

CHILD ABUSE AND NEGLECT PREVENTION BOARD
CHILDREN AND FAMILIES

Economic Support and TANF-Funded Programs, Child Welfare Services,
Child Support, and Departmentwide

[LFB Papers #185 thru 192, #205 thru #210, and #215]
Omnibus Motion

Motion:

Move to adopt the following.

A. Child Abuse and Neglect Prevention Board

1. *Standard Budget Adjustments (LFB Summary #1)*. Adopt the Governor's recommendation.
2. *Shaken Baby Syndrome/Abusive Head Trauma (LFB Summary #2)*. Adopt the Governor's recommendation.

B. Economic Support and TANF-Funded Programs

1. *Revised Estimates of TANF-Funded Programs. (Paper #185)*. Adopt the modification to reduce federal funding budgeted for Temporary Assistance for Needy Families (TANF) related expenditures by \$27,769,400 FED in 2019-21 and \$26,787,500 FED in 2020-21 due to reestimates for the 2019-21 biennium as follows: (a) decrease funding for W-2 benefits by \$10,046,900 FED in 2019-20 and by \$9,425,000 FED in 2020-21; (b) decrease funding for W-2 service contracts by \$1,528,300 FED annually; (c) decrease funding for direct child care subsidies by \$834,200 FED annually; (d) increase funding for child care state administration by \$430,000 FED in 2019-20 and by \$1,340,000 FED in 2020-21; (e) increase funding for state administration of public assistance programs by \$210,000 FED in 2019-20 and by \$660,000 FED in 2020-21; and (f) decreasing funding for the refundable portion of the EITC by \$16,000,000 FED in 2019-20 and by \$17,000,000 FED in 2020-21. In summary, the change to base is -\$13,175,000 FED in 2019-20 and -\$11,192,800 FED in 2020-21.
2. *Transform Milwaukee Jobs for Childless Adults (Paper #186)*. Adopt Alternative 4 to provide \$500,000 FED annually to support expanding the eligibility of childless adults in the Transform Milwaukee and Transitional Jobs programs from up to age 24 to up to age 25.

3. *Children First (Paper #187)*. Adopt Alternative 3 to increase from \$400 to \$800 the maximum annual per capita reimbursement rate.

4. *Wisconsin Shares Child Care Subsidies Maximum Reimbursement Rates (Paper #188)*. Adopt Alternative 3b to adopt the Governor's recommendation to maintain the cost to continue the Wisconsin Shares child care subsidy program (including the October, 2018, and January, 2019, reimbursement rate increases) and allocate \$11,630,800 FED in 2019-2020 and \$11,920,900 FED in 2020-21 to raise maximum reimbursement rates to be within 15% of their 75th percentile rate.

5. *Wisconsin Shares Rates for Certified Providers (Paper #189)*. Adopt Alternative 3 to allocate \$1,020,000 FED annually and increase the reimbursement limit under Wisconsin Shares for regularly and provisionally certified child care providers from 75% and 50% of the maximum reimbursement rates set by DCF for licensed family providers, respectively, to be no more than 90% of the licensed family hourly rate.

6. *Child Care Quality and Availability Initiatives (Paper #190)*. Adopt Alternatives A2, B1, and C1, to allocate federal funding of \$4,033,600 in 2019-20 and \$4,247,600 FED from TANF block grant and child care development funds for the following: (a) modify the Governor's recommendation to provide an additional \$1,935,700 FED annually to increase the YoungStar adjustment for four- and five-star providers to 15% and 30%, respectively, effective on the date of the bill, and to maintain the cost of the adjustment for 2-star providers at -1%; (b) \$415,000 FED in 2019-20 and \$535,000 FED in 2020-21 to increase use of the pyramid model in child care programs statewide; and (c) \$655,000 FED in 2019-20 and \$749,000 FED 2020-21 for DCF to award grants to improve overall child care for families that reside in a geographic area with high-poverty levels (as identified DCF) in the City of Milwaukee.

DCF would be directed to increase the YoungStar adjustment effective on the date of the bill through June 30, 2021. On and after July 1, 2021, DCF would retain authority to set the YoungStar adjustments up to 15% and up to 30%, for four- and five-star programs respectively.

7. *TANF-Funded Grant Programs (Paper #191)*. Adopt Alternative A1 to adopt the Governor's recommendation as to grants to the Boys and Girls Clubs of America. Further, adopt Alternatives B2, C2, D2, and E2, with the modification to provide an additional \$1,000,000 GPR in 2020-21 for the family foundations home visiting program.

8. *Background Checks -- Fee Collections (Paper #192)*. Adopt the modification to create an all moneys received program revenue appropriation for the collection of fees related to DOJ background checks. Provide that all funding collected by DCF and credited to the appropriation would be transferred to DOJ for that purpose. Estimate fee collections at \$2,040,000 in 2019-20 and \$886,000 in 2020-21, and reduce funding by correspond amounts from a current PR appropriation that funds child care licensing activities [s. 20.437(2)(jn)].

