behalf of the Department of Military Affairs.

Please review the material and notify **Senator Marklein** or **Representative Born** no later than **Thursday, June 27, 2024**, if you have any concerns about the request or if you would like the Committee to meet formally to consider it.

Also, please contact us if you need further information.

Attachments

HM:MB:jm



STATE OF WISCONSIN
DEPARTMENT OF ADMINISTRATION

Tony Evers, Governor
Kathy Blumenfeld, Secretary

Date: June 7, 2024

To: The Honorable Howard Marklein, Co-Chair
Joint Committee on Finance

Joint Finance Committee
Received Jun 10 2024

The Honorable Mark Born, Co-Chair
Joint Committee on Finance

From: Kathy K. Blumenfeld, Secretary ^{DS}
Department of Administration *KB*

Subject: s. 16.515/16.505(2) Request(s)

Enclosed are request(s) that have been approved by this department under the authority granted in s. 16.515 and s. 16.505(2). The explanation for each request is included in the attached materials. Listed below is a summary of each item:

<u>AGENCY</u>	<u>DESCRIPTION</u>	<u>2023-24</u>		<u>2024-25</u>	
		<u>AMOUNT</u>	<u>FTE</u>	<u>AMOUNT</u>	<u>FTE</u>
DMA 20.465(3)(h)	Interstate emergency assistance	\$13,500			

As provided in s. 16.515, the request(s) will be approved on June 28, 2024, unless we are notified prior to that time that the Joint Committee on Finance wishes to meet in formal session about any of the requests.

Please contact Kirsten Grinde at (608) 266-1353, or the analyst who reviewed the request in the Division of Executive Budget and Finance, if you have any additional questions.

Attachments

CORRESPONDENCE/Memorandum

State of Wisconsin
Department of Administration

Date: June 6, 2024
To: Brian Pahnke
From: Cory Stinebrink
Subject: Section 16.515 Request

Attached is a s. 16.515 request analysis for your approval and processing. Listed below is a summary of each item:

DOA RECOMMENDATION:

<u>AGENCY</u>	<u>DESCRIPTION</u>	<u>2023-24</u>		<u>2024-25</u>	
		<u>AMOUNT</u>	<u>FTE</u>	<u>AMOUNT</u>	<u>FTE</u>
DMA 20.465(3)(h)	Interstate emergency assistance	\$13,500			

AGENCY REQUEST:

<u>AGENCY</u>	<u>DESCRIPTION</u>	<u>2023-24</u>		<u>2024-25</u>	
		<u>AMOUNT</u>	<u>FTE</u>	<u>AMOUNT</u>	<u>FTE</u>
DMA 20.465(3)(h)	Interstate emergency assistance	\$13,500			

BP APPROVAL 



STATE OF WISCONSIN

DEPARTMENT OF ADMINISTRATION

Tony Evers, Governor
Kathy Blumenfeld, Secretary
Brian Pahnke, Administrator

Date: June 6, 2024

To: Kathy K. Blumenfeld, Secretary
Department of Administration

From: Cory Stinebrink
Executive Policy and Budget Analyst

Subject: Request under s. 16.515 from the Department of Military Affairs for the Emergency Management Assistance Compact.

Request

The Department of Military Affairs requests an increase in expenditure authority of \$13,500 PR in fiscal year 2023-24 in its interstate emergency assistance appropriation under s. 20.465(3)(h) for services provided under the Emergency Management Assistance Compact request received from the State of Hawaii to respond to wildfire public assistance efforts.

Revenue Sources for Appropriation

The revenue source for the interstate emergency assistance appropriation under s. 20.465(3)(h) is reimbursement from other states and territories for any losses, damages, or expenses incurred when the Division of Emergency Management provides assistance under the Emergency Management Assistance Compact.

Background

The Emergency Management Assistance Compact (EMAC) is a national interstate mutual aid agreement between states and territories of the United States that enables states to share resources during natural and man-made disasters, including terrorism. This compact acts as a complement to the federal disaster response system by providing timely and cost-effective relief to states requesting assistance from member states. The compact can be used either in lieu of, or in conjunction with, federal assistance and helps to create a more seamless flow of needed services, relief and goods to an impacted state. The compact has been adopted by all 50 states, the U.S. Virgin Islands, Guam, and Puerto Rico, and has been ratified by Congress under PL 104-321.

There are five phases under EMAC, which include: (a) pre-event preparation for all impacted jurisdictions; (b) activation of the compact when all state and local resources are exhausted and the state's governor declares a state of emergency; (c) the impacted state makes a request of another state and the assisting state agrees to assist; (d) response occurs with mobilization, deployment and demobilization; and (e) reimbursement to the assisting state for all deployed personnel and any resources provided.

Kathy Blumenfeld, Secretary
Page 2
June 5, 2024

Analysis

To activate EMAC and request deployment from assisting states, the governor of the impacted state must declare a state of emergency, which authorizes funds to be expended for response and recovery, and activate EMAC.

