



## Legislative Fiscal Bureau

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June, 2019

Joint Committee on Finance

Paper #180

### 2019-21 State Building Program (Building Program)

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#### **CURRENT LAW**

Each state agency that requested projects for the 2019-21 state building program submitted a capital budget request to the Secretary of the Building Commission in 2018. Staff of the Department of Administration Division of Facilities Development and Management analyzed the agency capital budget requests and provided project recommendations to the Secretary of the Department of Administration and Governor. The Governor then provided his recommendations for the 2019-21 building program to the Building Commission for its consideration.

#### **GOVERNOR**

Provide \$2,520,357,400 of total funding, including \$1,995,859,000 of new bonding authority, \$94,821,300 of existing bonding authority, \$5,000,000 of building trust funds, and \$424,677,100 of funding from transportation revenue bonds, agency operating funds, gifts, grants, and other receipts, and federal funds for the 2019-21 building program.

#### **DISCUSSION POINTS**

On March 20, 2019, a series of motions before the Building Commission to recommend the Governor's proposed building program for consideration by the Joint Finance Committee resulted in 4-4 tie votes. Attached is a summary of the Governor's proposal for the 2019-21 building program.

Prepared by: Emma Drilias

# BUILDING PROGRAM

## 1. 2019-21 ENUMERATED PROJECTS

All Funds	\$2,515,357,400
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**Governor:** Provide \$2,515,357,400 from all funding sources of 2019-21 building program financing authority for: (a) specific enumerated projects (\$1,943,318,100); and (b) all agency projects (\$572,039,300).

Specify that funding for enumerated and all agency projects be drawn from the following sources: (a) \$1,995,859,000 from new general obligation bonding authority; (b) \$94,821,300 from general obligation bonding authority that is currently authorized; (c) \$9,080,000 of new revenue supported bonding authority; (d) \$92,465,500 from agency operating funds; (e) \$40,444,800 from federal funds; and (f) \$282,686,800 from gifts, grants, and other receipts.

The Governor's total recommended funding for the 2019-21 building program included \$5,000,000 of building trust funds for advanced planning activities for five UW System projects. Building trust funds recommended for advanced planning activities are not counted towards project enumerations and, therefore, are not included in the above numbers.

The funding sources for the 2019-21 building program by agency are shown in Table 1. The major agency projects enumerated as part of the 2019-21 state building program, as recommended by the Governor, are listed in Table 2.

**TABLE 1**

**Governor's Recommended Financing Sources for the 2019-21 Building Program**

	<u>New General Obligation Bonds</u>			<u>Revenue Bonds</u>	<u>Existing General Obligation Bonds</u>	<u>Existing Revenue Bonds</u>	<u>Agency Operating Funds</u>	<u>Gifts, Grants, and Other</u>	<u>Federal</u>	<u>Total</u>
	<u>GPR</u>	<u>PR</u>	<u>SEG</u>							
Administration	\$0	\$106,447,000	\$0	\$0	\$4,000,000	\$0	\$0	\$0	\$0	\$110,447,000
Building Commission	50,000,000	0	0	0	0	0	0	149,400,000	0	199,400,000
Corrections	193,996,000	0	0	0	65,000,000	0	0	0	0	258,996,000
Health Services	109,782,900	0	0	0	17,600,000	0	1,500,000	0	0	128,882,900
Military Affairs	3,606,000	0	0	0	390,000	0	0	0	12,903,000	16,899,000
Natural Resources	4,913,500	0	15,033,300	0	1,255,900	0	0	300,000	89,200	21,591,900
Public Instruction	12,388,300	0	0	0	0	0	0	0	0	12,388,300
State Fair Park	6,000,000	0	0	0	0	0	0	0	0	6,000,000
University of Wisconsin System	506,241,000	393,173,500	0	0	0	0	71,684,500	99,109,000	0	1,070,208,000
Veterans Affairs	5,150,300	5,523,700	0	0	0	0	574,000	0	7,257,000	18,505,000
Wisconsin Historical Society	<u>70,000,000</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>30,000,000</u>	<u>0</u>	<u>100,000,000</u>
Subtotal	\$962,078,000	\$505,144,200	\$15,033,300	\$0	\$88,245,900	\$0	\$73,758,500	\$278,809,000	\$20,249,200	\$1,943,318,100
<b>All Agency</b>										
Facilities Repair and Renovation	242,624,200	52,643,600	0	7,900,000	4,929,600	0	10,549,800	2,171,100	3,457,100	324,275,400
Utilities Repair and Renovation	80,894,700	36,380,200	1,810,800	1,180,000	1,645,800	0	7,626,600	1,706,700	10,733,500	141,978,300
Health, Safety and Environmental Protection	13,308,000	960,000	0	0	0	0	0	0	1,420,000	15,688,000
Energy Conservation	0	75,000,000	0	0	0	0	0	0	0	75,000,000
Preventative Maintenance Program	0	0	0	0	0	0	315,000	0	0	315,000
Programmatic Remodeling and Renovation	1,903,000	0	0	0	0	0	0	0	4,585,000	6,488,000
Land and Property Acquisition	894,000	0	0	0	0	0	0	0	0	894,000
Capital Equipment and Acquisition	<u>6,447,000</u>	<u>738,000</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>215,600</u>	<u>0</u>	<u>0</u>	<u>7,400,600</u>
Subtotal	\$346,070,900	\$165,721,800	\$1,810,800	\$9,080,000	\$6,575,400	\$0	\$18,707,000	\$3,877,800	\$20,195,600	\$572,039,300
<b>TOTAL</b>	<b>\$1,308,148,900</b>	<b>\$670,866,000</b>	<b>\$16,844,100</b>	<b>\$9,080,000</b>	<b>\$94,821,300</b>	<b>\$0</b>	<b>\$92,465,500</b>	<b>\$282,686,800</b>	<b>\$40,444,800</b>	<b>\$2,515,357,400</b>

