



Legislative Fiscal Bureau

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May 20, 2003

Joint Committee on Finance

Paper #853

Temporary Assistance for Needy Families (TANF)

Brighter Futures and Tribal Adolescent Services Programs (DHFS -- Departmentwide)

[LFB 2003-05 Budget Summary: Page 187, #3 (Part)]

CURRENT LAW

Under the Brighter Futures and tribal adolescent services programs, the Department of Health and Family Services (DHFS) provides \$3,534,500 annually in grants to counties to: (a) prevent and reduce the incidence of youth violence and other delinquent behavior; (b) prevent and reduce the incidence of youth alcohol and other drug use and abuse; (c) prevent and reduce the incidence of child abuse and neglect; (d) prevent and reduce the incidence of nonmarital pregnancy and increase the use of abstinence as a method of preventing non-marital pregnancy; and (e) increase adolescent self-sufficiency by encouraging high school graduation, vocational preparedness, improved social and other interpersonal skills, and responsible decision making. These grants are supported with GPR (\$592,400 annually), federal substance abuse prevention and treatment (SAPT) block grant funds (\$1,575,000 annually), and temporary assistance for needy families (TANF) funds transferred from the Department of Workforce Development (DWD) to DHFS (\$1,367,100 annually).

DHFS is required to annually allocate \$2,125,200 to Milwaukee County, \$1,199,300 to counties other than Milwaukee County, and \$210,000 to American Indian tribes or bands. Brighter Futures is currently budgeted \$1,172,100 in TANF funds annually and the tribal adolescent services program is budgeted \$195,000 in TANF funds annually.

GOVERNOR

Provide \$1,367,100 GPR annually and delete \$1,367,100 PR annually to fund the Brighter Futures and tribal adolescent services programs with GPR, rather than TANF. Delete statutory references to TANF funding for these programs.

DISCUSSION POINTS

1. A 1996 Legislative Audit Bureau (LAB) report on the state's prevention activities found a significant amount of duplication of services among prevention programs, particularly programs that address youth behavior. The report indicated that "given the extent of potential duplication and restrictive program requirements [of the many different prevention programs], the efficient and effective provision of prevention services will require improved program coordination at both the state and local levels."

2. Brighter Futures was created partly in response to the 1996 LAB report. Brighter Futures was created in 1999 Wisconsin Act 9 (the 1999-01 biennial budget act) by consolidating funding from ten different substance abuse prevention and treatment and adolescent programs in DHFS into one grant program. Grant funding was first available on January 1, 2001, to nonprofit corporations and public agencies and is distributed to nine counties and tribes. The annual award amounts and recipient agencies are shown in Table 1.

TABLE 1

Grants Under the Brighter Futures Program

<u>Agency</u>	<u>Grant Amount</u>
Douglas County	\$64,067
Forest County	50,000
Iron County	50,000
Kenosha County	205,938
Racine County	291,641
Rock County	227,088
Walworth County	107,843
Winnebago County	202,723
Milwaukee County	2,125,200
Tribes (through the consolidated family services program)	<u>210,000</u>
Total	\$3,534,500

3. DHFS distributes Brighter Futures grants to counties with the highest population of at-risk youth. Using eleven youth risk indicators, DHFS created a composite score for each county and ranked the counties by this score. The counties with the 15 highest scores, indicating that these counties had the highest populations of at-risk youth, were invited to submit an application for grant funding. Counties were required to demonstrate a commitment to prevention programs for youth and a willingness to change their business practices. Those counties who met these criteria then submitted a proposed service plan to DHFS as to how they would: (a) reduce rates of teenage violence or other delinquent behavior; (b) reduce rates of teenage alcohol or other drug use and abuse; (c) reduce rates of nonmarital teen pregnancy; (d) reduce rates of substantiated cases of child abuse and neglect; and (e) increase the rates of vocational preparedness and self-sufficiency as measured through academic risk and success factors.

The current grants are three-year grants and will expire on December 31, 2003. Each participating county's annual grant amount is \$50,000 or \$5 per youth in the county, whichever is greater.

4. Grant recipients have flexibility to tailor the programs and services in their community to meet local needs. State law establishes benchmarks for grant recipients, including preventing and reducing the incidence of youth violence, alcohol and other drug use and abuse, child abuse and neglect, nonmarital pregnancy, and increase the use of abstinence as a method of preventing non-marital pregnancy and increase adolescent self-sufficiency. The counties set outcome and performance targets that affect one or more of the statutory benchmarks for the program, and are required to document program outcomes and show progress in meeting the statutory benchmarks.

Program descriptions and outcomes for 2002 grant recipients are shown in the attachments to this paper. The attachments summarize program information that is included in a draft copy of DHFS' Brighter Futures 2002 annual report, which has not yet been finalized. Attachment 1 includes information from the programs that operate outside of Milwaukee County and Attachment 2 provides information on each program that operates within Milwaukee County.

5. All counties that receive grants are expected to maintain their base funding for prevention activities. Base funding includes the county's SAPT block grant allocation under community aids, a county's allocation of federal Title IV-B, Part II funds (also known as safe and stable families funds), and federal safe and drug free schools and communities act (SDFSCA) funding. DHFS indicates that with the funding provided through Brighter Futures, counties have been able to leverage approximately \$50 million in funding for youth development programs.

6. Tribes receive Brighter Futures funding (known as tribal adolescent services programs) through the consolidated family services program and are required to abide to the regulations of that program.

7. DHFS provides training and technical assistance to all counties, including those who do not receive grants under the Brighter Futures program, to increase the effectiveness of prevention

resources in their community.

8. In light of the demands on TANF funds in the 2003-05 biennium, the Governor's bill maintains funding for this program by replacing the TANF funds currently budgeted for the program with GPR. Budgeting grants with GPR would provide more flexibility for the counties and tribes that receive the grants, since they would not be required to use the grant funds in conformance with federal TANF requirements. In addition, it may be possible for counties to use the GPR funds in their grant awards as matching funds for federal grants to support these programs, since states may not use TANF funds as a source of state match for other federal funds.

9. However, the Committee could determine that the program is a priority use of TANF funds and therefore should continue to be funded from that source. This decision would reduce GPR spending in the bill by \$2,734,200 in the biennium, but require the Committee to reduce TANF funding the Governor recommends for other programs in the bill.