9. *Wisconsin Works Benefits (LFB Summary #2)*. Adopt the Governor's recommendation.

10. *Wisconsin Works Administrative Contracts (LFB Summary #9)*. Adopt the Governor's recommendation.

11. *Transform Milwaukee and Transitional Jobs (LFB Summary #11)*. Adopt the Governor's recommendation.

12. *Child Care Administration and Licensing (LFB Summary #18)*. Adopt the Governor's recommendation.

13. *Caretaker Supplement (LFB Summary #21)*. Adopt the Governor's recommendation.

14. *Emergency Assistance (LFB Summary #22)*. Adopt the Governor's recommendation.

15. *State Administration of Wisconsin Works and Other Related TANF Programs. (LFB Summary #23)*. Adopt the Governor's recommendation.

16. *TANF Revenue Adjustments (LFB Summary #31)*. Adopt the Governor's recommendation.

17. *Child Care Background Checks Modifications (LFB Summary #33)*. Adopt the Governor's recommendation.

18. *High School Equivalency and General Education Development (GED) Test Assistance*. Allocate \$60,000 FED TANF annually to support GED test assistance for individuals who are eligible for TANF assistance.

C. Child Welfare Services

1. *Children and Family Aids Funding Increase (Paper #205)*. Adopt Alternative B2 to provide \$5,000,000 GPR in 2019-20 and \$18,500,000 GPR and \$7,000,000 FED matching funds under Title IV-E of the Social Security Act in 2020-21 in order to increase funding for the children and family aids (CFA) program.

Further, modify Milwaukee County's contribution for child welfare services provided by the Division of Milwaukee Child Protective Services (DMCPS) as follows. Under current law, Milwaukee County contributes \$58,893,500 per fiscal year for the provision of DMCPS services, primarily through the reduction from state aid and shared revenue payments to the county. Modify Milwaukee's contribution from \$58,893,500 to the greater of that amount or the amount in the schedule for the child welfare services aids appropriation for providing services to children and families in a county having a population of 750,000 or more. Based on the funding provided under the bill for DMPCS child welfare services aids, the amounts in that appropriation would exceed the prior contribution amount of \$58,893,500, and thereby reducing shared revenue payments, by \$6,824,500 in 2020 and by \$7,599,100 in 2021. Estimate GPR lapse from the sum sufficient appropriation of \$6,824,500 in 2020-21 and an additional GPR lapse outside the biennium of \$7,599,100 in 2021-22.

2. *Adoption Assistance, State Foster Care, and Subsidized Guardianship (Paper #206)*. Adopt the modification to increase funding in the bill by \$1,133,200 (\$880,800 GPR and \$252,400 FED) in 2019-20 and \$3,662,100 (\$2,201,400 GPR and \$1,460,700 FED) in 2020-21 to reflect reestimates of state costs for foster care and adoption assistance in the 2019-21 biennium.

3. *Tribal Family Services (Paper #207)*. Adopt Alternative 1 and approve the Governor's recommendation.

4. *Qualified Residential Family-Based Treatment Facilities and Placements in Other States (LFB Paper #208)*. Adopt the modification to bill to clarify that a QRFTF where a child may be placed with a parent in a residential alcohol or drug abuse treatment facility means a facility that is certified by DHS as a residential alcohol or drug abuse treatment facility and is approved by DCF as meeting the criteria for a residential family-based alcohol or drug abuse treatment facility. Further, modify the bill to clarify that a court would have jurisdiction over a child whose parent will be residing in a QRFTF at the time of a child's placement with the parent (rather than currently residing in the QRFTF at the time of the CHIPS petition, as provided in the bill). Further, modify the bill to specify that either a county agency or DCF (rather than only DCF) must consent to the placement in the QRFTF and also prepare the permanency plan. Also, modify the bill sections related to the foster care aid program to insert cross references to the newly created QRFTF, instead of creating a new subdivision relating exclusively to QRFTF placements (as provided in the bill, which is unnecessary). Finally, modify the language used in the bill in order to match the language used elsewhere in related sections of the bill as follows: (a) change facility to the plural "facilities;" and (b) insert a more specific reference to the statutory subsection related to permanency plans and clarify that such a plan would need to be made before the placement in a QRFTF.

5. *Foster Care and Kinship Care Rate and Foster Youth Driver's Licensing Program (LFB Paper #209)*. Adopt Alternatives A2b and B2 and provide \$301,500 GPR and \$4,027,200 FED in 2019-20 and \$493,100 GPR and \$5,674,900 FED to modify the Governor's recommendations to: (a) reestimate the cost to continue the kinship care program based upon more recent caseload data; and (b) increase foster care and kinship care rates by 4.0% in in 2020.