**TABLE 2****State Agency 2019-21 Enumerated Major Projects  
Total Project Authority (All Funding Sources)**

	<u>Governor</u>
<b>Administration</b>	
Madison – Hill Farms DEL Heating and Electrical Distribution System Replacement	\$6,252,400
Madison – State Revenue Building New Parking Ramp and Parking Upgrades	5,694,600
Milwaukee – New State Office Building	<u>98,500,000</u>
Total	\$110,447,000
<b>Building Commission</b>	
Alliant Energy Center – Exhibition Hall Expansion	\$77,400,000
Experience Greater Green Bay – Visitor Education Center Building	7,000,000
Incourage Community Foundation – Tribune Economic and Community Hub	15,000,000
Medical College of Wisconsin – Cancer Research Facility	<u>100,000,000</u>
Total	\$199,400,000
<b>Corrections</b>	
County Secured Residential Care Centers for Children and Youth	\$100,000,000
Jackson Correctional Institution – New Barracks Housing Unit	10,000,000
Juvenile Corrections Regional Facilities	115,000,000
Lincoln Hills School / Copper Lake School – New Restrictive Housing Unit	10,263,000
Milwaukee Secure Detention Facility – Building-Wide Ventilation Improvements	8,100,000
Stanley Correctional Institution – New Health Services Unit	10,633,000
Taycheedah Correctional Institution – New Barracks Housing Unit	<u>5,000,000</u>
Total	\$258,996,000
<b>Health Services</b>	
Central Wisconsin Center – Building 6 Life Safety Remodel	\$15,040,000
Mendota Mental Health Institute – Food Service Building Renovation	28,923,900
Mendota Mental Health Institute – Juvenile Treatment Center Expansion	58,994,000
Mendota Mental Health Institute – Utility Relocation	20,000,000
Wisconsin Resource Center – Wet Cell Units 9 and 10 Remodel	<u>5,925,000</u>
Total	\$128,882,900
<b>Military Affairs</b>	
Madison – Motor Vehicle Storage Building	\$1,613,000
Milwaukee – Readiness Center Renovation Phase III	6,494,000
West Bend – Aircraft Hangar Addition and Renovation	<u>8,792,000</u>
Total	\$16,899,000
<b>Natural Resources</b>	
Black River Falls Service Center – Fire Response Ranger Station Replacement	\$2,187,100
Cornell Ranger Station – Fire Response Ranger Station Replacement	2,074,800
Council Grounds State Park – Campground Toilet/Shower Building Replacement	1,085,600
Gresham Ranger Station – Consolidated Fire Response Ranger Station	2,212,700
Hank Aaron State Trail – Connection Ramp to Highway 100	1,097,900
Mercer Ranger Station – Fire Response Ranger Station Replacement	4,012,900
Minong Ranger Station – Fire Response Ranger Station Replacement	2,927,800
Pattison State Park – Campground Toilet/Shower Building Replacement	1,041,900
Potawatomi State Park – Public Entrance Visitor Station Replacement	1,572,600
South Central Fisheries Operations Headquarters – Replace Fisheries and Water Quality Building	1,057,200
Wausau Service Center – Service Center Addition	1,274,500
Yellowstone Lake State Park – Campground Toilet/Shower Building Replacement	<u>1,046,900</u>
Total	\$21,591,900

