

Fiscal Estimate - 2021 Session

Original
 Updated
 Corrected
 Supplemental

LRB Number 21-2738/1	Introduction Number AB-0346
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Description
 a fishing license for a child with a disability

Fiscal Effect

State:

<input type="checkbox"/> No State Fiscal Effect	<input type="checkbox"/> Increase Existing Revenues	<input checked="" type="checkbox"/> Increase Costs - May be possible to absorb within agency's budget <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No
<input type="checkbox"/> Indeterminate	<input checked="" type="checkbox"/> Decrease Existing Revenues	
<input type="checkbox"/> Increase Existing Appropriations	<input type="checkbox"/> Decrease Existing Appropriations	<input type="checkbox"/> Decrease Costs
<input type="checkbox"/> Create New Appropriations		

Local:

<input type="checkbox"/> No Local Government Costs		
<input type="checkbox"/> Indeterminate	5. Types of Local Government Units Affected <input type="checkbox"/> Towns <input type="checkbox"/> Village <input type="checkbox"/> Cities <input type="checkbox"/> Counties <input type="checkbox"/> Others <input type="checkbox"/> School Districts <input type="checkbox"/> WTCS Districts	
1. <input type="checkbox"/> Increase Costs	3. <input type="checkbox"/> Increase Revenue	
<input type="checkbox"/> Permissive <input type="checkbox"/> Mandatory	<input type="checkbox"/> Permissive <input type="checkbox"/> Mandatory	
2. <input type="checkbox"/> Decrease Costs	4. <input type="checkbox"/> Decrease Revenue	
<input type="checkbox"/> Permissive <input type="checkbox"/> Mandatory	<input type="checkbox"/> Permissive <input type="checkbox"/> Mandatory	

Fund Sources Affected	Affected Ch. 20 Appropriations
<input type="checkbox"/> GPR <input type="checkbox"/> FED <input type="checkbox"/> PRO <input type="checkbox"/> PRS <input checked="" type="checkbox"/> SEG <input type="checkbox"/> SEGS	

Agency/Prepared By	Authorized Signature	Date
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Fiscal Estimate Narratives

DNR 5/28/2021

LRB Number 21-2738/1	Introduction Number AB-0346	Estimate Type Original
Description a fishing license for a child with a disability		

Assumptions Used in Arriving at Fiscal Estimate

State statute generally prohibits a person from fishing in the waters of this state unless they possess the appropriate approval (i.e. license) to do so. State statute exempts residents and nonresidents under age 16 years from the fishing license requirement. The bill proposes to allow a resident or nonresident child with a disability to obtain an annual fishing license for no fee. Given the license exemptions already afforded by statute, this draft bill establishes a free fishing license for resident and nonresident disabled children age 16 and 17 years.

In addition, statute prohibits a person from fishing for trout in inland waters or trout or salmon in Great Lakes waters unless they possess the appropriate license and the appropriate Inland Trout or Great Lakes Trout and Salmon Stamp. A person that is exempt from the requirement to have a fishing license or paying a fee for a fishing license is also exempt from possessing a fishing stamp. As such, fishing stamps are not currently required by residents and nonresidents under age 16 years. By eliminating the license fee for qualifying disabled children, the bill would create new fishing stamp exemptions for qualifying resident and nonresident disabled youth age 16 and 17 years.

I. Assumptions & Background Information

A. The bill specifies the definition of "disability" has the meaning given in s. 106.50 (1m) (g): "Disability" means a physical or mental impairment that substantially limits one or more major life activities, a record of having such an impairment or being regarded as having such an impairment. "Disability" does not include the current illegal use of a controlled substance, as defined in s. 961.01 (4), or a controlled substance analog, as defined in s. 961.01 (4m), unless the individual is participating in a supervised drug rehabilitation program.