10. Alternatively, the Committee could reduce funding for the program by adopting the Governor's proposal to reduce TANF support for the program, but also delete the additional GPR funding that the Governor recommends be provided to replace the TANF funding. This would reduce the amount of funding available for grants by 39%, so that \$2,167,400 (all funds) would be available annually to support grants under these programs. However, since the current grant cycle ends December 31, 2003, the Committee could reduce funding in the bill by \$683,600 in 2003-04, which would provide funding in 2003-04 to fully fund the current grants through the remainder of the grant cycle.

11. Under this alternative, DHFS would reduce the number of counties and tribes that receive grants. Since current law specifies the amount of funding that DHFS must allocate to Milwaukee County, counties other than Milwaukee County, and tribes, this statutory allocation could be modified to reflect a proportionate reduction to the current allocations, as shown in Table 2, beginning in calendar year 2004.

TABLE 2

Allocations under Alternative 3

	<u>Total</u>	<u>Milwaukee</u>	<u>Non-Milwaukee</u>	<u>Tribes</u>
Current funding	\$3,534,500	\$2,125,200	\$1,199,300	\$210,000
Percent of total	100%	60%	34%	6%
Allocation under Alternative 3	\$2,167,400	\$1,303,200	\$735,400	\$128,800

ALTERNATIVES

1. Approve the Governor's recommendation to provide \$1,367,100 GPR annually and delete \$1,367,100 PR annually in TANF funds to support the Brighter Futures and tribal adolescent services programs.

2. Reduce funding in the bill by \$683,500 GPR in 2003-04 and by \$1,367,100 GPR in 2004-05 for the Brighter Futures and tribal adolescent services programs. In addition, specify that, beginning January 1, 2004, \$1,303,200 would be allocated to Milwaukee County, \$735,400 in counties other than Milwaukee County, and \$128,600 to tribes.

<u>Alternative 2 - DHFS</u>	<u>GPR</u>
2003-05 FUNDING (Change to Bill)	- \$2,050,600

3. Delete provision.

<u>Alternative 3 - DHFS</u>	<u>GPR</u>	<u>PR</u>	<u>TOTAL</u>
2003-05 FUNDING (Change to Bill)	- \$2,734,200	\$2,734,200	\$0

<u>Alternative 3 - DWD</u>	<u>FED</u>
2003-05 FUNDING (Change to Bill)	\$2,734,200

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Attachment

ATTACHMENT 1

**Brighter Futures Program Descriptions
2002 Annual Report**

Program Description	2002 Outcomes
Douglas County (\$612,332)*	
<p>Douglas County Department of Human Services, in collaboration with Northwest Passage, Ltd. and HRC, utilize innovative programming to identify and serve the needs of youth and families while addressing existing gaps in services. Early identification and proactive intervention decreases the need for intervention by social service and law enforcement personnel. A major goal of our effort is to increase youth and family self-sufficiency.</p>	<ul style="list-style-type: none"> • More than 47 families were served. • Programs addressed the following areas: child abuse and neglect, youth violence and delinquency, non-marital teen pregnancy, youth substance abuse, and vocational preparedness and self-sufficiency. • Of 37 families in the In-Home Family Skills Building program experiencing poor school attendance, disruptive behavior, or poor school performance, 73% demonstrated marked improvement within 3 months of program participation.
Forest County (\$80,062)	
<p>The Forest County Brighter Futures Initiative site has taken innovative youth-serving programs that have promising preliminary results and expanded them. With the end goal of having an efficient county-wide service delivery system, Forest county has taken advantage of the flexibility of Brighter Futures Initiative funding to implement many beneficial programs.</p>	<ul style="list-style-type: none"> • Programs addressed the following areas: child abuse and neglect, youth violence and delinquency, non-marital teen pregnancy, sexual abstinence, youth substance abuse, and vocational preparedness and self-sufficiency. • As part of the Parent Partner program, 38 area parents of newborns received an educational parenting video and completed a home visitation assessment.
Iron County (\$188,083)	
<p>By combining numerous funding streams under the Brighter Futures approach, Iron County is improving and better coordinating services to youth and families. A comprehensive plan is in place that involves law enforcement, schools, public health, clergy, human services, and community organizations. Rather than working in isolation and independently mandating what clients need, the clients work with staff to determine what they hope to achieve.</p>	<ul style="list-style-type: none"> • A total of 103 families and 597 youth were served. • Programs addressed the following areas: child abuse and neglect, youth violence and delinquency, non-marital teen pregnancy, sexual abstinence, youth substance abuse, and vocational preparedness and self-sufficiency. • Of the 29 families that received Newborn Visitation services, 100% were not referred to Human Services for child abuse and neglect within 1 year of the start of services.

Source: Department of Health and Family Services

*Funding amounts shown in the attachments indicate total funds for each program. These numbers include the Brighter Futures grant funds from DHFS.

Program Description	2002 Outcomes
<p align="center">Kenosha County (\$331,302)</p>	<ul style="list-style-type: none"> • A total of 113 families and 297 youth were served. • Programs addressed the following areas: child abuse and neglect, youth violence and delinquency, non-marital teen pregnancy, youth substance abuse, and vocational preparedness and self-sufficiency. • 100% of the parents involved in the Safe and Stable Families program had no substantiated abuse or neglect referrals during program participation.
<p align="center">Racine County (\$419,675)</p>	<ul style="list-style-type: none"> • A total of 1541 families and 2654 youth were served. • Programs addressed the following areas: child abuse and neglect, youth violence and delinquency, non-marital teen pregnancy, sexual abstinence, youth substance abuse, and vocational preparedness and self-sufficiency. • Of the 138 discharged from the Living Skills program, 89% of the participants remained delinquency free.
<p align="center">Rock County (\$355,858)</p>	<ul style="list-style-type: none"> • A total of 213 families, 32 adults, and more than 350 youth were served. • Programs addressed the following areas: child abuse and neglect, youth violence and delinquency, non-marital teen pregnancy, sexual abstinence, youth substance abuse, and vocational preparedness and self-sufficiency. • 100% of the children involved in the Reunification program remained free of parent/caregiver maltreatment during program participation.
<p align="center">Walworth County (\$655,115)</p>	<ul style="list-style-type: none"> • A total of 221 families and 43 youth were served. • Programs addressed the following areas: child abuse and neglect, youth violence and delinquency, youth substance abuse, and vocational preparedness and self-sufficiency. • Of the 144 families referred to the Parent Connections program, 118 chose to participate. Of these, 100% demonstrated improved parenting skills as measured by the Life Skills Progression Scale.
<p align="center">Winnebago County (\$1,102,192)</p>	<ul style="list-style-type: none"> • Programs addressed the following areas: child abuse and neglect, youth violence and delinquency, non-marital teen pregnancy, youth substance abuse, and vocational preparedness and self-sufficiency. • 92% of the students participating in the Bridges Anti-Truancy portion of the Delinquency Prevention program increased their school attendance after involvement in the program.