	<u>Governor</u>
<b>Public Instruction</b>	
Wisconsin Educational Services Program for the Deaf and Hard of Hearing – Comprehensive Code Upgrades	\$7,388,300
Wisconsin Educational Services Program for the Deaf and Hard of Hearing – New Auditorium	<u>5,000,000</u>
Total	\$12,388,300
<b>State Fair Park</b>	
State Fair Park – Restroom Replacement	\$3,000,000
State Fair Park – West Side Gate Addition and Improvements	<u>3,000,000</u>
Total	\$6,000,000
<b>Wisconsin Historical Society</b>	
Wisconsin History Museum	\$100,000,000
<b>University of Wisconsin System</b>	
Eau Claire – Science / Health Science Building, Phase I	\$109,000,000
La Crosse – Coate / Sandford Halls Additions and Renovations	15,251,000
La Crosse – Fieldhouse and Soccer Support Facility	49,035,000
La Crosse – Graff Main Hall HVAC System Renovation	13,822,000
La Crosse – Prairie Springs Science Center, Phase II	83,020,000
Madison – Camp Randall Stadium / Field House Renovation	77,646,000
Madison – Gymnasium/Natatorium Replacement	126,391,000
Madison – Kohl Center Addition and Renovation	48,074,000
Madison – Sellery Hall Addition and Renovation	78,811,000
Madison – Veterinary Medicine Addition and Renovation	128,103,000
Milwaukee – Chemistry Building / Utility Extensions	129,535,000
Milwaukee – Klotsche Center Annex Addition	7,000,000
Milwaukee – Student Union Renovation	40,723,000
Parkside – Campus-wide Fire Alarm System Renovation	6,773,000
Stout – South Hall Addition and Renovation	35,015,000
System-wide – Classroom Renovations/Instructional Technology Improvements	38,000,000
System-wide – Major Facility Renewal Program	30,000,000
System-wide – Utility Improvements	<u>54,009,000</u>
Total	\$1,070,208,000
<b>Veterans Affairs</b>	
King – Lighting and Electrical Upgrades	\$4,832,000
Spoooner – Northern Wisconsin Veterans Memorial Cemetery Phase IV Improvements	2,469,000
Union Grove – Southern Wisconsin Veterans Memorial Cemetery Administration	
Building Expansion and Fire Protection	2,176,000
Union Grove – Southern Wisconsin Veterans Memorial Cemetery Phase V Improvements	5,362,000
Union Grove – Telephone and Member Safety Upgrades	<u>3,666,000</u>
Total	\$18,505,000
<b>All Agency</b>	
Facility Maintenance and Repair	\$324,275,400
Utility Repair and Renovation	141,978,300
Health, Safety, and Environmental Protection	15,688,000
Energy Conservation	75,000,000
Preventive Maintenance Program	315,000
Programmatic Remodeling and Renovation	6,488,000
Land and Property Acquisition	894,000
Capital Equipment Acquisition	<u>7,400,600</u>
Total	\$572,039,300
Grand Total	\$2,515,357,400

**2. BONDING AUTHORIZATIONS IN BUILDING PROGRAM**

BR \$1,995,859,000

**Governor:** Provide \$1,995,859,000 of new general obligation bonding authority for 2019-21 building program projects, as shown in the following table.

**2019-21 Building Program Bonding Authorizations**

	<u>Governor</u>
<b>Administration</b>	
Energy Conservation Projects	\$75,000,000
<b>Building Commission</b>	
Other Public Purposes (All Agency Projects)	350,984,400
Housing State Agencies	126,624,600
Alliant Energy Center; Exhibition Hall Expansion	30,000,000
Experience Greater Green Bay Visitor Information and Education Center	2,000,000
Medical College of Wisconsin; Cancer Research Facility	15,000,000
Incourage Community Foundation; Tribune Economic and Community Hub	3,000,000
<b>Corrections</b>	
Correctional Facilities	18,996,000*
Juvenile Correctional Facilities	115,000,000*
Secured Residential Care Centers for Children and Youth	60,000,000
<b>Health Services</b>	
Mental Health Facilities	109,782,900
<b>Historical Society</b>	
Museum Facility	70,000,000
<b>Military Affairs</b>	
Museum Facility	3,606,000
<b>Natural Resources</b>	
SEG Revenue Supported Facilities	16,844,100
<b>Public Instruction</b>	
State School, State Center, and Library Facilities	12,388,300
<b>State Fair Park</b>	
Board Facilities	6,000,000
Self-Amortizing Facilities	1,500,000
<b>University of Wisconsin System</b>	
Academic Facilities	506,241,000
Self-Amortizing Facilities	462,217,700
<b>Veterans Affairs</b>	
Veterans Facilities	5,150,300
Self-amortizing Facilities	<u>5,523,700</u>
<b>GRAND TOTAL</b>	<b>\$1,995,859,000</b>

\*2017 Act 185 authorized \$25 million of new borrowing for juvenile correctional facilities. However, the Act included this \$25 million of new borrowing in the statutory borrowing authorization for correctional facilities rather than in the statutory borrowing authorization for juvenile correctional facilities. The Governor's recommended capital budget would increase the total borrowing authorization for juvenile correctional facilities by \$25 million and would decrease the total borrowing authorization for correctional facilities by \$25 million to adjust this funding.