6. *Background Check for Congregate Care Workers Modification (LFB Paper #210)*. Adopt the modification to require DCF (or the licensing entity) to perform child abuse and neglect registry checks of congregate care workers who have lived in other jurisdictions. Also, modify the bill to limit the use of the child abuse and neglect registry checks for the purposes of background checks for congregate workers as provided under federal law. Further, modify the bill to transfer provisions in the bill that would allow disclosure of congregate care fingerprint background check information, as permitted under federal law, from a subsection pertaining to background checks for certain caregivers to which the federal provisions do not apply to a newly created subsection pertaining to congregate care workers. Finally, in another provision relating to the disclosure of confidential reports and records specifically to agencies, include a cross reference to federal law to clarify that records may be disclosed to agencies in other states for purposes of a background check of a congregate care worker under the reference federal law.

7. *Milwaukee Child Protective Services -- Aids Payments and Contracted Services. (LFB*

Summary #2). Adopt the Governor's recommendation.

8. *Grants for Runaway and Homeless Youth Services (LFB Summary #5).* Adopt the Governor's recommendation.

9. *Child Welfare Data System Improvements (LFB Summary #6).* Adopt the Governor's recommendation.

10. *Qualified Residential Family-based Treatment Facilities (LFB Summary #7).* Adopt the Governor's recommendation.

11. *Read to Lead (LFB Summary #11).* Adopt the Governor's recommendation.

12. *Background Check for Congregate Care Workers (LFB Summary #13).* Adopt the Governor's recommendation.

D. Child Support

1. *Child Support Operations and Local Child Support Enforcement (Paper #215).* Adopt Alternative B3 to provide an all-funds increase of \$750,000 in 2019-20 and \$1,500,000 in 2020-21 to increase incentive payments to counties for child support enforcement activities. Further, adopt Alternative A1 to approve the Governor's recommendation to increase the annual fee charged to custodial parents by \$10, from \$25 to \$35, as required by federal law with the modification that the fee increase would take effect on October 1, 2019, or if the effective date of the bill is after October 1, 2019, then on the later of January 1, 2020, or the effective date of the bill.

E. Departmentwide

1. *Standard Budget Adjustments (LFB Summary #1).* Adopt the Governor's recommendation.

2. *Program Revenue and Federal Appropriations Adjustments (LFB Summary #2).* Adopt the Governor's recommendation.

3. *Funding and Position Realignments (LFB Summary #3).* Adopt the Governor's recommendation.

Note:

This motion addresses: (a) each item in the bill proposed by the Governor that has not been previously addressed by the Committee, except items summarized under "Youth Services -- Juvenile Justice" in the LFB Summary of the Governor's Budget Recommendations. As part of Motion #5, no action was taken on the Governor's recommendations in LFB Summary items 3 through 8, 10, and 32. Items 26 and 41 were addressed as part of Motion #41.

A listing of the fiscal effect of each item in this motion is provided in the attachment.

[Change to Base: \$42,915,100 (\$3,530,700 GPR, \$29,352,200 FED, and \$10,032,200 PR) in 2019-20 and \$82,609,400 (\$20,293,900 GPR, \$52,615,600 FED, and \$9,969,900 PR) in 2020-21. In addition, there would be a GPR lapse from the county and municipal aids appropriation of \$6,824,500 in 2020-21]

Attachment

Child Abuse and Neglect Prevention Board

No.	Paper/LFB	Change to Bill			Change to Base				
		2019-20		2020-21	2019-20		2020-21		
1	1	Standard Budget Adjustments	\$0		\$0	\$7,200	FED	\$7,200	FED
						\$37,000	PR	\$37,000	PR
2	2	Shaken Baby Syndrome/Abusive Head Trauma	\$0		\$0	\$0		\$0	
						1.0 FTE		1.0 FTE	