ATTACHMENT 2
Milwaukee County Brighter Futures Program Descriptions
2002 Annual Report

Program Description	2002 Outcomes
<p align="center">Before and After School Program, Bay View Community Center (\$63,997)</p> <p>Serving youth and their families through before and after school programming is this program's focus. Families with children in the Before and After School Program are integrated into the overall programs and services of the Bay View Community Center. The program builds relationships with other organizations in the Bay View area, as well as throughout the larger Milwaukee area, to provide direct support to the Center's families. An array of low or no cost activities, classes, trips, and other resources are provided to children, youth and families. Specifically, this program provides:</p> <ul style="list-style-type: none"> • Before and After School care to children ages 4 - 12; • Family activities, parent and child programs and parenting classes; • Tutoring and creative arts; • Opportunities for civic engagement; and • Youth guidance and self-esteem programs. 	<ul style="list-style-type: none"> • 35 students participated in Before School programming; 61 students in After School. Over 80% of parents reported increased relationships with their child's school. • Over 80%, of parents reported decreased family stress and increased family relationships with the school as a result of the program. • Parents formed strong bonds with each other, helped plan events, and met regularly with staff and teachers. <p>Additional accomplishments:</p> <ul style="list-style-type: none"> • Citizenship and character education were integrated into programs: community clean-up, food drives, and involvement in community events. Parents are required to volunteer every month; most volunteer regularly. • Family meals, movies and other activities were added to attract parents. • Parenting classes were increased from one every other month to 2-3 per month during the school year. • Internal and external marketing were implemented in response to the need to increase program exposure. The program served about 650 more youth and parents.
<p align="center">Site Based Mentoring, Big Brothers Big Sisters (\$181,080)</p> <p>Operating under the premise that mentoring can improve a child's ability to select positive peers, relate more positively with their families, resist using drugs and alcohol, and avoid joining gangs, this program recruits individuals to provide on-site mentoring to children at central city schools and community-based agencies. Children who are most in need of extra support are identified and paired with mentors who meet with them at least once weekly in the community setting. Children served range in age from 6 to 16 with an average age of 11; most are African-American, slightly more are male; and nearly all live in households with income below poverty and/or single parent headed. The program organizes mentoring days, coordinates transportation, and reinforces peer to peer relationships.</p>	<ul style="list-style-type: none"> • 525 children were matched to mentors at the following sites: Riley Elementary, Westside Academy I & II, Green Bay Elementary, Urban Waldorf, Hillside, Fitzsimmons and Mary Ryan Boys and Girls Clubs. This exceeded the goal of 500. • 67% of youth increased their self-confidence; 89% improved communication skills; 89% have an improved sense of the future; 67% reported increased interest in school; 83% reported improved peer relationships; 100% improved their grades; and 83% reported greater interest in learning new things. • Mentors were successfully recruited from a variety of institutions as proposed: Harley Davidson, Johnson Controls, Rockwell International, GE Medical, UWM, Marquette University, Marquette University High School, Cardinal Stritch University, Washington High School, Wisconsin Lutheran College, and MATC. <p>Additional accomplishments:</p> <ul style="list-style-type: none"> • The program adjusted its recruitment and implementation strategies to address transportation needs of high school and college age mentors which had been determined as very important to mentor recruitment and retention.

Program Description	2002 Outcomes
<p align="center">Project Learn, Boys and Girls Club (\$46,550)</p> <p>Engaging children in reading, rewarding their success and tracking improvement are what Project Learn is all about. This literacy-focused program successfully installed the Accelerated Reader program at each Boys and Girls Club in the Milwaukee area as part of an overall initiative to boost literacy levels among members. Youth ages 5 through 18 are served but most participants are between the ages of 9 and 12; most are African American with nearly the same number of girls as boys. Staff and volunteers provide the following:</p> <ul style="list-style-type: none"> • Weekly read aloud sessions, phonics and literacy skill building games; • Library and free book distribution; • Book discussions that promote comprehension and analysis; • Computerized learning information system for testing comprehension; and • One-on-one tutoring and assistance with homework. 	<ul style="list-style-type: none"> • In 2002 the program enrolled 811 youth—nearly three times that projected. • Consistent participation is key to making positive gains. Of those enrolled nearly 50% (273) became regular participants, again, many more than projected; of the regular participants, over half 156 were retained for over three months. • 102 youth (74% of regular participants) who completed a post-test showed improvement in reading. <p>Additional accomplishments:</p> <ul style="list-style-type: none"> • Development of staff (“Core Minimum Standards for Education and Career Development”) and volunteer manuals. • Distribution of 12,000 books to over 1,800 youth--nearly double that projected. • Enhancement of program quality across sites through the development of core minimum standards (checklist) and technical assistance from project coordinator.
<p align="center">Brighter Futures, Centers for New Urban Neighborhood Development (\$426,550)</p> <p>The mission of this collaborative effort is “to utilize the best practices of the collaborating agencies to empower youth, adults and families in the target area to gain power over their lives, neighborhoods and communities.” Designed to serve overlapping neighborhoods and customer bases, this collaboration was formed to create easy access to support, resources and activities for children, youth and families at the neighborhood level so they are better able to achieve their goals. Jointly, the centers implement the Neighborhood Front Porch training, a project designed to recruit, develop and support grassroots volunteers in neighborhood efforts. The participating individual agencies, listed below, also operate linked prevention activities in their target neighborhoods.</p> <ul style="list-style-type: none"> • New Concepts Self Development Center • Milwaukee Urban League • Career Youth Development • Northcott Neighborhood House. 	<ul style="list-style-type: none"> • 32 families, more than the 25 projected, participated in a two-day Neighborhood Front Porch training using the newly developed Brighter Futures Parent Training Manual. • An inter- and intra-agency referral system was developed so families can participate in activities and resources of all agencies. Centers agencies participated in ongoing planning and update meetings. • 1,181 individuals participated in activities conducted by one of the collaborating centers. This is nearly three times the 400 projected. <p>Additional accomplishments:</p> <p><u>New Concepts Self Development Center</u></p> <ul style="list-style-type: none"> • Provided In Touch Parents Program--intensive case management services; 94 pregnant or parenting teen females enrolled; 50 completed at least one ten week session. 9 parent-child activities were held; 88 teen mothers and their children attended. • 12 program participants graduated from high school; 4 are enrolled in post-secondary education. <p><u>Milwaukee Urban League</u></p> <ul style="list-style-type: none"> • Provided Parenting Program to 110 female, African American teens between ages 15 and 18. • Provided a Health Fair, attended by youth from all the Centers areas; school supplies were distributed to 700 youth.