### **3. MODIFICATIONS TO PRIOR BUILDING PROGRAMS**

**Governor:** Modify prior building programs as follows:

#### **a. 2015-17 Building Program**

(1) Under projects financed by existing GPR-supported borrowing, increase the amount for the "Central Wisconsin Center -- life safety renovations Buildings 1 and 6 -- Madison" project under the Department of Health Services from \$4,868,000 to \$15,040,000.

(2) Under projects financed by existing GPR-supported borrowing, increase the amount for the "Hangar addition -- West Bend" project under the Department of Military Affairs from \$390,000 to \$442,000. Also, under projects financed by federal funds, increase the amount for this project from \$2,381,000 to \$8,350,000.

#### **b. 2017-19 Building Program**

(1) Under projects financed by GPR-supported borrowing, increase the amount for the "Type 1 juvenile correctional facilities -- statewide" project under the Department of Corrections from \$25,000,000 to \$115,000,000.

(2) Under projects financed by GPR-supported borrowing, increase the amount for the "Expansion of the Mendota Juvenile Treatment Center -- Madison" project under the Department of Health Services from \$15,000,000 to \$58,994,000.

(3) Under projects financed by GPR-supported borrowing, change the name of the project identified as "Geriatric Correctional Institution -- purchase and renovation of a facility for a geriatric correctional institution" to "Oakhill Correctional Institution -- assisted living addition" under the Department of Corrections.

(4) Under projects financed by SEG-supported borrowing, change the name of the project identified as "Science Operations Center -- purchase and chronic wasting disease processing center addition -- Monona" to "Science Operations Center -- purchase and chronic wasting disease processing center addition -- statewide" under the Department of Natural Resources.

### **4. WISCONSIN HISTORY MUSEUM**

**Governor:** Specify that the Building Commission may not authorize construction of the Wisconsin History Museum until after the state Historical Society certifies to the Commission that it has raised \$30,000,000 in gifts, grants, and other receipts for the project.

### **5. PLANNING FOR UW SYSTEM FACILITIES**

**Governor:** Allocate \$5,000,000 of building trust funds, to develop preliminary plans and specifications for the construction of University of Wisconsin System facilities located in the cities of River Falls, Eau Claire, Milwaukee, Madison, and Whitewater for the projects listed below.

<u>Project</u>	<u>Building Trust Funds</u>
UW-Eau Claire – Science / Health Science Building, Phase II	\$1,000,000
UW-Madison – Engineering Building	1,000,000
UW-Milwaukee – Engineering Building / Utility Extensions	1,000,000
UW-River Falls – Science and Technology Innovation Center	1,000,000
UW-Whitewater – Winther Hall Addition and Renovation	<u>1,000,000</u>
Total	\$5,000,000

## 6. ALLIANT ENERGY CENTER EXHIBITION HALL EXPANSION

**Governor:** Enumerate a \$77,400,000 project for expansion of the Alliant Energy Center in Dane County under the 2019-21 state building program. Authorize the Building Commission to provide \$30,000,000 GPR-supported borrowing to assist Dane County in the remodeling and expansion of the exhibition hall of the Alliant Energy Center. The fiscal effect is shown in the totals under Items #1 and #2.

Require that the state funding commitment be in the form of a grant to Dane County. Specify that before approving any state funding commitment for the exhibition hall expansion, the Building Commission would be required to make a determination that Dane County has secured additional funding for the project of at least \$47,400,000 from non-state revenue sources. Require that if the Building Commission makes a grant to Dane County for the Alliant Energy Center exhibition hall expansion, the state would retain an ownership interest in the remodeled and expanded space equal to the amount of the state's grant if for any reason the space that is remodeled and expanded is not used for meetings and conventions.

Specify that the Legislature finds and determines that the meetings and conventions industry is of vital importance in creating jobs and contributing to economic development and tourism in this state and are statewide responsibilities of statewide dimension. Further specify that it is in the public interest, and it is the public policy of this state, to assist Dane County in the remodeling and expansion of the Alliant Energy Center.

Specify that the Building Commission may not make a grant to Dane County for the remodeling and expansion of the Alliant Energy Center unless DOA has reviewed and approved plans for the project, although DOA may not supervise any services or work or let any contracts for the project. Further specify that the contracts for the project would not require approval of the DOA Secretary or the Governor.

Create a GPR sum sufficient appropriation to fund the debt service payments and any payments on an agreement or ancillary arrangement associated with the bonding authorized for the project. Provide that these payments could be made through the bond security redemption fund appropriation.