Children and Families

B. Economic Support and TANF-Funded Programs

1	185	Revised Estimates of TANF-Funded Programs	-\$27,769,400	FED	-\$26,787,500	FED	-\$13,175,000	FED	-\$11,192,800	FED
2	186	Transform Milwaukee Jobs for Childless Adults	- 500,000	GPR	- 500,000	GPR				
			500,000	FED	500,000	FED	500,000	FED	500,000	FED
3	187	Children First	- 1,140,000	FED	- 1,140,000	FED				
4	188	Wisconsin Shares Child Care Subsidies	- 11,292,000	FED	- 11,573,700	FED	34,369,000	FED	42,908,900	FED
5	189	Wisconsin Shares Rates for Certified Providers	- 680,000	FED	- 680,000	FED	1,020,000	FED	1,020,000	FED
6	190	Child Care Quality and Availability Initiatives	1,935,700	FED	1,935,700	FED	5,969,300	FED	6,183,300	FED
7	191	TANF-Funded Grant Programs	0	GPR	1,000,000	GPR	0	GPR	1,000,000	GPR
			- 2,099,100	FED	- 2,152,600	FED	2,900,000	FED	4,900,000	FED
8	192	Background Checks -- Fee Collections	0		0		0		0	
9	2	Wisconsin Works Benefits	0		0		-9,145,300	FED	-9,145,000	FED
10	9	Wisconsin Works Administrative Contracts	0		0		-3,071,700	FED	-3,071,700	FED
11	11	Transform Milwaukee and Transitional Jobs	0		0		0	FED	1,000,000	FED
13	18	Child Care Administration and Licensing	0		0		2,892,700	FED	3,385,800	FED
14	21	Caretaker Supplement	0		0		- 1,924,700	FED	- 1,924,700	FED
15	22	Emergency Assistance	0		0		- 1,000,000	FED	- 1,000,000	FED
16	23	State Administration of Wisconsin Works and Other Related TANF Programs	0		0		319,000	FED	466,100	FED
17		TANF Revenue Adjustments	0		0		- 141,400	FED	- 194,100	FED
							0	GPR	7,600	GPR
							141,400	PR	186,500	PR
18	33	Child Care Background Checks Modifications	0		0					
19		GED Test Assistance	60,000	FED	60,000	FED	60,000	FED	60,000	FED

C. Child Welfare Services

1	205	Children and Family Aids Funding Increase	1,250,000		3,500,000	GPR	5,000,000	GPR	18,500,000	GPR
					7,000,000	FED	0	FED	7,000,000	FED
2	206	Adoption Assistance, State Foster Care, and Subsidized Guardianship	880,800	GPR	2,201,400	GPR	- 4,292,200	GPR	- 3,129,800	GPR
			252,400	FED	1,460,700	FED	2,746,300	FED	3,860,900	FED
3	207	Tribal Family Services	0		0		1,718,600	PR	1,867,500	PR
							- 1,271,900	GPR	- 1,271,900	GPR

No.	Paper/LFB		Change to Bill			Change to Base					
			2019-20		2020-21		2019-20		2020-21		
4	208	Qualified Residential Family-Based Treatment Facilities and Placements in Other States	0		0						
5	209	Foster Care and Kinship Care Rate and Foster Youth Driver's Licensing Program	107,100	GPR	- 224,300	FED	301,500	GPR	493,100	GPR	
			- 142,700	FED	- 224,300	FED	4,027,200	FED	5,674,900	FED	
6	210	Background Check for Congregate Care Workers MOD	0		0						
7	2	Milwaukee Child Protective Services	0		0		2,728,300	GPR	3,388,800	GPR	
							1,207,200	FED	865,800	FED	
							1,966,300	PR	1,876,200	PR	
8	5	Grants for Runaway and Homeless Youth Services	0		0		250,000	GPR	250,000	GPR	
9	6	Child Welfare Data System Improvements	0		0		167,900	GPR	251,800	GPR	
							167,900	FED	251,800	FED	
10	7	Qualified Residential Family-based Treatment Facilities	0		0		169,200	GPR	169,200	GPR	
							122,800	FED	122,800	FED	
11	11	Read to Lead	0		0						
12	13	Background Check for Congregate Care Workers	0		0		280,900	GPR	140,500	GPR	
							154,400	FED	77,200	FED	
D. Child Support Enforcement											
1	215	Child Support Operations and Local Child Support Enforcement	- 495,000	GPR	- 990,000	GPR	255,000	GPR	510,000	GPR	
			495,000	FED	990,000	FED	495,000	FED	990,000	FED	
							774,600	PR-REV	1,032,800	PR-REV	
E. Department Wide											
1	1	Standard Budget Adjustments					- 52,400	GPR	- 9,800	GPR	
							483,400	FED	497,000	FED	
							56,200	PR	90,300	PR	
2	2	Program Revenue and Federal Appropriations Adjustments					898,400	FED	- 98,300	FED	
							5,425,700	PR	4,955,400	PR	
3	3	Funding and Position Realignment					- 5,600	GPR	- 5,600	GPR	
							- 529,500	FED	- 529,500	FED	
							687,000	PR	687,000	PR	
TOTALS:			- \$7,100	GPR	\$5,211,400	GPR	\$3,530,700	GPR	\$20,293,900	GPR	
			- 39,880,100	FED	- 30,836,000	FED	29,352,200	FED	52,615,600	FED	
			0	PR	0	PR	10,032,200	PR	9,699,900	PR	
			- 39,887,200	Total	- \$25,624,600	Total	\$42,915,100	Total	\$82,609,400	Total	