Program Description	2002 Outcomes
<p>Career Youth Development</p> <ul style="list-style-type: none"> • Provided a range of activities to 64 families focused on the following issues: alcohol, drug and tobacco use; teen pregnancy, sexual behaviors, suicide and depression, violence and child abuse, body image and eating disorders, self-esteem. • 36 Individuals participated in GED classes and MATC Vocational Training Classes and passed their GED tests and training. <p><u>Northcott Neighborhood House.</u></p> <ul style="list-style-type: none"> • As projected, 25 youth were trained in entrepreneurship operating a snack concession at Northcott and Lee School. • Youth services are provided at Northcott and CLC locations after school and on Saturdays. Both boys and girls are served and many are African American but significant numbers of Hispanic and Asian Americans are also served. • The Spirit of Men conference was attended by 200 boys and men. 	<p>Time of Your Life, Family Service of Milwaukee (\$42,115)</p> <ul style="list-style-type: none"> • 82 clients were served: 18% received assessment only; 23% received short term (less than three mos.) services; 59% received long term (more than three mos.) services. • 100% of participants seen prenatally had healthy birth outcomes, exceeding the projected 80%. • 98% of participants met or exceeded expectations for parenting skills. • 96% met or exceeded expectations for self-sufficiency. • 93% met or exceeded expectations regarding their primary support system. • 97% prevented a repeat pregnancy.
<p>Southeast Asian Youth and Family Resource Network, Hmong Educational Advancements (\$59,322)</p> <p>Supporting Hmong children, youth, and families is the focus of the Southeast Asian Youth and Family Resource Network. The program works to combat problems experienced by Hmong families due to isolation and poverty and reaches out to both males and females ages 6 through 65. Specifically the program:</p> <ul style="list-style-type: none"> • Helps families connect to community resources by providing information and assistance; • Trains child care providers to ensure their services exist in safe and positive environments; • Promotes parents' understanding of their rights and responsibilities in their children's education through assistance and workshops; • Increases children and youth academic skills through a computerized learning lab, reading and writing assignments, homework assistance and youth presentations of their work using age and grade level appropriate approaches; and 	<p>Southeast Asian Youth and Family Resource Network, Hmong Educational Advancements (\$59,322)</p> <ul style="list-style-type: none"> • 85% of 46 participants reported improved connection to community resources (slightly more than projected). • 91.6% of 60 parents (higher than the 80% projected) demonstrated better understanding of their rights and responsibilities for their children's education. • 75% of 24 youth regularly attended school and reported improved social attitudes (slightly less than the 80% projected). • 30 summer school and 20 after school children demonstrated positive benefits. • 89.9% of 69 child care providers trained demonstrated improved knowledge of providing safe and positive environments (higher than the 80% projected). <p>Additional accomplishments:</p> <ul style="list-style-type: none"> • A survey of 301 families to identify high priority needs and current engagement with Hmong organizations was completed yielding good information for program development.

Program Description	2002 Outcomes
<p>• Promotes youth leadership development and positive social skills.</p> <p>The program provides services primarily at the Hmong Educational Advancements office and continues to also provide the after school academic assistance and enrichment at Humboldt Park School.</p>	<ul style="list-style-type: none"> • A Comprehensive evaluation of the after-school program is underway.
Cultures Program, Journey House (\$139,700)	
<p>Providing culturally focused and relevant activities for youth and their families is the purpose of the Cultures Program, which provides meaningful experiences in neighborhood schools and community centers. Services are designed to provide youth and their families with opportunities for learning enrichment, self-awareness, cultural appreciation and achieving drug, tobacco and alcohol-free lifestyles. Primary service locations are Journey House and Longfellow Elementary School. Most participants are Hispanic, but many are African American; a wide age range of youth is served and more tend to be male. Specific services include:</p> <ul style="list-style-type: none"> • Employment experience to teen leaders; and • Recreation and prevention activities after school, in summer and on non-school days. 	<ul style="list-style-type: none"> • 51 youth participated in Cultures and Traditions activities. • 33 children participated in Summer Day Camp. • 42 youth participated in African Drumming and Latin Dance; 37 in Around the World with Art; 25 in Hip Hop Dance. • 15 youth participated in the Milwaukee Public Theatre Residency Program. • 541 children and youth participated in Kids Korner in collaboration with Longfellow Elementary School. • 554 youth, many more than the 400 projected, participated in the Journey House Soccer League. <p>Additional accomplishments:</p> <ul style="list-style-type: none"> • The Soccer League has involved hundreds of families. Family members of the players have developed into a community where parents take on responsibilities to support the League and network with each other.
Youth Partnership Program, La Causa (\$75,000)	
<p>Increasing the immediate safety of youth by developing their autonomy and independence provides the basis for the Youth Partnership Program. Services are provided through a two-tiered age-based comprehensive and structured approach:</p> <ul style="list-style-type: none"> • Education and support are provided in group sessions to youth ages 10-13, including sessions on leadership, empathy, self-awareness, respect, anger management, responsible behavior and AODA issues. • Independent living skills training is the focus for services provided to youth ages 14-18, preparing them for dealing with difficult situations and transitioning into independent living. Issues include: daily living tasks, housing and community resources, money management, self care, social development, work and study skills, legal issues and street violence. <p>Youth served included African Americans and Whites but nearly two-thirds of participants were Hispanic; similar numbers of males and females participated.</p>	<ul style="list-style-type: none"> • 54 participants were enrolled in the program, exceeding the goal of 40. • Two ten-week programs were implemented for youth ages 10-13; 34 youth benefited. • One ten-week program was implemented for youth ages 13-18; 20 benefited. <p>Additional accomplishments:</p> <ul style="list-style-type: none"> • A mentor component was developed which resulted in four participants working as interns at La Causa. • New curriculum materials were developed for both tiers of the program. The new curriculum focuses on independent living skills as well as tools for handling difficult situations. • The program has increasingly focused on addressing the needs of teens who are 'aging out' of the foster care system.
Youth Intervention Program, Latino Community Center (\$110,000)	
<p>Designed to meet the needs of Milwaukee's near South Side Latin youth, this program provides after school academic support, recreation and social activities to youth ages</p>	<ul style="list-style-type: none"> • Attendance increased by more than 1,000 youth due to new activities and workshops developed including visits from college students, poetry competitions,