## **7. EXPERIENCE GREATER GREEN BAY VISITOR EDUCATION CENTER BUILDING**

**Governor:** Enumerate a \$7,000,000 project for Experience Greater Green Bay Visitor Education Center Building under the 2019-21 state building program. Authorize the Building Commission to provide \$2,000,000 GPR-supported borrowing to assist the Experience Greater Green Bay Corporation and Greater Green Bay Convention & Visitors Bureau, Inc., in the construction of a visitor information and education center in Brown County. The fiscal effect is shown in the totals under Items #1 and #2.

Require that the state funding commitment be in the form of a grant to the Greater Green Bay Convention & Visitors Bureau, Inc. Specify that before approving any state funding commitment for the construction of the visitor information and education center, the Building Commission would be required to make a determination that the Greater Green Bay Convention & Visitors Bureau, Inc., has secured additional funding for the project of at least \$5,000,000 from non-state revenue sources. Require that if the Building Commission makes a grant to the Greater Green Bay Convention & Visitors Bureau, Inc., for the construction of a visitor information and education center, the state would retain an ownership interest in the constructed space equal to the amount of the state's grant if for any reason the space that is constructed with the state grant funds is not used as a visitor information and education center.

Specify that the Legislature finds and determines that the tourism industry is of vital importance in creating jobs and contributing to economic development and tourism in this state and is a statewide responsibility of statewide dimension. Further specify that it is in the public interest, and it is the public policy of this state, to assist the Experience Greater Green Bay Corporation and Greater Green Bay Convention & Visitors Bureau, Inc., in the construction of a visitor information and education center in Brown County.

Specify that the Building Commission may not make a grant to the Greater Green Bay Convention & Visitors Bureau, Inc., for the construction of the visitor information and education center unless DOA has reviewed and approved plans for the project, although DOA may not supervise any services or work or let any contracts for the project. Further specify that the contracts for the project would not require approval of the DOA Secretary or the Governor.

Create a GPR sum sufficient appropriation to fund the debt service payments and any payments on an agreement or ancillary arrangement associated with the bonding authorized for the project. Provide that these payments could be made through the bond security redemption fund appropriation.

## **8. MEDICAL COLLEGE OF WISCONSIN CANCER RESEARCH FACILITY**

**Governor:** Enumerate a \$100,000,000 project for the Medical College of Wisconsin Cancer Research Facility under the 2019-21 state building program. Authorize the Building Commission to provide \$15,000,000 GPR-supported borrowing to assist the Medical College of Wisconsin, Inc., in the construction of a cancer research facility in Milwaukee County. The fiscal effect is

shown in the totals under Items #1 and #2.

Require that the state funding commitment be in the form of a grant to the Medical College of Wisconsin, Inc. Specify that before approving any state funding commitment for construction of the cancer research facility, the Building Commission would be required to make a determination that the Medical College of Wisconsin, Inc., has secured additional funding for the project of at least \$85,000,000 from non-state revenue sources. Require that if the Building Commission makes a grant to the Medical College of Wisconsin, Inc., for construction of the cancer research facility, the state would retain an ownership interest in the constructed space equal to the amount of the state's grant if for any reason the facility is not used for cancer research.

Specify that the Legislature finds and determines that cancer is the leading cause of death of the citizens of this state and that research into the causes, prevention, and cures of cancer is of vital importance to the health and well-being of all citizens of this state and is a statewide responsibility of statewide dimension. Further specify that it is in the public interest, and it is the public policy of this state, to assist the Medical College of Wisconsin, Inc., in the construction of a cancer research facility in Milwaukee County.

Specify that the Building Commission may not make a grant to the Medical College of Wisconsin, Inc., for the construction of the cancer research facility unless DOA has reviewed and approved plans for the project, although DOA may not supervise any services or work or let any contracts for the project. Further specify that the contracts for the project would not require approval of the DOA Secretary or the Governor.

Create a GPR sum sufficient appropriation to fund the debt service payments and any payments on an agreement or ancillary arrangement associated with the bonding authorized for the project. Provide that these payments could be made through the bond security redemption fund appropriation.

## **9. INCOURAGE COMMUNITY FOUNDATION TRIBUNE ECONOMIC AND COMMUNITY HUB**

**Governor:** Enumerate a \$15,000,000 project for the Incurage Community Foundation Tribune Economic and Community Hub under the 2019-21 state building program. Authorize the Building Commission to provide \$3,000,000 GPR-supported borrowing to assist the Incurage Community Foundation, Inc., in the remodeling of the former Daily Tribune building in the city of Wisconsin Rapids into an economic and community hub. The fiscal effect is shown in the totals under Items #1 and #2.

Require that the state funding commitment be in the form of a grant to the Incurage Community Foundation, Inc. Specify that before approving any state funding commitment for the remodeling of the former Daily Tribune Building, the Building Commission would be required to make a determination that the that the Incurage Community Foundation, Inc., has secured additional funding for the project of at least \$12,000,000 from non-state revenue sources. Require that if the Building Commission makes a grant to the Incurage Community Foundation, Inc., for the remodeling of the former Daily Tribune Building into an economic and community hub, the

state would retain an ownership interest in the remodeled space equal to the amount of the state's grant if for any reason the remodeled space is not used for an economic and community hub.