On August 8, 2023, President Biden issued a major disaster declaration for the State of Hawaii to help residents on the island of Maui from the effects of the wildfires that began in early August of 2023. Hawaii requested one experienced public assistance subject matter expert to provide hands-on support to personnel tasked with processing eligible applications from those affected by the wildfires.

Wisconsin provided one public assistance specialist for 23 days, including travel time, to assist Hawaii. The cost for personnel and travel was \$13,484.55. These costs have been paid out of a clearing appropriation that is required to be cleared by the end of the state fiscal year.

	Costs
Personnel	\$6,592.03
Travel	\$6,877.52
Miscellaneous	\$15.00
Total	\$13,484.55

The department has billed Hawaii for the cost of the services provided by Wisconsin Emergency Management. The appropriation from which these costs are paid is sum certain and does not have any expenditure authority authorized. Approval by the Joint Committee on Finance under a 14-day passive review is required each time Wisconsin responds to an EMAC request.

Recommendation

Approve the request.



**STATE OF WISCONSIN
DEPARTMENT OF MILITARY AFFAIRS**

OFFICE OF THE ADJUTANT GENERAL
STATE BUDGET & FISCAL OFFICER
2400 WRIGHT STREET
POST OFFICE BOX 14587
MADISON, WI 53714-0587

Date: May 28, 2024

To: Brian Pahnke
State Budget Director
Division of Executive Budget & Finance
Department of Administration

From: Paul E. Knapp On behalf of TAG: *Anna Dehler*
Maj. Gen., Wisconsin National Guard
Adjutant General

RE: **Request Pursuant to s.16.515
Increased Spending Authority – Appropriation 20.465(3)(h)**

Request:

The Department of Military Affairs (DMA) requests an increase in expenditure authority for its Interstate Emergency Management Compact appropriation (3)(h)(numeric 332) of \$13,484.55 for fiscal year 2024. The requested increase is needed due to Emergency Management Assistance Compact request received from the State of Hawaii to respond to wildfire public assistance efforts.

Background:

The Emergency Management Assistance Compact (EMAC) is a mutual aid agreement between states and territories of the United States. It enables states to share resources during natural and man-made disasters, including terrorism. EMAC has also been used by states to disrupt legal protests.

Under EMAC, requests and deployment of resources are made at the discretion of the affected state. At all times, affected states retain the choice of seeking resource support from states, the federal government, or both as may be determined by the size of the disaster event. The main contact for agencies, organizations, and the private sector to learn more about EMAC is the state emergency management agencies.

EMAC works as follows: When a disaster occurs, the governor of the affected state or territory declares a state of emergency. The impacted state assesses its resource needs and identifies shortfalls for which assistance will be requested, and authorized representatives from the affected state then activate EMAC. These authorized representatives as well as EMAC Advance Team (A-Team) members then determine the state's needs for personnel and equipment and broadcasts an EMAC requisition to other states. States with available

resources negotiate costs with the affected state through the EMAC network, executing EMAC Form Req-A. Assisting states that commit to an agreement then mobilize and deploy the agreed-upon resources (personnel and/or equipment) to the affected state. Once the mission is completed, the resources are demobilized and redeployed to their home states. Deployed personnel provide receipts and records to their home state to develop a reimbursement package, which is then sent to the affected state, which then reimburses the assisting state.

Hawaii Wildfires

On August 8, 2023, President Biden issued a major disaster declaration for the State of Hawaii, triggering the release of Federal funds to help residents in on the island of Maui from the devastating effects of the wildfires that began in early August of 2023. The wildfires damaged 17,000 acres throughout the island.



Photo Credit: TimeaPeter – stock.adobe.com

Hawaii requested one experienced public assistance subject matter expert to provide hands-on support to personnel tasked with processing eligible applications affected by the wildfires. The position was located at the Hawaii Emergency Management Agency Emergency Operations Center.

Wisconsin provided one public assistance specialist for 23 days, including travel time, to assist Hawaii. The cost for personnel and travel was \$13,484.55. These costs have been paid out of a clearing appropriation that is required to be cleared by the end of the state fiscal year.

Proposed Resolution:

Provide \$13,484.55 in budget authority in 20.465(3)(h) – numeric 332 to cover the costs of the EMAC for the New Mexico, California and Indiana recovery efforts.

Mission	Total Costs
Personnel	\$ 6,592.03
Travel	\$ 6,877.52
Miscellaneous	\$ 15.00
TOTAL	\$13,484.55

Revenue Source for the Appropriation:

The revenue that is associated with the department's request for increased spending authority will come from reimbursements through the EMAC process by New Mexico, California and Indiana which are funded in full or in part through the Federal Emergency Management Agency (FEMA).

Fiscal Impact on the Appropriations:

Currently, DMA has appropriation authority but not sufficient budget authority in the appropriation. The 20.465(3)(h) appropriation is a Program Revenue (PR); expenditures can only be made to the level of available revenues and resources. Therefore, any spending authority above actual revenues and/or fund balances generated is irrelevant and not usable. We would carry an open accounts receivable within the appropriations until reimbursement from Hawaii is received.

Request Prepared by:

Anna Oehler
Budget and Policy Manager
Wisconsin Department of Military Affairs
242-3155