Program Description	2002 Outcomes
<p>6-18. Services are designed to prevent school dropout, teen pregnancy, and the influence of a very persuasive gang and drug presence. One-half of the participants are age 12-17; most (70%) are Latino. Activities include:</p> <ul style="list-style-type: none"> • Civic engagement; • Recreation—dance, arts and crafts; • Guest speakers; • Special initiatives (Getting out the Vote); • Technology initiative; • Tutoring and mentoring; and • Parent involvement. <p>LCC coordinates the Community Learning Center at Kagel Elementary School as part of this effort, enabling the program to expand its reach and scope of services.</p>	<ul style="list-style-type: none"> • karate, break dancing, and civic engagement initiatives. • Utilization of the center totaled 22,612 visits in 2002. • 400 youth (ages 7-18) participated in Clean for Peace, exceeding the projected 300 for participation in community projects. • 1,000 hot meals were served to youth at the center. <p>Additional accomplishments:</p> <ul style="list-style-type: none"> • The program continues to evolve in terms of the variety of activities offered to youth and opportunities for youth to develop and implement their own program ideas. • Working relationships with needed resources have been strengthened over the past year.
Milwaukee Adolescent Health Program -- Opportunities Unlimited, Medical College of WI (\$105,029)	
<p>Dedicated to key health care needs of high risk youth, Opportunities Unlimited's goals are to systematically screen at least 5,000 adolescents for risk factors and behaviors that contribute to negative outcomes, and coordinate resources and activities to improve those outcomes. The program is unique in its provision of comprehensive, interdisciplinary, prevention-oriented specialized primary health care 24 hours a day to adolescents and their children, whether insured or not. It coordinates the provision of the following for high risk youth screened through the Milwaukee Adolescent Health Program:</p> <ul style="list-style-type: none"> • Health care and pregnancy prevention; • Substance abuse prevention; and • Various youth development activities. <p>Individualized case management focuses on compliance with medical appointments as well as other critical areas such as education, jobs, contraceptive management, ATODA issues, court involvement and family issues. The majority of youth served are ages 14 – 17, with about the same number of males as females; most are African American, but Hispanic and Caucasian youth are also served.</p>	<ul style="list-style-type: none"> • 5,200 teens, slightly more than projected, were screened in MAHP's main clinic and seven other sites: Downtown Health Center, juvenile detention, CATC, Cardinal Clinic, Project Stay, Walker's Point, and Lady Pitts. Teens were screened for a variety of risk factors including substance use, pregnancy, STD's, mental health issues, dental, vision care, school problems, etc. Information was provided and referrals made as appropriate. Screenings involved 9,000 encounters. • Approximately 400 new youths were referred to MAHP case managers. • Opportunities Unlimited provided intensive case management services to 149 youths for a variety of needs including school re-enrollment, court advocacy, prevention counseling, substance abuse follow-up, assessment and treatment. <p>Additional accomplishments:</p> <ul style="list-style-type: none"> • More than 2,300 referrals were made to community resources including mental health, school, violence prevention, social services, employment opportunities, teen parent support, and ATODA education and services. • Staff developed substantial skill in school/educational advocacy and in helping youth find employment. 86% of the 56 youth seeking employment were gainfully employed part-time or in summer jobs in their respective communities. • Clinical staff are recognizing the importance of case management and are making more referrals and working more collaboratively.
Milwaukee Family Literacy Partnership (\$517,442)	
<p>This collaboration involves three neighborhood based agencies: Next Door Foundation, Neighborhood House/Indochinese Learning Center, and Journey House. The collaboration, using Brighter Future funds, is creating an expanded service not previously available to families. Building upon the Even Start program, the agencies</p>	<ul style="list-style-type: none"> • The collaboration served over 800 families. Following is participation information for each agency:

<p align="center">Program Description</p>	<p align="center">2002 Outcomes</p>
<p>work together to ensure that children over age seven and their families also benefit from Family Literacy programming, designed to enhance educational achievement, parent involvement in schools and improvement in child attendance at school. The collaboration builds upon the experience of each agency and adds the strength of working together to benefit families not previously served.</p>	<p><u>Next Door Foundation</u>: 83 children ages 6-14; 23 parents with children 6-14; 73 parents with children under 6.</p> <ul style="list-style-type: none"> • Services focus on providing positive educational and recreational experiences; included a “Leaders of Tomorrow” summer program that involves services from many agencies: Planned Parenthood, YWCA, Cardinal Stritch University MATC, Johnson Controls. <p><u>Neighborhood House/Indochinese Learning Center</u>: 21 families with 64 children, ages 4-11. Most are Hmong but some Laotian and other Asian individuals are served; 71% are adult females, with a wide range of ages.</p> <ul style="list-style-type: none"> • ESL classes are provided, morning classes as well as evening classes to accommodate 1st shift workers. Adults with no childcare may bring school-aged children for activities, homework help and study supervision. • Field trips are provided for entire families, especially on days when MPS is not in session. • Home visits are provided to some families to assist with education issues of the children. <p><u>Journey House</u>: 111 children through on-site child care; 22 adults in ESL classes; and 645 adults in adult education programs.</p> <ul style="list-style-type: none"> • Efforts funded by Even Start are expanded through Bright Futures funding; many activities serve children and their parents together. • Life skills curriculum is used emphasizing health and nutrition and financial literacy, including home-buying preparation, where staff from community banks are allowed to volunteer. • On any given day, an average of 85 children over the age of six participated in services funded by Brighter Futures. <p>Additional accomplishments:</p> <ul style="list-style-type: none"> • Each agency expanded the number and kind of activities offered emphasizing family activities. • The collaboration established an internal and external cross-referral system. • Brighter Futures -funded literacy activities were broadened to a larger target group. Each collaborating agency achieved increased participation levels.
<p align="center">Best Friends and Best Men -- Community Best, Milwaukee Public Schools (\$114,000)</p>	
<p>Best Friends and Best Men are youth development programs emphasizing character-building, abstinence education, prevention of drug and alcohol use, and positive engagement in the community.</p> <ul style="list-style-type: none"> • Best Friends, for girls, operates in 13 elementary and middle schools. Most participants are ages 10-14, African-American and low income. • Best Men, for boys, is in 10 elementary and middle schools. Most are ages 10 - 14 	<ul style="list-style-type: none"> • 769 girls participated in Best Friends and 345 boys in Best Men; 65 families participated in Community Best. • As proposed, participants demonstrated positive and appropriate attitudes and behaviors: improved school attendance, standardized test scores and GPAs. • 136 students and 73 adults participated in Community Best. The model will be used to expand services to additional Best Friends and Best Men schools as well as