Specify that the Legislature finds and determines that supporting entrepreneurs and artisans, providing facilities for job training, and promoting dynamic community revitalization and development are of vital importance in creating jobs and contributing to economic development and tourism in this state and are statewide responsibilities of statewide dimension. Further specify that it is in the public interest, and it is the public policy of this state, to assist the Incourage Community Foundation, Inc., in the remodeling of the former Daily Tribune building in the city of Wisconsin Rapids into an economic and community hub.

Specify that the Building Commission may not make a grant to the Incourage Community Foundation, Inc., for the remodeling of the former Daily Tribune building in the city of Wisconsin Rapids into an economic and community hub unless DOA has reviewed and approved plans for the project, although DOA may not supervise any services or work or let any contracts for the project. Further specify that the contracts for the project would not require approval of the DOA Secretary or the Governor.

Create a GPR sum sufficient appropriation to fund the debt service payments and any payments on an agreement or ancillary arrangement associated with the bonding authorized for the project. Provide that these payments could be made through the bond security redemption fund appropriation.

## **10. STATEMENT OF BUILDING PROGRAM CONTINUATION**

**Governor:** Continue the building and financing authority enumerated under previous building programs into the 2019-21 biennium. Each building program is approved only for the current biennium; this provision would continue past state building programs into the 2019-21 biennium.

## **11. PROJECT LOANS**

**Governor:** Authorize the Building Commission, during the 2019-21 biennium, to make loans from general fund-supported borrowing or the building trust fund to state agencies for any 2019-21 building program projects funded from non-GPR sources.



**State Agency 2019-21 Enumerated Major Projects  
Total Project Authority by Fund Source**

	General Obligation Borrowing			Revenue Bonds	Existing General Obligation Bonds	Operating Funds	Gifts, Grants and Other Receipts	Federal Funds	Total
	GPR	PR	SEG						
<b>Administration</b>									
Madison – Hill Farms DEL Heating and Electrical Distribution System Replacement	\$0	\$6,252,400	\$0	\$0	\$0	\$0	\$0	\$0	\$6,252,400
Madison – State Revenue Building New Parking Ramp and Parking Upgrades	0	5,694,600	0	0	0	0	0	0	5,694,600
Milwaukee – New State Office Building	0	94,500,000	0	0	4,000,000	0	0	0	98,500,000
Total	\$0	\$106,447,000	\$0	\$0	\$4,000,000	\$0	\$0	\$0	\$110,447,000
<b>Building Commission</b>									
Alliant Energy Center – Exhibition Hall Expansion	\$30,000,000	\$0	\$0	\$0	\$0	\$0	\$47,400,000	\$0	\$77,400,000
Experience Greater Green Bay – Visitor Education Center Building	2,000,000	0	0	0	0	0	5,000,000	0	7,000,000
Encourage Community Foundation – Tribune Economic and Community Hub	3,000,000	0	0	0	0	0	12,000,000	0	15,000,000
Medical College of Wisconsin – Cancer Research Facility	15,000,000	0	0	0	0	0	85,000,000	0	100,000,000
Total	\$50,000,000	\$0	\$0	\$0	\$0	\$0	\$149,400,000	\$0	\$199,400,000
<b>Corrections</b>									
County Secured Residential Care Centers for Children and Youth	\$60,000,000	\$0	\$0	\$0	\$40,000,000	\$0	\$0	\$0	\$100,000,000
Jackson Correctional Institution – New Barracks Housing Unit	10,000,000	0	0	0	0	0	0	0	10,000,000
Juvenile Corrections Regional Facilities	90,000,000	0	0	0	25,000,000	0	0	0	115,000,000
Lincoln Hills School / Copper Lake School – New Restrictive Housing Unit	10,263,000	0	0	0	0	0	0	0	10,263,000
Milwaukee Secure Detention Facility – Building Wide Ventilation Improvements	8,100,000	0	0	0	0	0	0	0	8,100,000
Stanley Correctional Institution – New Health Services Unit	10,633,000	0	0	0	0	0	0	0	10,633,000
Taycheedah Correctional Institution – New Barracks Housing Unit	5,000,000	0	0	0	0	0	0	0	5,000,000
Total	\$193,996,000	\$0	\$0	\$0	\$65,000,000	\$0	\$0	\$0	\$258,996,000
<b>Health Services</b>									
Central Wisconsin Center – Building 6 Life Safety Remodel	\$10,940,000	\$0	\$0	\$0	\$2,600,000	\$1,500,000	\$0	\$0	\$15,040,000
Mendota Mental Health Institute – Food Service Building Renovation	28,923,900	0	0	0	0	0	0	0	28,923,900
Mendota Mental Health Institute – Juvenile Treatment Center Expansion	43,994,000	0	0	0	15,000,000	0	0	0	58,994,000
Mendota Mental Health Institute – Utility Relocation	20,000,000	0	0	0	0	0	0	0	20,000,000
Wisconsin Resource Center – Wet Cell Units 9 and 10 Remodel	5,925,000	0	0	0	0	0	0	0	5,925,000
Total	\$109,782,900	\$0	\$0	\$0	\$17,600,000	\$1,500,000	\$0	\$0	\$128,882,900
<b>Military Affairs</b>									
Madison – Motor Vehicle Storage Building	\$307,000	\$0	\$0	\$0	\$0	\$0	\$0	\$1,306,000	\$1,613,000
Milwaukee – Readiness Center Renovation Phase III	3,247,000	0	0	0	0	0	0	3,247,000	6,494,000
West Bend – Aircraft Hangar Addition and Renovation	52,000	0	0	0	390,000	0	0	8,350,000	8,792,000
Total	\$3,606,000	\$0	\$0	\$0	\$390,000	\$0	\$0	\$12,903,000	\$16,899,000