B. The bill expands upon an outdated process in that it requires DNR or a county clerk appointed as an issuing agent of DNR, after investigation, to issue an annual fishing license, without charging a fee, to any person who is a resident or nonresident child with a disability at the time the person applies for this license if he or she produces a certificate of the disability from a licensed physician or psychologist who has personally examined the child and who has expertise concerning the type of physical or mental disability evidenced by the child. The Department has not issued 14-day temporary fishing licenses mentioned in s. 29.193 (3M) since 1997, when the issuance of licenses moved away from county clerks as the primary non-DNR agent. With the implementation of the first automated issuance system (ALIS) and now with the current Go Wild System, both DNR and non-DNR agents can accept SSDI paperwork and process the disabled request without the unnecessary step of the temporary license.

C. Under current law, an issuing fee of \$0.75 is generally charged for each fishing license issued to compensate the issuer for their services. Generally, an issuing agent may retain \$0.50 of each issuing fee for a license it issues. The bill prohibits the department and its license agents from collecting an issuing fee when issuing a free fishing license to a qualified disabled child.

D. State statute currently authorizes significant fee discounts to residents, including a \$7 annual fishing license to qualifying resident disabled individuals, a \$5 "first-time buyer" program for residents who have not purchased a fishing license in any of the previous ten years, and a \$7 junior fishing license for resident youth age 16 and 17 years. Given these discounts currently authorized by statute, most resident youth qualify for the \$5 first time buyer license fee at age 16 and all resident youth qualify for the \$7 junior fishing license fee at age 17. Therefore, most residents age 16 and 17 qualify to pay \$12 for two years of fishing opportunity.

E. Statute currently authorizes a discounted \$7 Resident Annual Disabled Fishing License for residents with impaired vision and to residents receiving Social Security Disability, Supplemental Security Income or Railroad Retirement Disability Benefits. By comparison, the bill creates a second type of disabled fishing license with different "disabled" qualifications than the existing disabled fishing license, but at no cost rather than \$7.

F. State statute currently provides the following fishing licenses and fees for nonresidents:

- a. Nonresident family fishing licenses – includes 16 and 17-year-old children (\$65);
- b. Nonresident fifteen-day fishing licenses; (\$40)
- c. Nonresident four-day fishing licenses (\$24); and
- d. Nonresident one-day fishing licenses (\$10)
- e. 2-day charter fishing licenses that include the required stamp authorities (\$14.00)

By comparison, the bill would create the first free license available for a group of nonresidents.

G. License sales data for resident and nonresident youth age 16-17 provide the relative size of this license buying group. The Department cannot verify how many disabled youth age 16-17 may be part of this license buying group, as that information is not collected by the Department. Nor can the Department determine how many disabled youth age 16-17 that have not purchased a fishing license would obtain a free fishing license if it were offered, but again, historical license sales provide a general sense of how many resident and nonresident youth age 16-17 have purchased fishing licenses and how many nonresident youth are added at no cost to non-resident family fishing licenses. Note relatively few nonresident youth purchase the \$50 annual fishing license. Instead, a large proportion of nonresident youth age 16-17 are added to nonresident family fishing licenses at no cost.

1. Non-resident Participation:

- a. 2019 - 8 youth age 16 and 102 youth age 17 purchased a Nonresident Annual Fishing license; 5,025 nonresident youth age 16 and 17 were added onto either the 15-day Family or the Annual Family Fishing license free. The family pass costs \$60 for parents and their minor children.
- b. 2020 - 5 youth age 16 and 154 youth age 17 purchased a Nonresident Annual Fishing license; 6,932 nonresident youth age 16 and 17 were added onto either the 15-day Family or the Annual Family Fishing license free.
- c. 2021 YTD - 3 youth age 16 and 49 youth age 17 purchased a Nonresident Annual Fishing license for \$50; 1,845 nonresident youth age 16 and 17 were added onto either the 15-day Family or the Annual Family Fishing license free.