Program Description	2002 Outcomes
<p>and low income.</p> <ul style="list-style-type: none"> Community Best works with families, schools and neighborhoods to provide supportive environments for the Best Friends and Best Men youth. Community Best brings together and involves Best Friends/Best Men and their families in service learning activities at three of the Best Friend/Best Men schools: Andrew Douglas, Walker, and Kagel. 	<p>used to expand services to additional Best Friends and Best Men schools as well as the high school abstinence clubs to be developed in 2003.</p> <p>Additional accomplishments:</p> <ul style="list-style-type: none"> Significant outreach took place during 2002 and a waiting list now exists for schools interested in joining the program. MPS was recently selected by the State of Wisconsin to establish abstinence clubs in high schools based on the Best Friends/Best Men model. Diamond Girls (high school version of Best Friends) has expanded to 14 high schools (47 girls).
Brighter Futures for Teens, Milwaukee Women's Center (\$37,600)	
<p>Preventing dating violence and sexual assault is the focus of this program that works toward this goal by opening discussion and communication about these issues between parents, their children and faith leaders. The program provides:</p> <ul style="list-style-type: none"> Educational activities for youth on dating violence, sexual assault and substance abuse prevention; Educational support and activity groups for parents on the impact of dating violence on their children and how to help them; and Professional training in intervention and prevention of dating violence for faith leaders. <p>The program serves families in several faith-based organizations. Youth range in age from 12 to 21 but most are 14-18; both males and females attend with more females; most were African American followed by Hispanic with some Caucasian and Native Americans. Participating parents were most often women.</p> <p>Teens and family members participate in learning sessions and activities designed to raise their awareness on interpersonal violence detection and prevention, and are provided opportunities to talk about these issues in a group situation with a trained intervention facilitator. Teens and parents learn concrete skills for detection and prevention.</p>	<ul style="list-style-type: none"> 33 educational sessions were provided for 493 youth and adult participants representing ten difference faith based organizations. Members of ten faith based organizations participated.
Neighborhood Safety and Youth Development (\$72,838)	
<p>The West Allis Police Department is the lead agency in a three member collaboration that also involves the West Allis Health Department and West Allis/West Milwaukee Family Resource Center. This project is designed to promote a community-wide, collaborative approach for developing a safe and healthy environment for youth, families and neighborhoods. The project involves:</p> <p>a) Crime prevention activities through the West Allis Police Department-- neighborhood watch, landlord training, tobacco and alcohol compliance, and</p>	<ul style="list-style-type: none"> 375 families participated in "We Grow Together" activities focused on health and safety for families with children ages birth to 8. 15 family and youth events were conducted involving 9,797 participants: National Night Out, neighborhood watch group block parties, Kids Trading Card shows. Eight landlord training sessions involved an average of 50 landlords per week. 157 homes were assisted with the Home Security Program; a mailing in water bills

Program Description	2002 Outcomes
<p>more;</p> <p>b) Sponsorship of the West Allis Health Department's Two for the Show, a developmental screening and parent education event; and</p> <p>c) West Allis/West Milwaukee Family Resource Center's family activities to promote healthy child development and good parenting.</p>	<p>where cost was shared with city hall boosted participation.</p> <ul style="list-style-type: none"> • 157 two-year-old and their parents participated in "Two for the Show" offered twice yearly in three day series. Vision testing was added and continuous revision occurs in response to family needs. <p>Additional accomplishments:</p> <ul style="list-style-type: none"> • Compliance checks were completed: 73 tobacco with 10 violations found; 105 alcohol with 42 violations found. • A Gun Buy Back and Trigger lock Giveaway resulted in 56 guns turned in (1/2 were handguns). • Cable crime show continues reporting on crime trends. Work has occurred on developing Police Department in-house capacity to generate daily maps of crime patterns.
<p>NeighborhoodNet Program, Northwest Side Community Development Corporation (\$83,712)</p>	
<p>Technology, community service and career development are the criteria chosen to guide the NeighborhoodNet Program. Contributing to an overall strategy to increase the use of computer technology in the Northwest side neighborhood, youth are trained in computer deconstruction. Donated computers are refurbished for community residents and youth work with adults to resolve community issues using technology. Parental involvement is a key strategy of the program. All 2002 program participants were African American aged 14 to 18 (most are 15-16), with nearly twice as many males as females. Additional specific activities were:</p> <ul style="list-style-type: none"> • Construction of a program website. • Web-based career pathing. • Planning and implementing a successful fundraising event. • Volunteering, including neighborhood cleanups. 	<ul style="list-style-type: none"> • During 2002, 20 youth were involved in core program activities; 8 youth were trained in computer deconstruction. • 151 computers were refurbished and given to community residents throughout the north and west sides; users were linked to training and information opportunities. • 80 youth and adults were involved in four neighborhood clean-ups organized by program youth. • 250 youth and adults participated in a Back to School Rally organized by program youth. • A Brighter Futures website was designed and hosted by youth; 200 Neighborhood Service Request Forms were submitted electronically. <p>Additional accomplishments:</p> <ul style="list-style-type: none"> • Relationships with the local police station have significantly improved because of NeighborhoodNet. • Brighter futures youth conducted outreach to other students at Custer, Assata, Nova and Edison schools. • NWSDCDC hosts the Brighter Futures/MYFDA list serve. • A strong relationship with a private business has resulted in substantial computer donations.
<p>Parenting Education, The Parenting Network (\$76,324)</p>	
<p>This project enables the Parenting Network to expand its Parenting Education Program to teen parents, fathers, and other parents with specific parenting needs. Classes are provided in alternative schools and community settings. The program is offered on a regular, weekly basis, allowing easy access to services and ongoing engagement for parents. The program served the following special/targeted populations:</p>	<ul style="list-style-type: none"> • As projected, families were connected to community resources. • A total of 774 participants, including parents from the special populations targeted, engaged in parenting education programs at many community locations. • 134 teen parents, nearly twice those projected, were served through weekly programs in three high schools.