	General Obligation Borrowing			Revenue Bonds	Existing General	Operating Funds	Gifts, Grants	Federal Funds	Total
	GPR	PR	SEG		Obligation Bonds		and Other Receipts		
<b>Natural Resources</b>									
Black River Falls Service Center – Fire Response Ranger Station Replacement	\$0	\$0	\$2,187,100	\$0	\$0	\$0	\$0	\$0	\$2,187,100
Cornell Ranger Station – Fire Response Ranger Station Replacement	0	0	2,074,800	0	0	0	0	0	2,074,800
Council Grounds State Park – Campground Toilet/Shower Building Replacement	1,085,600	0	0	0	0	0	0	0	1,085,600
Gresham Ranger Station – Consolidated Fire Response Ranger Station	0	0	2,212,700	0	0	0	0	0	2,212,700
Hank Aaron State Trail – Connection Ramp to Highway 100	0	0	0	0	708,700	0	300,000	89,200	1,097,900
Mercer Ranger Station – Fire Response Ranger Station Replacement	0	0	4,012,900	0	0	0	0	0	4,012,900
Minong Ranger Station – Fire Response Ranger Station Replacement	0	0	2,927,800	0	0	0	0	0	2,927,800
Pattison State Park – Campground Toilet/Shower Building Replacement	1,041,900	0	0	0	0	0	0	0	1,041,900
Potawatomi State Park – Public Entrance Visitor Station Replacement	1,356,700	0	0	0	215,900	0	0	0	1,572,600
South Central Fisheries Operations Headquarters – Replace Fisheries and Water Quality Building	0	0	1,057,200	0	0	0	0	0	1,057,200
Wausau Service Center – Service Center Addition	382,400	0	560,800	0	331,300	0	0	0	1,274,500
Yellowstone Lake State Park – Campground Toilet/Shower Building Replacement	1,046,900	0	0	0	0	0	0	0	1,046,900
<b>Total</b>	<b>\$4,913,500</b>	<b>\$0</b>	<b>\$15,033,300</b>	<b>\$0</b>	<b>\$1,255,900</b>	<b>\$0</b>	<b>\$300,000</b>	<b>\$89,200</b>	<b>\$21,591,900</b>
<b>Public Instruction</b>									
Wisconsin Educational Services Program for the Deaf and Hard of Hearing – Comprehensive Code Upgrades	\$7,388,300	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$7,388,300
Wisconsin Educational Services Program for the Deaf and Hard of Hearing – New Auditorium	5,000,000	0	0	0	0	0	0	0	5,000,000
<b>Total</b>	<b>\$12,388,300</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$12,388,300</b>
<b>State Fair Park</b>									
State Fair Park - Restroom Replacement	\$3,000,000	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$3,000,000
State Fair Park - West Side Gate Addition and Improvements	3,000,000	0	0	0	0	0	0	0	3,000,000
<b>Total</b>	<b>\$6,000,000</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$6,000,000</b>
<b>Wisconsin Historical Society</b>									
Wisconsin History Museum	\$70,000,000	\$0	\$0	\$0	\$0	\$0	\$30,000,000	\$0	\$100,000,000
<b>University of Wisconsin System</b>									
Eau Claire – Science / Health Science Building, Phase I	\$93,250,000	\$0	\$0	\$0	\$0	\$2,041,000	\$13,709,000	\$0	\$109,000,000
La Crosse – Coate / Sandford Halls Additions and Renovations	0	13,251,000	0	0	0	2,000,000	0	0	15,251,000
La Crosse – Fieldhouse and Soccer Support Facility	0	24,517,500	0	0	0	24,517,500	0	0	49,035,000
La Crosse – Graff Main Hall HVAC System Renovation	13,822,000	0	0	0	0	0	0	0	13,822,000
La Crosse – Prairie Springs Science Center, Phase II	83,020,000	0	0	0	0	0	0	0	83,020,000
Madison – Camp Randall Stadium / Field House Renovation	0	68,046,000	0	0	0	6,600,000	3,000,000	0	77,646,000
Madison – Gymnasium/Natorium Replacement	0	91,991,000	0	0	0	0	34,400,000	0	126,391,000
Madison – Kohl Center Addition and Renovation	0	33,974,000	0	0	0	4,100,000	10,000,000	0	48,074,000
Madison – Sellery Hall Addition and Renovation	0	59,108,000	0	0	0	19,703,000	0	0	78,811,000
Madison – Veterinary Medicine Addition and Renovation	90,103,000	0	0	0	0	0	38,000,000	0	128,103,000
Milwaukee – Chemistry Building / Utility Extensions	129,535,000	0	0	0	0	0	0	0	129,535,000
Milwaukee – Klotsche Center Annex Addition	0	0	0	0	0	7,000,000	0	0	7,000,000
Milwaukee – Student Union Renovation	0	35,000,000	0	0	0	5,723,000	0	0	40,723,000