2. Resident Participation:

- a. 2019 - 5 youth age 16 and 6 youth age 17 purchased a Disabled Youth Fishing license for \$7 - 7,198 youth age 16 and 12,586 youth age 17 purchased a Junior Fishing license for \$7
- b. 2020 - 1 youth age 16 and 7 youth age 17 purchased a Disabled Youth Fishing license for \$7 - 2,573 youth age 16 and 8,201 youth age 17 purchased a Junior Fishing license for \$7 - 6,068 youth age 16 and 8,503 youth age 17 purchased a New Buyer Fishing license for \$5 (newly available in 2020)
- c. 2021 YTD - 0 youth age 16 and 4 youth age 17 purchased a Disabled Youth Fishing license for \$7 - 862 youth age 16 and 4,098 youth age 17 purchased a Junior Fishing license for \$7 - 1,319 youth age 16 and 1,893 youth age 17 purchased a New Buyer Fishing license for \$5

II. State Fiscal Effect-Costs

A. Ongoing Costs

1. The bill would increase ongoing transaction fee costs, as the Department would pay \$0.65 to the license system vendor and \$0.50 to the license agent per transaction, for a total of \$1.15 per license system transaction ($\$0.65 + \0.50). Since the Department cannot determine the number of resident and nonresident disabled youth that would qualify for and request a disabled fishing license, the fiscal effect of this component is indeterminate.

B. One-Time Costs

1. Estimated one-time costs for staff training training Customer Service Representative (CSR) staff and license agents: [10 hours training development * \$50/hour (average policy advisor rate plus applicable fringe)] + [1 hour * 100 CSRs * \$24/hour (average CSR rate plus applicable fringe)] = \$2,900
2. Estimated one-time costs for web page updates: 4 hours development * \$50 per hour (average policy advisor rate plus applicable fringe) = \$200

3. Estimated one-time costs for automated license issuance system modifications: 20 hours * \$50/hour (average business analyst rate plus applicable fringe) = \$1,000

4. Total estimated one-time costs of \$4,100.

III. State Fiscal Effect-Revenue

A. State License and Stamp Revenue – The bill would decrease license and stamp revenue annually for each fishing license and stamp that would have otherwise been sold for the current fee. The fiscal impact to resident and nonresident license and stamp revenue is indeterminate, as the Department is unable to determine the number of disabled residents and nonresidents age 16-17 years that would qualify for and obtain the license.

B. Federal Sport Fish Restoration (SFR) Revenue - The bill would also decrease Federal Sport Fish Restoration (SFR) funding. Federal regulations do not allow states to receive matching funds for anglers who obtained licenses at no cost. The Department annually receives \$8.50 per paid angler reported, whereas under the provisions of the bill, the Department would be unable to receive \$8.50 in SFR funds for each disabled angler to whom the Department issues a free disabled fishing license. The amount of federal SFR revenue the Department would not be eligible to receive annually in SFR match is indeterminate, as the Department cannot identify the population of disabled residents and nonresidents that may qualify for and obtain the proposed free disabled fishing license.

Long-Range Fiscal Implications

Fiscal Estimate Worksheet - 2021 Session

Detailed Estimate of Annual Fiscal Effect

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Description a fishing license for a child with a disability		
I. One-time Costs or Revenue Impacts for State and/or Local Government (do not include in annualized fiscal effect): Estimated one-time implementation costs of \$4,100 to train Department staff and license agents, update web page and modify the automated license issuance system.		
II. Annualized Costs:	Annualized Fiscal Impact on funds from:	
	Increased Costs	Decreased Costs
A. State Costs by Category		
State Operations - Salaries and Fringes	\$	\$
(FTE Position Changes)		
State Operations - Other Costs		
Local Assistance		
Aids to Individuals or Organizations		
TOTAL State Costs by Category	\$	\$
B. State Costs by Source of Funds		
GPR		
FED		
PRO/PRS		
SEG/SEG-S		
III. State Revenues - Complete this only when proposal will increase or decrease state revenues (e.g., tax increase, decrease in license fee, etc.)		
	Increased Rev	Decreased Rev
GPR Taxes	\$	\$
GPR Earned		
FED		
PRO/PRS		
SEG/SEG-S		
TOTAL State Revenues	\$	\$
NET ANNUALIZED FISCAL IMPACT		
	<u>State</u>	<u>Local</u>
NET CHANGE IN COSTS	\$	\$
NET CHANGE IN REVENUE	\$	\$
Agency/Prepared By Authorized Signature Date		
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