Program Description	2002 Outcomes
<p>• People in recovery from addictions</p> <p>• Adoptive parents</p> <p>• Teen parents</p> <p>• Parents of preschoolers and school-age children.</p> <p>The program reached parents of many racial groups. Over 75% of those served were female and many were low-income.</p>	<ul style="list-style-type: none"> • 275 middle school students participated in the Teen Parent Voices prevention services; the program had projected 350. • 247 fathers were served; 82% reported improved relationships with their children. Although the program reached fewer fathers than expected, the achievement level was slightly higher than the 80% projected. <p>Additional accomplishments:</p> <ul style="list-style-type: none"> • The program has been successfully implemented in a variety of sites. An “open door” policy and ongoing, regularly scheduled classes help parents stay engaged over a longer period of time. • Strong partnerships with several schools were developed. • Teen moms are developing their own prevention video for middle school students. • The program is adapting the traditional curriculum to diverse groups of parents.
<p>Families United to Prevent Teen Pregnancy, Rosalie Manor (\$339,410*)</p>	
<p>Families United uses a life options curriculum with teens to reinforce the importance of abstinence from sexual activity until marriage. Abstinence from other negative activity—alcohol, drugs and violence is also included in the life options approach. The program focuses on education and the formation of positive peer groups. Families United engages teen mentors that participate in teaching abstinence curriculum.</p> <p>Teens on the Move is a teen leadership strategy designed to strengthen the program and broaden teen involvement. Recognizing that giving teens themselves a more central role will increase the likelihood of youth engagement teens themselves are engaged in providing outreach, case management and connecting youth to services and community projects, providing a more youth-to-youth approach. The program serves teens and their parents. Of those served, 68% were females and 39% males; 95% were African American; average ages were between 10 and 17.</p>	<ul style="list-style-type: none"> • Participants at Congress School completed Life Options tests demonstrating positive results. • 9 parent meetings were held; average attendance was 25%, short of the 40% goal. • 80% of teens completed community service projects meeting the program’s goal. <p>Additional accomplishments:</p> <ul style="list-style-type: none"> • A parent newsletter and a Parent Advisory Board have been established. • Teens on the Move have become very interested in civic engagement activities, volunteering at Agape Community Center and participating in the Youth Adult Partnership. <p><i>*Includes funding for Brighter Tomorrows.</i></p>
<p>Brighter Tomorrows, Rosalie Manor</p>	
<p>Providing family support and parenting education to young parents is the focus of this program, which provides comprehensive home-based services as well as group services. The Nurturing Program is the primary curriculum-based tool used; it is family focused, providing education and awareness to the parents as well as their children. Services focus on building the assets and skills of young parents, developing independent living skills and promoting leadership development. Most participants were aged 16 – 19; many (69%) were African American with many Hispanic and Caucasian participants also served; nearly all were unmarried. Brighter Tomorrows does some cross programming with Rosalie Manor’s Families United to Prevent Teen Pregnancy, allowing parenting and non-parenting teens to learn from each other.</p>	<ul style="list-style-type: none"> • 183 participants were served in 2002; 505 home visits were made. • 5% of parents participated in leadership development which is less than the 20% expected. Program modifications are being made to increase participation. • 20% completed the independent living course, all provided in-home. Group courses were discontinued in 2002 resulting in lower participation and completion than the expected 50%. • 5% of participants were connected to their neighborhood’s family resource centers, much less than the proposed 65%. Staff training to address this problem is underway.

Program Description	2002 Outcomes
<p align="center">APPLAUD! Silver Spring Neighborhood Center (\$417,991)</p> <p>APPLAUD!, a Program Promoting Learning And Upward Development for pregnant and teen parents and their families is committed to the good health and well-being of parenting teens, their children and their families. The program works to strengthen social and family support skills among the family members of an ongoing group of pregnant and parenting teens. Most participants are African American females age 16 thru 19. A key strategy of this program is the facilitation of a long term network of support provided through multiple funding sources, resulting in a range of services. These services are provided one-on-one and in groups, through a staff team of nurses, social workers, parent educators and students. Specific services include:</p> <ul style="list-style-type: none"> • Intensive case management and pregnancy prevention • Health promotion and health care; • Prenatal and child care coordination; • Parenting education and linkage to community resources; and • Job preparation. 	<ul style="list-style-type: none"> • 33 teen families were served in 2002; ongoing caseloads ranged between 18 and 25 families, close to that projected; a total of 89 individuals within the teen families were served. • 56% of the program teens were determined to have kept regular health appointments for themselves and 56% kept regular appointments for their children. • Five youth successfully maintained employment over the last year; eight are high school graduates; seven are in college. <p>Additional accomplishments:</p> <ul style="list-style-type: none"> • 11 members have been active in the program for over 2 years, developing deeper relationships with staff that yield important opportunities for intervention in core issues. • A chart audit was performed to determine the frequency and types of community resources used by families.
<p align="center">Hispanic Family Development Project, 16th St. Community Health Center (\$92,850)</p> <p>Strengthening the parent-child relationship and preventing abuse or neglect are the goals of this project. Services are provided to multiethnic, multilingual high-risk pregnant and parenting teens and young adults aged 25 years and younger. Most participants are Hispanic. Many speak Spanish only. Specific services include:</p> <ul style="list-style-type: none"> • Prenatal and parenting classes; • Pediatric nurse case management services; • Risk assessment, care planning and referral services; and • Assistance obtaining a wide variety of social services: housing, support for domestic violence, food assistance and others. <p>Participants are involved in the project for a minimum of 8 weeks. Some are mandated to attend due to high risk situations such as previous involvement in child abuse and neglect. Others are referred due to other risk factors—age, lack of experience or family support and cultural or language barriers. A parent educator works with many parents on an individual basis, especially those referred by child welfare because of specific parenting issues.</p>	<ul style="list-style-type: none"> • 4 series of 8 prenatal classes were provided as planned, 26 in Spanish and 8 in English. • 228 parents, many more than projected, attended classes with 158 (69%) under age 25. • 53 fathers, just over the number projected, participated in parenting classes. • 92 children received case management services; children had special needs such as Down Syndrome, cerebral palsy, seizure disorder, asthma, spina bifida, and hydrocephalus. The nurse case manager ensures that children with special needs receive appropriate health care and social services. <p>Additional accomplishments:</p> <ul style="list-style-type: none"> • The program is continually refined to meet parents' needs and interests.
<p align="center">Community Partners, Social Development Commission (\$973,154)</p> <p>Community Partners is an anti-crime program in which 20 Community Partners serve as outreach workers providing personal face-to-face contact with residents. The partners go door to door in neighborhoods to identify residents' concerns and encourage them to use community resources. Partners work closely with the Milwaukee Police Department to identify "hot spots" and help neighbors organize</p>	<ul style="list-style-type: none"> • Face to face contact was made with 28,000 families (112% of target). • 130 neighborhood and family oriented events were hosted. • 700 instances in which the program collaborated with law enforcement to address neighborhood concerns occurred. • Reductions in crime were documented by Safe & Sound program evaluation.