	General Obligation Borrowing			Revenue Bonds	Existing General Obligation		Operating Funds	Gifts, Grants and Other Receipts		Federal Funds	Total
	GPR	PR	SEG		Bonds	Bonds					
<b>University of Wisconsin System (continued)</b>											
Parkside – Campus-wide Fire Alarm System Renovation	5,554,000	1,219,000	0	0	0	0	0	0	0	0	6,773,000
Stout – South Hall Addition and Renovation	0	35,015,000	0	0	0	0	0	0	0	0	35,015,000
System-wide – Classroom Renovations/Instructional Technology Improvements	38,000,000	0	0	0	0	0	0	0	0	0	38,000,000
System-wide – Major Facility Renewal Program	17,400,000	12,600,000	0	0	0	0	0	0	0	0	30,000,000
System-wide – Utility Improvements	35,557,000	18,452,000	0	0	0	0	0	0	0	0	54,009,000
Total	\$506,241,000	\$393,173,500	\$0	\$0	\$0	\$71,684,500	\$99,109,000	\$0	\$0	\$0	\$1,070,208,000
<b>Veterans Affairs</b>											
King – Lighting and Electrical Upgrades	\$1,691,200	\$3,140,800	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$4,832,000
Spooner – Northern Wisconsin Veterans Memorial Cemetery Phase IV Improvements	0	0	0	0	0	181,000	0	2,288,000	0	0	2,469,000
Union Grove – Southern Wisconsin Veterans Memorial Cemetery Administration Building Expansion and Fire Protection	2,176,000	0	0	0	0	0	0	0	0	0	2,176,000
Union Grove – Southern Wisconsin Veterans Memorial Cemetery Phase V Improvements	0	0	0	0	0	393,000	0	4,969,000	0	0	5,362,000
Union Grove – Telephone and Member Safety Upgrades	1,283,100	2,382,900	0	0	0	0	0	0	0	0	3,666,000
Total	\$5,150,300	\$5,523,700	\$0	\$0	\$0	\$574,000	\$0	\$7,257,000	\$0	\$0	\$18,505,000
<b>All Agency</b>											
Facility Maintenance and Repair	\$242,624,200	\$52,643,600	\$0	\$7,900,000	\$4,929,600	\$10,549,800	\$2,171,100	\$3,457,100	\$0	\$0	\$324,275,400
Utility Repair and Renovation	80,894,700	36,380,200	1,810,800	1,180,000	1,645,800	7,626,600	1,706,700	10,733,500	0	0	141,978,300
Health, Safety and Environmental Protection	13,308,000	960,000	0	0	0	0	0	1,420,000	0	0	15,688,000
Energy Conservation	0	75,000,000	0	0	0	0	0	0	0	0	75,000,000
Preventive Maintenance Program	0	0	0	0	0	315,000	0	0	0	0	315,000
Programmatic Remodeling and Renovation	1,903,000	0	0	0	0	0	0	4,585,000	0	0	6,488,000
Land and Property Acquisition	894,000	0	0	0	0	0	0	0	0	0	894,000
Capital Equipment Acquisition	6,447,000	738,000	0	0	0	215,600	0	0	0	0	7,400,600
Total	\$346,070,900	\$165,721,800	\$1,810,800	\$9,080,000	\$6,575,400	\$18,707,000	\$3,877,800	\$20,195,600	\$0	\$0	\$572,039,300
Grand Total	\$1,308,148,900	\$670,866,000	\$16,844,100	\$9,080,000	\$94,821,300	\$92,465,500	\$282,686,800	\$40,444,800	\$0	\$0	\$2,515,357,400