Program Description	2002 Outcomes
<p>prevention activities. The program is part of the Safe & Sound initiative. The Partners work hard to build relationships in their areas in order to develop trust. They also work closely as a team and, when needed, work to “outnumber” blocks where problematic situations occur using three key techniques:</p> <ul style="list-style-type: none"> • Persistence—revisiting problem areas with additional staff and resources. • Information gathering about blocks. • Rewarding those who help. 	<p>Several neighborhoods have experienced substantial improvements in safety and well-being due to intensive Community Partners’ efforts.</p> <p>Additional accomplishments:</p> <ul style="list-style-type: none"> • Community Partners has helped Brighter Futures agencies, law enforcement, REACH, Milwaukee Boys and Girls Clubs, faith community and others connect their resources to neighborhood residents. • The program promotes cooperative relationships with law enforcement at the neighborhood and citywide levels. Crime prevention education, block club development, clean-ups, safety seminars, etc. strengthen resident skills and neighborhood quality of life.
<p>West Side Safe Haven, Social Development Commission (\$104,977)</p>	
<p>Safe Haven provides after school and summer programming for preteens and teens in a safe environment. Homework help, recreation, basketball, field trips, safe nights, conflict resolution, and support groups for girls and boys are provided. Specific services include Safe Nights for teens and summer day camp. Computer training is also provided for youth and adults.</p>	<ul style="list-style-type: none"> • 1,292 youth (57% male, 43% female) participated in Safe Haven activities; this includes 499 new members and was many more than the 420 projected. • Computer training was provided to community residents and computers were made available for students to complete homework. • 14 special events were conducted including four Safe Night Overnights. • Program is substantially youth-driven in terms of developing programs and activities that respond to teens’ expressed interests and needs. <p>Additional accomplishments:</p> <ul style="list-style-type: none"> • Safe Haven is the only entity running Safe Nights on a large scale (200 youth on average). • Safe Haven continues to attract a high number of youth to its regular after school program, summer day camp, and the quarterly Safe Nights. • Older teens work with younger teens on homework and computer training. There is a Youth Council in place.
<p>Brighter Futures, Strive Media Institute (\$551,325)</p>	
<p>Promoting diversity through mass communications is the mission Strive Media Institute tries to achieve through this program. Operating several business units that teach youth media skills in an entrepreneurial environment, this program offers teens (13-18) skills training in a hands-on, production environment. Print media, video production, computer technology, public relations and marketing are included. In the process, teens learn entrepreneurial skills, teamwork, respect for deadlines and the importance of generating profits. The program sets minimum grade point average standards for participants, involves parents, and provides scholarships, preparing students for college and careers in the media industry.</p>	<ul style="list-style-type: none"> • 50 youth were engaged in the program as projected; 20 were new to the program in 2002. • 65% of parents attended monthly parent meetings. • 14 graduates received scholarships. • FACT (Fighting Against Corporate Tobacco) and Crossing Out Smoking involved additional youth. • Teen Forum, GUMBO Magazine and GUMBO Television reach youth throughout the U.S.

Program Description	2002 Outcomes
<p>Family Education and Support for Homeless Families, YWCA of Greater Milwaukee (\$20,542)</p> <p>This family-focused program adapted their family resource center programs, FAST (family strengthening program) and Parent Connection (prevention education), to fit the needs of homeless families within the context of a homeless shelter. Family activities address common parenting challenges and provide opportunities for positive interaction between parents and children.</p> <p>Specific services include:</p> <ul style="list-style-type: none"> • Sharing Time focuses on improving communication among family members; • Family Activity promotes interaction and cohesion through arts and projects; • Parent Chat gives parents a facilitated opportunity for networking with their peers.; • Children's Time provides age appropriate interaction to build coping skills; and • Circle Time provides time to validate accomplishments and celebrate. <p>Connecting families to community resources is also emphasized.</p>	<p>Additional accomplishments:</p> <ul style="list-style-type: none"> • Strive youth were instrumental in designing and implementing the FACT public relations campaign. • Strive obtains 60% of its revenue from contracts, with plans to increase this in the future. <p>68 homeless families, more than the 50 projected, participated in services; 41 (60%) participated in 18 family programs.</p> <ul style="list-style-type: none"> • 100% of the 41 increased their parenting knowledge and comfort and 100% improved their relationship with their children. • 95% developed supportive relationships with other families. • 95% gained knowledge of parenting and community resources. • 95% increased their knowledge and comfort with diverse families. • 27 (40%) received short-term parent counseling and information. <p>Additional accomplishments:</p> <ul style="list-style-type: none"> • The YWCA Family Center activities became a useful vehicle for consumer input for Salvation Army residents.